



# The City of Seattle, Washington Comprehensive Annual Financial Report For the Year Ended December 31, 2020



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Text added to original photograph*

# Comprehensive Annual Financial Report

For the Fiscal Year Ended  
December 31, 2020



**City of Seattle**  
**Washington**

Issued by the Department of Finance and Administrative Services

# Introduction

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# Comprehensive Annual Financial Report

*For the Year Ended December 31, 2020*

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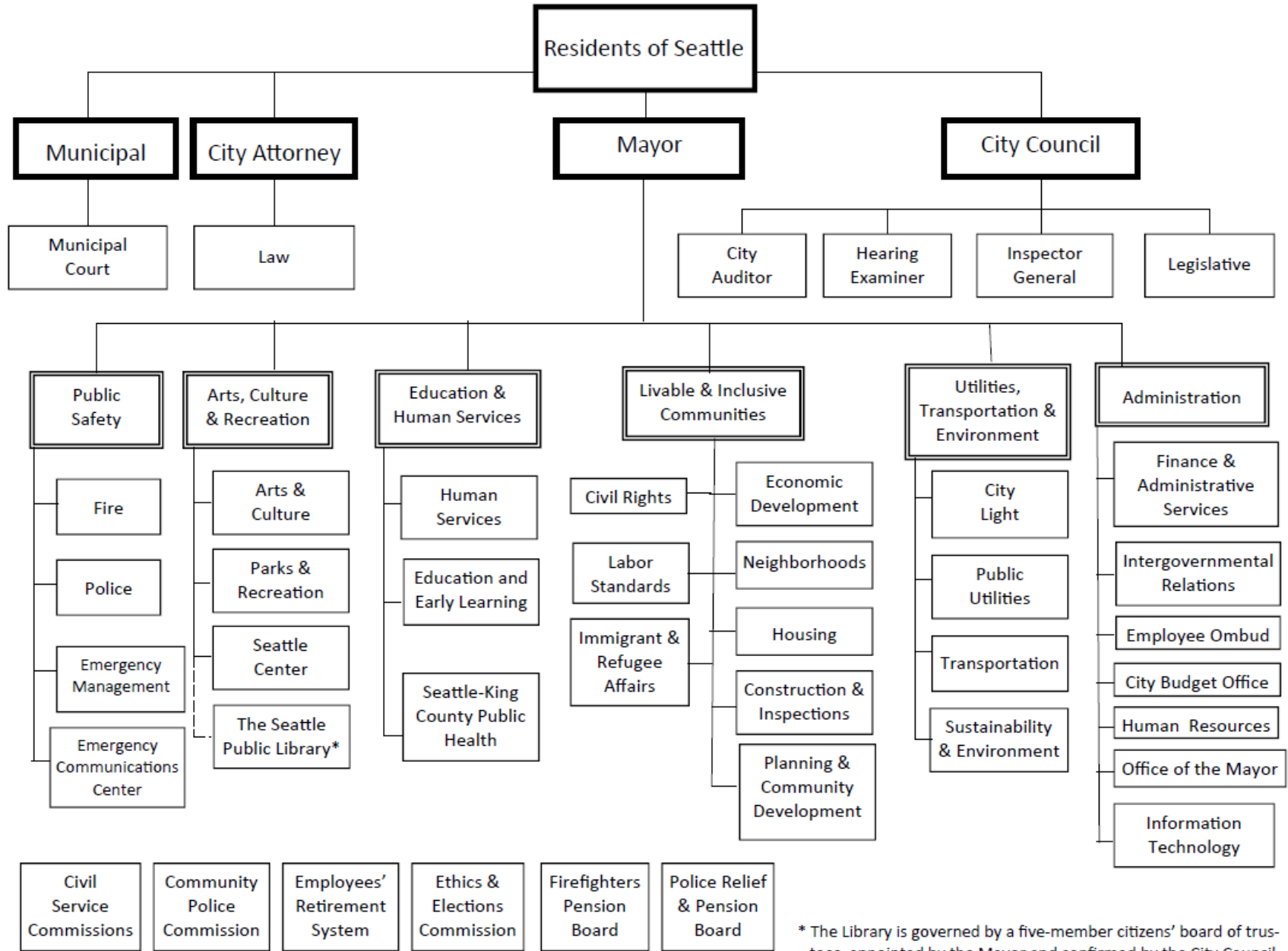
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# CITY ORGANIZATIONAL CHART



## **OFFICIALS**

### **MAYOR AND CITY COUNCIL**

**Jenny A. Durkan**  
**Mayor**

#### **City Council**

Lisa Herbold  
District 1

Alex Pedersen  
District 4

Andrew J. Lewis  
District 7

Tammy J. Morales  
District 2

Debora Juarez  
District 5

Teresa Mosqueda  
At-large

Kshama Sawant  
District 3

Dan Strauss  
District 6

Lorena Gonzalez  
At-large



June 29, 2021

The Honorable Mayor and  
Members of the City Council:

I am pleased to submit to you the 2020 Comprehensive Annual Financial Report (Annual Report) of the City of Seattle, Washington. The Department of Finance and Administrative Services prepared this report to present the financial position of the City of Seattle as of December 31, 2020. In addition, the Annual Report describes the results of its operations, the cash flows of its proprietary fund types, and changes in plan net position of its pension and private-purpose trust funds for the year then ended. The financial statements and supporting schedules have been prepared in accordance with generally accepted accounting principles and meet the requirements of the State Auditor and the City Charter.

Washington State law requires an annual audit of the City of Seattle's (the City's) financial statements by the independently elected State Auditor. The State Auditor conducts his examination in accordance with generally accepted auditing standards and provides an independent assessment that helps assure fair presentation of the City's financial position, results of operations, the cash flows of its proprietary fund types, and changes in plan net position of its pension and private-purpose trust funds. In addition to the opinion on the City's financial statements, included in this report, the State Auditor also issues separate reports on internal control and compliance with laws and regulations that meet the requirements of the Single Audit Act under Title 2 CFR Part 200 (OMB Uniform Guidance). These reports are available in the City's separately issued Single Audit Report.

The accuracy of the City's financial statements and the completeness and fairness of their presentation is the responsibility of the City's management staff. The City maintains a system of internal accounting controls designed to provide reasonable assurance that assets are safeguarded against loss or unauthorized use, and that financial records can be relied upon to produce financial statements in accordance with generally accepted accounting principles. The concept of reasonable assurance recognizes that the cost of maintaining the system of internal accounting controls should not exceed benefits likely to be derived.

Management's discussion and analysis (MD&A) immediately follows the State Auditor's report. It provides a summary and assessment of the City's most important financial developments to accompany the financial statements. This letter of transmittal complements the MD&A and should be read in conjunction with it.

## **PROFILE OF THE GOVERNMENT**

The City of Seattle was incorporated on December 2, 1869. The City is organized as a mayor-council form of government and operates under its City Charter adopted on March 12, 1946. In 2013, voters approved a charter amendment shifting from nine at-large City Council positions to seven City Council positions elected by district and two at-large positions. As a result, all nine City Council positions were up for election in 2015.

The City of Seattle is a primary government for financial reporting purposes. Its governing body is elected by the citizens in a general, popular election. The Annual Report includes financial summaries for all organizations and activities for which elected City officials exercise financial accountability. Certain organizations created by or related to the City, for which the City is not financially accountable, have been excluded from this report. A joint venture, component units, and contingent liabilities, which exist from

relationships with organizations created by the City, are included in this report. The notes to the financial statements further discuss the City as a financial reporting entity.

The City provides a full range of services typical of local municipalities and operates four rate-funded utilities. The City constructs and maintains a street network, and electric, water, solid waste, and sewer and drainage systems. It provides police and fire protection as well as judicial services. It administers land use policy, and takes an active role in commercial and industrial development and environmental protection. The City designs and maintains many parks and golf courses, coordinates recreation activities, maintains libraries, fosters neighborhood livability, and works to preserve a satisfactory living environment for both the community and individuals.

## **BUDGETS AND BUDGETARY ACCOUNTING**

The City Council approves the City's operating budget and two separate but related fiscal plans: the Capital Improvement Program (CIP) plan and the Community Development Block Grant (CDBG) program allocation.

The operating budget is proposed by the Mayor and adopted by the City Council at least 30 days before the beginning of the fiscal year. The Adopted Budget allocates available resources on an annual basis between the City's programs and ordains financial transactions that support the allocations and related financing decisions. Appropriations in the Budget are valid only for the fiscal year except for appropriations that support capital projects, grants, or endowments. The Budget also ordains changes to employee positions by department.

The CIP plan is proposed by the Mayor and adopted by the City Council at least 30 days before the beginning of the fiscal year. The CIP is a six-year plan for capital project expenditures and anticipated financing by funding source. It is revised and extended annually. The City Council adopts the CIP as a planning document and appropriates the multi-year expenditures identified in the CIP through the adoption of the annual budget or subsequent supplemental budgets. The CIP is consistent with the City's Comprehensive Plan and includes information required by the State's Growth Management Act.

The CDBG planning process allocates the annual grant awarded by the federal government to City departments and non-City organizations. Although this federally funded program has unique timetables and requirements, the City coordinates it with the annual budget and CIP processes to improve preparation and budget allocation decisions and streamline budget execution.

The Adopted Budget makes appropriations for operating and capital expenses at the budget control level within the departments. Grant-funded activities are controlled as prescribed by law and federal or state regulations.

## **NATIONAL AND LOCAL ECONOMY**

**U.S. Economy.** The National Bureau of Economic Research (NBER) officially announced on June 8 that a recession began in the U.S. after the economy peaked in February 2020. The 128-month long expansion from June 2009 to February 2020 is the longest on record (since 1854), it is followed by the deepest but most likely also the shortest recession since World War II. In 2020 the U.S. real GDP fell 3.5% and payroll employment by 8.6 million jobs, while the unemployment rate peaked at 14.4% in April 2020. For comparison, real GDP declined by 2.5% and the economy lost 5.9 million jobs in the last recession in 2009; the unemployment rate peaked at 10.6% in January 2010. In the December 2020 Wall Street Journal Economic Forecasting Survey of

62 economists, the median forecast predicts real GDP will reach its pre-recession level in the second half of 2021. Labor market recovery will take longer, as the median forecast for the unemployment rate drops under 5% only at the end of 2022.

In response to the historic economic downturn, the Federal Reserve lowered its benchmark interest rate to 0% to 0.25% in March 2020 and returned to aggressive quantitative easing, increasing its balance sheet by more than \$3 trillion. In the same month, the U.S. Congress passed an astounding \$2.2 trillion economic stimulus bill, the Coronavirus Aid, Relief and Economic Security (CARES) Act authorizing cash payments, extra unemployment benefits, relief for businesses, support for the health care sector, and state and local government support. An additional \$900 billion in stimulus was approved as part of the Consolidated Appropriations Act in December 2020.

**Seattle metropolitan area economy.** The regional economy has in the last decade considerably outperformed the U. S. economy in employment and income growth. Total nonfarm employment in the Seattle Metropolitan Division (MD) area (King and Snohomish Counties) accounted for 50.6% of the state's employment in 2020, after increasing by 29.1% from its post-recession low in February 2010 to the February 2020 peak. This compares to a 17.7% gain for the U.S. and a 20.4% gain for the rest of Washington state. Per capita income grew 64.3% between 2010 and 2019 in the Seattle MD area, compared to just 39.3% in the U.S. and 38.6% in the rest of Washington state, during the same period. The economic growth within the Seattle MD area has been concentrated in the city of Seattle. Although virtually all sectors in Seattle have seen employment increase in the decade after the Great Recession, the principal driver of growth has been high-technology business. Strong growth in the technology sector has supported growth in professional and business services, as well as leisure and hospitality services and health care.

Employment and population growth in the last decade boosted the demand for office space and housing, spurring a construction boom. The value of building permits issued by the City increased from on average \$1.82 billion every year between 2000 and 2009, to on average \$3.33 billion every year between 2011 and 2019. The COVID-19 pandemic has had a large impact on all parts of the economy including real estate markets and property development. Businesses are reevaluating their office and retail space needs, while demand in the housing market shifted to single family homes, away from multifamily housing in densely populated city cores. In 2020, the total value of building permits issued by the City of Seattle fell by 31.1% compared to the 2015 to 2019 average, as investors take a wait and see approach during the pandemic. For comparison, during and immediately after the Great Recession, in 2008 and 2009 the total value of building permits issued was down 20.1% and 24.7% year-over-year respectively. The biggest drop in 2020 occurred for commercial building permits, which accounted for 56.4% of the total value in 2019 and fell by 51.6%, whereas residential permits accounted for 31.5% of total in 2019, but fell by just 4.9%.

The regional labor market downturn caused by the pandemic was sharp, like in the rest of U.S. In February 2020, right before the recession began, the seasonally adjusted unemployment rate in the Seattle MD was just 2.6%, compared to 4.8% in Washington and 3.5% in the U.S. As a result of the stay-at-home orders imposed in March and April, the unemployment rate increased rapidly nationwide and peaked in April 2020, reaching 14.5% in the Seattle MD, 16.3% in Washington and 14.7% in the U.S. Since then, it has declined noticeably, but in December 2020 it was still highly elevated: 7.1% in the Seattle MD area, 7.1% in Washington and 6.7% in the U.S. Leisure and hospitality and manufacturing sectors of the Seattle MD economy were the most affected by the current recession. Representing just 18.9% of total employment in February 2020, these two sectors accounted for 79.2% of jobs lost and not recovered as of December 2020. Collapse in demand for travel and canceled orders have led Boeing to consolidate its two 787 assembly lines into a single location in

South Carolina. Closing the assembly line in Everett where Boeing employs 30,000 workers will have large negative consequences not just for the local aerospace industry, but the local economy as whole.

While the regional economy currently faces big challenges, there are reasons to be cautiously optimistic about the recovery. The Seattle area recovered from both the 1990 and the 2007 recessions much earlier than the U.S. as a whole. Recessions tend to speed up the adoption of new technologies and the current recession has significantly increased the demand for services related to e-commerce, telecommuting and cloud computing. With a much smaller dependance on aerospace manufacturing than in the past and a larger share of technology and e-commerce sector employment, the Seattle area certainly has a large potential for healthy economic growth.

#### **CERTIFICATE OF ACHIEVEMENT**

The Government Finance Officers Association of the United States and Canada (GFOA) awarded a Certificate of Achievement for Excellence in Financial Reporting to the City of Seattle for its comprehensive annual financial report for the fiscal year ended December 31, 2019. The Certificate of Achievement is a prestigious national award recognizing conformance with the highest standards for the preparation of state and local government financial reports.

I would like to express my appreciation to the entire staff of Citywide Accounting Services, other members of the Department of Finance and Administrative Services, and other City departments who contributed to the preparation of this report. Finally, I thank you for your interest and continuing support in planning and conducting the City's financial operations in a responsible manner.

Sincerely,

A handwritten signature in blue ink, appearing to read "Glen M. Lee".

Glen M. Lee, City Finance Director  
Department of Finance and Administrative Services





Government Finance Officers Association

Certificate of  
Achievement  
for Excellence  
in Financial  
Reporting

Presented to

**City of Seattle  
Washington**

For its Comprehensive Annual  
Financial Report  
For the Fiscal Year Ended

December 31, 2019

*Christopher P. Morill*

Executive Director/CEO

# City of Seattle

## 2020 Comprehensive Annual Financial Report

### Department of Finance and Administrative Services

Calvin W. Goings, Director

Glen Lee, City Finance Director

### Citywide Accounting and Payroll Division

Kathleen Organ, Division Director

Ken Knopp, Financial Reporting Manager

Mike Magdaleno, Accounting Operations Manager

Michelle Spruch, Internal Controls & Compliance Manager

Nicholas Devin

Anna Himichuk

April McCraney

Parag Santhosh

Chau Du

Cam Huynh

John Moore

Beau Eiland

Lindsay Kurosu

Mena Nguyen

Steve Spada

### Treasury Services Division

Teri Allen, Division Director

Gregg Johanson, City Cash Manager

Kellie Craine, Investment Director

### Debt Management Services

Michael VanDyck, City Debt Manager

### Risk Management

Bruce Hori, Division Director

# Financial Section

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**Office of the Washington State Auditor  
Pat McCarthy**

**INDEPENDENT AUDITOR'S REPORT ON THE FINANCIAL STATEMENTS**

Mayor and City Council  
City of Seattle  
Seattle, Washington

**REPORT ON THE FINANCIAL STATEMENTS**

We have audited the accompanying financial statements of the governmental activities, the business-type activities, each major fund and the aggregate discretely presented component units and remaining fund information of the City of Seattle, as of and for the year ended December 31, 2020, and the related notes to the financial statements, which collectively comprise the City's basic financial statements as listed in the table of contents.

**Management's Responsibility for the Financial Statements**

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

**Auditor's Responsibility**

Our responsibility is to express opinions on these financial statements based on our audit. We did not audit the financial statements of:

- The Light, Water, Drainage and Wastewater, and Solid Waste funds, which represent 98 percent, 97 percent and 99 percent, respectively, of the assets, net position, and revenues of business-type activities.
- The Seattle City Employees' Retirement System and Solid Waste fund, which represent 69 percent, 75 percent and 47 percent, respectively, of the assets, net position, and revenues of the aggregate discretely presented component units and remaining fund information.

Those financial statements were audited by other auditors whose reports thereon have been furnished to us, and our opinions, insofar as they relate to the amounts included for the Light, Water, Drainage and Wastewater, and Solid Waste funds, and the Seattle City Employees' Retirement System, are based solely on the reports of the other auditors.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the City's preparation and fair presentation of the financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the City's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

## Opinions

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, each major fund and the aggregate discretely presented component units and remaining fund information of the City of Seattle, as of December 31, 2020, and the respective changes in financial position and, where applicable, cash flows thereof for the year then ended in accordance with accounting principles generally accepted in the United States of America.

## Matters of Emphasis

As discussed in Note 18 to the financial statements, the full extent of the COVID-19 pandemic's direct or indirect financial impact on the City is unknown. Our opinion is not modified with respect to this matter.

## Other Matters

### *Required Supplementary Information*

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis and required supplementary information listed in the table of contents be

presented to supplement the basic financial statements. Such information, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic or historical context. We and the other auditors have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

### *Supplementary and Other Information*

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements as a whole. The financial statements and schedules included in the Combining and Individual Fund and Other Supplementary Information section are presented for the purposes of additional analysis and are not a required part of the basic financial statements. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the financial statements. This information has been subjected to auditing procedures applied in the audit of the basic financial statements and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the financial statements or to the financial statements themselves, and other additional procedures in accordance with auditing standards generally accepted in the United States of America by us and other auditors. In our opinion, based on our audit, the procedures as described above, and the reports of the other auditors, the information is fairly stated, in all material respects, in relation to the basic financial statements taken as a whole.

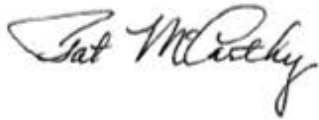
The Introductory and Statistical Sections are presented for purposes of additional analysis and are not a required part of the basic financial statements of the City. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements and, accordingly, we do not express an opinion or provide any assurance on it.

### **OTHER REPORTING REQUIRED BY GOVERNMENT AUDITING STANDARDS**

In accordance with *Government Auditing Standards*, we will also issue our report dated June 29, 2021, on our consideration of the City's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. That report will be issued under separate cover in the City's Single Audit Report. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial

reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the City's internal control over financial reporting and compliance.

Sincerely,

A handwritten signature in black ink that reads "Pat McCarthy". The signature is written in a cursive style with a large, stylized initial "P".

Pat McCarthy, State Auditor

Olympia, WA

June 29, 2021

# **Management's Discussion and Analysis**

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# MANAGEMENT'S DISCUSSION AND ANALYSIS

As management of the City of Seattle (the City), we offer readers of the City's financial statements this narrative overview and analysis of the City's financial activities for the fiscal year ended December 31, 2020. We encourage the reader to consider the information presented here in addition to the information presented in the Letter of Transmittal when evaluating the financial statements following this section.

## OVERVIEW OF THE FINANCIAL STATEMENTS

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements, which consist of three components: (1) government-wide financial statements, (2) fund financial statements, and (3) notes to the financial statements. This report also includes supplementary information intended to furnish additional details to support the basic financial statements.

### Government-Wide Financial Statements

The government-wide financial statements report the operating results and financial position of the City as an economic entity, in a manner like that of private sector business. The statements provide information about the probable near-term and long-term effects of past decisions on the City's financial position.

The Statement of Net Position presents information on all City assets, deferred outflows of resources, liabilities, and deferred inflows of resources, with the residual amount reported as net position. Over time, increases or decreases in net position may serve as a useful indicator of whether the City's financial position is improving or deteriorating.

The Statement of Activities presents changes in net position during the fiscal year. All changes to net position are reported when the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, some reported revenues and expenses result in cash flows in future periods, such as for uncollected taxes and earned but unused compensated absences. This statement also distinguishes functions of the City that are principally supported by taxes and intergovernmental revenues (governmental activities) from other functions that recover all or a significant portion of their costs through user fees and charges (business-type activities). The governmental functions of the City include general government activities, judicial activities, public safety, physical environment, transportation, economic environment, health and human services, and culture and recreation. The business-type activities of the City include an electric utility, a water utility, a waste disposal utility, a sewer and drainage utility, and a fund for enforcement of policies and codes that include construction and land use.

The government-wide financial statements can be found beginning on page 22 of this report.

### Fund Financial Statements

A fund is a grouping of related accounts used to maintain control over resources that are segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. There are three categories of City funds: governmental funds, proprietary funds, and fiduciary funds.

*Governmental funds* account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating the City's near-term financing requirements.

Because the focus of governmental funds is narrower than that of the government-wide financial statements, it is useful to compare the information presented for governmental funds with similar information presented for governmental activities in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental funds Balance Sheet and the governmental funds Statement of Revenues,

Expenditures, and Changes in Fund Balances provide a reconciliation to facilitate the comparison between governmental funds and governmental activities.

The City maintains numerous governmental funds that are organized according to type (general, special revenue, debt service, capital projects, and permanent funds). The City's major governmental funds are the General Fund and Transportation Fund. Information for the two major governmental funds is presented separately in the governmental funds Balance Sheet and the governmental funds Statement of Revenues, Expenditures, and Changes in Fund Balances. Information for the nonmajor funds is presented in the aggregate. Individual fund data for each of the nonmajor governmental funds is provided as supplementary information in the form of combining statements beginning on page 159.

The basic governmental funds financial statements can be found beginning on page 29 of this report.

*Proprietary funds* account for services for which the City charges outside customers and internal City departments. The City maintains two types of proprietary funds: enterprise funds and internal service funds. Enterprise funds are used to report the same functions presented as business-type activities in the government-wide financial statements. The City uses enterprise funds to account for its various business-type activities and uses internal service funds to report activities that provide centralized supplies and/or services to the City. Because internal service funds largely benefit governmental rather than business-type functions, they are included within the governmental activities in the government-wide financial statements.

Proprietary funds provide the same information as shown in the government-wide financial statements, only in more detail, including the addition of cash flow statements. The proprietary funds financial statements provide separate information for the City Light, Water, and Drainage and Wastewater funds, which are considered major enterprise funds. Data for nonmajor enterprise funds is presented in the aggregate, and the data for internal service funds are presented in the aggregate as well. Information for each of the nonmajor enterprise funds and internal service funds is provided in the combining statements in this report, starting on page 196.

The basic proprietary fund financial statements begin on page 34 of this report.

*Fiduciary funds* account for resources held for the benefit of parties outside the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of these funds are not available to support City programs. The accounting used for fiduciary funds is similar to that used for proprietary funds.

The basic fiduciary funds financial statements can be found beginning on page 53 of this report.

## **Notes to the Financial Statements**

The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements immediately follow the basic financial statements and begin on page 56 of this report.

## **Other Information**

In addition to the basic financial statements and accompanying notes, this report presents certain required supplementary information regarding the current funding progress for, and employer contributions to, pensions and other post-employment benefits (OPEB), as well as changes in pension and OPEB liabilities. Also included are budgetary comparisons for major governmental funds and funds for which the budget has been legally adopted. The required supplementary information begins on page 136 of this report.

A statistical section provides financial statement users with additional historical perspective, context, and detail for use in evaluating the information contained within the financial statements, notes to the financial statements, and the required supplementary information with the goal of providing the user with a better understanding of the City's economic condition. The Statistical information begins on page 215 of this report.

**GOVERNMENT-WIDE FINANCIAL ANALYSIS**

**Table A-1** **CONDENSED STATEMENT OF NET POSITION**  
**(In Thousands)**

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	2019	2020	2019
<b>ASSETS</b>						
Current and Other Assets	\$ 1,954,102	\$ 1,966,622	\$ 2,227,191	\$ 2,306,604	\$ 4,181,293	\$ 4,273,226
Capital Assets and Construction in Progress, Net of Accumulated Depreciation	4,571,097	4,509,878	7,097,147	6,809,800	11,668,244	11,319,678
Total Assets	6,525,199	6,476,500	9,324,338	9,116,404	15,849,537	15,592,904
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	207,381	292,033	132,667	200,329	340,048	492,362
<b>LIABILITIES</b>						
Current Liabilities	489,352	449,290	497,720	534,599	987,072	983,889
Noncurrent Liabilities	2,707,262	2,818,496	5,469,512	5,632,755	8,176,774	8,451,251
Total Liabilities	3,196,614	3,267,786	5,967,232	6,167,354	9,163,846	9,435,140
<b>DEFERRED INFLOWS OF RESOURCES</b>	210,984	120,197	302,093	237,279	513,077	357,476
<b>NET POSITION</b>						
Net Investment in Capital Assets	3,587,667	3,501,410	2,954,796	2,668,365	6,542,463	6,169,775
Restricted	983,820	927,952	59,693	60,692	1,043,513	988,644
Unrestricted	(1,246,505)	(1,048,812)	173,191	183,043	(1,073,314)	(865,769)
Total Net Position	\$ 3,324,982	\$ 3,380,550	\$ 3,187,680	\$ 2,912,100	\$ 6,512,662	\$ 6,292,650

Changes in net position over time may serve as a useful indicator of a government's financial position. The City's total net position was \$6.5 billion at December 31, 2020, an increase of \$204.4 million, or 3%, over fiscal year 2019. Total net position for governmental activities decreased \$55.6 million while total net position for business-type activities increased \$260.0 million. The increase in net position for business-type activities was due to results of operations in 2020. See the analysis of changes in net position below.

Government-wide total current and other assets decreased by \$106.8 million in 2020, which primarily consisted of an increase in due from other governments of \$79.6 million, and decreases in operating cash of \$127.1 million, and net receivables of \$10.5 million. These changes were primarily due to results of the operations in 2020.

The governmental activities net investment in capital assets increased by \$86.3 million and business-type activities increased by \$286.8 million in 2020. This increase was due to the new capital assets additions, less any related debt used to acquire those assets. Compared to 2019, the capital assets net of accumulated depreciation went up by \$61.2 and \$286.6 million. Please refer to Capital Assets section below for the analysis of capital assets year over year. The City uses these capital assets to provide services to citizens; consequently, these assets are not available for future spending. Although the City's investment in its capital assets is reported net of related debt, the resources needed to repay the debt must be provided from other funding sources, as capital assets cannot be used to liquidate these liabilities.

For governmental activities, total liabilities decreased by \$71.2 million in 2020. For business-type activities, the total liabilities decreased by \$200.1 million. For further explanation on the business-type activity decreases please refer to the Proprietary Funds explanation in the Financial Analysis of City Funds section after Table A-2.

An additional portion of the City's net position, \$1.0 billion, or 16.1%, represents resources that are subject to external restrictions on how they may be used. Compared to 2019, the restricted net position increased by \$54.9 million in 2020, which was primarily due to Library Fund, Department of Education Fund, and two new funds for Sweetened Beverage Taxes and Short-term Rental Taxes (governmental activities). Library Fund reported a net position/fund balance of \$28.6 million in 2020, an increase of \$11.8 million from \$16.8 million in 2019. Department of Education Fund reported a net position/fund balance of \$132.0 million in 2020, an

increase \$24.0 million from \$107.9 million in 2019. The new funds reported a net position/fund balance of \$6.4 million and \$4.9 million respectively. The decrease in restricted net position for business-type activities was \$1.0 million and the decrease in unrestricted net position for business-type activities was \$25.8 million. For further explanation on these increases please refer to the Analysis of Changes in Net Position section after Table A-2.

**Table A-2** **CONDENSED STATEMENT OF ACTIVITIES**  
(In Thousands)

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	2019	2020	2019
<b>Revenues</b>						
Program Revenues						
Charges for Services	\$ 329,697	\$ 388,039	\$ 2,057,344	\$ 2,118,522	\$ 2,387,041	\$ 2,506,561
Operating Grants and Contributions	372,266	179,266	22,913	7,120	395,179	186,386
Capital Grants and Contributions	8,262	1,763	64,030	71,782	72,292	73,545
General Revenues						
Property Taxes	681,235	640,828	—	—	681,235	640,828
Sales Taxes	287,402	324,392	—	—	287,402	324,392
Business Taxes	479,864	569,680	—	—	479,864	569,680
Excise Taxes	117,845	149,058	—	—	117,845	149,058
Other Revenues	104,193	35,923	59,748	66,481	163,941	102,404
Total Revenues	2,380,764	2,288,949	2,204,035	2,263,905	4,584,799	4,552,854
<b>Expenses</b>						
Governmental Activities						
General Government	346,566	316,015	—	—	346,566	316,015
Judicial	10,565	30,941	—	—	10,565	30,941
Public Safety	757,770	660,167	—	—	757,770	660,167
Physical Environment	35,341	13,595	—	—	35,341	13,595
Transportation	457,259	332,082	—	—	457,259	332,082
Economic Environment	390,442	265,933	—	—	390,442	265,933
Health and Human Services	137,099	110,814	—	—	137,099	110,814
Culture and Recreation	264,000	271,260	—	—	264,000	271,260
Interest on Long-Term Debt	44,707	44,794	—	—	44,707	44,794
Business-Type Activities						
Light	—	—	998,887	959,811	998,887	959,811
Water	—	—	246,617	252,550	246,617	252,550
Drainage and Wastewater	—	—	411,851	393,410	411,851	393,410
Solid Waste	—	—	206,634	200,958	206,634	200,958
Construction & Inspection	—	—	77,029	73,102	77,029	73,102
Total Expenses	2,443,749	2,045,601	1,941,018	1,879,831	4,384,767	3,925,432
Excess Before Special Item and Transfers	(62,985)	243,348	263,017	384,074	200,032	627,422
Special Item - Environmental Remediation	—	—	(3,065)	(8,902)	(3,065)	(8,902)
Transfers	—	—	—	—	—	—
Changes in Net Position	(62,985)	243,348	259,952	375,172	196,967	618,520
Net Position - Beginning of Year	3,380,550	3,188,352	2,912,100	2,536,890	6,292,650	5,725,242
Restatements/Prior-Year Adjustments	7,417	(51,150)	—	38	7,417	(51,112)
Net Position - Beginning of Year as Restated	3,387,967	3,137,202	2,912,100	2,536,928	6,300,067	5,674,130
Net Position - End of Year	\$ 3,324,982	\$ 3,380,550	\$ 3,172,052	\$ 2,912,100	\$ 6,497,034	\$ 6,292,650

## Analysis of Changes in Net Position

In 2020, the changes in net position decreased by \$421.6 million, or 68.2%. The factors contributing to the decrease are explained in the following discussion of governmental and business-type activities.

**Governmental Activities.** The City's revenues for governmental activities were up 4.0%, an increase of \$91.8 million in 2020. The increase in revenues was due to the increase in non-general revenues of \$141.2 million. The City’s operating and capital grants and contributions were the significant driver of the increase in revenues, contributing \$199.5 million increase over prior year or 110.2% - offsetting the general revenues and fees for services decreases.

The following table lists the tax revenues ranked by the amount reported in 2020 and the change in each tax revenue from 2019.

2020 Rank	General Tax Revenues	Amount (In Millions)	Percent of Change	Amount of Change (In Millions)
1	Property Taxes	\$681.2	6.3%	\$40.4
2	Business Taxes	\$479.9	(15.8)%	\$(89.8)
3	Sales Taxes	\$287.4	(11.4)%	\$(37.0)
4	Excise Taxes	\$117.8	(20.9)%	\$(31.2)

The increase in property taxes was due to the increase in the assessed value of property. Based on statistical information provided by King County, total assessed value for real property and personal property was \$258.0 billion in 2020 compared to \$244.9 billion in 2019.

The City's business taxes include general business taxes and utilities related business taxes. The change in business taxes in 2020 was the direct result of the economic impact of the Corona Virus Pandemic affecting the Seattle region. The business taxes from utilities make up 45.9% of total business tax revenues.

Program revenues supporting the City’s governmental activities were \$710.2 million, or 30.3% of the City's revenues for governmental activities. The City’s operating grants and contributions are the largest component of reported program revenues and comprise 52.4% of program revenue generated by governmental activities and 15.6% of total revenues. The total operating grants and contributions reported in 2020 was \$372.3 million, a increase of \$199.5 million compared to 2019.

Total expenses for governmental activities were up 19.5 percent, totaling \$398.1 million in 2020. The following table lists the top 5 functions and programs ranked by the size of their 2020 expenses, and highlights the growth in costs between the 2019 and 2020 financial statements.

2020 Rank	Citywide Function/Program	Amount (In Millions)	Percent of Change	Amount of Change (In Millions)
1	Public Safety	\$757.8	14.8%	\$97.6
2	Transportation	\$457.3	37.7%	\$125.2
3	Economic Environment	\$390.4	46.8%	\$124.5
4	General Government	\$346.6	9.7%	\$30.6
5	Culture and Recreation	\$264.0	(2.7)%	\$(7.3)

The City’s largest governmental expense continues to be the public safety function, totaling \$757.8 million for 2020, contributing 17.4% of all citywide expenses, and 31.0% of expense in the City’s governmental activities. The year-over-year changes reflected the changes in operations of the City’s various programs, and the increase in general government expenses were mostly attributed to the Covid-19 Pandemic (see note 18) and the CHOP/CHAZ events that happened in June 2020.

The changes in net position for governmental activities decreased by 125.9%, totaling \$306.3 million.

**Business-Type Activities.** The change in net position for business-type activities was \$260.0 million, a decrease of 30.7% in 2020. This included the consolidation from internal service funds of \$18.0 million. Key factors for the change are described below.

City Light realized a change in net position of \$202.8 million in 2020, an increase of \$34.6 million or 25.0% over 2018. Higher retail electric sales due to rate increases, including for the 3.0% Revenue Stabilization Account (RSA) surcharge, unbilled revenue, transfers from RSA, interest earnings, capital contributions, and other combined with lower bad debt expense were the major reasons for the higher revenues. Offsetting the higher revenues were lower net short-term wholesale power revenues and higher administrative and general expenses, interest, depreciation, and taxes. Total operating revenues were \$1,079.5 million, an increase of \$87.9 million or 8.9% from 2018. Retail power revenues were \$938.9 million in 2020, approximately 87.0% of total revenue at City Light. Retail power revenues were higher mainly because of the 5.8% system rate increase implemented in January 2019 along with the 1.5% rate surcharge in effect since August 1, 2016 and the additional 1.5% surcharge billed since November 2019 as a result of the RSA being lower than the next trigger level of \$80.0 million. A Bonneville Power Administration (BPA) 1.9% passthrough credit to customers effective November 1, 2019 translated into a 0.4% system rate decrease and included the 1.5% surcharge. Consumption among customers was mixed with residential customers experiencing an increase of 3.3% and non-residential customers experiencing a decrease of 0.8%. Operating expenses totaled \$873.3 million, an increase of \$50.1 million or 6.1% over 2018. The decrease in operating expenses were primarily due to power-related operating expenses at \$377.0 million which were higher by \$16.3 million and short-term wholesale power purchases of \$34.3 million, which increased \$15.8 million from 2018. Higher short-term wholesale power purchases of \$15.8 million were necessary for managing load and the result of lower generation from below normal hydro conditions in 2020.

The Water Utility realized a \$55.9 million change in net position for 2020, an increase of 9.5% from 2019. Operating revenues decreased approximately \$2.4 million (-0.9%) over 2019. The change was mainly driven by a decrease in unbilled revenue of \$1.8 million, utility discount of \$1.0 million, retail water sales of \$0.9 million, tap revenue of \$1.2 million and \$0.3 million of miscellaneous fines and penalties. The decreases were offset by increases of \$0.3 million in municipal utility services and \$2.5 million in rate stabilization account. Operating expenses decreased \$7.2 million (-3.2%) from 2019. Notable factors affecting this change include decreases of \$1.4 million in salaries, wages and benefits, \$2.7 million in services, \$1.8 million in other operating expenses, \$0.6 million in intergovernmental payments and \$0.4 million in depreciation and amortization. Other expenses, net of other revenues increased by \$0.5 million (2.7%) over 2019. The change was primarily due to a decrease in interest and debt service expenses of \$2.8 million. Capital fees, contributions and grants increased by \$2.2 million (27.7%) over 2019. The main factors for the increase are \$3.1 million increase in donations.

The Drainage and Wastewater Utility realized a \$83.8 million change in net position for 2020, an increase of 18.6% over 2019. The current year operating revenues increased by \$5.9 million (1.3%) from 2019. Drainage has additional revenues of \$11.6 million due to an average rate increase of 8.0%. Sewerage has an average rate increase of 7.4% but due to COVID-19, sewer revenue decreased by \$5.8M. Other operating revenues increased by \$0.8 million. The current year operating expenses increased by \$15.2 million (4.1%) from 2019. The increase can be attributed to \$8.7 million increase in Other operating expenses; \$3.1 million increase in intergovernmental payments; \$2.1 million for services and \$1.5 million for depreciation and amortization and 0.3 million in salaries, wages, and personnel benefits. Of the \$8.7 million increase in Other operating expenses, \$7.8 million is due to increase in capital outlays, \$1.2 million due to one time natural resource damage (NRD) settlement, offset by \$0.2 million decrease in other miscellaneous operating expense. For the \$3.1 million increase in intergovernmental payments, it consists of \$1.7 million for city and state taxes and \$1.4 million for wastewater treatment. These increases were offset by a decrease in supplies by \$0.5 million. Nonoperating revenues net expenses in 2020 increased by \$14.6 million as compared to 2019. There was a \$15.3 million increase in contributions and grants, and a \$3.9 million decrease in investment income, while there was a \$3.2 million reduction in interest expense. Environmental remediation expense decreased \$5.8 million as compared to 2019. This significant reduction resulted from changes in estimated costs for remediation management and construction.

### FINANCIAL ANALYSIS OF CITY FUNDS

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

#### Governmental Funds

The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of resources available for spending. This information is useful in assessing the City's financing requirements. In particular, unassigned fund balance measures the City's net resources available for all purpose spending at the end of the fiscal year. Governmental funds reported by the City include the General Fund, special revenue funds, debt service funds, capital project funds, and permanent funds.

In 2020, the City's governmental funds generated \$2.6 billion in revenues and recorded \$2.75 billion in expenditures. Revenues grew by 1.3%, driven by a \$142 million decrease in tax collections, a \$175 million increase in grants, shared revenues, and contributions, a \$86.4 million increase in charges for services, and a \$45 million decrease in parking fees and space rent. Along with the growth in revenue, expenditures also grew \$228 million, rising 9.1%. There was a 6.5% decrease in the City's governmental fund balance which totals \$1.2 billion at year-end. Table A-3 provides a summary of activities for the governmental fund types at year-end 2020.

The General Fund accounts for 61% of revenues and 59% of total governmental expenditures. The General Fund is the chief operating fund of the City.

The General Fund reported \$1.6 billion total revenue, of which, 73.7% were from tax collections. Tax revenues include property, business, sales and excises taxes. Total tax revenues decreased by 10%, or \$134 million in 2020. See more discussions and analysis of tax revenue in the governmental activities above. Grants, shared revenues, and contributions increased \$92 million compared to 2019. Total revenue decreased 7% in 2020.

The General Fund reported \$1.6 billion total expenditures in 2020, an increase of 3.6% from 2019. The increase in total expenditures was primarily due to an increase in spending for physical environment of \$20.9 million.

The General Fund reported a deficiency of \$54.8 million in 2020 compared to the excess of \$121.1 million in 2019. Fund balance of the General Fund decreased by \$79 million.

Consistent with prior reporting period, one of the City's special revenue funds continues to meet the criteria for reporting as major governmental funds, the Transportation Fund, which is included in the fund financial statement section of the Annual Report alongside the presentation of the General Fund and the combined non-major governmental funds.

The Transportation Fund, a special revenue fund, develops, maintains, and operates the transportation system inclusive of streets, bridges, ramps, retaining walls, seawalls, bike trails, streetlights, and other road infrastructure. At the end of the fiscal year the Transportation Fund reports a fund balance of \$52.7 million, 23.3% less than reported for 2019. The \$383.5 million of revenues collected include the excess property tax levy, a commercial parking tax, grants and contributions, and charges for services.

The \$96.4 million increase in revenue was primarily due to the increase in charges for services and Grants. The Transportation Fund reported a total revenue of charges for services in 2020, \$158.6 million, an increase of \$72.8 million from \$85.8 million. The Transportation Fund's expenditures account for 13.6% of all governmental fund expenditures, totaling \$374.3 million for 2020, an increase of \$76.1 million from 2019. The increase was primarily due to more capital spending in 2020 due to the Coronavirus Pandemic (see note 18) and the unexpected bridge repair needed on the West Seattle Bridge which was discovered in March of 2020. The Transportation Fund reported total expenditures for capital outlay of \$165.4 million, an increase of \$75.9 million from 2019 and current transportation expenditures of \$207.5 million, an increase of \$.2 million or .1% from 2019.

As a result of increases in total revenue and total expenditures, the Transportation Fund had a excess of revenues over expenditures of \$9.2 million in 2020.

## Proprietary Funds

The City's proprietary fund statements provide the same type of information found in business-type activities in the government-wide financial statements, but in more detail. Therefore, the analysis of changes in net position in the government-wide financial statements provides sufficient details for changes in net position of each major proprietary fund. The discussions below focus on changes in significant balances of assets, liabilities, deferred outflows and inflows of resources, and net position for each major proprietary fund.

**City Light Utility.** Capital assets, net of accumulated depreciation and amortization, were \$4.2 billion in 2020, an increase of \$164.8 million over 2019. The new additions of utility plant were \$167.9 million in 2020, including the largest addition of \$88.8 million of distribution plant. The 2020 new additions were partially offset by a \$123.6 million net increase in accumulated depreciation and amortization. Another significant component of capital assets is construction work-in-progress, which increased by \$118.5 million in 2020.

Total liabilities were \$3.4 billion in 2020 and \$3.5 billion in 2019, the majority being revenue bonds payables. The noncurrent portion of the revenue bonds payable increased a net \$12.2 million to \$2.7 billion in 2020 compared to \$2.6 billion in 2019.

City Light's total net position was \$1.8 billion in 2020 and \$1.7 billion in 2019, an increase of \$106.6 million. The financial position of City Light improved year over year.

**Water Utility.** Current assets increased \$13.0 million or 7.5% from 2019. This is primarily due to increases in operating cash of \$10.7 million and accounts receivable of \$2.8 million. The change in operating cash is primarily due to increased spending for capital assets, of which a certain portion of those costs are reimbursed to operating cash from the bond proceeds. The increase in accounts receivable is mostly due to slower than expected payments from customers due to the COVID 19 pandemic. Capital assets increased \$18.2 million or 1.4% from 2019 mainly due to additions from CWIP.

Other assets decreased \$30.3 million or 18.9% from 2019. The largest portion of the change was due to a decrease in restricted cash and equity in pooled investments of \$29.4 million for spending on capital projects.

Deferred outflows of resources decreased by \$10.9 million or 25.6% from 2019. This change resulted mainly from assumptions related to pension accounting and differences in expected and actual experience in other post-employment benefits (OPEB).

Current liabilities decreased \$4.8 million or 5.5% from 2019. This change mostly resulted from decreases of \$1.1 million in accounts payable and \$3.8 m in salaries and benefits payable.

Noncurrent liabilities decreased \$68.0 million or 7.1% over 2019. This decrease is mainly due to principal payments of \$46.2 million in revenue bonds and loans of \$2.0 million and decrease in net pension liability of \$16.4 million and bond premiums of \$4.6 million. These decreases were partially offset by an increase of \$1.1 million in compensated absences payable.

Deferred inflows of resources increased by \$6.9 million or 10.2% from 2019. This increase is mainly due to an increase of \$1.1 million in the revenue stabilization account and \$5.8 million in deferred inflows-pension and OPEB.

Net investment in capital assets was the largest portion of the Fund's net position (\$563.9 million or 87.8%). This amount reflects the Fund's investment in capital assets such as land, buildings, and equipment, less accumulated depreciation and any related outstanding debt used to acquire those assets. The Fund uses these assets to provide services to customers; consequently, these assets are not available for future spending. Although the Fund's investment in its capital assets is reported net of related debt, the resources needed to repay the debt are provided by fees paid by customers for services provided by these assets. In 2020, net investment in capital assets increased \$37.3 million from 2019 primarily from an increase in utility plant and construction in progress. Other contributing factors are decreases in debt and debt related accounts, offset by a decrease in construction cash of \$29.4 million.

The Fund's restricted net position (\$13.2 million or 2.1%) represents resources that are subject to restrictions on how they may be used. Restricted net position increased slightly by \$0.3 million.



The Fund's unrestricted net position (\$64.7 million or 10.1%) represents resources that are not subject to external restrictions and may be used to meet the Fund's obligations to creditors. This portion increased \$18.3 million in 2020 as compared to 2019 primarily as a result of an increase in operating cash.

**Drainage and Wastewater Utility.** Current assets decreased \$2.3 million or 0.8% over the prior year primarily due to a \$11.9 million decrease in operating cash and equity in pooled investments and a \$3.3 million decrease in unbilled revenue. These decreases were offset by increases of \$12.9 million in due from other governments. The decrease in operating cash is primarily due to capital spending increase.

Capital assets increased by \$118.6 million or 9.7% from 2019. Construction in progress and other plant assets increased \$150.5 million; the increase is mostly due to infrastructure, rehabilitation, and improvements. This change was offset by \$31.9 million increase in accumulated depreciation.

Other assets decreased by \$51.9 million or 35.4% from 2019. This is mostly attributable to a \$49.9 million reduction in restricted cash and equity in pooled investments used to fund capital projects, a \$3.7 million reduction in other charges, a \$0.3 million reduction in external infrastructure costs and a \$0.3 million reduction in regulatory assets-bond issue costs. The decreases were offset by an increase of \$2.4 million long-term receivable due from another city department.

Deferred outflows of resources decreased by \$9.0 million or 31.3% from 2019. This change resulted mainly from assumptions related to pension accounting and differences in expected and actual experience in other post-employment benefits (OPEB).

Current liabilities increased by \$2.3 million or 3.0% from 2019. This is mostly attributable to a \$5.4 million increase in accounts payable and a \$1.1 million increase in environmental liabilities. This increase was offset by a decrease of \$4.0 million in salaries, benefits and payroll taxes payable, and a \$0.3 million decrease in revenue bonds due within one year.

Noncurrent liabilities decreased by \$37.6 million or 3.3% from 2019. This decrease is mostly attributable to a decrease of \$30.6 million in revenue bonds and related liabilities, a \$19.2 million decrease in net pension liability (Note 9) because of contributions and changes in assumptions, a \$1.2 million decrease in long-term environmental liabilities because of changes in estimates and a 0.4 million decrease in claims payable. The decrease was offset by a \$11.0 million increase in loan debt, a \$1.6 million increase in other noncurrent liabilities and a \$1.1 million increase in compensated absences payable.

Deferred inflow of resources increased by \$6.9 million 79.1% from 2019. This increase is due to assumptions related to pension accounting and difference between expected and actual expense in other post-employment benefits (OPEB).

The largest portion of the Fund's net position (\$532.0 million or 99.3%) reflects the Fund's investment in capital assets such as land, buildings, and equipment, less accumulated depreciation and any related outstanding debt used to acquire those assets. The Fund uses these assets to provide services to customers; consequently, these assets are not available for future spending. Although the Fund's investment in its capital assets is reported net of related debt, the resources needed to repay the debt are provided by fees paid by customers for services provided by these assets. In 2020, net investment in capital assets increased by \$83.4 million from 2019 due to an increase in capital assets placed in service, net of depreciation offset by the related debt.

The Fund's restricted net position (\$21.2 million or 3.9%) represents resources that are subject to restrictions on how they may be used. This portion of net position decreased by \$1.2 million from 2019.

The remaining portion of the Fund's net position (negative \$17.4 million or 3.3%) represents resources that are unrestricted. The unrestricted portion of net position increased by \$1.7 million from the prior year.

## Fiduciary Funds

The City maintains fiduciary funds for the assets of the Seattle City Employees' Retirement System (SCERS), the S. L. Denny Private-Purpose Trust Fund, and various Custodial funds. Due to the City's implementation of GASB 73 the City's Firemen's Pension Fund and the Police Relief and Pension Fund are reported with the City's General Fund. The net position of the combined fiduciary funds at the end of 2020 is \$3.65 billion; SCERS represents 99.75% of this amount.

SCERS assets held in trust for the payment of future benefits does not exceed its proportionate share of the total pension liability as of December 31, 2020. The fund uses the services of both active and index fund professional money managers. SCERS net position increased in value by \$491.6 million, or 15.6%, during 2020. For year ending 2020 the member and employer contributions totaled \$224.3 million; net income from investment activity totaled \$503.7 million. Total benefit payment for 2020 increased by \$10.8 million to \$214.2 million.

## GENERAL FUND BUDGETARY HIGHLIGHTS

The General Fund in the budgetary discussion below includes the General Operating Fund and several funds that are combined into one General Fund. It is also important to note that for budgetary comparisons purposes the General Fund presentation on schedules C-1 and D-11 report actual expenditure and revenue totals without the elimination of reimbursements collected internally through the City's personnel compensation trust funds.

As reported in the budget to actuals schedules of the required supplementary information, the General Fund's original budget is comprised of the adopted budget and carryforward budgets from previous years. The final budget presentation adds the additional supplemental legislation for budget revisions and authorized budget transfers.

**Original Budget Compared to Final Budget.** The General Fund's final budget increased \$204 thousand budgeted revenues and other financing sources over the original budget and increased the budgeted expenditures by \$105.4 million from the original budget. The variance in expenditures is mainly due to adjustment made to current expenditures for public safety function, physical environment function, and economic environment function, which together accounting for roughly 100% of the increase. Budget adjustments were made during the year to current expenditures: public safety by \$44.4 million; physical environment by \$20.3 million; transportation by \$(10.7) million; and economic environment by \$53.0 million.

**Final Budget Compared to Actual Results.** Actual revenue was higher than the final budget by \$21.4 million. The higher amount of actual revenue was driven mainly by grants, shared revenues and contributions; and program income, interest, and miscellaneous revenues from 2019.

Taxes are by far the largest revenue source, all taxes account for 73.7% of total actual revenue. Property taxes, sales taxes, business taxes and interfund business taxes are four major sources of budgetary taxes for General Fund. Retail sales and use taxes provide the most opportunity for variability up or down, as it is dependent on spending, which increases or decreases with consumer confidence. Grants, Shared Revenues, and Contribution is another significant source of revenue for the general fund with 8.2% of total actual revenues. Program Income, Interest, and Miscellaneous is the other significant sources of revenues for the General Fund with 9% of total actual revenues. The amount received for charges for services and intergovernmental revenues are dependent on corresponding services provided, thus would fluctuate with the applicable programs and services offered.

Actual expenditures were \$364.4 million less than the final budget. General government accounts for 32.7% of the under expenditures and all other expenditures contributed to the overall under expenditure. For other financing sources, actual sales of capital assets were \$1.7 million higher than the final budget; transfers in was \$78.6 million higher than the final budget; and transfer out was \$3.4 million higher than the final budget.

**CAPITAL ASSETS**

The following schedule shows the City's investment in capital assets.

**Table A-3** **CAPITAL ASSETS AT YEAR END, NET OF DEPRECIATION**  
**(In Thousands)**

	Governmental Activities		Business-Type Activities		Total	
	2020	2019	2020	2019	2020	2019
Land	\$ 615,922	\$ 606,279	\$ 281,464	\$ 268,134	\$ 897,386	\$ 874,413
Plant in Service, Excluding Land	—	—	5,863,434	5,784,080	5,863,434	5,784,080
Buildings and Improvements	1,574,286	1,541,100	—	—	1,574,286	1,541,100
Machinery and Equipment	177,668	182,121	1	1	177,669	182,122
Infrastructure	1,608,407	1,533,856	—	—	1,608,407	1,533,856
Construction in Progress	518,269	570,404	917,779	723,057	1,436,048	1,293,461
Other Capital Assets	76,587	75,949	34,471	34,528	111,058	110,477
<b>Total Capital Assets</b>	<b>\$ 4,571,139</b>	<b>\$ 4,509,709</b>	<b>\$ 7,097,149</b>	<b>\$ 6,809,800</b>	<b>\$ 11,668,288</b>	<b>\$ 11,319,509</b>

Capital assets, net of depreciation for governmental activities increased by \$61.4 million. Land, along with Buildings and Improvements increased by \$42.8 million due to completions of large capital projects such as Fire Station 31, ball field turf replacements, pavement restoration projects, and workspace renovations in the Seattle Municipal Tower. Machinery and Equipment along with Infrastructure increased by \$70.2 million primarily due to bridge repairs, trails, roads, and other infrastructure that supports the Bike and Pedestrian Master Plan. Construction in Progress decreased by \$51.1 million primarily due to transportation projects being finalized and capitalized.

Capital assets, net of depreciation for business-type activities increased by \$286.6 million, largely as the result of the following:

City Light's capital assets, net of accumulated depreciation and amortization, increased by \$164.8 million in 2020. Utility plant assets such as the hydroelectric production plant increased by \$15.0 million, transmission plant increased by \$14.3 million, distribution plant increased by \$89.7 million, general plant increased by \$9.6 million, and other intangible assets increased by \$39.3 million. The net increase in utility plant assets was offset by a \$110.8 million net increase in accumulated depreciation and amortization.

The Drainage and Wastewater Fund's net capital assets increased by \$118.6 million in 2020. The increase is primarily due to capital asset additions and enhancements such as pipeline rehabilitations and improvements (\$14.4 million), environmental remediation (\$8.4 million), sewer outfall pipeline and structures improvement (\$4.2 million), pump station improvements (\$14.2 million), and various small construction projects (\$20.6 million).

The Water Fund's net capital assets increased by \$18.2 million in 2020 compared to prior year. Major capital assets placed into service during the year included water infrastructure improvements and rehabilitations (\$21.9 million), Cedar Falls and Lake Youngs facilities improvements (\$4.9 million), and other infrastructure work and technology (\$9.3 million). These additions were offset by current year depreciation.

The Solid Waste Fund's net capital assets decreased by \$14.3 million in 2020 compared to the prior year. Major capital assets placed in service during the year included Utilities Customer Self Service Portal Project (\$1.5 million).

More detailed financial information about the City's capital asset activities is presented in Note 6 to the financial statements.

**DEBT ADMINISTRATION**

At the end of the fiscal year 2020, the City had \$5.6 billion in outstanding bonded debt, net of premiums and discounts, which included general obligation and revenue bonds, comparable to \$5.7 billion in 2019. The special assessments bonds that the City issued in 2006, without lending its full faith and credit but obligated in some manner for the design and construction of the South

Lake Union Streetcar, had an outstanding balance of \$2.5 million. In 2020, the City issued limited tax general obligation (LTGO) bonds to carry out a current refunding of certain obligations of the City and to finance various capital improvement projects, such as the Alaskan Way Corridor, Overlook Walk, chiller replacement and elevator rehabilitation at the Seattle Municipal Tower, and various information technology projects. The City also issued \$198.3 million in revenue bonds for City Light to finance capital improvements and conservation programs.

The City's bond ratings remained unchanged from the previous year. Since 2017, the City's LTGO bonds have been given the highest possible ratings by the three rating agencies. As such, the City's 2020 LTGO bonds were rated Aaa by Moody's Investors Service, AAA by Fitch Ratings, and AAA by Standard & Poor's. In addition, the City's utilities have stellar credit ratings for revenue debt, reflecting sound finances and good management.

The City's limited and unlimited tax general obligation debt is capped at 7.5% of the assessed value of taxable properties by state law. The 2020 assessed value based on the latest report for the City was \$258.0 billion, providing the City a legal debt capacity of \$19.3 billion. At the end of 2020 the net outstanding general obligation debt of the City which includes bonds, compensated absences net of sick leave, and guarantees of indebtedness amounted to \$1.004 billion, well below the legal debt capacity, rendering the City's legal debt margin at \$18.3 billion. Within the 7.5% limitation, state law restricts outstanding LTGO bonds to 1.5% of assessed value, which for 2020 was a capacity of \$3.9 billion. At year end 2020 the LTGO net outstanding debt was \$753.0 million.

More detailed information about the City's long-term liabilities are presented in Note 9 to the financial statement.

### **RACE AND SOCIAL JUSTICE INITIATIVE**

Since 2004, the City of Seattle's Race and Social Justice Initiative (RSJI) is a citywide effort to end institutional racism and race-based disparities in municipal government. As part of the 2020 Adopted Budget for the city, the following priorities were adopted due to their RSJI impacts:

- **Equitable Development Initiative (EDI)** - This interdepartmental initiative between The Office of Planning and Community Development, Office of Housing, Department of Neighborhoods, Office of Economic Development, Office of Arts and Culture, Office of Civil Rights, the Mayor's Office and the City Budget Office is intended to address historic and market inequities in Seattle's most marginalized communities and neighborhoods with the highest displacement risk and lowest economic opportunities. \$15 million in proceeds obtained the City's sale of the Mercer Megablock will be utilized to create a site acquisition loan fund for EDI projects, with \$500,000 in funding to begin community outreach and engagement, as well as feasibility evaluations for strategic land acquisition. Another \$5.5 million from short-term rental tax revenues and unrestricted cumulative reserve funds will support EDI grant awards, and the adopted budget also includes \$430,000 of federal Community Development Block Grant funding, and \$1.1 million from the General Fund for EDI administration and staff costs.
- **Childcare Assistance Program Expansion** - The Childcare Assistance Program provides financial assistance to low and moderate-income families to pay for childcare, and the adopted budget includes funding via the Sweetened Beverage Tax (SBT).
- **Seattle Youth Employment Program Expansion** - The Seattle Youth Employment Program serves youth that are from vulnerable and historically disadvantaged communities. The expansion from a summer only model to a year-round model increases career navigation, exploration, and skill-building opportunities for youth from these communities.
- **SHA Rental Assistance Program Pilot Extension** - The Seattle Housing Authority Assistance Program analyzes outcomes and practices by race and ethnicity and will arrive at equity recommendations or goals, with RET guidance, by the end of the pilot. HSD established in its 2017 Homelessness Investments RFP that increasing the rates at which Black/African American households maintain permanent housing through a homelessness prevention project can impact the percentages of people that are living unsheltered and interrupt overrepresentation among Black/African-American households in the homeless services system.
- **Mount Baker Family Resource Center** - The adopted budget continues pilot investments in the Mount Baker Family Resource Center. The agencies indicated that the proposed families to be served through the Mount Baker Family Resource Center include families of color who are low income and may have experienced homelessness.
- **Investments to Improve Homeownership Opportunities and Creating ADUs** - The Office of Housing (OH) will invest nearly \$15 million of the proceeds from the sale of the Mercer Properties towards increasing affordable housing. OH will use \$9

million to improve homeownership opportunities and \$3 million to support the Mayor's goal of nearly doubling the City's portfolio of permanently affordable homes. OH will also use \$2.5 million to pilot a loan program to help low and moderate income families create affordable ADUs.

- Continuation of 2019 Navigation Team Expansion - The Navigation Team addresses public safety and public health concerns by conducting outreach to encampment inhabitants, connecting them to resources, including shelters and tiny house villages and other resources aimed at helping them move toward housing. Field coordinators play a critical role in these operations; they serve as the project manager for site engagements, offer and provide storage to encampment occupants, and work closely with outreach to ensure that unhoused individuals are connected to resources.
- Nurse Call Line / Onsite Nurses at Shelters and Permanent Supportive Housing - The City implemented a nursing hotline, in addition to attaching medical services to the shelter or permanent supportive housing sites to better serve the needs of the unhoused community.
- Additional Staff Capacity for Food Programs - The city provided additional funding to support communities of color that disproportionately suffer from food insecurity alongside local food banks. These food and meal programs are low barrier programs providing low-income families access to food through relevant locations, cultural competency and service delivery.
- Additional Staff to support Utility Discount Program - Two new staff positions will be funded to increase outreach toward for the Utility Discount Program, which serves vulnerable populations in historically underserved areas of the City.
- Arts and Culture Community Outreach and Engagement - The Office of Arts and Culture will receive funding for a Community Outreach and Engagement Manager to provide expanded reach for open grants, calls for artists, professional development opportunities, events, and workshops as it pertains to artists from disadvantaged communities. This new position will also support ARTS' Language Access Plan and other accessibility efforts, maintain grants, maintain the website, and other communications needs.
- Elimination of Library Fines for Overdue Materials - The 2019 Library levy eliminates fines for overdue materials and uses levy resources as a revenue replacement for these funds (\$8 million over a 7 year period) due to disproportionate impact on borrowers from disadvantaged backgrounds.
- Seattle Parks Aquatic Equity Initiatives - The adopted budget repurposes funding to equalize service levels across its 22 wading pools to maintain consistent schedule and service across different communities, eliminate low-income swim fees, and expand lifeguard training programs to better recruit low-income youth from surrounding communities.
- Seattle Parks Outdoors for All Initiative - An additional \$1 million was added to the Parks & Recreation Department's Outdoors for All Initiative, which promotes outdoors recreation for children and adults with disabilities.
- Sidewalk Accessibility and Safety - As part of a ADA consent decree, the City will invest in constructing 1,250 curb ramps annually, increasing accessibility to sidewalks and streets. In addition to curb ramps, the budget includes funding to address sidewalk defects across the City, which will make the sidewalks safer and more accessible.
- School Safety Improvements - The Pedestrian Master Plan and the Safe Routes to School Action Plan prioritize equity in terms of additional capital improvements in neighborhoods that are historically disadvantaged.
- Additional Staffing at the Office of the Employee Ombudsman - The adopted budget includes additional funding for staffing at the Office of Employee Ombudsman, which was created in 2019 to better City employee concerns surrounding racism, sexism, and classism.

## ECONOMIC FACTORS

**U.S. Economy.** The National Bureau of Economic Research (NBER) officially announced on June 8 that a recession began in the U.S. after the economy peaked in February 2020. The 128-month long expansion from June 2009 to February 2020 is the longest on record (since 1854), it is followed by the deepest but most likely also the shortest recession since World War II. In 2020 the U.S. real GDP fell 3.5% and payroll employment by 8.6 million jobs, while the unemployment rate peaked at 14.4% in April 2020. For comparison, real GDP declined by 2.5% and the economy lost 5.9 million jobs in the last recession in 2009; the unemployment rate peaked at 10.6% in January 2010. In the December 2020 Wall Street Journal Economic Forecasting Survey of 62 economists, the median forecast predicts real GDP will reach its pre-recession level in the second half of 2021. Labor market recovery will take longer, as the median forecast for the unemployment rate drops under 5% only at the end of 2022.

In response to the historic economic downturn, the Federal Reserve lowered its benchmark interest rate to 0% to 0.25% in March 2020 and returned to aggressive quantitative easing, increasing its balance sheet by more than \$3 trillion. In the same month, the U.S. Congress passed an astounding \$2.2 trillion economic stimulus bill, the Coronavirus Aid, Relief and Economic Security (CARES) Act authorizing cash payments, extra unemployment benefits, relief for businesses, support for the health care sector, and state and

local government support. An additional \$900 billion in stimulus was approved as part of the Consolidated Appropriations Act in December 2020.

**Seattle metropolitan area economy.** The regional economy has in the last decade considerably outperformed the U. S. economy in employment and income growth. Total nonfarm employment in the Seattle Metropolitan Division (MD) area (King and Snohomish Counties) accounted for 50.6% of the state's employment in 2020, after increasing by 29.1% from its post-recession low in February 2010 to the February 2020 peak. This compares to a 17.7% gain for the U.S. and a 20.4% gain for the rest of Washington state. Per capita income grew 64.3% between 2010 and 2019 in the Seattle MD area, compared to just 39.3% in the U.S. and 38.6% in the rest of Washington state, during the same period. The economic growth within the Seattle MD area has been concentrated in the city of Seattle. Although virtually all sectors in Seattle have seen employment increase in the decade after the Great Recession, the principal driver of growth has been high-technology business. Strong growth in the technology sector has supported growth in professional and business services, as well as leisure and hospitality services and health care.

Employment and population growth in the last decade boosted the demand for office space and housing, spurring a construction boom. The value of building permits issued by the City increased from on average \$1.82 billion every year between 2000 and 2009, to on average \$3.33 billion every year between 2011 and 2019. The COVID-19 pandemic has had a large impact on all parts of the economy including real estate markets and property development. Businesses are reevaluating their office and retail space needs, while demand in the housing market shifted to single family homes, away from multifamily housing in densely populated city cores. In 2020, the total value of building permits issued by the City of Seattle fell by 31.1% compared to the 2015 to 2019 average, as investors take a wait and see approach during the pandemic. For comparison, during and immediately after the Great Recession, in 2008 and 2009 the total value of building permits issued was down 20.1% and 24.7% year-over-year respectively. The biggest drop in 2020 occurred for commercial building permits, which accounted for 56.4% of the total value in 2019 and fell by 51.6%, whereas residential permits accounted for 31.5% of total in 2019, but fell by just 4.9%.

The regional labor market downturn caused by the pandemic was sharp, like in the rest of U.S. In February 2020, right before the recession began, the seasonally adjusted unemployment rate in the Seattle MD was just 2.6%, compared to 4.8% in Washington and 3.5% in the U.S. As a result of the stay-at-home orders imposed in March and April, the unemployment rate increased rapidly nationwide and peaked in April 2020, reaching 14.5% in the Seattle MD, 16.3% in Washington and 14.7% in the U.S. Since then, it has declined noticeably, but in December 2020 it was still highly elevated: 7.1% in the Seattle MD area, 7.1% in Washington and 6.7% in the U.S. Leisure and hospitality and manufacturing sectors of the Seattle MD economy were the most affected by the current recession. Representing just 18.9% of total employment in February 2020, these two sectors accounted for 79.2% of jobs lost and not recovered as of December 2020. Collapse in demand for travel and canceled orders have led Boeing to consolidate its two 787 assembly lines into a single location in South Carolina. Closing the assembly line in Everett where Boeing employs 30,000 workers will have large negative consequences not just for the local aerospace industry, but the local economy as whole.

While the regional economy currently faces big challenges, there are reasons to be cautiously optimistic about the recovery. The Seattle area recovered from both the 1990 and the 2007 recessions much earlier than the U.S. as a whole. Recessions tend to speed up the adoption of new technologies and the current recession has significantly increased the demand for services related to e-commerce, telecommuting and cloud computing. With a much smaller dependence on aerospace manufacturing than in the past and a larger share of technology and e-commerce sector employment, the Seattle area certainly has a large potential for healthy economic growth.

### FINANCIAL CONTACT

The City's financial statements are designed to provide users with a general overview of the City's finances as well as to demonstrate the City's accountability to its citizens, investors, creditors, and other customers. If you have a question about the report, please contact the City of Seattle, Department of Finance and Administrative Services, Citywide Accounting and Payroll Division, P.O. Box 94669, Seattle, WA 98124-4669 (Telephone 206-233-7825).

# **Government-wide Financial Statements**

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STATEMENT OF NET POSITION  
December 31, 2020  
(In Thousands)

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	2020	
<b>ASSETS</b>				
<b>Current Assets</b>				
Operating Cash and Equity in Pooled Investments	\$ 1,249,181	\$ 680,834	\$ 1,930,015	\$ 4,270
Restricted Cash and Equity in Pooled Investments	19,090	—	19,090	
Investments	—	—	—	85,101
Receivables, Net of Allowances	152,819	355,686	508,505	
Internal Balances	(66,014)	66,014	—	
Due from Other Governments	215,482	23,013	238,495	
Inventories	11,433	47,242	58,675	
Prepaid and Other Current Assets	9,852	509	10,361	
Total Current Assets	1,591,843	1,173,298	2,765,141	89,371
<b>Noncurrent Assets</b>				
Restricted Cash and Equity in Pooled Investments	67,067	513,663	580,730	
Contracts and Notes	19,147	2,362	21,509	
Conservation Costs, Net	—	282,900	282,900	
Landfill Closure and Postclosure Costs, Net	—	17,001	17,001	
Environmental Costs and Recoveries	—	119,683	119,683	
Net Pension Asset	276,045	—	276,045	
Regulatory Asset	—	12,414	12,414	
Other Charges and Noncurrent Assets	—	105,870	105,870	
Capital Assets, Net of Accumulated Depreciation				
Land and Land Rights	615,923	281,465	897,388	
Plant in Service, Excluding Land	—	5,864,352	5,864,352	
Buildings and Improvements	1,574,288	—	1,574,288	
Machinery and Equipment	177,617	—	177,617	
Infrastructure	1,608,408	—	1,608,408	
Construction in Progress	518,269	917,779	1,436,048	
Other Capital Assets	76,592	33,551	110,143	10
Total Noncurrent Assets	4,933,356	8,151,040	13,084,396	10
Total Assets	6,525,199	9,324,338	15,849,537	89,381
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
	207,381	132,667	340,048	
Total Assets and Deferred Outflows of Resources	\$ 6,732,580	\$ 9,457,005	\$ 16,189,585	\$ 89,381



**B-1**

**Page 2 of 3**

**STATEMENT OF NET POSITION**

**December 31, 2020**

*(In Thousands)*

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	2020	
<b>LIABILITIES</b>				
<b>Current Liabilities</b>				
Accounts Payable	\$ 166,656	\$ 108,931	\$ 275,587	\$ 2,739
Salaries, Benefits, and Taxes Payable	31,026	16,057	47,083	
Contracts Payable	2,634	—	2,634	
Due to Other Governments	487	13,852	14,339	
Interest Payable	7,222	59,766	66,988	
Taxes Payable	81	10,168	10,249	
Deposits Payable	—	—	—	
Unearned Revenues	82,005	30,013	112,018	
Current Portion of Long-Term Debt				
Bonds Payable	79,555	198,600	278,155	
Compensated Absences Payable	5,174	2,352	7,526	
Notes and Contracts Payable	1,260	4,902	6,162	
Claims Payable	37,236	10,070	47,306	
Habitat Conservation Program Liability	—	734	734	
Landfill Closure and Postclosure Liability	—	3,780	3,780	
Other Current Liabilities	76,016	38,495	114,511	
Total Current Liabilities	489,352	497,720	987,072	2,739
<b>Noncurrent Liabilities</b>				
Bonds Payable, Net of Unamortized Premiums, Discounts, and Other	893,396	4,445,070	5,338,466	
Bond Interest Payable	—	—	—	
Special Assessment Bonds with Governmental Commitment	2,545	—	2,545	
Compensated Absences Payable	98,308	37,268	135,576	
Claims Payable	77,463	316,635	394,098	
Notes and Contracts Payable	9,067	75,929	84,996	
Landfill Closure and Postclosure Liability	—	12,400	12,400	
Vendor Deposits Payable	153	139	292	
Habitat Conservation Program Liability	—	6,329	6,329	
Unearned Revenues	—	51,565	51,565	
Arbitrage Rebate Liability	—	—	—	
Unfunded Other Post Employment Benefits	654,749	18,336	673,085	
Net Pension Liability	970,318	501,102	1,471,420	
Other Noncurrent Liabilities	1,263	4,739	6,002	
Total Noncurrent Liabilities	2,707,262	5,469,512	8,176,774	—
Total Liabilities	3,196,614	5,967,232	9,163,846	2,739
<b>DEFERRED INFLOWS OF RESOURCES</b>	210,984	302,093	513,077	

The accompanying notes are an integral part of these financial statements

STATEMENT OF NET POSITION  
December 31, 2020  
(In Thousands)

	Primary Government			Component Units
	Governmental Activities	Business-Type Activities	2020	
<b>NET POSITION</b>				
Net Investment in Capital Assets	\$ 3,587,667	\$ 2,954,796	\$ 6,542,463	\$ 10
Restricted for				
Debt Service	12,141	—	12,141	
Capital Projects	218,034	—	218,034	
Rate Stabilization Account	—	25,000	25,000	
Education and Development Services	131,950	—	131,950	
Special Deposits	—	—	—	
Conservation and Environmental Costs	—	8,107	8,107	
Bonneville Power Administration Projects	—	—	—	
External Infrastructure Costs	—	7,276	7,276	
Muckleshoot Settlement	—	—	—	
Other Charges	—	19,310	19,310	
Health Care Reserve	97,053	—	97,053	
Transportation Programs	98,553	—	98,553	
Low-Income Housing Programs	270,757	—	270,757	
Other Purposes	153,282	—	153,282	59,666
Nonexpendable	2,050	—	2,050	—
Unrestricted	(1,246,505)	173,191	(1,073,314)	26,966
Total Net Position	3,324,982	3,187,680	6,512,662	86,642
 Total Liabilities, Deferred Inflows of Resources, and Net Position	<u>\$ 6,732,580</u>	<u>\$ 9,457,005</u>	<u>\$ 16,189,585</u>	<u>\$ 89,381</u>

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**STATEMENT OF ACTIVITIES**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

Functions/Programs	Program Expense	Program Revenues		
		Charges for Services	Operating Grants and Contributions	Capital Grants and Contributions
<b>GOVERNMENTAL ACTIVITIES</b>				
General Government	\$ 346,566	\$ 91,443	\$ 37,169	\$ 1,625
Judicial	10,565	17,006	199	—
Public Safety	757,770	36,751	93,453	—
Physical Environment	35,341	3,815	10,162	—
Transportation	457,259	46,160	94,213	—
Economic Environment	390,442	94,678	68,991	3,657
Health and Human Services	137,099	537	55,395	—
Culture and Recreation	264,000	39,307	12,684	2,980
Interest on Long-Term Debt	44,707	—	—	—
<b>Total Governmental Activities</b>	<b>2,443,749</b>	<b>329,697</b>	<b>372,266</b>	<b>8,262</b>
<b>BUSINESS-TYPE ACTIVITIES</b>				
Light	998,887	1,015,766	853	53,819
Water	246,617	278,578	—	10,211
Drainage and Wastewater	411,851	460,295	21,686	—
Solid Waste	206,634	224,052	374	—
Planning and Development	77,029	78,653	—	—
<b>Total Business-Type Activities</b>	<b>1,941,018</b>	<b>2,057,344</b>	<b>22,913</b>	<b>64,030</b>
<b>Total Government-Wide Activities</b>	<b>\$ 4,384,767</b>	<b>\$ 2,387,041</b>	<b>\$ 395,179</b>	<b>\$ 72,292</b>
<b>COMPONENT UNITS</b>	<b>\$ 6,541</b>	<b>\$ 98</b>	<b>\$ 5,526</b>	<b>\$ —</b>

**STATEMENT OF ACTIVITIES**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Net Revenue (Expense) and Changes in Net Position			Component Units
	Primary Government			
	Governmental Activities	Business-Type Activities	2020	
<b>GOVERNMENTAL ACTIVITIES</b>				
General Government	\$ (216,329)	\$ —	\$ (216,329)	
Judicial	6,640	—	6,640	
Public Safety	(627,566)	—	(627,566)	
Physical Environment	(21,364)	—	(21,364)	
Transportation	(316,886)	—	(316,886)	
Economic Environment	(223,116)	—	(223,116)	
Health and Human Services	(81,167)	—	(81,167)	
Culture and Recreation	(209,029)	—	(209,029)	
Interest on Long-Term Debt	(44,707)	—	(44,707)	
<b>Total Governmental Activities</b>	<b>(1,733,524)</b>	<b>—</b>	<b>(1,733,524)</b>	
<b>BUSINESS-TYPE ACTIVITIES</b>				
Light	—	71,551	71,551	
Water	—	42,172	42,172	
Drainage and Wastewater	—	70,130	70,130	
Solid Waste	—	17,792	17,792	
Planning and Development	—	1,624	1,624	
<b>Total Business-Type Activities</b>	<b>—</b>	<b>203,269</b>	<b>203,269</b>	
<b>Total Government-Wide Activities</b>	<b>(1,733,524)</b>	<b>203,269</b>	<b>(1,530,255)</b>	
				\$ (917)
<b>COMPONENT UNITS</b>				
General Revenues				
Property Taxes	681,235	—	681,235	
Sales Taxes	287,402	—	287,402	
Business Taxes	479,864	—	479,864	
Excise Taxes	117,845	—	117,845	
Other Taxes	36,398	10,894	47,292	
Penalties and Interest on Delinquent Taxes	—	—	—	
Unrestricted Investment Earnings (Loss)	51,688	47,295	98,983	9,926
Gain on Sale of Capital Assets	16,107	1,559	17,666	
Special Item - Environmental Remediation	—	(3,065)	(3,065)	
Transfers	—	—	—	
<b>Total General Revenues (Loss), Special Item, and Transfers</b>	<b>1,670,539</b>	<b>56,683</b>	<b>1,727,222</b>	<b>9,926</b>
Changes in Net Position	(62,985)	259,952	196,967	9,009
Net Position - Beginning of Year	3,380,550	2,912,100	6,292,650	77,633
Restatements/Prior-Year Adjustments	7,417	—	7,417	—
Net Position - Beginning of Year as Restated	3,387,967	2,912,100	6,300,067	77,633
<b>Net Position - End of Year</b>	<b>\$ 3,324,982</b>	<b>\$ 3,172,052</b>	<b>\$ 6,497,034</b>	<b>\$ 86,642</b>

# **Fund Financial Statements**

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## MAJOR GOVERNMENTAL FUNDS

The **General Fund** is the primary operating fund of the City. It accounts for all financial resources except those required to be accounted for in another fund. It derives the majority of its revenues from property, sales, business, and utility taxes. Several separate funds are combined as one single general fund for reporting purposes, and all interfund activity and balances are eliminated.

The **Transportation Fund** accounts for revenues for construction, improvement, repair, or maintenance of City streets and roadways. Revenues include taxes on the sale, distribution, or use of motor vehicle fuel; property taxes, commercial parking taxes, and motor vehicle excise taxes designated for street purposes; and grants.

Descriptions for nonmajor governmental funds are provided in the Combining Statements and Other Supplementary Information section.

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**BALANCE SHEET**  
**GOVERNMENTAL FUNDS**  
**December 31, 2020**  
*(In Thousands)*

	General Fund	Transportation	Other Governmental	2020
<b>ASSETS</b>				
Cash and Equity in Pooled Investments	\$ 441,451	\$ 101,468	\$ 690,261	\$ 1,233,180
Receivables, Net of Allowances	104,735	12,589	32,555	149,879
Due from Other Funds	46	53	6,808	6,907
Due from Other Governments	76,957	39,262	76,244	192,463
Interfund Loans and Advances	40,900	—	—	40,900
Other Current Assets	1,375	—	577	1,952
Total Assets	665,464	153,372	806,445	1,625,281
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
	—	—	—	—
Total Assets and Deferred Outflows of Resources	<u>\$ 665,464</u>	<u>\$ 153,372</u>	<u>\$ 806,445</u>	<u>\$ 1,625,281</u>
<b>LIABILITIES</b>				
Accounts Payable	\$ 65,396	\$ 41,819	\$ 33,325	\$ 140,540
Contracts Payable	384	1,856	394	2,634
Salaries, Benefits, and Taxes Payable	20,028	3,018	3,766	26,812
Due to Other Funds	11,240	—	4	11,244
Due to Other Governments	466	—	—	466
Revenues Collected in Advance	13,335	52,554	16,116	82,005
Interfund Loans and Advances	—	—	48,900	48,900
Other Current Liabilities	7,641	1,480	57,420	66,541
Total Liabilities	118,490	100,727	159,925	379,142
<b>DEFERRED INFLOWS OF RESOURCES</b>				
	32,376	2,600	8,208	43,184
<b>FUND BALANCES</b>				
Nonspendable	\$ 65	\$ —	\$ 2,410	\$ 2,475
Restricted	263,769	50,045	659,398	973,212
Committed	112,000	—	7,373	119,373
Assigned	8,693	—	18,708	27,401
Unassigned	130,071	—	(49,577)	80,494
Total Fund Balances	514,598	50,045	638,312	1,202,955
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 665,464</u>	<u>\$ 153,372</u>	<u>\$ 806,445</u>	<u>\$ 1,625,281</u>

The accompanying notes are an integral part of these financial statements

**BALANCE SHEET  
GOVERNMENTAL FUNDS  
December 31, 2020  
(In Thousands)**

	<u>2020</u>
Governmental Fund Balance	\$ <u>1,202,955</u>
<p>Amounts reported for governmental activities in the statement of net position are different because:</p>	
Capital assets used in governmental activities are not financial resources and, therefore, are not reported in the funds.	\$ 3,790,070
Other long-term assets are not available to pay for current-period expenditures and, therefore, are deferred in the funds.	(14,075)
Internal service funds are used by management to charge the costs of Fleets and Facilities, Information Technology, and Engineering Services to individual funds. The assets and liabilities of the internal service funds are included in the governmental activities in the statement of net position. Adjustments to reflect the consolidation of internal service fund (ISF) activities related to enterprise funds and prior-year adjustment (B-6) are added back to ISF total net position, and the latter amounts are included in governmental activities.	480,577
Net Pension Asset	276,045
Deferred inflows and outflows of resources	17,287
<p>Long-term liabilities, including bonds payable, are not due and payable in the current period and, therefore, are not reported in the funds.</p>	
Claims Payable - Current	(36,676)
Accrued Interest Payable	(5,599)
Current Portion of Long-Term Debt	(60,029)
Compensated Absences Payable	(4,425)
General Obligation Bonds Payable	(712,930)
Less Bond Discount and Premium	—
Special Assessment Bonds	(2,545)
Net Pension Liability	(784,683)
Notes and Other Long-Term Liabilities	(9,067)
Compensated Absences - Long-Term	(84,073)
Claims Payable - Long-Term	(76,721)
Workers' Compensation	—
Arbitrage	—
Unfunded Other Post Employment Benefits	(648,171)
Other Liabilities	<u>(2,957)</u>
Net Adjustments	<u>2,122,028</u>
Net Position of Governmental Activities	<u>\$ 3,324,983</u>



**B-4 STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES  
GOVERNMENTAL FUNDS  
For the Year Ended December 31, 2020  
(In Thousands)**

<b>REVENUES</b>	<b>General Fund</b>	<b>Transportation</b>	<b>Other Governmental</b>	<b>2020</b>
Taxes	\$ 1,158,438	\$ 120,855	\$ 322,460	\$ 1,601,753
Licenses and Permits	36,376	7,059	871	44,306
Grants, Shared Revenues, and Contributions	130,239	86,003	127,804	344,046
Charges for Services	76,339	158,575	118,192	353,106
Fines and Forfeits	21,285	161	3,340	24,786
Concessions, Parking Fees and Space Rent	10,614	231	9,535	20,380
Program Income, Interest, and Miscellaneous Revenues	141,690	7,999	45,430	195,119
<b>Total Revenues</b>	<b>1,574,981</b>	<b>380,883</b>	<b>627,632</b>	<b>2,583,496</b>
<b>EXPENDITURES</b>				
<b>Current</b>				
General Government	253,631	—	3,994	257,625
Judicial	36,412	—	—	36,412
Public Safety	786,214	—	637	786,851
Physical Environment	36,465	—	449	36,914
Transportation	55,761	207,542	80,516	343,819
Economic Environment	184,504	—	224,938	409,442
Health and Human Services	40,594	—	114,762	155,356
Culture and Recreation	206,395	—	106,505	312,900
<b>Capital Outlay</b>				
General Government	—	—	3,823	3,823
Public Safety	482	—	4,573	5,055
Physical Environment	6	—	37	43
Transportation	4,828	165,440	60,856	231,124
Economic Environment	—	—	3,032	3,032
Culture and Recreation	15,817	—	31,224	47,041
<b>Debt Service</b>				
Principal	—	1,292	75,704	76,996
Interest	22	33	39,292	39,347
Bond Issuance Cost	—	—	531	531
Other	—	—	—	—
<b>Total Expenditures</b>	<b>1,621,131</b>	<b>374,307</b>	<b>750,873</b>	<b>2,746,311</b>
Excess (Deficiency) of Revenues over Expenditures	(46,150)	6,576	(123,241)	(162,815)
<b>OTHER FINANCING SOURCES (USES)</b>				
Long-Term Debt Issued	—	—	71,805	71,805
Refunding Debt Issued	—	—	—	—
Premium on Bonds Issued	—	—	14,601	14,601
Payment to Refunded Bond Escrow Agent	—	—	(51,381)	(51,381)
Sales of Capital Assets	8,579	7,445	83	16,107
Transfers In	4,000	—	98,429	102,429
Transfers Out	(36,980)	(32,551)	(4,270)	(73,801)
<b>Total Other Financing Sources (Uses)</b>	<b>(24,401)</b>	<b>(25,106)</b>	<b>129,267</b>	<b>79,760</b>
<b>Net Change in Fund Balance</b>	<b>(70,551)</b>	<b>(18,530)</b>	<b>6,026</b>	<b>(83,055)</b>
Fund Balances - Beginning of Year	585,047	68,678	632,286	1,286,011
Restatements/Prior-Year Adjustments	103	(103)	—	—
Fund Balances - Beginning of Year as Restated	585,150	68,575	632,286	1,286,011
<b>Fund Balances - End of Year</b>	<b>\$ 514,598</b>	<b>\$ 50,045</b>	<b>\$ 638,312</b>	<b>\$ 1,202,955</b>

The accompanying notes are an integral part of these financial statements

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**RECONCILIATION OF THE STATEMENT OF REVENUES,  
EXPENDITURES, AND CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS  
TO THE STATEMENT OF ACTIVITIES  
For the Year Ended December 31, 2020  
(In Thousands)**

	<b>2020</b>
Amounts reported for governmental activities in the statement of activities are different because:	
Net change in fund balance - total governmental funds	\$ (83,055)
Governmental funds report capital outlay as expenditures and proceeds from the disposition of capital assets as other financing sources. However, in the statement of activities the cost of those assets is allocated over the estimated useful life and reported as depreciation expense and the gain or loss is reported as income.	
Depreciation expense for the year	(143,197)
Capital outlay reported as expenditures	201,440
Retirement and sale of capital assets	165
Capital assets received as donations	2,860
Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds. These are comprised of:	
Unavailable resources - property taxes	2,991
Reduction of long-term receivable	23,019
The issuance of long-term debt (e.g. bonds, leases) provides current financial resources to governmental funds while the repayment of the principal of long-term debt consumes the current financial resources of governmental funds. Neither transaction, however, has any effect on net position. Also, governmental funds report the effect of issuance cost, premium, discount, and similar items when debt is first issued, whereas these amounts are deferred and amortized in the statement of activities. These amounts are the result of the differences in the treatment of long-term debt and related items:	
Proceeds of general obligation bonds	(26,933)
Premium on general obligation bonds	(4,454)
Proceeds from loans	(4,780)
Principal payments bonds/notes	59,530
Amortization of bond premium	3,817
Amortization of loss on refunding	(534)
Minimum capital lease payments	61
Bond interest payable	223
Remittance to refunding escrow using refunding proceeds	4,621
Some expenses reported in the statement of activities do not require the use of current financial resources and, therefore, are not reported as expenditures in governmental funds:	
Compensated absences	9,899
Injury and damage claims	417
Workers' compensation	(3,848)
Arbitrage	—
Unfunded OPEB liabilities	(127,809)
Environmental liability	88
Loan to agencies	—
Debt guarantee of SISC 2004 bonds	378
Pension Expense - GASB68	64,409
WA State's LEOFF Contribution	—
Other	—
Internal service funds are used by management to charge the cost of Fleets and Facilities, Information Technology, and Engineering Services to individual funds. Adjustments reflect the consolidation of internal service funds activities to governmental funds:	
Operating loss (income) allocated to enterprise funds	16,974
Net revenue of internal service funds activities reported with governmental activities	(59,266)
Change in Net Position of Governmental Activities	\$ (62,984)

## MAJOR PROPRIETARY FUNDS

The **Light Fund** (City Light) accounts for the operations of the City-owned electric utility. City Light owns and operates certain generating, transmission, and distribution facilities and supplies electricity to approximately 461,500 customers in the Seattle and certain surrounding communities. City Light also supplies electrical energy to other City agencies at rates prescribed by City ordinances.

The **Water Fund** accounts for activities of the water system operated by Seattle Public Utilities (SPU). The water system, established in 1890, provides water to the greater Seattle area through direct service to customers and through wholesale contracts. The activities of the water system include protection of available water supply, transmission of water to customers, development of water conservation programs, evaluation of new water sources, and management of the City's water system assets, which include the Tolt and Cedar River Watersheds, water pipes, pumping stations, and treatment plants.

The **Drainage and Wastewater Fund** accounts for the drainage and wastewater systems operated by SPU. Drainage activities include regulating storm water runoff, alleviating flooding, mitigating water pollution caused by runoff, and responding to federal storm water regulations, in addition to managing drainage utility assets. Wastewater activities consist of managing the City's sewer system, including the operation of sewer utility facilities and pumping stations necessary to collect the sewage of the City and discharge it into the King County Department of Natural Resources Wastewater Treatment System for treatment and disposal.

Descriptions for non-major enterprise funds and the City's internal service funds are provided in the Combining Statements and Other Supplementary Information section.

**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**December 31, 2020**  
**(In Thousands)**

	<u>Business-Type Activities - Enterprise Funds</u>		
	<u>L i g h t</u>	<u>W a t e r</u>	<u>Drainage and Wastewater</u>
<b>ASSETS</b>			
<b>Current Assets</b>			
Operating Cash and Equity in Pooled Investments	\$ 102,430	\$ 140,763	\$ 218,714
Restricted Cash and Equity in Pooled Investments	—	—	—
Receivables, Net of Allowances			
Accounts	141,344	20,043	29,174
Interest and Dividends	—	1,122	630
Unbilled	87,516	16,517	23,066
Energy Contracts, Notes, and Other Contracts	—	—	—
Due from Other Funds	—	—	5
Due from Other Governments	3,492	885	16,732
Materials and Supplies Inventory	38,018	7,022	1,895
Interfund Loan & Advances	—	—	—
Prepayments and Other Current Assets	286	111	75
Total Current Assets	<u>373,086</u>	<u>186,463</u>	<u>290,291</u>
<b>Noncurrent Assets</b>			
Restricted Cash and Equity in Pooled Investments	324,823	93,098	38,208
Notes and Contracts Receivable	—	—	2,362
Conservation Costs, Net	256,729	26,171	—
Landfill Closure and Postclosure Costs, Net	—	—	—
Environmental Costs and Recoveries	117,062	—	2,621
External Infrastructure Costs	—	—	17,571
Regulatory Asset	—	6,017	4,865
Other Charges	53,271	5,058	29,128
Capital Assets			
Land and Land Rights	153,920	54,017	46,645
Plant in Service, Excluding Land	5,522,067	2,146,527	1,475,449
Less Accumulated Depreciation	(2,102,991)	(908,197)	(440,415)
Buildings and Improvements	—	—	—
Less Accumulated Depreciation	—	—	—
Machinery and Equipment	—	—	—
Less Accumulated Depreciation	—	—	—
Construction in Progress	612,647	43,894	256,896
Other Property, Net	21,510	1,842	2,192
Total Noncurrent Assets	<u>4,959,038</u>	<u>1,468,427</u>	<u>1,435,522</u>
Total Assets	<u>5,332,124</u>	<u>1,654,890</u>	<u>1,725,813</u>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
	<u>64,992</u>	<u>31,706</u>	<u>19,743</u>
Total Assets and Deferred Outflows of Resources	<u>\$ 5,397,116</u>	<u>\$ 1,686,596</u>	<u>\$ 1,745,556</u>

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STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
December 31, 2020  
(In Thousands)

	Business-Type Activities - Enterprise Funds	
	Nonmajor Funds	2020
<b>ASSETS</b>		
<b>Current Assets</b>		
Operating Cash and Equity in Pooled Investments	\$ 218,927	\$ 680,834
Restricted Cash and Equity in Pooled Investments		\$ —
Receivables, Net of Allowances		
Accounts	19,524	210,085
Interest and Dividends	358	\$ 2,110
Unbilled	16,392	\$ 143,491
Energy Contracts, Notes, and Other Contracts		—
Due from Other Funds	—	5
Due from Other Governments	1,904	23,013
Materials and Supplies Inventory	307	47,242
Interfund Loan & Advances	8,000	8,000
Prepayments and Other Current Assets	37	509
Total Current Assets	265,449	1,115,289
<b>Noncurrent Assets</b>		
Restricted Cash and Equity in Pooled Investments	57,534	513,663
Notes and Contracts Receivable		2,362
Conservation Costs, Net		282,900
Landfill Closure and Postclosure Costs, Net	17,001	17,001
Environmental Costs and Recoveries		119,683
External Infrastructure Costs		17,571
Regulatory Asset	1,532	12,414
Other Charges	842	88,299
Capital Assets		
Land and Land Rights	26,883	281,465
Plant in Service, Excluding Land	258,391	9,402,434
Less Accumulated Depreciation	(86,479)	(3,538,082)
Buildings and Improvements	—	—
Less Accumulated Depreciation	—	—
Machinery and Equipment	852	852
Less Accumulated Depreciation	(852)	(852)
Construction in Progress	4,342	917,779
Other Property, Net	8,007	33,551
Total Noncurrent Assets	288,053	8,151,040
Total Assets	553,502	9,266,329
<b>DEFERRED OUTFLOWS OF RESOURCES</b>		
	16,226	132,667
Total Assets and Deferred Outflows of Resources	\$ 569,728	\$ 9,398,996

The accompanying notes are an integral part of these financial statements

STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
December 31, 2020  
(In Thousands)

	Governmental Activities - Internal Service Funds
	<u>2020</u>
<b>ASSETS</b>	
<b>Current Assets</b>	
Operating Cash and Equity in Pooled Investments	\$ 15,999
Restricted Cash and Equity in Pooled Investments	19,090
Receivables, Net of Allowances	
Accounts	1,040
Interest and Dividends	126
Unbilled	—
Energy Contracts, Notes, and Other Contracts	—
Due from Other Funds	4,337
Due from Other Governments	—
Materials and Supplies Inventory	9,481
Interfund Loan & Advances	—
Prepayments and Other Current Assets	9,852
Total Current Assets	<u>59,925</u>
<b>Noncurrent Assets</b>	
Restricted Cash and Equity in Pooled Investments	67,067
Notes and Contracts Receivable	—
Conservation Costs, Net	—
Landfill Closure and Postclosure Costs, Net	—
Environmental Costs and Recoveries	—
External Infrastructure Costs	—
Regulatory Asset	—
Other Charges	—
Capital Assets	
Land and Land Rights	105,997
Plant in Service, Excluding Land	—
Less Accumulated Depreciation	—
Buildings and Improvements	774,719
Less Accumulated Depreciation	(315,363)
Machinery and Equipment	297,362
Less Accumulated Depreciation	(181,013)
Construction in Progress	55,430
Other Property, Net	43,895
Total Noncurrent Assets	<u>848,094</u>
Total Assets	908,019
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	
Total Assets and Deferred Outflows of Resources	<u>\$ 966,941</u>

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**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**December 31, 2020**  
**(In Thousands)**

	Business-Type Activities - Enterprise Funds		
	L i g h t	W a t e r	Drainage and Wastewater
<b>LIABILITIES</b>			
<b>Current Liabilities</b>			
Accounts Payable	\$ 60,762	\$ 9,924	\$ 16,445
Salaries, Benefits, and Payroll Taxes Payable	6,282	3,587	3,533
Compensated Absences Payable	1,457	296	303
Due to Other Funds	—	5	—
Due to Other Governments	—	110	13,726
Interest Payable	36,258	10,705	10,774
Taxes Payable	8,144	811	432
General Obligation Bonds Due Within One Year	—	—	—
Revenue Bonds Due Within One Year	117,665	46,235	27,300
Claims Payable	6,445	1,324	1,546
Notes and Contracts Payable	—	2,050	2,852
Habitat Conservation Program Liability	—	734	—
Landfill Closure and Postclosure Liability	—	—	—
Unearned Revenues and Other Credits	24,615	5,398	—
Other Current Liabilities	34,082	125	4,185
<b>Total Current Liabilities</b>	<b>295,710</b>	<b>81,304</b>	<b>81,096</b>
<b>Noncurrent Liabilities</b>			
Advances from Other Funds/Interfund Notes Payable	—	—	—
Compensated Absences Payable	20,264	5,628	5,763
Claims Payable	112,690	3,908	183,054
Public Works Trust Loan	—	22,727	53,202
Landfill Closure and Postclosure Liability	—	—	—
Vendor and Other Deposits Payable	—	—	—
Habitat Conservation Program Liability	—	6,329	—
Unearned Revenues and Other Credits	13,416	—	—
Unfunded Other Post Employment Benefits	8,996	3,015	3,102
Net Pension Liability	265,193	80,221	72,049
Other Noncurrent Liabilities	743	490	3,433
General Obligation Bonds Payable, Net of Amortized Premium, Discount and Other	—	—	—
Revenue Bonds Payable, Net of Amortized Premium, Discount and Other	2,694,750	767,000	792,616
Bond Interest Payable	—	—	—
<b>Total Noncurrent Liabilities</b>	<b>3,116,052</b>	<b>889,318</b>	<b>1,113,219</b>
<b>Total Liabilities</b>	<b>3,411,762</b>	<b>970,622</b>	<b>1,194,315</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>160,922</b>	<b>74,200</b>	<b>15,544</b>

The accompanying notes are an integral part of these financial statements

STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
December 31, 2020  
(In Thousands)

	Business-Type Activities - Enterprise Funds	
	Nonmajor Funds	2020
<b>LIABILITIES</b>		
<b>Current Liabilities</b>		
Accounts Payable	\$ 21,800	\$ 108,931
Salaries, Benefits, and Payroll Taxes Payable	2,655	16,057
Compensated Absences Payable	296	2,352
Due to Other Funds	—	5
Due to Other Governments	16	13,852
Interest Payable	2,029	59,766
Taxes Payable	781	10,168
General Obligation Bonds Due Within One Year	—	—
Revenue Bonds Due Within One Year	7,400	198,600
Claims Payable	755	10,070
Notes and Contracts Payable	—	4,902
Habitat Conservation Program Liability	—	734
Landfill Closure and Postclosure Liability	3,780	3,780
Unearned Revenues and Other Credits	—	30,013
Other Current Liabilities	103	38,495
Total Current Liabilities	39,615	497,725
<b>Noncurrent Liabilities</b>		
Advances from Other Funds/Interfund Notes Payable	—	—
Compensated Absences Payable	5,613	37,268
Claims Payable	16,983	316,635
Public Works Trust Loan	—	75,929
Landfill Closure and Postclosure Liability	12,400	12,400
Vendor and Other Deposits Payable	139	139
Habitat Conservation Program Liability	—	6,329
Unearned Revenues and Other Credits	38,149	51,565
Unfunded Other Post Employment Benefits	3,223	18,336
Net Pension Liability	83,639	501,102
Other Noncurrent Liabilities	73	4,739
General Obligation Bonds Payable, Net of Amortized Premium, Discount and Other	—	—
Revenue Bonds Payable, Net of Amortized Premium, Discount and Other	190,704	4,445,070
Bond Interest Payable	—	—
Total Noncurrent Liabilities	350,923	5,469,512
Total Liabilities	390,538	5,967,237
<b>DEFERRED INFLOWS OF RESOURCES</b>	51,427	302,093



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STATEMENT OF NET POSITION  
PROPRIETARY FUNDS  
December 31, 2020  
(In Thousands)

	Governmental Activities - Internal Service Funds
	2020
<b>LIABILITIES</b>	
<b>Current Liabilities</b>	
Accounts Payable	\$ 26,115
Salaries, Benefits, and Payroll Taxes Payable	4,211
Compensated Absences Payable	749
Due to Other Funds	—
Due to Other Governments	21
Interest Payable	1,623
Taxes Payable	81
General Obligation Bonds Due Within One Year	19,526
Revenue Bonds Due Within One Year	—
Claims Payable	560
Notes and Contracts Payable	—
Habitat Conservation Program Liability	—
Landfill Closure and Postclosure Liability	—
Unearned Revenues and Other Credits	—
Other Current Liabilities	9,041
Total Current Liabilities	61,927
<b>Noncurrent Liabilities</b>	
Advances from Other Funds/Interfund Notes Payable	—
Compensated Absences Payable	14,235
Claims Payable	742
Public Works Trust Loan	—
Landfill Closure and Postclosure Liability	—
Vendor and Other Deposits Payable	153
Habitat Conservation Program Liability	—
Unearned Revenues and Other Credits	—
Unfunded Other Post Employment Benefits	6,578
Net Pension Liability	185,635
Other Noncurrent Liabilities	—
General Obligation Bonds Payable, Net of Amortized Premium, Discount and Other	180,466
Revenue Bonds Payable, Net of Amortized Premium, Discount and Other	—
Bond Interest Payable	—
Total Noncurrent Liabilities	387,809
Total Liabilities	449,736
<b>DEFERRED INFLOWS OF RESOURCES</b>	36,628

The accompanying notes are an integral part of these financial statements

**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**December 31, 2020**  
*(In Thousands)*

	<b>Business-Type Activities - Enterprise Funds</b>		
	<b>Light</b>	<b>Water</b>	<b>Drainage and Wastewater</b>
<b>NET POSITION</b>			
Net Investment in Capital Assets	1,822,864	563,868	531,962
Restricted for			
Rate Stabilization Account	25,000	—	—
Special Deposits and Other	—	—	—
Conservation and Environmental Costs	—	8,107	—
Bonneville Power Administration Projects	—	—	—
External Infrastructure Costs	—	—	7,276
Muckleshoot Settlement	—	—	—
Other Charges	—	5,123	13,875
Unrestricted	(23,432)	64,676	(17,416)
Total Net Position	<u>1,824,432</u>	<u>641,774</u>	<u>535,697</u>
Total Liabilities, Deferred Inflows of Resources, and Net Position	<u>\$ 5,397,116</u>	<u>\$ 1,686,596</u>	<u>\$ 1,745,556</u>

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**STATEMENT OF NET POSITION**  
**PROPRIETARY FUNDS**  
**December 31, 2020**  
*(In Thousands)*

NET POSITION	Business-Type Activities - Enterprise Funds	
	Nonmajor Funds	2020
Net Investment in Capital Assets	36,102	2,954,796
Restricted for		
Rate Stabilization Account	—	25,000
Special Deposits and Other	—	—
Conservation and Environmental Costs	—	8,107
Bonneville Power Administration Projects	—	—
External Infrastructure Costs	—	7,276
Muckleshoot Settlement	—	—
Other Charges	312	19,310
Unrestricted	91,349	115,177
Total Net Position	127,763	3,129,666
Total Liabilities, Deferred Inflows of Resources, and Net Position	\$ 569,728	\$ 9,398,996
Total Net Position as above		\$ 3,129,666
Adjustment to Reflect the Consolidation of Internal Service Fund Activities to Enterprise Funds		58,014
Net Position of Business-type Activities		\$ 3,187,680

STATEMENT OF NET POSITION  
 PROPRIETARY FUNDS  
 December 31, 2020  
*(In Thousands)*

	Governmental Activities - Internal Service Funds
	<u>2020</u>
<b>NET POSITION</b>	
Net Investment in Capital Assets	580,883
Restricted for	
Rate Stabilization Account	—
Special Deposits and Other	—
Conservation and Environmental Costs	—
Bonneville Power Administration Projects	—
External Infrastructure Costs	—
Muckleshoot Settlement	—
Other Charges	—
Unrestricted	<u>(100,306)</u>
Total Net Position	<u>480,577</u>
Total Liabilities, Deferred Inflows of Resources, and Net Position	<u>\$ 966,941</u>

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**STATEMENT OF REVENUES, EXPENSES, AND  
 CHANGES IN FUND NET POSITION  
 PROPRIETARY FUNDS  
 For the Year Ended December 31, 2020  
 (In Thousands)**

	Business-Type Activities - Enterprise Funds		
	Light	Water	Drainage and Wastewater
<b>OPERATING REVENUES</b>			
Charges for Services and Other Revenues	\$ 1,015,766	\$ 278,578	\$ 460,295
<b>OPERATING EXPENSES</b>			
Salaries, wages and personnel benefits	—	60,887	56,137
Supplies	—	5,671	2,682
Services	—	43,864	45,359
Intergovernmental Payments	—	46,101	229,641
Operations and Maintenance	629,291	—	—
General and Administrative	—	—	—
City Business and Occupation Taxes	—	—	—
Taxes	101,242	—	—
Depreciation and Amortization	149,785	54,486	39,639
Other Operating Expenses	—	2,433	12,479
Total Operating Expenses	<u>880,318</u>	<u>213,442</u>	<u>385,937</u>
Operating Income (Loss)	135,448	65,136	74,358
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment and Interest Income	18,073	8,898	11,044
Interest Expense	(93,699)	(30,893)	(22,104)
Amortization of Bonds Premiums and Discounts, Net	—	—	—
Amortization of Refunding Gain (Loss)	—	—	—
Bond Issuance Costs	—	—	—
Gain (Loss) on Sale of Capital Assets	1,559	—	—
Contributions and Grants	853	—	21,686
Others, Net	6,215	2,561	1,939
Total Nonoperating Revenues (Expenses)	<u>(66,999)</u>	<u>(19,434)</u>	<u>12,565</u>
Income (Loss) Before Capital Contributions and Grants, Transfers, and Special Items	68,449	45,702	86,923
Capital Contributions and Grants	53,819	10,211	—
Transfers In	—	—	—
Transfers Out	—	—	—
Environmental Remediation	—	—	(3,065)
Change in Net Position	<u>122,268</u>	<u>55,913</u>	<u>83,858</u>
Net Position - Beginning of Year	1,702,164	585,861	451,839
Prior-Year Adjustment	—	—	—
Net Position - Beginning of Year as Restated	<u>1,702,164</u>	<u>585,861</u>	<u>451,839</u>
Net Position - End of Year	<u>\$ 1,824,432</u>	<u>\$ 641,774</u>	<u>\$ 535,697</u>

**STATEMENT OF REVENUES, EXPENSES, AND  
CHANGES IN FUND NET POSITION  
PROPRIETARY FUNDS  
For the Year Ended December 31, 2020  
(In Thousands)**

	<b>Business-Type Activities - Enterprise Funds</b>	
<b>OPERATING REVENUES</b>	<b>Nonmajor Funds</b>	<b>2020</b>
Charges for Services and Other Revenues	\$ 302,705	\$ 2,057,344
<b>OPERATING EXPENSES</b>		
Salaries, wages and personnel benefits	22,425	139,449
Supplies	1,081	9,434
Services	121,757	210,980
Intergovernmental Payments	30,365	306,107
Operations and Maintenance	57,832	687,123
General and Administrative	17,561	17,561
City Business and Occupation Taxes	—	—
Taxes	—	101,242
Depreciation and Amortization	14,813	258,723
Other Operating Expenses	7,462	22,374
Total Operating Expenses	273,296	1,752,993
Operating Income (Loss)	29,409	304,351
<b>NONOPERATING REVENUES (EXPENSES)</b>		
Investment and Interest Income	9,280	47,295
Interest Expense	(7,742)	(154,438)
Amortization of Bonds Premiums and Discounts, Net	—	—
Amortization of Refunding Gain (Loss)	—	—
Bond Issuance Costs	—	—
Gain (Loss) on Sale of Capital Assets	—	1,559
Contributions and Grants	374	22,913
Others, Net	179	10,894
Total Nonoperating Revenues (Expenses)	2,091	(71,777)
Income (Loss) Before Capital Contributions and Grants, Transfers, and Special Items	31,500	232,574
Capital Contributions and Grants		64,030
Transfers In	—	—
Transfers Out	—	—
Environmental Remediation		(3,065)
Change in Net Position	31,500	293,539
Net Position - Beginning of Year	96,263	2,836,127
Prior-Year Adjustment	—	—
Net Position - Beginning of Year as Restated	96,263	2,836,127
Net Position - End of Year	\$ 127,763	3,129,666
Accumulated Adjustment to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds		58,014
Net Position of Business-Type Activities		\$ 3,187,680
Change in Net Position as above		\$ 293,539
Current Year Adjustment to Reflect the Consolidation of Internal Service Fund Activities Related to Enterprise Funds		(17,958)
Adjusted Change in Net Position of Business-Type Activities		\$ 275,581

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**STATEMENT OF REVENUES, EXPENSES, AND  
 CHANGES IN FUND NET POSITION  
 PROPRIETARY FUNDS  
 For the Year Ended December 31, 2020  
 (In Thousands)**

	Governmental Activities - Internal Service Funds <hr/> 2020 <hr/>
<b>OPERATING REVENUES</b>	
Charges for Services and Other Revenues	\$ 370,706
<b>OPERATING EXPENSES</b>	
Salaries, wages and personnel benefits	—
Supplies	—
Services	—
Intergovernmental Payments	—
Operations and Maintenance	295,395
General and Administrative	53,616
City Business and Occupation Taxes	2
Taxes	5
Depreciation and Amortization	53,906
Other Operating Expenses	—
Total Operating Expenses	<hr/> 402,924 <hr/>
Operating Income (Loss)	(32,218)
<b>NONOPERATING REVENUES (EXPENSES)</b>	
Investment and Interest Income	3,436
Interest Expense	(8,388)
Amortization of Bonds Premiums and Discounts, Net	1,152
Amortization of Refunding Gain (Loss)	96
Bond Issuance Costs	—
Gain (Loss) on Sale of Capital Assets	(560)
Contributions and Grants	12,584
Others, Net	<hr/> (8,252) <hr/>
Total Nonoperating Revenues (Expenses)	68
Income (Loss) Before Capital Contributions and Grants, Transfers, and Special Items	(32,150)
Capital Contributions and Grants	4,390
Transfers In	375
Transfers Out	(29,003)
Environmental Remediation	—
Change in Net Position	<hr/> (56,388) <hr/>
Net Position - Beginning of Year	536,965
Prior-Year Adjustment	—
Net Position - Beginning of Year as Restated	<hr/> 536,965 <hr/>
Net Position - End of Year	<hr/> <u>\$ 480,577</u> <hr/>

**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2020**  
**(In Thousands)**

	Business-Type Activities - Enterprise Funds		
	Light	Water	Drainage & Wastewater
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash Received from Customers	\$ 996,408	\$ 280,464	\$ 451,227
Cash Paid to Suppliers	(365,678)	(53,970)	(222,675)
Cash Paid to Employees	(173,167)	(65,778)	(63,398)
Cash Paid for Taxes	(103,364)	(44,317)	(60,823)
Net Cash from Operating Activities	354,199	116,399	104,331
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Principal Payments on Long-Term Debt and Interfund Loans	(12,725)	—	—
Interest Paid on Long-Term Debt	(11,000)	—	—
Operating Grants Received	853	5,072	13,152
Transfers In	1,300	—	—
Transfers Out	(46,944)	—	—
Bonneville Receipts for Conservation	6,146	—	—
Payments to Vendors on Behalf of Customers for Conservation	(21,004)	—	—
Loans Provided to Other Funds	—	—	—
Proceeds from Interfund Loans	—	—	—
Payments for Environmental Liabilities	—	—	(3,177)
Net Cash from Noncapital Financing Activities	(83,374)	5,072	9,975
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Proceeds from Sale of Bonds and Other Long-Term Debt	248,712	—	—
Principal Payments on Long-Term Debt and Refunding	(109,820)	(42,533)	(11,424)
Capital Expenses and Other Charges Paid	(280,479)	(75,331)	(148,599)
Interest Paid on Long-Term Debt	(94,935)	(34,542)	(34,096)
Capital Fees and Grants Received	224	5,139	8,534
Payment to Trustee for Defeased Bonds	(93,248)	—	—
Interest Received for Suburban Infrastructure Improvements	2,526	—	—
Debt Issuance Costs	(352)	—	—
Proceeds from Sale of Capital Assets	1,559	120	55
Net Cash from Capital and Related Financing Activities	(325,813)	(147,147)	(185,530)
<b>CASH FLOWS FROM INVESTING ACTIVITIES<sup>a</sup></b>			
Interest and Investment Income (Loss)	15,547	6,960	9,422
Net Cash from Investing Activities	15,547	6,960	9,422
Net Increase (Decrease) in Cash and Equity in Pooled Investments	(39,441)	(18,716)	(61,802)
<b>CASH AND EQUITY IN POOLED INVESTMENTS</b>			
Beginning of Year	466,694	252,577	318,724
End of Year	\$ 427,253	\$ 233,861	\$ 256,922
<b>CASH AT THE END OF THE YEAR CONSISTS OF</b>			
Operating Cash and Equity in Pooled Investments	\$ 102,430	\$ 140,763	\$ 218,714
Current Restricted Cash and Equity in Pooled Investments	—	—	—
Noncurrent Restricted Cash and Equity in Pooled Investments	324,823	93,098	38,208
Total Cash at the End of the Year	\$ 427,253	\$ 233,861	\$ 256,922

<sup>a</sup> Increases and decreases in the fair value of investments are treated as additions or deductions to cash and equity in pooled investments and long-term investments. Information on the increases or decreases in the fair value of long-term investments is shown in the Noncash Investing, Capital, and Financing Activities section of the Statement of Cash Flows.



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**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2020**  
**(In Thousands)**

**Business-Type Activities - Enterprise Funds**

	<u>Nonmajor Funds</u>	<u>2020</u>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>		
Cash Received from Customers	\$ 309,453	\$ 2,037,552
Cash Paid to Suppliers	(149,330)	(791,653)
Cash Paid to Employees	(82,038)	(384,381)
Cash Paid for Taxes	(30,871)	(239,375)
Net Cash from Operating Activities	<u>47,214</u>	<u>622,143</u>
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>		
Principal Payments on Long-Term Debt and Interfund Loans	—	(12,725)
Interest Paid on Long-Term Debt	—	(11,000)
Operating Grants Received	374	19,451
Transfers In	—	1,300
Transfers Out	—	(46,944)
Bonneville Receipts for Conservation	—	6,146
Payments to Vendors on Behalf of Customers for Conservation	—	(21,004)
Loans Provided to Other Funds	(8,000)	(8,000)
Proceeds from Interfund Loans	—	—
Payments for Environmental Liabilities	—	(3,177)
Net Cash from Noncapital Financing Activities	<u>(7,626)</u>	<u>(75,953)</u>
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>		
Proceeds from Sale of Bonds and Other Long-Term Debt	—	248,712
Principal Payments on Long-Term Debt and Refunding	(5,426)	(169,203)
Capital Expenses and Other Charges Paid	(1,439)	(505,848)
Interest Paid on Long-Term Debt	(8,404)	(171,977)
Capital Fees and Grants Received	—	13,897
Payment to Trustee for Defeased Bonds	—	(93,248)
Interest Received for Suburban Infrastructure Improvements	—	2,526
Debt Issuance Costs	—	(352)
Proceeds from Sale of Capital Assets	64	1,798
Net Cash from Capital and Related Financing Activities	<u>(15,205)</u>	<u>(673,695)</u>
<b>CASH FLOWS FROM INVESTING ACTIVITIES<sup>a</sup></b>		
Interest and Investment Income (Loss)	9,334	41,263
Net Cash from Investing Activities	<u>9,334</u>	<u>41,263</u>
Net Increase (Decrease) in Cash and Equity in Pooled Investments	\$ 33,717	\$ (86,242)
<b>CASH AND EQUITY IN POOLED INVESTMENTS</b>		
Beginning of Year	242,744	1,280,738
End of Year	<u>\$ 276,461</u>	<u>\$ 1,194,498</u>
<b>CASH AT THE END OF THE YEAR CONSISTS OF</b>		
Operating Cash and Equity in Pooled Investments	\$ 218,928	\$ 680,835
Current Restricted Cash and Equity in Pooled Investments	—	—
Noncurrent Restricted Cash and Equity in Pooled Investments	57,533	513,662
Total Cash at the End of the Year	<u>\$ 276,461</u>	<u>\$ 1,194,497</u>

<sup>a</sup> Increases and decreases in the fair value of investments are treated as additions or deductions to cash and equity in pooled investments and long-term investments. Information on the increases or decreases in the fair value of long-term investments is shown in the Noncash Investing, Capital, and Financing Activities section of the Statement of Cash Flows.

**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	<b>Governmental Activities - Internal Service Funds</b>
	<b>2020</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>	
Cash Received from Customers	\$ 381,516
Cash Paid to Suppliers	(155,066)
Cash Paid to Employees	(194,319)
Cash Paid for Taxes	(62)
Net Cash from Operating Activities	32,069
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>	
Principal Payments on Long-Term Debt and Interfund Loans	—
Interest Paid on Long-Term Debt	—
Operating Grants Received	12,583
Transfers In	375
Transfers Out	(29,003)
Bonneville Receipts for Conservation	—
Payments to Vendors on Behalf of Customers for Conservation	—
Loans Provided to Other Funds	700
Payments for Environmental Liabilities	—
Net Cash from Noncapital Financing Activities	(15,345)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>	
Proceeds from Sale of Bonds and Other Long-Term Debt	9,375
Principal Payments on Long-Term Debt and Refunding	(21,444)
Capital Expenses and Other Charges Paid	(48,962)
Interest Paid on Long-Term Debt	(8,615)
Capital Fees and Grants Received	8,138
Payment to Trustee for Defeased Bonds	—
Interest Received for Suburban Infrastructure Improvements	—
Debt Issuance Costs	—
Proceeds from Sale of Capital Assets	(4,744)
Net Cash from Capital and Related Financing Activities	(66,252)
<b>CASH FLOWS FROM INVESTING ACTIVITIES<sup>a</sup></b>	
Interest and Investment Income (Loss)	3,436
Net Cash from Investing Activities	3,436
Net Increase (Decrease) in Cash and Equity in Pooled Investments	(46,092)
<b>CASH AND EQUITY IN POOLED INVESTMENTS</b>	
Beginning of Year	148,248
End of Year	\$ 102,156
<b>CASH AT THE END OF THE YEAR CONSISTS OF</b>	
Operating Cash and Equity in Pooled Investments	\$ 15,999
Current Restricted Cash and Equity in Pooled Investments	83,883
Noncurrent Restricted Cash and Equity in Pooled Investments	2,274
Total Cash at the End of the Year	\$ 102,156

<sup>a</sup> Increases and decreases in the fair value of investments are treated as additions or deductions to cash and equity in pooled investments and long-term investments. Information on the increases or decreases in the fair value of long-term investments is shown in the Noncash Investing, Capital, and Financing Activities section of the Statement of Cash Flows.

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**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2020**  
**(In Thousands)**

**Business-Type Activities - Enterprise Funds**

	<u>Light</u>	<u>Water</u>	<u>Drainage and Wastewater</u>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES</b>			
Operating Income (Loss)	\$ 135,448	\$ 65,136	\$ 74,358
<b>Adjustments to Reconcile Net Operating Income (Loss) to Net Cash from Operating Activities</b>			
Depreciation and Amortization	149,785	54,486	39,639
Depreciation Charged to O&M Accounts	—	—	—
Amortization of Other Liabilities and Other Operating Expenses	32,003	(1,013)	(3,761)
Nonoperating Revenues and Expenses	12,988	2,441	1,884
Changes in Operating Assets and Liabilities			
Accounts Receivable	15,392	(4,941)	(4,594)
Unbilled Receivables	5,092	615	3,348
Other Receivables	(7)	—	—
Due from Other Funds	—	1,905	4,679
Due from Other Governments	—	316	(12,912)
Materials and Supplies Inventory	(4,564)	(108)	(63)
Accounts Payable	(170)	(1,146)	5,369
Salaries, Benefits, and Payroll Taxes Payable	—	(3,762)	(4,045)
Compensated Absences Payable	210	1,113	1,140
Due to Other Funds	—	(341)	(11)
Due to Other Governments	—	110	(103)
Claims Payable	(718)	36	(528)
Taxes Payable	288	(52)	(1)
Unearned Revenues and Other Credits	—	—	—
Other Assets and Liabilities	(14,254)	594	(68)
Rate Stabilization	22,706	1,010	—
Total Adjustments	<u>218,751</u>	<u>51,263</u>	<u>29,973</u>
Net Cash from Operating Activities	<u>\$ 354,199</u>	<u>\$ 116,399</u>	<u>\$ 104,331</u>
<b>NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES</b>			
In-Kind Capital Contributions	\$ 1,774	\$ 4,932	\$ —
Amortization of Debt Related Costs, Net	17,329	—	—
Change in Valuation of Power Exchange Assets or Liabilities	—	—	—
Allowance for Funds Used During Construction	—	—	—
Power Exchange Revenues	11,446	—	—
Power Exchange Expenses	(11,446)	—	—
Power Revenue Netted against Power Expenses	5,381	—	—
Power Expense Netted against Power Revenues	(8,960)	—	—
Settlement from Nextel	—	—	—
Total Noncash Investing, Capital, and Financing Activities	<u>\$ 15,524</u>	<u>\$ 4,932</u>	<u>\$ —</u>

The accompanying notes are an integral part of these financial statements

**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Business-Type Activities - Enterprise Funds	
	Nonmajor Funds	2020
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES</b>		
Operating Income (Loss)	\$ 29,409	\$ 304,351
<b>Adjustments to Reconcile Net Operating Income (Loss) to Net Cash from Operating Activities</b>		
Depreciation and Amortization	14,813	258,723
Depreciation Charged to O&M Accounts	—	—
Amortization of Other Liabilities and Other Operating Expenses	217	27,446
Nonoperating Revenues and Expenses	(41)	17,272
Changes in Operating Assets and Liabilities		
Accounts Receivable	(1,713)	4,144
Unbilled Receivables	(582)	8,473
Other Receivables	—	(7)
Due from Other Funds	2,555	9,139
Due from Other Governments	(287)	(12,883)
Materials and Supplies Inventory	—	(4,735)
Accounts Payable	9,703	13,756
Salaries, Benefits, and Payroll Taxes Payable	(4,271)	(12,078)
Compensated Absences Payable	1,330	3,793
Due to Other Funds	—	(352)
Due to Other Governments	16	23
Claims Payable	54	(1,156)
Taxes Payable	(719)	(484)
Unearned Revenues and Other Credits	6,133	6,133
Other Assets and Liabilities	(9,404)	(23,132)
Rate Stabilization	—	23,716
Total Adjustments	17,804	317,791
Net Cash from Operating Activities	\$ 47,213	\$ 622,142
<b>NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES</b>		
In-Kind Capital Contributions	\$ —	\$ 6,706
Amortization of Debt Related Costs, Net	—	17,329
Change in Valuation of Power Exchange Assets or Liabilities	—	—
Allowance for Funds Used During Construction	—	—
Power Exchange Revenues	—	11,446
Power Exchange Expenses	—	(11,446)
Power Revenue Netted against Power Expenses	—	5,381
Power Expense Netted against Power Revenues	—	(8,960)
Settlement from Nextel	—	—
Total Noncash Investing, Capital, and Financing Activities	\$ —	\$ 20,456

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**STATEMENT OF CASH FLOWS**  
**PROPRIETARY FUNDS**  
**For the Year Ended December 31, 2020**  
**(In Thousands)**

	<b>Governmental Activities - Internal Service Funds</b>
	<b>2020</b>
	<hr/>
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES</b>	
Operating Income (Loss)	\$ (32,218)
<b>Adjustments to Reconcile Net Operating Income (Loss) to Net Cash from Operating Activities</b>	
Depreciation and Amortization	53,906
Depreciation Charged to O&M Accounts	—
Amortization of Other Liabilities and Other Operating Expenses	(25,788)
Nonoperating Revenues and Expenses	—
Changes in Operating Assets and Liabilities	
Accounts Receivable	(750)
Unbilled Receivables	20
Other Receivables	—
Due from Other Funds	4,685
Due from Other Governments	112
Materials and Supplies Inventory	(4,686)
Accounts Payable	9,583
Salaries, Benefits, and Payroll Taxes Payable	(8,380)
Compensated Absences Payable	2,485
Due to Other Funds	(8,918)
Due to Other Governments	21
Claims Payable	42
Taxes Payable	(32)
Unearned Revenues and Other Credits	—
Other Assets and Liabilities	41,987
Rate Stabilization	—
Total Adjustments	<hr/> 64,287
Net Cash from Operating Activities	<hr/> <hr/> \$ 32,069
<b>NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES</b>	
In-Kind Capital Contributions	\$ —
Amortization of Debt Related Costs, Net	710
Change in Valuation of Power Exchange Assets or Liabilities	—
Allowance for Funds Used During Construction	—
Power Exchange Revenues	—
Power Exchange Expenses	—
Power Revenue Netted against Power Expenses	—
Power Expense Netted against Power Revenues	—
Settlement from Nextel	—
Total Noncash Investing, Capital, and Financing Activities	<hr/> <hr/> \$ 710

The accompanying notes are an integral part of these financial statements

## FIDUCIARY FUNDS

### PENSION (AND OTHER EMPLOYEE BENEFIT) TRUST FUNDS

The **Employees' Retirement Fund** receives employees' payroll deductions for retirement and the City's matching contributions. It pays pension benefits to retired City employees. It also accounts for the investments and related earnings in the City's employee retirement plan.

### PRIVATE-PURPOSE TRUST FUND

The **S. L. Denny Fund** holds a non-expendable gift. The investment income is available for aid to disabled firemen.

### CUSTODIAL FUNDS

Custodial Funds are used to report fiduciary activities that are not required to be reported in pension and other employee benefit trust funds, investment trust funds, or private-purpose trust funds. The City's custodial funds comprise the following funds:

The **Regulatory Fund** was established in 2018 by the City Treasury to hold various regulatory fees collected by the City on behalf of other government jurisdictions, including but not limited to taxicab and transportation network company license fees collected on behalf of King County and fingerprinting fees collected on behalf of the State of Washington.

The **FileLocal Fund** was established in 2015 to account for revenues and expenditures related to the management of the Washington Multicity Business License and Tax Portal (FileLocal Office). The FileLocal fund maintains an internet web application gateway to increase efficiency for businesses in applying for local business licenses and filing local taxes. The City's expenditures include, but are not limited to, those required to provide loaned staff to manage the organization. The Fund receives revenues from the FileLocal office.

The **Custodial Fund** records the balances of five bank accounts held in a custodial capacity for external customers. The City has no legal right to or ownership of the balances. The fund includes balances for Seattle Police evidence, Municipal Court restitution and bail monies, and amounts held by City Light.

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## STATEMENT OF FIDUCIARY NET POSITION

## FIDUCIARY FUNDS

December 31, 2020

*(In Thousands)*

	Pension (and Other Employee Benefit) Trust Funds	Private-Purpose Trust Funds	Custodial Funds
<b>ASSETS</b>			
Cash and Equity in Pooled Investments	12,587	245	8,763
Short-Term Investments	174,919	—	
Receivables			
Members	2,917	—	
Employers	3,684	—	4
Interest and Dividends	4,113	—	
Sales Proceeds	309,886	—	
Other	—	—	108
Total Receivables	320,600	—	112
Investments at Fair Value			
Fixed Income	780,094	—	
Equity	2,274,284	—	
Real Estate	331,890	—	
Alternative Investments	49,845	—	
Total Investments at Fair Value	3,436,113	—	—
Securities Lending Collateral	4,478	—	
Prepaid Expenses	793	—	
Total Assets	3,949,490	245	8,875
<b>LIABILITIES</b>			
Accounts Payable and Other Liabilities	3,420	—	108
Salaries, Benefits, and Payroll Taxes Payable	151	—	7
Securities Lending Collateral	4,478	—	
Investment Commitments Payable	299,986	—	
Total Liabilities	308,035	—	115
Net Position Restricted:			
Pensions	3,641,455	—	
Individuals and Organizations		245	8,760
Total Net Position	\$ 3,641,455	\$ 245	\$ 8,760

The accompanying notes are an integral part of these financial statements

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**STATEMENT OF CHANGES IN FIDUCIARY NET POSITION**  
**FIDUCIARY FUNDS**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Pension (and Other Employee Benefit Trust Funds	Private-Purpose Trust Funds	Custodial Funds
<b>ADDITIONS</b>			
<b>Contributions</b>			
Employer	\$ 141,418	\$ —	
Plan Member	82,914	—	
Total Contributions	224,332	—	—
<b>Investment Income</b>			
From Investment Activities			
Net Appreciation (Depreciation) in Fair Value of Investments	470,803	9	558
Interest	15,312	—	
Dividends	18,525	—	
Other Investment Income	11,817	—	
Total Investment Activities Income	516,457	9	558
From Securities Lending Activities			
Securities Lending Income	34	—	
Borrower Rebates	51	—	
Total Securities Lending Income	85	—	—
Securities Lending Expenses			
Management Fees	21	—	
Total Securities Lending Expenses	21	—	—
Net Income from Securities Lending Activities	64	—	—
Investment Activity Expenses	12,783	—	
Net Income/(Loss) from Investment Activities	503,738	9	558
Other Income	—	—	1,900
Total Additions	728,070	9	2,458
<b>DEDUCTIONS</b>			
Benefits	214,229	—	
Refund of Contributions	15,029	—	
Administrative Expense	7,221	—	427
Other	—	—	1,671
Total Deductions	236,479	—	2,098
Change in Net Position	491,591	9	360
Net Position - Beginning of Year	3,149,864	236	8,400
Net Position - End of Year	\$ 3,641,455	\$ 245	\$ 8,760



# **Notes to Financial Statements**

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## NOTES TO FINANCIAL STATEMENTS

### (1) SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The financial statements of the City of Seattle (the City) are prepared in conformity with generally accepted accounting principles (GAAP) as applied to governmental units. The Governmental Accounting Standard Board (GASB) is the accepted standard setting body for establishing governmental accounting and financial reporting principles. The City's significant accounting policies are described below.

#### REPORTING ENTITY

The City was incorporated in 1869 with a mayor-council form of government. From 1922 to 2013, the City's nine council members were elected at large, rather than by geographic subdivisions. As a result of a ballot measure passed on November 5, 2013, council members are now elected on a hybrid system of seven district members and two at-large members. The only other elected offices are the City Attorney and Municipal Court judges. Like some other parts of the United States, government and laws are also run by a series of ballot initiatives (allowing citizens to pass or reject laws), referenda (allowing citizens to approve or reject legislation already passed), and propositions (allowing specific government agencies to propose new laws or tax increases directly to the people).

As required by generally accepted accounting principles the financial statements present the City, the primary government and its component units. The decision to include a component unit in the reporting entity is made by applying the criteria set forth in GASB Statement No. 61, The Financial Reporting Entity: Omnibus - an amendment of GASB Statements No. 14 and No. 34 (GASB 61). Under GASB 61, a legally separate entity must be included as a component unit if it is fiscally dependent upon the primary government and there is a financial benefit or burden relationship present. The financial statements include the organizations for which the elected officials of the City are financially accountable. Criteria indicating financial accountability include, but are not limited to, the following:

- Appointment by the City of a majority of voting members of the governing body of an organization, and
  - Ability of the City to impose its will on the daily operations of an organization, such as the power to remove appointed members at will; to modify or approve budgets, rates, or fees; or to make other substantive decisions; or
  - Provisions by the organization of specific financial benefits to the City; or
  - Imposition by any organization of specific financial burdens on the City, such as the assumption of deficits or provision of support
- Or, fiscal dependency by the organization on the City, such as from the lack of authority to determine its budget or issue its own bonded debt without City approval.

The City presents its component units information in Note 12.

**Related Organizations.** The City is also responsible for appointing the members of the governing body of the following organizations, but the accountability for these organizations do not extend beyond making the appointment. These organizations are excluded from the City's financial statements:

- Housing Authority of the City of Seattle
- City of Seattle Industrial Development Corporation
- Burke-Gilman Place Public Development Authority

**Joint Venture.** A joint venture is an organization that results from a contractual arrangement and is owned, operated, or governed by two or more participants as a separate activity. In addition to joint control, each participant must have either an ongoing financial interest or an ongoing financial responsibility. The City participates with King County in a joint venture with regard to the Seattle-King County Work Force Development Council. More information regarding joint ventures can be found in Note 13.

**Jointly Governed Organizations.** These organizations may appear similar to joint ventures as they provide goods or services to the citizenry of two or more governments. However, they do not meet the definition of a joint venture because there is no ongoing financial interest or responsibility by the participating governments. The City participates with regional local governments in jointly governed organizations regarding the King County Regional Homelessness Authority and Puget Sound Emergency Radio Network Operator. Please see note 13 for more information.

### ACCOUNTING STANDARDS

In 2019, the City fully implemented GASB Statement No. 84, Fiduciary Activities. This Statement establishes criteria for identifying fiduciary activities of all state and local governments. The focus of the criteria generally is on (1) whether a government is controlling the assets of the fiduciary activity and (2) the beneficiaries with whom a fiduciary relationship exists. Separate criteria are included to identify fiduciary component units and postemployment benefit arrangements that are fiduciary activities. As a result of implementation, the City created a Custodial Fund to account for monies held for external parties in a custodial capacity.

### BASIS OF PRESENTATION – GOVERNMENT-WIDE AND FUND FINANCIAL STATEMENTS

Government-wide financial statements consist of the Statement of Net Position and the Statement of Activities. These statements report information on all nonfiduciary activities of the primary government. As a rule, the effect of interfund activity has been eliminated from these statements. Governmental activities, which are normally supported by taxes and intergovernmental revenues, are reported separately from business-type activities, which rely to a significant extent on fees and charges for services. Resources of fiduciary activities, which are not available to finance governmental programs, are excluded from the government-wide financial statements. Likewise, the primary government is reported separately from certain legally separate component units for which the primary government is financially accountable.

**Statement of Net Position.** The Statement of Net Position reports all assets, deferred outflows of resources, liabilities, deferred inflows of resources, and net position. The difference between government-wide (1) assets and deferred outflows of resources and (2) liabilities and deferred inflows of resources is net position. Net position is displayed in three components: net investment in capital assets, restricted, and unrestricted.

The amount reported as net investment in capital assets consists of capital assets, net of accumulated depreciation and reduced by the outstanding balances of any bond proceeds; deferred inflows and outflows of resources attributable to capital assets; mortgages; notes; or other borrowings that are attributable to the acquisition, construction, or improvement of those assets. Net position is restricted when constraints placed on its use are either (1) externally imposed by creditors (such as through debt covenants), grantors, contributors, or laws or regulations of other governments or (2) imposed by law through constitutional provisions or enabling legislation. Unrestricted net position is the amount remaining that is not “net investment in capital assets” or “restricted.”

**Statement of Activities.** The Statement of Activities displays the degree to which the direct expenses of a given function or segment is funded by program revenues. Direct expenses are those that are clearly identifiable to a specific function or segment, including depreciation on capital assets that are clearly associated with a given function. In general, expenses related to personnel functions are reported as indirect expenses. The City’s policy is to allocate indirect costs to a specific function or segment. Program revenues are revenues derived directly from the program itself. These revenues include (1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment, and (2) grants and contributions that are restricted to meeting the operational or capital requirements or a particular function or segment. Taxes and other revenues not included as program revenues are reported as general revenues.

Interfund activities within governmental funds or within enterprise funds of the City are eliminated. The effects of interfund services provided and used between functions are not eliminated, such as the sale of utility services to the general government and to other funds. This avoids misstatement of program revenues of the selling function and expenses of the various users. Operating income or loss reported by internal service funds in the fund financial statements are allocated back to the City departments either as a reduction or addition to their expenses by function.

**Fund Financial Statements.** Separate fund financial statements are provided to report additional and detailed information for governmental funds, proprietary funds, and fiduciary funds. Even though fiduciary funds are excluded from the government-wide

financial statements, these funds are reported in the fund financial statements under the Statement of Fiduciary Net Position and the Statement of Changes in Fiduciary Net Position. Major individual governmental funds and major individual enterprise funds are presented in separate columns in the fund financial statements.

The City reports the following major governmental funds:

- The General Fund is the City's primary operating fund. It accounts for all financial resources of the general government except those required to be accounted for in other funds.
- The Transportation Fund accounts for revenues for construction, improvement, repair, or maintenance of City streets and waterways. Revenues include taxes on the sale, disposition, or use of motor vehicle fuel; motor vehicle excise taxes designated for street purposes; and grants.

The City reports the following major proprietary funds:

- The Light Fund accounts for operating the City's electric utility which owns and operates generating, transmission, and distribution facilities. The Light Fund supplies electricity to approximately 461,500 customers in the Seattle area as well as to other city agencies.
- The Water Fund accounts for operating the City's water utility. The fund was established to account for activities of the water system operated by Seattle Public Utilities (SPU). The water system, established in 1890, provides water to the greater Seattle area through direct service to customers and through purveyors, such as suburban water districts and municipalities. The activities of the water system include protection of available water supply, transmission of water to customers, development of water conservation programs, evaluation of new water sources, and management of the City's water system assets, which include the Tolt and Cedar River Watersheds, water pipes, pumping stations, and treatment plants.
- The Drainage and Wastewater Fund accounts for operating the City's sewer and drainage utility facilities and its pumping stations. These facilities and pumping stations collect the sewage of the City and discharge it into the King County Department of Natural Resources Wastewater Treatment System for treatment and disposal.
- The Solid Waste Fund accounts for the collection and disposal of residential and commercial garbage, compostables, and other recyclable materials; operation of transfer stations and hazardous waste facilities; and management of the post-closure maintenance and environmental monitoring of the City's two closed landfills. The collection and disposal or processing of garbage, yard waste, and recyclable materials is performed by private companies under contract with the Solid Waste Fund.

Additionally, the City reports the following fund types:

- Internal service funds account for support services provided to other City departments, such as motor pool, office space, financial services, managing the design and construction phases of capital improvement projects, telecommunications, data communications, and radio systems.
- Fiduciary funds account for assets held in a trustee or custodial capacity. Fiduciary funds include the Employees' Retirement Fund, S. L. Denny Fund and custodial funds. The Employees' Retirement Fund receives employees' payroll deductions for retirement and the City's matching contributions. It pays pension benefits to retired City employees. The S. L. Denny Fund, a private-purpose trust, which holds a nonexpendable gift. Investment income is available to aid disabled firemen. Custodial funds are not used to support the government's own programs and so these funds are excluded from the government-wide financial statements. The City reports the following as custodial funds: Guaranty Deposits, Payroll Withholding, Regulatory Fund, FileLocal Fund and Custodial Fund.

### MEASUREMENT FOCUS AND BASIS OF ACCOUNTING

**Government-wide Financial Statements.** Government-wide financial statements are reported using the economic resources measurement focus and the accrual basis of accounting, similar to the proprietary fund and fiduciary fund financial statements. Revenues are recorded when earned and expenses are recorded when a liability is incurred, regardless of the timing of related cash flows. Property taxes are recognized as revenue in the year in which they are levied. Grants and similar items are recognized as revenue as soon as eligibility requirements imposed by the provider have been met.

**Governmental Fund Financial Statements.** Governmental fund financial statements are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Revenues are recognized as soon as they are both measurable and available. Revenues are considered to be available when they are collectible within the current period or soon enough thereafter to pay liabilities of the current period. For this purpose, the City considers revenues to be available if they are

collected within 60 days of the end of the current fiscal period. Revenues that are measurable but not available are recorded as receivables and offset by deferred inflows of resources.

Property taxes, business and occupation taxes, and other taxpayer-assessed tax revenues that are due for the current year are considered measurable and available and are therefore recognized as revenues even though a portion of the taxes may be collected in the subsequent year. Special assessments are recognized as revenues only to the extent that those individual installments are considered as current assets. Intergovernmental revenues received as reimbursements for specific purposes are recognized when the expenditures are recognized. Intergovernmental revenues received but not earned are recorded as unearned revenues. Licenses, fines, penalties, and miscellaneous revenues are recorded as revenues when received in cash because they are generally not measurable until actually received. Investment earnings are accrued as earned.

Expenditures generally are recorded when a liability is incurred, regardless of when payment is made, based on accrual accounting. However, debt service expenditure, judgments and claims, worker's compensation, and compensated absences are recorded only when payment is due.

**Proprietary Fund Financial Statements.** Proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recognized when earned and expenses are recorded when a liability incurred, regardless of the timing of the cash flows. Certain costs in the enterprise funds are reported as an asset and expensed in future years when costs are allocated to those years, and as the utility rates recover these costs. The revenues of the four utilities, which are based upon service rates authorized by the City Council, are determined by monthly or bimonthly billings to customers. Amounts received but not earned at year-end are reported as unearned revenues. Earned but unbilled revenues are accrued as revenues and receivable.

Proprietary funds distinguish operating revenues and expenses from nonoperating items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principal operating revenues of the City's Light, Water, Solid Waste, Drainage and Wastewater Utilities, the Construction and Inspections Fund, and the City's internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of personnel services, contractual services, other supplies and expenses, and depreciation on capital assets. All other revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

**Fiduciary Fund Financial Statements.** Financial statements for the pension trust and private-purpose trust funds are prepared using the economic resources measurement focus and the accrual basis of accounting. All assets, liabilities, and additions to and deductions from (including contributions, benefits, and refunds) plan net position of the retirement funds are recognized when the transactions or events occur. Employee and employer contributions are reported in the period in which the contributions are due. Member benefits, including refunds, are due and payable by the plan in accordance with plan terms.

Custodial funds, unlike the other types of fiduciary funds, report only assets and liabilities. Custodial funds do not have a measurement focus since they do not report equity and cannot present an operating statement reporting changes in equity. They, however, use the accrual basis of accounting for reporting assets and liabilities.

**Use of Estimates.** The preparation of the financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect amounts reported in the financial statements. The City used significant estimates in determining reported allowance for doubtful accounts, unbilled revenues, power exchanges, asset life, claims payable, environmental liabilities, employee benefits, post-employment benefits, and other contingencies. Actual results may differ from those estimates.

### **ASSETS, DEFERRED OUTFLOWS OF RESOURCES, LIABILITIES, DEFERRED INFLOWS OF RESOURCES, AND NET POSITION OR FUND BALANCE**

**Cash and Investments.** Under the City's investment policy all temporary cash surpluses are invested, either directly or through a "sweep account." Pooled investments are reported on the combined balance sheets as Cash and Equity in Pooled Investments. Interest earned on the pooled investments is prorated to individual funds at the end of each month based on their average daily cash balances during the month when interest was earned.

Since the participating funds in the City's internal investment pool use the pool as if it were a demand deposit account, the proprietary fund equity in pooled investments is considered cash for cash flow reporting purposes.

Investments are recorded at fair value based on the market approach valuation technique. Fair value is the amount at which a financial instrument could be exchanged in a current transaction between willing parties, other than in a forced or liquidation sale.

For more on the City's investment policies, see Note 3.

**Receivables Due to and from Other Funds and Governments, Interfund Loans and Advances Receivable.** Taxes receivable consist of property taxes and general business and occupation taxes. See Note 4 Receivables for additional information. Accrued interest receivable consists of amounts earned on investments, notes, and contracts at the end of the year.

Special assessments are recorded when levied. Special assessments receivable consists of current and delinquent assessments and related interest and penalties.

Customer accounts receivable consist of amounts owed by private individuals and organizations for goods delivered or services rendered in the regular course of business operations including amounts owed for which billings have not been prepared. Notes and contracts receivable arise from written agreements or contracts with private individuals or organizations. Receivables are shown net of allowances for uncollectible accounts.

Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either interfund loans receivable/payable or advances to/from other funds. All other outstanding balances between funds are reported as due to/due from other funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances. A separate schedule of interfund loans receivable and payable is furnished in Note 3.

Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in the applicable governmental funds to indicate that they are not available for appropriation and are not expendable financial resources.

**Inventories.** Inventories consist of expendable materials and supplies held for consumption. These amounts are recorded as expenditures in governmental funds at the time these items are purchased. This is known as the purchase method. However, any significant inventories in a governmental fund may also be reported as assets, as allowed by GAAP, and are equally offset by a fund balance reserve to indicate that they do not constitute available spendable resources even though they are included in net position. Proprietary funds inventories are held until expensed when consumed. Unconsumed amounts are generally valued using the weighted average cost method by City Light and the moving average method by Seattle Public Utilities, which approximates the fair value.

**Capital Assets.** Capital assets, which include land, land rights, utility plant, buildings and improvements, machinery and equipment, and infrastructure assets are reported in the applicable governmental or business-type columns in the government-wide financial statements. Capital assets are defined by the City as assets with an initial, individual cost of \$5,000 or more and an estimated useful life in excess of one year. Such assets are recorded at historical cost if purchased or constructed. Donated capital assets are valued at fair value at the time of donation. For proprietary funds, contributions of capital assets are reported under Capital Contributions and Grants in the Statement of Revenues, Expenses, and Changes in Fund Net Position.

Costs for additions or improvements to capital assets are capitalized when they increase the effectiveness or efficiency of the asset or significantly extend the asset's original estimated useful life. The costs for normal maintenance and repairs are immediately expensed.

Governmental infrastructure assets include long lived capital assets, such as roads, bridges, and tunnels that normally can be preserved for a significantly greater number of years than most capital assets. Where historical costs for certain infrastructure assets are unavailable, estimated historical costs were established via sources such as City's street reports to the state. Works of art are valued at historical cost. In cases where the historical cost is not available, the cost is estimated by deflating the current replacement cost using the appropriate price index.

Expenses related to Construction In Progress are capitalized when incurred, and only expensed if they are subsequently determined to be noncapitalizable. Upon completion, Construction In Progress assets are reclassified to their appropriate asset category.

All exhaustible capital assets are depreciated. Annual depreciation is recorded in government-wide financial statements as an expense of the governmental function for which the assets are being used. Depreciation is computed using the straightline method over estimated service lives as follows:

Utility plant	33 - 100 years
Building	25 - 50 years
Improvements other than buildings	25 - 50 years
Infrastructure	10 - 50 years
Machinery and equipment	2 - 25 years

In addition to the capital asset conventions followed by governmental funds, regulated enterprise funds use industry specific accounting techniques such as mass asset accounting and recording provisions for cost of removal of capital assets. These techniques can result in the reporting of accumulated depreciation in excess of the costs of capital assets.

In the fund financial statements, capital assets used in governmental fund operations are accounted for as capital outlay expenditures of the governmental fund upon acquisition. Capital assets used in proprietary fund operations are accounted for in the same manner as in the government-wide financial statements.

**Restricted Assets.** In accordance with utility bond resolutions, state law, or other agreements, separate restricted assets have been established. These assets are restricted for specific purposes including the establishment of bond reserve funds, financing the ongoing capital improvement programs of the various utilities, and other purposes. Specific debt service reserve requirements are described in Note 9 Long-term Debt.

**Other Charges.** Other charges include preliminary costs of projects and information systems and programmatic conservation costs. Costs related to projects that are ultimately constructed are transferred to utility plant while costs related to abandoned projects are expensed. Conservation program costs in City Light and Water Fund which result in long-term benefits and reduce or postpone other capital expenditures are capitalized and amortized over their expected useful lives due to the Utilities' capital financing plans and rate-setting methodology. Costs of administering the overall program are expensed as incurred.

**Prepaid Items.** Payments made in advance to vendors for certain goods or services, such as building rent, that will benefit future periods are recorded as prepaid items in both the government-wide and fund financial statements. The expenditures/expenses are recognized in the period of consumption or occupancy. Prepaids recorded in governmental type funds do not reflect current appropriated resources and shall be reported as non-spendable fund balance. The City recognizes a reserve of fund balance for prepaid items only when the amount in the fund is material to the financial statements.

**Deferred Outflows/Inflows of Resources.** In addition to assets, the Statement of Net Position will sometimes report separate sections for deferred outflows of resources and deferred inflows of resources.

Deferred outflows of resources represent a consumption of net position that applies to a future period(s) and so will not be recognized as an outflow of resources (expense/expenditure) until then. Two items qualify for reporting in this category – deferred charge on refunding and deferred outflow for pensions and other post-employment benefits (OPEB). A deferred charge on refunding results from the difference in the carrying value of refunded debt and its reacquisition price. This amount is deferred and amortized over the shorter of the life of the refunded or refunding debt. The deferred outflows of resources for pensions and OPEB results from contributions made after the measurement date, the difference between projected and actual investment earnings, the difference between expected and actual experience, changes in actuarial assumptions, and changes in proportions.

Deferred inflows of resources represent an acquisition of net position that applies to a future period(s) and so will not be recognized as an inflow of resources (revenue) until that time. The deferred inflows of resources reported in the business-type activities and proprietary funds represent sewer revenues that are reserved annually to normalize future sewer rates. The deferred inflows of resources reported in government-wide statements represent the following:

- Pensions and other post-employment benefits
  - Grants received before meeting time requirements, but after all other eligibility requirements have been met
  - Unavailable revenue from property taxes, district court receivables and abatement receivables
- These amounts are deferred and recognized as an inflow of resources in the period that amounts become available.

See Note 4 for additional information of deferred outflows and inflows of resources.

**Compensated Absences.** Compensated absences consist of unused vacation pay, sick pay, and other paid leaves earned by employees. Employees earn vacation based upon the date of hire and years of service and may accumulate earned vacation up to a maximum of 480 hours. Unused vacation balances remaining at retirement or termination are considered vested and payable to the employee. Employees earn up to 12 days of sick leave per year; there is no limit to the amount of sick leave an employee can accumulate. Employees terminated due to retirement can receive a portion of their unused sick leave balance as a cash benefit payable to either the City's Health Reimbursement Arrangement – Voluntary Employees' Beneficiary Association, the City's 457 Plan and Trust, or the employee.

Other compensated absences include compensatory time in lieu of overtime pay, merit credits earned by fire fighters, furlough earned by police, holiday earned by library and police employees, and other compensation earned by City employees under law or union contracts. Unused other compensated absences are vested and payable at retirement or termination. Compensated absences, including payroll taxes, are reported as current and noncurrent liabilities in the Statement of Net Position. Actual balances are accrued for all types of compensated absences except sick leave, the liability for which is generally estimated using the termination method.

More information about this liability can be found in Note 7.

**Claims Payable.** A liability for claims is reported if information prior to the issuance of the financial statements indicates that it is probable that a liability has been incurred at the date of the financial statements and the amount of the loss can be reasonably estimated. Claims liabilities are discounted at the City's average investment rate of return (see Note 15 Contingencies). Other Accrued Liabilities. Other accrued liabilities include deposits, interest payable on obligations, lease-purchase agreements, and revenues collected in advance.

Interfund debt is recorded in the appropriate funds even though such debt may result in a noncurrent liability for a governmental fund because the debt is not a general obligation of the City.

**Unearned Revenues.** Unearned revenues include amounts collected or billed in advance of providing the service. The balances consist primarily of contract revenues, grant funds received in advance of expenditures, portions of local improvement districts special assessments that are due in succeeding years in governmental funds, and the amounts loaned by the Housing and Community Development Revenue Sharing Fund, a special revenue fund, under authorized federal loan programs.

**Long-Term Obligations.** Long-term obligations are described in Note 9.

**Fund Balances.** Fund balances are based on the extent to which the City is bound to observe constraints imposed upon the use of the resources in the governmental funds. Fund balances are classified according to these constraints as follows:

- Nonspendable fund balances are either not in spendable form or are legally or contractually required to remain intact;
- Restricted fund balances are restricted for specific purposes by the enabling legislation or external resource providers such as creditors, grantors, or laws or regulations of other governments;
- Committed fund balances can only be used for specific purposes ordained by the City Council. The Council can by ordinance establish, modify, or rescind constraints on committed fund balances;
- Assigned fund balances are constraints imposed by City Management for specific purposes. These constraints are authorized, through the budgeting process, by the Director of the City Budget Office in accordance with SMC 3.14.100. Fund balances of special revenue funds that are neither considered restricted or committed are considered an assigned fund balance; and
- Unassigned fund balances represent balances that are available for any purpose. These balances are only reported in the City's General Fund unless a deficit occurs in any other fund.



The flow assumption is to consider restricted amounts have been spent when expenditures are incurred for purposes for which both restricted and unrestricted fund balance is available. The flow assumption of the City is to reduce committed amounts first, followed by assigned amounts, and then unassigned amounts when expenditures are incurred for purposes for which amounts in any of these unrestricted fund balance classifications could be used.

**General Fund Stabilization and Other Reserves.** The City created the Revenue Stabilization Account (RSA) to fund activities that would otherwise be reduced in scope, suspended, or eliminated due to unanticipated shortfalls in General Fund revenues. Any use of the RSA shall be accompanied with an ordinance approved by the City Council. The City shall replenish the RSA through (1) transfers by ordinance from other city funds; (2) automatic transfer of 0.5% of forecasted tax revenues; and (3) 50% of unanticipated excess fund balance of the General Fund. At no time shall the maximum funding level exceed 5% of the General Fund tax revenues forecast. At the end of fiscal year 2020, the RSA reported an ending fund balance of \$37.7 million.

The City maintains the Emergency Fund to pay for unanticipated or unplanned expenditures that occur during the course of the fiscal year. Any use of the Emergency Fund shall be accompanied by an ordinance approved by three-fourths of the City Council. At the beginning of each year, sufficient funds shall be appropriated to the Emergency Fund so that its balance equals thirty-seven and one-half cents per thousand dollars of assessed value, which is the maximum amount allowed by state law. The City may also choose to reimburse the Emergency Fund during the year for any expenditure incurred, by transferring unexpended and unencumbered balances from other City funds, or from other reimbursements the City may receive. At the end of fiscal year 2020, the Emergency Fund reported an ending fund balance of \$57.3 million.

A summary of governmental fund balances at December 31, 2020, is as follows:

**Table 1-1**

**GOVERNMENTAL FUND BALANCES**  
*(In Thousands)*

Fund Balances	General	Transportation	Other Governmental	Total
<b>Nonspendable</b>				
Not in spendable form <sup>a</sup>	\$ 65	\$ —	\$ 360	\$ 425
Legally or contractually required to be maintained intact	—	—	2,050	2,050
<b>Restricted</b>				
General	2,085	—	10,198	12,283
Capital and Continuing Programs	145,400	—	72,634	218,034
Library	12,858	—	14,990	27,848
Transportation	—	50,045	45,866	95,911
Low-Income Housing	—	—	269,788	269,788
Sweetened Beverage Tax	6,373	—	—	6,373
Health Care Reserve	97,053	—	—	97,053
Parks and Recreation	—	—	67,051	67,051
Pike Place Market Renovation	—	—	412	412
Wheelchair Accessibility	—	—	7,788	7,788
Short-Term Rental Tax	—	—	4,871	4,871
Human Services	—	—	2,634	2,634
Department of Education	—	—	129,729	129,729
Municipal Arts	—	—	13,347	13,347
Debt Service	—	—	11,558	11,558
General Trust	—	—	5,062	5,062
General Donation and Gift Trusts	—	—	3,358	3,358
Permanent Funds	—	—	112	112
<b>Committed</b>				
General	6,224	—	—	6,224
Capital and Continuing Programs	31,537	—	—	31,537
Judgment and Claims	14,958	—	—	14,958
Cable Television Franchise	873	—	—	873
Standard Labor	2,636	—	—	2,636
Employee Benefit Trust Funds	6,643	—	—	6,643
Election Vouchers	—	—	7,373	7,373
Municipal Arts	5,195	—	—	5,195
Fire and Police Pension	43,934	—	—	43,934
<b>Assigned</b>				
General	8,693	—	—	8,693
Parks and Recreation	—	—	18,089	18,089
Office of Housing	—	—	619	619
<b>Unassigned</b>				
General	46,143	—	—	46,143
Capital and Continuing Programs	—	—	(46,918)	(46,918)
Revenue Stabilization Account	31,741	—	—	31,741
Emergency Subfund	52,199	—	—	52,199
Employee Benefit Trust Funds	(12)	—	—	(12)
Seattle Streetcar	—	—	62	62
Seattle Center	—	—	(2,538)	(2,538)
Permanent Funds	—	—	(183)	(183)
<b>Total</b>	<u>\$ 514,598</u>	<u>\$ 50,045</u>	<u>\$ 638,312</u>	<u>\$ 1,202,955</u>

<sup>a</sup> Resource that cannot be spent due to their form, such as inventory and prepaid items.

## **(2) STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY**

### **BUDGETARY INFORMATION**

The City budgets for the General Fund and various special revenue funds on an annual basis. The special revenue funds which have legally adopted annual budgets are the Parks and Recreation Fund, the Transportation Fund, the Seattle Center Fund, the Human Services Operating Fund, the Office of Housing Fund, and the Low-Income Housing Fund.

The City Council approves the City's operating budget through the adopted budget ordinance. In addition, the City Council annually approves two separate but related financial planning documents: the Capital Improvement Program (CIP) plan and the Community Development Block Grant (CDBG) program allocation.

The operating budget is proposed by the Mayor and adopted by the City Council at least 30 days before the beginning of the fiscal year. The budget is designed to allocate available resources on a biennial basis among the City's public services and programs and provides for associated financing decisions. The budget appropriates fiscal year expenditures and establishes employee positions by department and fund except for project-oriented, multi-year appropriations made for capital projects, grants, or endowments.

The CIP plan is also proposed by the Mayor and adopted by the City Council at least 30 days before the beginning of the fiscal year. The CIP is a six year plan for capital project expenditures and anticipated financing by funding source. It is revised and extended annually. The City Council adopts the CIP as a planning document but does not appropriate the multi-year expenditures identified in the CIP. These expenditures are legally authorized through the annual operating budget or by specific project ordinances during the year.

The CDBG planning process allocates the annual grant awarded by the federal government. Allocations are made to both City and non-city organizations. Legal authority is established each year by a separate appropriation ordinance for the Housing and Community Development Revenue Sharing Fund.

**Amending the Budget.** Budgetary control for the operating budget generally is maintained at the budget control level (BCL) within departments with the following exceptions: the Library Fund has its total budget set at the fund level by the City Council, but its actual expenditures are controlled by the Library Board; capital projects programmed in the CIP are controlled at the project or project-phase level or program depending on legal requirements; grant-funded activities are controlled as prescribed by law and federal regulations.

The City Council may by ordinance abrogate, decrease, or re-appropriate any unexpended budget authority during the year. The City Council, with a three-fourths vote, may also increase appropriations. Emergency Fund appropriations related to settlement of claims, emergency conditions, or laws enacted since the annual operating budget ordinance require approval by two-thirds of the City Council.

The City Budget Office may approve the transfer of appropriations. The following restrictions to budget transfers within a budget year are imposed by ordinance. Total budget transfers into a BCL may not exceed 10% of its original budgeted allowance, and in no case may they be greater than \$500,000. Total transfers out may not exceed 25% of the original budgeted allowance.

For capital items the affected budget is both the original appropriated budget for the current year and the unexpended budget carried over from prior years. Within a BCL, departments may transfer appropriations without the City Budget Office's approval.

**Budgetary Reporting.** Budget amounts shown in the financial statements are the authorized amounts, both original and final, as approved for 2020. The original budget is the first complete appropriated budget. The final budget is the original budget adjusted by all reserves, transfers, allocations, supplemental appropriations, and other legally authorized changes applicable for the fiscal year.

This annual financial report includes budgetary comparisons for annually budgeted governmental operating funds only. The budgetary comparisons are presented on a budgetary basis. The budgetary basis is substantially the same as the modified accrual basis of accounting in all governmental funds except for the treatment of appropriations that do not lapse, those whose budgets

were approved by the City Budget Office to carry over to the following year. These appropriations are included with expenditures in the City's budgetary basis of accounting.

Budgetary comparisons for proprietary funds may be requested from the Department of Finance and Administrative Services.

**Deficit Fund Balances and Net Position.** The 2021 Limited Tax General Obligation Bond fund reported a deficit fund balance of \$4.4 million as of December 31, 2020. Ordinance 126077 provided the Seattle Department of Construction and Improvement to loan approx. \$8 million from this bond fund for bridge financing of the Fire Station 31 Replacement Project. This loan is the main contributor of the fund deficit. It is anticipated that all funds will be repaid with the proceeds from the sale of limited tax general obligation bonds issued in 2021. The deadline for this repayment is December 31, 2021. At the end of 2021 when the bonds are issued it is expected that there will be no fund deficit.

The 2021 Limited Tax General Obligation Taxable Bond fund reported a deficit fund balance of \$30.5 million as of December 31, 2020. Ordinance 126161 provided the Seattle Department of Construction and Improvement to loan up to \$50 million from this bond fund and Real Estate Excise Tax 2 (REET II) fund to loan up to \$20 million for financing of the West Seattle Bridge Repair Project. These loans are the main contributor of the fund deficit. It is anticipated that all funds will be repaid with the proceeds from the sale of limited tax general obligation taxable bonds issued in 2021. The deadline for this repayment is December 31, 2021. At the end of 2021 after the bonds are issued it is expected that there will be no fund deficit.

The Waterfront Local Improvement District (LID) fund reported a deficit fund balance of \$4 million as of December 31, 2020. During 2020 the Waterfront LID fund had a negative cash balance. Ordinance 125991 provided a loan to the fund to have adequate cash flow and this was taken from the Real Estate Excise Tax 1 (REET I) fund. The ordinance allowed up to \$19 million to be loaned from the REET 1 fund. Only \$4.4 million was loaned due to continuing costs with LID improvements. The loan will be reimbursed by the issuance of LID bonds during 2021 and all loans allowed from Ordinance 125991 are required to be repaid by December 31, 2021.

The Central Waterfront Improvement Fund reported a deficit fund balance of \$8.6 million as of December 31, 2020. Ordinance 123142 created this fund with specific intent that multiple partnership, both intergovernmental and private be established for funding the urgent and necessary repairs to the Seawall and other infrastructure along the Waterfront. In recognition of this urgency, Ordinance 123761 permits this fund to use up to \$2.4 million at any one time from the City's cash pool. This ordinance was amended by Ordinance 125990 to change the inter-fund loan allowed from the City's Consolidated Residual Cash Pool to be taken from the REET I Capital Project fund at the maximum amount of \$12.2 million. Ordinance 125990 also extended the duration of the inter-fund loan to be repaid no later than December 31, 2023.

The Seattle Center Fund reported a deficit fund balance of \$4.1 million as of December 31, 2020. Ordinance 12618 provides the Seattle Center interfund support up to \$18 million through December 31, 2033. The funds will be provided by the Real Estate Excise Tax 2 (REET II) fund. This money was provided to Seattle Center due to the COVID-19 pandemic. The pandemic prevented any events and gatherings which are essential to the Seattle Center's operations and finances for the majority of 2020. The future revenue from activity of the Seattle Center and newly built arena after the pandemic is over is how the funds are expected to be repaid before 2033.

## (3) CASH AND INVESTMENTS

### CASH AND EQUITY IN POOLED INVESTMENTS

Per Seattle Municipal Code, SMC 5.06.010 Investment Authority, the Director of Finance and Administrative Services (FAS) is authorized to invest all moneys in the City Treasury. Cash resources of all City funds are combined into a common investment pool that is managed by FAS. Each fund's share of the pooled investments is included in the participating fund's balance sheet under the caption "Cash and Equity in Pooled Investments." The pool operates like a demand deposit account in that all City funds may deposit cash at any time and also withdraw cash up to their respective fund balance out of the pool without prior notice or penalty.

**Custodial Credit Risk - Deposits.** The custodial credit risk of deposits is the risk that in the event of bank failure of one of the City's depository institutions, the City's deposits or related collateral securities may not be returned in a timely manner. As of December 31, 2020, the City did not have custodial credit risk. The City's deposits are covered by insurance provided by the Federal Deposit

Insurance Corporation (FDIC) and the National Credit Union Association (NCUA) as well as protection provided by the Washington State Public Deposit Protection Commission (PDPC) as established in RCW 39.58. The PDPC makes and enforces regulations and administers a program to ensure public funds deposited in banks and thrifts are protected if a financial institution becomes insolvent. The PDPC approves which banks, credit unions, and thrifts can hold state and local government deposits and monitors collateral pledged to secure uninsured public deposits. This secures public treasurers' deposits when they exceed the amount insured by the FDIC or NCUA by requiring banks, credit unions, and thrifts to pledge securities as collateral.

As of December 31, 2020, the City held \$95,000 in its cash vault. Additional small amounts of cash were held in departmental revolving fund accounts with the City's various custodial banks, all of which fell within the NCUA/FDIC's \$250,000 standard maximum deposit insurance amount. Any of the City's cash not held in its vault, or a local depository, was held in the City's operating fund (investment pool), and at the close of every business day, any cash remaining in the operating fund is swept into an overnight repurchase agreement that matures the next day.

### CITY TREASURY INVESTMENTS

Note 1 describes the investment policies of the City. Banks or trust companies acting as the City's agents hold all the City's investments in the City's name.

The City reports investments at fair value and categorizes its fair value measurements within the fair value hierarchy established by generally accepted accounting principles. Fair value is defined in Statement No. 72 as the price that would be received to sell an asset or paid to transfer a liability in an orderly transaction between market participants at the measurement date (an exit price). Fair value is a market-based measurement for a particular asset or liability based on assumptions that market participants would use in pricing the asset or liability. Such assumptions include observable and unobservable inputs of market data, as well as assumptions about risk and the risk inherent in the inputs to the valuation technique.

Valuation techniques to determine fair value should be consistent with one or more of three approaches: the market approach, cost approach, and income approach. The City uses a combination of the market and cost approach for the valuation of pooled investments.

The City's overnight repurchase agreement with Wells Fargo Bank, N.A. is accounted for at cost.

The City is authorized by Seattle Municipal Code Section 5.06.010 and Chapter 43.250 of the Revised Code of Washington to participate in the State of Washington Local Government Investment Pool (LGIP), which is managed and operated by the Washington State Treasurer. The State Treasurer is responsible for establishing the investment policy for the pool and reviews the policy annually and proposed changes are reviewed by the LGIP advisory Committee. Investments in the LGIP, a qualified external investment pool, are reported at amortized cost which approximates fair value. The LGIP is an unrated external investment pool. The LGIP is invested in a manner that meets the maturity, quality, diversification and liquidity requirements set forth by the GASB 79 for external investment pools that elect to measure, for financial reporting purposes, investments at amortized cost. The LGIP does not have any legally binding guarantees of share values. The LGIP does not impose liquidity fees or redemption gates on participant withdrawals.

The Office of the State Treasurer prepares a stand-alone LGIP financial report. A copy of the report is available from the Office of the State Treasurer, PO Box 40200, Olympia, Washington 98504-0200, online at <http://www.tre.wa.gov>.

The remainder of City's investments are purchased in the over-the-counter U.S. bond market and accounted for at market.

The City uses market pricing for its over-the-counter investments as provided by its contractual custodial agent, Wells Fargo Institutional Retirement & Trust, and the City's third-party investment accounting vendor FIS AvantGard LLC. Both Wells Fargo and FIS contract with Interactive Data Pricing and Reference Data, Inc. for securities pricing.

As a basis for considering market participant assumptions in fair value measurements, Statement No. 72 establishes a fair value hierarchy that prioritizes the inputs to valuation techniques used to measure fair value into three broad levels as follows:

- Level 1 inputs are quoted prices (unadjusted) in active markets for identical assets or liabilities that the Department can access at the measurement date.

- Level 2 inputs are inputs other than quoted prices included in Level 1 that are observable for the asset or liability, either directly or indirectly.
- Level 3 inputs are unobservable inputs for the asset or liability. Valuation adjustments such as for nonperformance risk or inactive markets could cause an instrument to be classified as Level 3 that would otherwise be classified as Level 1 or Level 2.

The City's investments in U.S. Treasuries are Level 1 assets. The remainder of the City's investments are Level 2 assets. The City does not invest in Level 3 assets.

As of December 31, 2020, the City's investment pool held the following investments:

**Table 3-1**

**INVESTMENTS AND MATURITIES  
TREASURY RESIDUAL POOLED INVESTMENTS  
(In Thousands)**

Investments	Value as of December 31, 2020	Fair Value Measurements Using			Measured at Amortized Cost	Weighted Average Maturity (Days)
		Level 1 Inputs	Level 2 Inputs	Level 3 Inputs		
Corporate Bonds	92,746	92,746	—	—	—	509
International Bank for Reconstruction & Development	41,065	41,065	—	—	—	1,654
Local Government Investment Pool	519,690	—	—	—	519,690	1
Municipal Bonds	319,683	—	319,683	—	—	2,597
Repurchase Agreements	72,593	—	—	—	72,593	4
U.S. Government Agency Mortgage-Backed Securities	268,696	—	268,696	—	—	1,616
U.S. Government Agency Securities	760,601	760,601	—	—	—	1,111
U.S. Treasury and U.S. Government-Backed Securities	470,008	470,008	—	—	—	732
<b>Total</b>	<b>\$ 2,545,082</b>	<b>\$ 1,364,420</b>	<b>\$ 588,379</b>	<b>\$ 0</b>	<b>\$ 592,283</b>	
Weighted Average Maturity of the City's Pooled Investments						1,010

**Interest Rate Risk.** Interest rate risk is the risk that changes in interest rates over time will adversely affect the fair value of an investment. To mitigate interest rate risk the City intentionally immunizes its known and expected cash flow needs. To best accomplish meeting its investment objectives, the City has divided the Pool into two separate portfolios: Operating and Strategic.

The Operating Portfolio is invested to meet reasonably expected liquidity needs over a period of twelve to eighteen months. This portfolio has low duration and high liquidity. Consistent with this profile, and for the purpose of comparing earnings yield, its benchmark is the net earnings rate of the State of Washington's Local Government Investment Pool (LGIP).

The Strategic Portfolio consists of cash that is in excess of known and expected liquidity needs. Accordingly, this portfolio is invested in debt securities with longer maturities than the Operating Portfolio, which over a market cycle, is expected to provide a higher return and greater investment income. Consistent with this profile, and for the purpose of comparing duration, yield and total return, the benchmark for the Strategic portfolio is the Barclays U.S. Government 1-7 year index. The duration of the Strategic Portfolio is targeted between 75.0 percent and 125.0 percent of the benchmark.

To further mitigate interest rate risk a minimum of 60% of the Operating Portfolio and 30% of the Strategic Portfolio must be invested in asset types with high liquidity, specifically U.S. Government obligations, U.S. Government Agency obligations, LGIP, Demand Accounts, Repo, Sweep, and Commercial Paper.

**Credit Risk.** Credit risk is the risk that an issuer or other counterparty to an investment will not fulfill its obligations. The City's investments must adhere to state statutes. State statute and the City's Statement of Investment Policy do not stipulate credit quality requirements for U.S. Government or U.S. Government Agency Obligations but provide for minimum credit ratings for investments

in municipal bonds, commercial paper and corporate bonds. State statute limits the maximum maturity and percentage allocation of investments in commercial paper and corporate bonds but not for municipals. The City’s investment policy limits the maximum percentage allocation that can be invested in municipal bonds, commercial paper and corporate bonds. In addition, commercial paper, and corporate bond purchases must adhere to the investment policies and procedures adopted by the Washington State Investment Board (Policy No. 2.05.500 adopted 3/16/95 and revised again 9/15/16) that includes the following credit and maximum maturity constraints:

- A commercial paper issuer must be rated with the highest short-term credit rating of any two Nationally Recognized Statistical Ratings Organizations (NRSROs), at the time of purchase (P-1, A-1+, A-1, F1+, F1, by Moody’s, S&P and Fitch, respectively). If the commercial paper is rated by more than two NRSROs, it must have the highest rating from all of the organizations.
- Commercial Paper investments may not have maturities exceeding 270 days. Any Commercial Paper purchased with a maturity longer than 100 days must also have an underlying long-term credit rating at the time of purchase in one of the two highest rating categories of a NRSRO.
- Corporate bonds at the time of purchase must have a credit rating of not less than “A” by any nationally recognized rating agency and must mature within 5.5 years.
- Commercial paper and corporate bonds combined may not exceed 25% of the total portfolio.
- No single issuer of commercial paper may exceed 3% of the total portfolio.
- No single issuer of corporate bonds rated AA or better by all rating agencies may exceed 3% of the total portfolio.
- No single issuer of corporate bonds rated single A by all rating agencies may exceed 2% of the total portfolio.
- Investments in a single credit issuer, consisting of commercial paper and corporate bonds combined, may not exceed 3% of the total portfolio.

The City subscribes to public finance research from Fitch Ratings and all fixed income asset types from Standard & Poor’s Ratings Direct. The City conducts internal due diligence of all investments with credit risk and maintains an “approved list” of issuers. Finally, the City monitors the credit worthiness of its investments over time until they mature or are potentially sold.

Concentration Risk. State statute and the City’s Statement of Investment Policy do not stipulate concentration limits for holdings of U.S. Government or U.S. Government Agency Obligations. However, as noted under credit risk, the City’s Statement of Investment Policy outlines maximum percentage allocations for municipal securities, commercial paper as well as corporate bonds.

**Table 3-2** **CONCENTRATION OF CREDIT RISK**  
*(In Thousands)*

Issuer	Fair Value	Percent of Total Investments
AMAZON.COM INC	\$ 6,547	0.3 %
APPLE INC	34,970	1.4
Federal Farm Credit Bank	519,479	20.4
Federal Home Loan Mortgage Corporation	242,305	9.5
Federal National Mortgage Association	267,513	10.5
International Bank for Reconstruction & Development	41,065	1.6
JOHN DEERE CAPITAL CORP	18,636	0.7
MASTERCARD INC	7,101	0.3
Municipal Bonds	319,683	12.6
PACCAR Financial Corportion	1,991	0.1
Sweep Repo	72,593	2.9
US BANK NA/CINCINNATI OH	23,501	0.9
U.S. Treasury and Government-Backed Securities	470,008	18.5
WASHINGTON STATE TREASURER'S INVESTMENT POOL	519,690	20.4
Total Investments	<u>\$ 2,545,082</u>	<u>100.1 %</u>

Custodial Credit Risk - Investments. The custodial credit risk for investments is the risk that, in the event of failure of the counterparty, the City will not have access to, or be able to recover, its investments or collateral securities that are in the possession

of an outside party. The City mitigates custodial credit risk for its investments by having its investment securities held by the City's contractual custodial agent, Wells Fargo, rather than the trading counterparty or the trading counterparty's trust department or agent. The City mitigates counterparty risk by settling trades through its custodian on a delivery-versus-payment method.

By investment policy, the City maintains a list of approved securities dealers for transacting business. The City also conducts its own due diligence as to the financial wherewithal of its counterparties.

Foreign Currency Risk. The City's pooled investments do not include securities denominated in foreign currencies.

### **INVESTMENTS OF THE SEATTLE CITY EMPLOYEES' RETIREMENT SYSTEM (SCERS)**

Investments of the Seattle City Employees' Retirement System (SCERS) are accounted for in the Employees' Retirement Fund, a fiduciary fund that is not included in the Citywide financial statements because its resources belong to the retirement system and do not support City programs.

The retirement fund investments are made in accordance with the Prudent Person Rule as defined by RCW 35.39.060.

Fair value measurements are categorized within the fair value hierarchy established by generally accepted accounting principles. The hierarchy is based on the valuation inputs used to measure the fair value of the asset:

- Level 1: unadjusted quoted prices for identical instruments in active markets
- Level 2: quoted prices for similar instruments in active markets; quoted prices for identical or similar instruments in markets that are not active; and model-derived valuations in which all significant inputs are observable
- Level 3: significant inputs are unobservable

The following schedule presents investments categorized according to the fair value hierarchy, and is preceded with additional information regarding investments measured at the net asset value as of December 31, 2020:



Table 3-3

SCERS' INVESTMENTS

(In Thousands)

INVESTMENTS BY FAIR VALUE LEVEL	Fair Value Measurements Using			
	Value as of December 31, 2020	Level 1 Inputs	Level 2 Inputs	Level 3 Inputs
Public Equity Securities	\$ 983,639	\$ 983,622	\$ 1	\$ 16
Fixed Income Securities	661,744	100,966	560,778	—
Total Investments by fair value level	\$ 1,645,383	\$ 1,084,588	\$ 560,779	\$ 16

INVESTMENTS MEASURED AT THE NET ASSET VALUE (NAV)

Fixed Income	\$ 118,350
Infrastructure	49,845
Private Equity	454,399
Public Equity	836,246
Real Estate	331,890
Total Investments measured at the NAV	1,790,730
Total Investments	\$ 3,436,113
Securities lending collateral	\$ 4,478

INVESTMENTS	Fair Value	Unfunded Commitments	Redemption Frequency (if Currently Eligible)	Redemption Notice Period
Private Equity	\$ 454,399	\$ 302,305	N/A	N/A
Public Equity	836,246	—	Daily, Monthly	1-60 Days
Fixed Income	118,350		Monthly, N/A	5-30 Days, N/A
Real Estate	331,890		Quarterly, N/A	45 Days, N/A
Infrastructure	49,845		N/A	N/A
Total investments measured at the NAV	\$ 1,790,730	\$ 302,305		

**Credit Risk:** Credit risk is the risk that an issuer, or other counterparty, to an investment will not fulfill its obligations. The Core Fixed Income asset class is primarily allocated to investment-grade securities with low credit risk. The Board provides each of the System's Core Fixed Income investment managers with a set of investment guidelines that include a minimum allocation to investment-grade securities. The Credit Fixed Income asset class is primarily allocated to below investment-grade securities with correspondingly higher credit risk.

As of December 31, 2020, the fixed income portfolio of the SCERS had the following investment maturities:

**Table 3-4** **SCERS' FIXED INCOME PORTFOLIO**  
(In Thousands)

Investment Type	Fair Value	Investment Maturities (In Years)			
		<1	1 - 5	6 - 10	>10
Agencies	\$ 16,035	\$ —	\$ 14,023	\$ 2,012	\$ —
Derivatives	(134)	(13)	6	(127)	0
Asset Backed Security	34,838		15,622	15,347	3,869
Foreign Sovereign	4,728		3,810		918
Corporate Debt	284,150	1,760	96,750	114,526	71,114
Mortgage Backed Security	209,883	—	413	19,297	190,172
Municipal	11,395	—	1,513	5,036	4,846
Treasury Notes and Bonds	100,849	—	38,333	9,044	53,472
Total Fixed Income Securities	\$ 661,744	\$ 1,747	\$ 170,470	\$ 165,135	\$ 324,391
Fixed Income Fund	118,350				
Total Fixed income	\$ 780,094				

**Interest Rate Risk:** Interest rate risk is the risk that changes in interest rates over time will adversely affect the fair value of an investment. Market or interest rate risk is the greatest risk faced by an investor in the fixed income securities market. The price of a fixed income security typically moves in the opposite direction of the change in interest rates. The Board provides each of the System's Core Fixed Income investment managers with a set of investment guidelines that includes a limit on the difference in duration between the portfolio and its applicable benchmark.

As of December 31, 2020, the fixed income portfolio of the SCERS had the following investment ratings:

**Table 3-5** **SCERS' FIXED INCOME RATINGS BY STANDARD AND POOR'S**  
(In Thousands)

Investment Type	Fair Value	AAA	AA	A	BBB	BB	B	CCC and Below	Not Rated
Agencies	\$ 16,035	\$ 16,035	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Derivatives	(134)	—	—	—	—	—	—	—	(134)
Asset Backed Security	34,838	30,231	1,791	866	1,259	—	—	328	363
Corporate Debt	284,150	9,795	14,764	84,137	170,900	1,514	—	1,601	1,439
Foreign Sovereign	4,728		2,342	918					1,468
Mortgage Backed Security	209,883	148,001	—	—	247	—	—	35	61,600
Municipal	11,395	2,131	7,928	1,336	—	—	—	—	—
Treasury Notes and Bonds	100,849	100,849	—	—	—	—	—	—	—
Total Fixed Income Securities	\$ 661,744	\$ 307,042	\$ 26,825	\$ 87,257	\$ 172,406	\$ 1,514	\$ 0	\$ 1,964	\$ 64,736
Fixed Income Funds	118,350								
Total Fixed Income	\$ 780,094								

Table 3-6 SCERS' ASSET ALLOCATION

Asset Class	Actual	Target Allocation
Public Equity	52.7 %	48.0 %
Private Equity	10.2	11.0
Core Fixed Income	19.2	18.0
Credit Fixed Income	7.0	7.0
Real Estate	9.5	12.0
Infrastructure	1.4	4.0
Total	100.0 %	100.0 %

**Concentration of Credit Risk:** The Investment Committee reviews its portfolio holdings quarterly with the Investment Consultant to ensure compliance with the specified targets and performance results. Rebalancing of the portfolio back to the target percentages is undertaken to ensure compliance with the specified targets. The Retirement Board provides its investment managers with a set of investment guidelines that specify eligible investments, minimum diversification standards, and applicable restrictions necessary for diversification. In general, these guidelines require that investments in any issuer may not exceed 5 percent of the net position value of a manager's portfolio. Managers do not have authority to depart from these guidelines.

**Custodial Credit Risk:** SCERS mitigates custodial credit risk by having its investment securities held by SCERS' custodian and registered in SCERS' name.

**Foreign Currency Risk:** Foreign currency risk is the risk that changes in exchange rates, which will adversely impact the fair value of an investment. SCERS' currency risk exposure or exchange rate risk primarily resides within the international equity holdings. SCERS' investment managers maintain adequately diversified portfolios to limit foreign currency and security risk.

#### SECURITIES LENDING TRANSACTIONS

The City's cash pool and the Seattle City Employees' Retirement System are allowed to engage in securities lending transactions similar to that instituted by the Washington State Treasurer's Office and other municipal corporations in the State of Washington.

Under the authority of RCW 41.28.005 and the SMC 4.36.130, the SCERS of Administration adopted investment policies that define eligible investments, which include securities lending transactions whereby securities are lent for the purpose of generating additional income to SCERS. Gross income from securities lending transactions of SCERS as well as various fees paid to the institution that oversees the lending activities is reported in the fund's operating statements. Assets and liabilities include the value of the collateral that is being held.

The fair value of the required collateral must meet or exceed 102 percent of the fair value of the securities loaned, providing a margin against a decline in the fair value of the collateral; and is limited to a volume of less than \$75.0 million. The contractual agreement with the SCERS' custodian provides indemnification in the event when the borrower fails to return the securities lent or fails to pay SCERS income distribution by the securities' issuers while the securities are on loan. Cash and U.S. government securities were received as collateral for these loans.

SCERS invests cash collateral received; accordingly, any investment made with cash collateral is reported as an asset. A corresponding liability is recorded as SCERS must return the cash collateral to the borrower upon the expiration of the loan. As of December 31, 2020, the fair value of securities on loan was \$4.7 million. Associated cash collateral totaling \$4.5 million was received. The fair value of reinvested collateral was \$4.5 million as of December 31, 2020.

**REVERSE REPURCHASE AGREEMENTS**

RCW 35.39.030 and City investment policy allow the investment of City monies in excess of current City needs in reverse repurchase agreements. At December 31, 2020, the City does not engage in this type of investment strategy.

**(4) RECEIVABLES, INTERFUND TRANSACTIONS, AND DEFERRED OUTFLOWS/  
INFLOWS OF RESOURCES**

**TAXES RECEIVABLE**

**Property Taxes.** Property taxes are levied by the County Assessor and collected by the County Finance Director. Assessments are based on 100 percent of true and fair value. They are levied and become a lien on the first day of the levy year. They may be paid in two equal installments if the total amount exceeds \$30. The first half is due on April 30, or else the total amount becomes delinquent May 1. The balance is due October 31, becoming delinquent November 1. Delinquent taxes bear interest at the rate of one percent per month until paid and are subject to additional penalties of three percent and another eight percent on the total unpaid delinquent balance on June 1 and December 1, respectively. Foreclosure action is commenced on properties when taxes are delinquent for three years.

**Taxing Powers and Limitations.** State law limits the regular property tax rate for general City operations to \$3.60 per \$1,000 of assessed value. This includes \$3.375 for general municipal purposes and an additional \$0.225 for the Firemen's Pension Fund and for general municipal purposes under conditions spelled out in state law. From 1997 through 2001 state law limited the annual growth in the City's regular property tax levy to the lesser of 106 percent or the annual rate of inflation. The passage of Initiative 747 in November 2001 reduced the 106 percent to 101 percent. In early November 2007, the State Supreme Court upheld a lower court ruling that Initiative 747 was unconstitutional. This decision would have returned the growth limit factor to 106 percent. On November 29, 2007, the legislature, in special session, passed and the governor signed into law language identical to that of Initiative 747. Thus, the limit factor remains 101 percent. The growth limit does not count tax revenues from new construction or property remodeled within the last year. With simple-majority voter approval, the City can levy additional property taxes above the 101 percent annual growth limit, if the City's regular levy rate per \$1,000 of assessed value does not exceed the \$3.60 limit. Excess tax levies for capital purposes require a 60-percent approval by voters and do not fall under either of the limits.

The City levied \$1.12 per \$1,000 of assessed value for general operations and Firemen's Pension Fund in 2020. In addition, the levy included \$1.10 per \$1,000 of assessed value for debt service and other voter-approved levies. The total 2020 levy was \$2.22 per \$1,000 of assessed value. Not included in this total is the King County levy for Medic One/Emergency Medical Services, from which the City receives a direct, proportional distribution of proceeds. This was renewed by voters at election in November 2019 for collection in 2020 at \$0.265 per \$1,000 of assessed value. Further, this doesn't include \$0.21 per \$1,000 of assessed value attributable to the Seattle Metropolitan Park District (SMPD) levy. The SMPD is a separate taxing authority from the City.

The following table shows tax revenues and receivables as reported in the fund financial statements:

**Table 4-1**

**TAX RECEIVABLES AND REVENUES**  
*As of and for the Year Ended December 31, 2020*  
*(In Thousands)*

	<u>Taxes Receivable</u>	<u>Tax Revenues</u>
Property Taxes	\$ 14,192	\$ 681.235
General Business and Occupation Taxes	71,715	479.864
	<hr/>	<hr/>
Totals	<u>\$ 85,907</u>	<u>\$ 1,161.099</u>

**INTERFUND TRANSACTIONS**

**Interfund Transfers.** Transfers between funds are used to (1) move revenues from the fund wherein the statute or budget requires them to be collected to the fund wherein the statute or budget requires them to be expended, (2) move receipts restricted to debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) apply unrestricted revenues collected in the General Fund to various programs accounted for in other funds in accordance with budgetary authorizations. The City eliminates or reclassifies transfers between funds in the process of aggregating data for the government-wide statements.

Transfers between governmental funds which were eliminated in the Statement of Activities were as follows:

Table 4-2

**INTERFUND TRANSFERS**  
*(In Thousands)*

Transfers Out	Transfers In				Total
	General	Internal Service	Transportation	Nonmajor Governmental	
General Fund	\$ —	\$ 375	\$ —	\$ 36,606	\$ 36,981
Internal Service Fund	4,000	—	—	24,999	28,999
Transportation	—	—	—	32,551	32,551
Nonmajor Governmental Fund	—	—	—	4,271	4,271
Total Transfers	<u>\$ 4,000</u>	<u>\$ 375</u>	<u>\$ —</u>	<u>\$ 98,427</u>	<u>\$ 102,802</u>

**Interfund Receivables and Payables.** Balances between funds not representative of lending or borrowing arrangements are reported as due to/due from other funds in the balance sheets for governmental funds and statements of net position for proprietary funds. Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as internal balances.

The table below shows the interfund receivables and payables reported in the fund financial statements at December 31, 2020:

Table 4-3 **DUE FROM AND TO OTHER FUNDS**  
(In Thousands)

Due From	Due To								
	General	Transportation	Nonmajor Governmental	Light	Water	Drainage and Wastewater	Solid Waste	Internal Service	Total
General Fund	\$ —	\$ 53	\$ 6,806	\$ —	\$ —	\$ —	\$ —	\$ 4,337	\$ 11,196
Transportation	—	—	—	—	—	—	—	—	—
Nonmajor Governmental	3	—	—	—	—	—	—	—	3
Light	—	—	—	—	—	—	—	—	—
Water	—	—	—	—	—	5	—	—	5
Drainage and Wastewater	—	—	—	—	—	—	—	—	—
Solid Waste	—	—	—	—	—	—	—	—	—
Internal Service	—	—	—	—	—	—	—	—	—
<b>Total Due from Other Funds</b>	<b>\$ 3</b>	<b>\$ 53</b>	<b>\$ 6,806</b>	<b>\$ —</b>	<b>\$ —</b>	<b>\$ 5</b>	<b>\$ —</b>	<b>\$ 4,337</b>	<b>\$ 11,204</b>

**Interfund Advances and Loans.** Activity between funds that is representative of lending/borrowing arrangements outstanding at the end of the fiscal year is referred to as either interfund loans receivable/payable or advances to/from other funds. Advances between funds, as reported in the fund financial statements, are offset by a fund balance reserve account in the applicable governmental funds to indicate that they are not available for appropriation and are not expendable financial resources. Interfund debt is recorded in the appropriate funds even though such debt may result in a noncurrent liability for a governmental fund because the debt is not a general obligation of the City.

At December 31, 2020, the following interfund debt was outstanding:

Table 4-4 **ADVANCES, NOTES, AND LOANS FROM AND TO OTHER FUNDS**  
(In Thousands)

Advances, Notes, and Loans From	Advances, Notes, and Loans To	Amount
REET I Capital Fund	Waterfront LID #6751	\$ 4,400
REET I Capital Fund	Central Waterfront Improvement Fund	12,000
Emergency Fund	Human Services Fund	16,000
REET II Capital Fund	Seattle Center Fund	8,500
Construction & Inspections Fund	2021 LTGO Bond Fund	8,000
Total City		<u>\$ 48,900</u>

Except for the loan to the Human Services Fund which was made for the purposes of cash flow and was repaid the next day, all the above interfund loans were approved by City Council ordinance. Repayment of the interfund loan for the Central Waterfront Improvement Fund is to be made no later than December 31, 2023, the interfund loan to the Seattle Center Fund is to be repaid no

later than December 31, 2033, and the interfund loan to the Local Improvement District #6751 (Waterfront LID Fund) is to be repaid no later than December 31, 2021. The loan to the 2021 LTGO Fund from the Construction and Inspections Fund is to be repaid no later than December 31, 2021 from proceeds of the 2021 LTGO Bonds.

**Table 4-5** **DEFERRED OUTFLOWS/INFLOWS OF RESOURCES**  
**GOVERNMENTAL ACTIVITIES**  
*(In Thousands)*

Deferred Outflows/Inflows of Resources	Governmental Funds	Internal Service Funds	Government-Wide Adjustment	Total
Deferred Outflows of Resources				
Charges on Advanced Refunding	\$ —	\$ —	\$ 312	\$ 312
Pension and OPEB Plans	—	58,922	148,147	207,069
Total Deferred Outflows of Resources	\$ —	\$ 58,922	\$ 148,459	\$ 207,381
Deferred Inflows of Resources				
Property Taxes	\$ 11,040	\$ —	\$ (11,040)	\$ —
Special Assessment	4,358	—	—	4,358
Charges on Advanced Refunding	—	—	4,059	4,059
Unearned Revenue	27,787	—	—	27,787
Pension and OPEB Plans	—	36,628	138,152	174,780
Total Deferred Inflows of Resources	\$ 43,185	\$ 36,628	\$ 131,171	\$ 210,984

**Charges on Advanced Refunding.** The governmental funds record gains and losses from advanced refunding of debt as deferred inflows and outflows, respectively, on the government-wide financial statements. These amounts are amortized as a component of interest expense.

**Pension and OPEB Plans.** As a result of implementing GASB Statement No. 68, Accounting and Financial Reporting for Pensions, and GASB Statement No. 75, Accounting and Financial Reporting for Postemployment Benefits Other Than Pensions, the City recognizes deferred inflows and outflows of resources related to its pension and OPEB plans. Detailed information about these deferred inflows and outflows of resources for each pension and OPEB plan can be found in Note 11.

**Property Taxes.** For 2020, total taxes outstanding of \$11.0 million were recorded as a tax receivable asset within governmental funds. Unable to meet the revenue recognition criteria, the City’s governmental funds recorded the balance of the tax receivable asset as a Deferred Inflow of Resources. The reconciliation of governmental fund financial statements to government-wide financial statements shows an adjustment to remove the deferred inflow of resources recorded by the governmental funds, and to record the tax revenues to the Statement of Activities.

**Special Assessment.** The Local Improvement District 6750 Fund recorded a deferred inflow of resources which reflects the total expected future collections from the District. The assessment expected to be collected during the upcoming fiscal period is adjusted from the deferred inflows of resources and recognized as revenue within the government-wide presentation.

Business-Type Activities

**Table 4-6 DEFERRED OUTFLOWS/INFLOWS OF RESOURCES  
BUSINESS-TYPE ACTIVITIES  
(In Thousands)**

Deferred Outflows/Inflows of Resources	Seattle Public Utilities					Total
	City Light	Water	Drainage and Wastewater	Solid Waste	Construction & Inspections	
Deferred Outflows of Resources						
Pension and OPEB	\$ 44,928	\$ 13,369	\$ 14,148	\$ 4,416	\$ 9,956	\$ 86,817
Charges on Advance Refunding	20,064	18,337	5,595	1,854	—	45,850
Total Deferred Outflows of Resources	<u>\$ 64,992</u>	<u>\$ 31,706</u>	<u>\$ 19,743</u>	<u>\$ 6,270</u>	<u>\$ 9,956</u>	<u>\$ 132,667</u>
Deferred Inflows of Resources						
Pension and OPEB	\$ 48,174	\$ 14,320	\$ 15,544	\$ 4,926	\$ 8,421	\$ 91,385
Revenue Stabilization Account	71,851	59,880	—	38,080	—	169,811
Charges on Advance Refunding	1,377	—	—	—	—	1,377
Other Deferred Inflows	39,520	—	—	—	—	39,520
Total Deferred Inflows of Resources	<u>\$ 160,922</u>	<u>\$ 74,200</u>	<u>\$ 15,544</u>	<u>\$ 43,006</u>	<u>8,421</u>	<u>\$ 302,093</u>

**Revenue Stabilization Account.** Funding of Revenue Stabilization Accounts (RSAs) from operating cash effectively defers operating revenues. For City Light the balance of the RSA was \$71.9 million as of December 31, 2020. For Seattle Public Utilities (SPU), the balance of the RSA was \$98.0 million as of December 31, 2020.

**Other Deferred Inflows.** This deferral is made up of regulatory credits, which are the result of City Light (as affirmed by Seattle City Council Resolution No. 30942) recognizing the effects of reporting the fair value of exchange contracts in future periods for rate-making purposes and maintaining regulatory accounts to spread the accounting impact of these accounting adjustments. For City Light the balance of the credits was \$40.9 million as of December 31, 2020.

## (5) SHORT-TERM ENERGY CONTRACTS AND DERIVATIVE INSTRUMENTS

City Light engages in an ongoing process of resource optimization, which involves the economic selection from available energy resources to serve City Lights’s load obligations and using these resources to capture available economic value. City Light makes frequent projections of electric loads at various points in time based on, among other things, estimates of factors such as customer usage and weather, as well as historical data and contract terms. City Light also makes recurring projections of resource availability at these points in time based on variables such as estimates of stream flows, availability of generating units, historic and forward market information, contract terms, and experience. Based on these projections, City Light purchases and sells wholesale electric capacity and energy to match expected resources to expected electric load requirements, and to realize earnings from surplus energy resources. These transactions can be up to 60 months forward. Under these forward contracts, City Light commits to purchase or sell a specified amount of energy at a specified time, or during a specified time in the future.

Except for limited intraday and interday trading to take advantage of owned hydro storage, City Light does not take market positions in anticipation of generating profit. Energy transactions in response to forecasted seasonal resource and demand variations require approval by City Light’s Risk Oversight Council. In April 2020, SC entered the California ISO Energy Imbalance Market (EIM) which is an energy market system that balances fluctuations in supply and demand by automatically finding lower cost resources to meet real-time power needs and serve consumer demand across the western region. The EIM manages congestion on transmission lines



to maintain grid reliability and supports integrating renewable resources. In addition, the EIM makes excess renewable energy available to participating utilities at low cost.

It is the City’s policy to apply the normal purchase and normal sales exception of Statement No. 53 of the GASB, Accounting and Financial Reporting for Derivative Instruments, as appropriate. Certain forward purchase and sale of electricity contracts meet the definition of a derivative instrument but are intended to result in the purchase or sale of electricity delivered and used in the normal course of operations. Accordingly, City Light considers these forward contracts as normal purchases and normal sales under GASB Statement No. 53. These transactions are not required to be recorded at fair value in the financial statements.

The following table presents (in thousands) the aggregate contract amounts, fair value, and unrealized gain (loss) of City Light’s commodity derivative instruments qualifying as normal purchases and normal sales on December 31, 2020:

**Table 5-1**

	Aggregate Contract Amount	Aggregate Fair Value	Unrealized Gain (Loss)
Sales	\$ 12,964.1	\$ 12,467.9	\$ 496.1
Purchases	—	—	—
Total	\$ 12,964.1	\$ 12,467.9	\$ 496.1

Fair value measurements as of December 31, 2020, used an income valuation technique consisting of Kiorex Forward Curves, which is considered a level 2 input in accordance with GASB 72, Fair Value Measurement and Application. All derivative instruments not considered as normal purchases and normal sales are to be recorded within the financial statements using derivative accounting according to GASB Statement No. 53. In 2010, the Seattle City Council adopted a resolution granting City Light authority to enter into certain physical put and call options that would not be considered normal purchases and normal sales under GASB Statement No. 53. City Light did not have any such activity for 2020 and 2019. In addition, the Seattle City Council has deferred recognition of the effects of reporting the fair value of derivative financial instruments for ratemaking purposes, and City Light maintains regulatory accounts to defer the accounting impact of these accounting adjustments in accordance with GASB Statement No. 62, Codification of Accounting and Financial Reporting Guidance Contained in Pre-November 30, 1989 FASB and AICPA Pronouncements (see Note 7 Other Assets and Note 17 Deferred Inflows of Resources).

**Market Risk.** Market risk is, in general, the risk of fluctuation in the market price of the commodity being traded and is influenced primarily by supply and demand. Market risk includes the fluctuation in the market price of associated derivative commodity instruments. Market risk may also be influenced by the number of active, creditworthy market participants, and to the extent that nonperformance by market participants of their contractual obligations and commitments affects the supply of, or demand for, the commodity. Because City Light is active in the wholesale energy market, it is subject to market risk.

**Credit Risk.** Credit risk relates to the potential losses that City Light would incur as a result of nonperformance by counterparties of their contractual obligations to deliver energy or make financial settlements. Changes in market prices may dramatically alter the size of credit risk with counterparties, even when conservative credit limits are established. City Light seeks to mitigate credit risk by entering into bilateral contracts that specify credit terms and protections against default; applying credit limits and duration criteria to existing and prospective counterparties; and actively monitoring current credit exposures. City Light also seeks assurances of performance through collateral requirements in the form of letters of credit, parent company guarantees, or prepayment.

City Light has concentrations of suppliers and customers in the electric industry including electric utilities; electric generators and transmission providers; financial institutions; and energy marketing and trading companies. In addition, City Light has concentrations of credit risk related to geographic location as it operates in the western United States. These concentrations of counterparties and concentrations of geographic location may impact City Light’s overall exposure to credit risk, either positively or negatively, because the counterparties may be similarly affected by changes in conditions.

**Other Operational and Event Risk.** There are other operational and event risks that can affect the supply of the commodity and City Light’s operations. Due to City Light’s primary reliance on hydroelectric generation, the weather, including springtime snow melt,

runoff, and rainfall, can significantly affect City Light's operations. Other risks include regional planned and unplanned generation outages, transmission constraints or disruptions, environmental regulations that influence the availability of generation resources, and overall economic trends.

**(6) CAPITAL ASSETS**

Table 6-1

**CHANGES IN CAPITAL ASSETS <sup>a</sup>****(In Thousands)**

	Restated Balance January 1	Additions	Deletions	Balance December 31
<b>GOVERNMENTAL ACTIVITIES <sup>b</sup></b>				
CAPITAL ASSETS NOT BEING DEPRECIATED				
Land	\$ 606,279	\$ 15,229	\$ 5,586	\$ 615,922
Construction in Progress	570,404	414,166	466,301	518,269
Other Capital Assets	11,741	180		11,921
Total Capital Assets Not Being Depreciated	<u>1,188,424</u>	<u>429,575</u>	<u>471,887</u>	<u>1,146,112</u>
CAPITAL ASSETS BEING DEPRECIATED				
Buildings and Improvements	2,526,774	106,548	3,398	2,629,924
Machinery and Equipment	490,860	29,851	10,316	510,395
Infrastructure	2,640,861	170,353	12,611	2,798,603
Other Capital Assets	77,792	10,796	373	88,215
Total Capital Assets Being Depreciated	<u>5,736,287</u>	<u>317,548</u>	<u>26,698</u>	<u>6,027,137</u>
Accumulated Depreciation				
Buildings and Improvements	985,674	70,333	369	1,055,638
Machinery and Equipment	308,739	33,573	9,585	332,727
Infrastructure	1,107,005	83,191		1,190,196
Other Capital Assets	13,584	10,215	250	23,549
Total Accumulated Depreciation	<u>2,415,002</u>	<u>197,312</u>	<u>10,204</u>	<u>2,602,110</u>
Total Capital Assets Being Depreciated, Net	<u>3,321,285</u>	<u>120,236</u>	<u>16,494</u>	<u>3,425,027</u>
Governmental Activities Capital Assets, Net	<u>\$ 4,509,709</u>	<u>\$ 549,811</u>	<u>\$ 488,381</u>	<u>\$ 4,571,139</u>
<b>BUSINESS-TYPE ACTIVITIES</b>				
CAPITAL ASSETS NOT BEING DEPRECIATED				
Land	\$ 268,134	\$ 13,330		\$ 281,464
Construction in Progress	723,057	564,660	369,938	917,779
Other Capital Assets	10,425	86		10,511
Total Capital Assets Not Being Depreciated	<u>1,001,616</u>	<u>578,076</u>	<u>369,938</u>	<u>1,209,754</u>
CAPITAL ASSETS BEING DEPRECIATED				
Plant in Service, Excluding Land	9,107,486	326,911	32,882	9,401,515
Buildings				0
Machinery and Equipment	853			853
Other Capital Assets	27,489	3,915	3,135	28,269
Total Capital Assets Being Depreciated	<u>9,135,828</u>	<u>330,826</u>	<u>36,017</u>	<u>9,430,637</u>
Accumulated Depreciation				
Plant in Service, Excluding Land	3,323,406	252,804	38,129	3,538,081
Buildings				0
Machinery and Equipment	852			852
Other Capital Assets	3,386	923		4,309
Total Accumulated Depreciation	<u>3,327,644</u>	<u>253,727</u>	<u>38,129</u>	<u>3,543,242</u>
Total Capital Assets Being Depreciated, Net	<u>5,808,184</u>	<u>77,099</u>	<u>(2,112)</u>	<u>5,887,395</u>
Business-Type Activities Capital Assets, Net	<u>\$ 6,809,800</u>	<u>\$ 655,175</u>	<u>\$ 367,826</u>	<u>\$ 7,097,149</u>

<sup>a</sup> Some amounts may have rounding differences with Statement of Net Position.<sup>b</sup> The capital assets for governmental activities include the capital assets of the internal service funds.

Table 6-2

**DEPRECIATION EXPENSE BY FUNCTION**  
*(In Thousands)*

<b>GOVERNMENTAL ACTIVITIES</b>	
General Government	\$ 40,709
Public Safety	2
Transportation	10,395
Economic Environment	1,319
Culture and Recreation	91,026
Subtotal	<u>143,451</u>
Capital assets held by internal service funds are charged to the various functions based on their usage of the assets	53,861
Total Governmental Activities	<u><u>\$ 197,312</u></u>
<b>BUSINESS-TYPE ACTIVITIES</b>	
Light	\$ 157,888
Water	50,393
Solid Waste	10,700
Drainage and Wastewater	33,823
Planning and Development	923
Parking Garage	0
Total Business-Type Activities	<u><u>\$ 253,727</u></u>

**(7) COMPENSATED ABSENCES**

The following table presents accrued compensated absences grouped by governmental activities, business-type activities, and pension trust funds as of December 31, 2020.

<b>Table 7-1</b>		<b>COMPENSATED ABSENCES</b>	
		<i>(In Thousands)</i>	
<b>Governmental Activities</b>			
Governmental Funds	\$	88,499	
Internal Service Funds			
Finance and Administrative Services		5,786	
Information Technology		9,197	
Total Internal Service Funds		<u>103,482</u>	
<b>Business-Type Activities</b>			
Enterprise Funds			
Light		21,720	
Water		5,925	
Drainage and Wastewater		6,066	
Solid Waste		2,116	
Construction and Inspection		<u>3,793</u>	
Total Enterprise Funds		39,620	
<b>Pension Trust</b>			
Employees' Retirement		<u>315</u>	
<b>Total Compensated Absences Liability</b>	<b>\$</b>	<b>143,417</b>	

Note 9, Long-Term Debt, includes compensated absences in governmental activities and business-type activities in the aggregate and the amount estimated to be due within one year.

## (8) LEASES

### CAPITAL LEASES

The City leases certain office equipment under various capital lease agreements. The City's capital lease obligations and related assets were recorded in the appropriate funds and government-wide financial statements. The net capital lease assets shown in the following table reflect those continuing to be financed through capital leases. The minimum capital lease payments reflect the remaining capital obligations on these assets.

	<b>Capital Assets</b>		<b>Capital Assets</b>	
	<b>Governmental Activities</b>		<b>Business-Type Activities</b>	
Machinery and Equipment	\$	574	\$	235
Less Accumulated Depreciation	\$	(535)	\$	(115)
December 31, 2020	\$	39	\$	120
Minimum Capital Lease Payments	<b>Long-Term Liabilities</b>		<b>Long-Term Liabilities</b>	
	<b>Governmental Activities</b>		<b>Business-Type Activities</b>	
2021	\$	22	\$	64
2022	\$	20	\$	33
2023	\$	1	\$	33
2024			\$	22
2025				
Total Minimum Lease Payments	\$	43	\$	152
Less Interest	\$	(12)	\$	(27)
Principal	\$	31	\$	125

The outstanding principal portion of the minimum capital lease payments is also presented in Table 9-10 of Note 9, Long-Term Debt.

### OPERATING LEASES

**Governmental Activities.** The City, through its Finance and Administrative Services Department's Facilities Operations Division, manages buildings and facilities that are owned by the City and has operating lease commitments on real property owned by private entities. Many lease commitments on private properties are for a term of five years or longer and may be renewed as required by the City tenant departments. The lease agreements show periodic schedules of rental amounts. Facilities Operations Division paid rents of approximately \$10.1 million in 2020 on lease commitments. There are no projected rent increases apart from lease agreements entered into by the City.

Seattle Center leases a building for office space and workshop on a type of lease called a "triple net lease" for its Technical Facilities Management. The current lease term expired on July 30, 2020, but was renewed through July 31, 2025. The lease agreement requires a fixed rent of approximately \$42,000 per month subject to increases on each July 1 by the percentage of change in the Consumer Price Index (CPI) for All Urban Consumers, United States Average for All Items (1982 - 84 = 100) published by the Bureau of Labor Statistics, United States Department of Labor CPI from last published in the preceding year, but not to exceed 5% for any lease year. When the CPI declines, the fixed rent during the succeeding year is the fixed rent during preceding year. All other amounts required by the landlord to be paid by Seattle Center on the lease shall constitute additional rent. On a triple net lease, Seattle Center will pay all impositions on the lease, insurance premiums, utilities, taxes, operating expenses, maintenance charges, repair costs, and other charges, costs, and expenses which arise or may be contemplated during the lease term. Seattle Center paid lease payments of \$0.4 million in 2020. Rents are paid as they become due and payable.

Minimum payments under leases for the years ending December 31 are:

Table 8-2

**OPERATING LEASE COMMITMENTS  
GOVERNMENTAL ACTIVITIES**  
*(In Thousands)*

Minimum Lease Payments						
Year Ending December 31	Department of Finance & Admin Services	Seattle Center	Department of Parks & Recreation	Department of Transportation	Total	
2021	\$ 10,786	\$ 506	\$ 1,051	\$ 104	\$ 12,447	
2022	10,969	516	1,037	64	12,586	
2023	10,796	527	1,019	29	12,371	
2024	11,119	537	1,066	—	12,722	
2025	11,392	320	1,221	—	12,933	
2026-2030	60,193	—	6,587	—	66,780	
Total	<u>\$ 115,255</u>	<u>\$ 2,406</u>	<u>\$ 11,981</u>	<u>\$ 197</u>	<u>\$ 129,839</u>	

The following schedule shows the composition of total rental expense for all operating leases except those with terms of a month or less that were not renewed during 2020:

<b>For the Year Ended December 31, 2020</b>	
<i>(In Thousand)</i>	
Minimum Rentals:	\$ 11,860
Less: Sublease Rentals	<u>(15)</u>
	<u>\$ 11,845</u>

**Business-Type Activities.** City Light leases office equipment and smaller facilities for various purposes through long-term operating lease agreements. Expense for these operating leases totaled \$1.5 million in 2020.

Seattle Public Utilities has non-cancellable operating lease commitments for real and personal properties for its three funds: Water Fund, Drainage and Wastewater Fund, and Solid Waste Fund. The minimum payments made respectively in 2020 were \$152,345 for the Water Fund; \$364,107 for the Drainage and Wastewater Fund; and \$9,660 for the Solid Waste Fund. Rents are paid as they become due and payable.

Seattle Department of Construction & Inspections leases office equipment for operational purposes. Minimum payments of \$54,528 were made in 2020.

Minimum payments under the leases for the years ending December 31 are:

**Table 8-3** **OPERATING LEASE COMMITMENTS**  
**BUSINESS-TYPE ACTIVITIES**  
*(In Thousands)*

Minimum Payments						
Year Ending December 31	City Light	Water	Drainage & Wastewater	Solid Waste	Construction & Inspections	Total
2021	1,601	155	373	10	64	\$ 2,203
2022	1,510	155	381	10	33	2,089
2023	1,526	155	389	2	22	2,094
2024	1,424	155	397	—	—	1,976
2025	—	46	362	—	—	408
2026 - 2030	—	50	1,349	—	—	1,399
Total	\$ 6,061	\$ 716	\$ 3,251	\$ 22	\$ 119	\$ 10,169

## LEASE REVENUES - GOVERNMENTAL ACTIVITIES

The Facilities Operations Division collects occupancy charges from the various tenants occupying real property owned or leased by the City. These tenants include other City departments, other government offices, social service agencies, and private businesses. Social service agencies frequently pay occupancy charges at reduced rates in consideration of offsetting benefits accruing to the City as a result of the services they provide to the public. Rental revenues derived from these activities are accounted for in the Finance and Administrative Services Fund, an internal service fund, and are shown in the following table.

**Table 8-4** **MAJOR SOURCES OF RENTAL INCOME ON REAL PROPERTY MANAGED BY**  
**FACILITIES OPERATIONS DIVISION**  
*(In Thousands)*

	2020
Non-City Property Occupied by City Departments	\$ 12,417
City-Owned Property Occupied by City Departments	55,820
City-Owned Property Leased to Non-City Tenants	1,819
Total	\$ 70,056

Additionally, the SeaPark Garage and the Seattle Municipal Tower Building generated \$3.34 million total parking revenues in 2020, which were recorded in the Finance and Administrative Services Fund.



**(9) LONG-TERM DEBT****GENERAL OBLIGATION BONDS**

The City issues general obligation (GO) bonds to provide funding for the acquisition and the construction of major capital facilities. GO bonds have been issued for both governmental and business-type activities, are direct obligations and pledge the full faith and credit of the City. The City issues two types of GO bonds – Limited Tax General Obligation (LTGO) bonds and Unlimited Tax General Obligation (UTGO) bonds.

In September 2020, the City issued \$79.6 million of LTGO tax-exempt improvement and refunding bonds which mature from August 2021 through August 2040. The bonds were issued with an average coupon rate of 4.0%. Proceeds of the bonds will be used to pay all or part of the costs of construction and acquisition of various City capital projects, such as the Alaskan Way Corridor and Overlook Walk, chiller replacement and elevator rehabilitation at the Seattle Municipal Tower, and various information technology projects. A portion of the proceeds was used to fully refund the remaining \$50.9 million of 2010B LTGO improvement and refunding Build America bonds. As a result of the refunding, the City reduced total debt service requirements by \$8.3 million resulting in an economic gain of \$8.2 million.

The original amount of GO bonds issued for which amounts are still outstanding at the end of 2020 was \$1.497 billion. The principal balance of those bonds as of December 31, 2020 was \$894.0 million. The following table presents the individual GO bonds outstanding as of December 31, 2020:

**GENERAL OBLIGATION BONDS***(In Thousands)*

Name and Purpose of Issue	Issuance Date	Last Maturity	Effective Interest Rate	Original Amount	Redemptions		Bonds Outstanding
					2020	To Date <sup>A</sup>	December 31, 2020
<b>LIMITD TAX GENERAL OBLIGATION (LTGO) BONDS - NON-VOTED</b>							
2009 Improvement and Refunding	03/25/09	5/1/2034	3.574 %	\$ 99,860	\$ 890	\$ 99,860	\$ —
2010 Improvement and Refunding, Series A	03/31/10	8/1/2030	3.039	66,510	5,250	14,150	52,360
2010 Improvement and Refunding, Series B <sup>B</sup>	03/31/10	8/1/2031	3.125	135,395	58,830	135,395	—
2011 Improvement	03/16/11	3/1/2031	3.650	79,185	3,640	37,395	41,790
2012 Improvement and Refunding	05/16/12	9/1/2032	2.688	75,590	3,835	29,675	45,915
2013 Improvement, Series A	06/04/13	10/1/2033	2.375	42,315	1,240	24,440	17,875
2013 Improvement and Refunding, Series B (Taxable)	06/04/13	1/1/2025	1.427	55,075	7,595	50,185	4,890
2014 Improvement and Refunding	04/10/14	5/1/2034	2.497	62,770	1,830	39,575	23,195
2015 Improvement and Refunding, Series A	05/21/15	6/1/2035	2.401	160,945	13,085	47,465	113,480
2015 Improvement, Series B (Taxable)	05/21/15	4/1/2035	3.452	28,175	1,175	5,720	22,455
2016 Improvement and Refunding, Series A	05/25/16	4/1/2036	2.188	103,660	9,770	28,150	75,510
2016 Improvement, Series B (Taxable)	05/25/16	4/1/2036	2.801	6,070	255	1,000	5,070
2017 Improvement, Series A	06/14/17	11/1/2047	2.964	73,080	3,630	10,365	62,715
2017 Improvement and Refunding, Series B (Taxable)	6/14/2017	11/1/2037	3.038	12,400	790	2,280	10,120
2018 Improvement, Series A	5/22/2018	12/1/2038	2.705	23,230	2,000	3,900	19,330
2018 Improvement, Series B (Taxable)	5/22/2018	12/1/2038	3.594	26,745	1,190	2,340	24,405
2019 Improvement, Series A	8/8/2019	5/1/2049	2.208	35,870	2,345	2,345	33,525
2019 Improvement, Series B (Taxable)	8/8/2019	5/1/2039	2.736	11,100	440	440	10,660
2020 Improvement and Refunding, Series A	9/22/2020	8/1/2040	0.930	79,625	—	—	79,625
Total Limited Tax General Obligation Bonds				<u>\$ 1,177,600</u>	<u>\$ 117,790</u>	<u>\$ 534,680</u>	<u>\$ 642,920</u>

**Table 9-1** **GENERAL OBLIGATION BONDS (continued)**  
*(In Thousands)*

Name and Purpose of Issue	Issuance Date	Last Maturity	Effective Interest Rate	Original Amount	Redemptions		Bonds Outstanding
					2020	To Date <sup>a</sup>	December 31, 2020
<b>UNLIMITED TAX GENERAL OBLIGATION (UTGO) BONDS - VOTED</b>							
2012 Refunding	05/16/12	12/1/2021	1.276 %	\$ 46,825	\$ 5,850	\$ 40,680	\$ 6,145
2013 Improvement	06/04/13	12/1/2042	0.033	50,000	1,135	7,060	42,940
2014 Improvement	04/10/14	12/1/2043	0.037	16,400	370	2,040	14,360
2015 Improvement	05/21/15	12/1/2044	0.036	169,135	3,520	16,005	153,130
2016 Improvement	05/25/16	12/1/2045	0.031	36,740	750	2,145	34,595
Total Unlimited Tax General Obligation Bonds				<u>\$ 319,100</u>	<u>\$ 11,625</u>	<u>\$ 67,930</u>	<u>\$ 251,170</u>
Total General Obligation Bonds				<u>\$1,496,700</u>	<u>\$ 129,415</u>	<u>\$ 602,610</u>	<u>\$ 894,090</u>

<sup>A</sup> Includes all bonds that matured to date and all called, refunded, and defeased bonds on issues that had outstanding balances at the beginning of the year.  
<sup>B</sup> Issued as direct-pay Build America Bonds, created under Section 1531 of the American Recovery and Reinvestment Act of 2009 whereby state or local governmental issuers of this type of bonds receive a federal subsidy through Treasury Department and the Internal Revenue Service in an amount equal to 35 percent of the total coupon interest payable to investors or buyers of the bonds. However, starting in fiscal year 2014, the subsidy payments have been reduced as a result of sequestration mandated by the U.S Congress. The subsidy cuts are expected to last through fiscal year 2024.

The requirements to amortize the general obligation bonds as of December 31, 2020, are presented in the following table. Debt service for the LTGO bonds is met by transfers from the General Fund and certain special revenue funds and by reimbursements from proprietary funds of the City. Debt service for the UTGO bonds is covered by property tax levies that authorized the bond issuance and were approved by at least 60% of voters. In such cases, the number of voters approving the bond issuance and tax levy must exceed 40% of the voters in the most recent election preceding the vote on the bonds.

**Table 9-2** **ANNUAL DEBT SERVICE REQUIREMENTS TO MATURITY**  
**GENERAL OBLIGATION BONDS**  
*(In Thousands)*

Year Ending	Governmental Activities		Total
	Principal	Interest	
December 31			
2021	\$ 79,555	\$ 37,420	\$ 116,975
2022	67,685	34,266	101,951
2023	70,975	31,182	102,157
2024	73,390	27,795	101,185
2025	72,510	24,399	96,909
2026 - 2030	221,625	84,535	306,160
2031 - 2035	147,595	46,474	194,069
2036 - 2040	94,395	23,314	117,709
2041 - 2045	62,510	7,205	69,715
2046 - 2049	3,850	249	4,099
Total	<u>\$ 894,090</u>	<u>\$ 316,839</u>	<u>\$ 1,210,929</u>

**SPECIAL ASSESSMENTS BONDS WITH GOVERNMENTAL COMMITMENT**

The City is obligated to make payment on special assessment bonds, the debt service of which is paid from collections of related Local Improvement District (LID) assessments levied against the benefited properties located within the boundaries of the LID. Though guaranteed by the City’s LID Guaranty Fund, this type of special assessment bonds does not constitute an obligation of any political subdivision thereof other than the City, and neither the full faith and credit nor the taxing power of the City is pledged to the payment of the bonds. The City redeemed \$1.2 million of special assessment bonds in 2020, and the amount of bonds outstanding at the end of 2020 was \$2.5 million, all of which represents the remaining principal on bonds issued for the South Lake Union LID 6750.

The following tables provide more detail on the outstanding special assessment bonds and the assessment revenues levied to pay for the bonds:

**Table 9-3 SPECIAL ASSESSMENT BONDS WITH GOVERNMENTAL COMMITMENT**  
(In Thousands)

Name of Issue	Issuance	Last	Effective Interest	Original Issuance	Redemptions		Bonds Outstanding
	Date	Maturity	Rate	Amount	2020	To Date	December 31, 2020
Local Improvement District No. 6750 Bonds, 2006	12/13/06	12/15/2026	4.102 %	\$ 21,925	\$ 1,215	\$ 19,380	\$ 2,545

**Table 9-4 Local Improvement District No. 6750 Assessment Collection Information**

Calendar/Fiscal Year End Dec. 31	Installment Payments Billed <sup>A</sup>	Installment Payments Collected <sup>B</sup>	Unpaid Principal Balance of Assessments <sup>C</sup>	Installments that are Delinquent <sup>D</sup>
2011	\$1,199,958	\$1,991,483 <sup>e</sup>	15,535,847	\$152,307
2012	1,194,120	1,900,225	14,265,404	194,705
2013	1,189,621	2,046,315	13,038,066	264,692
2014	1,186,600	1,781,162	11,819,398	249,080
2015	1,186,600	1,996,091	10,572,835	291,124
2016	1,148,384	1,768,274	9,153,197	287,510
2017	1,126,841	1,492,796	7,854,542	359,974
2018	1,554,199	1,561,443	7,192,381	378,532
2019	1,451,992	1,535,808	5,860,549	404,063
2020	1,388,604	1,337,357	4,357,624	398,015

<sup>A</sup> Represents installment payments due and billed in the calendar year.

<sup>B</sup> Represents total amount received in respect of assessments in calendar year, including payments of assessment installments (consisting of both principal and interest) due and billed in current calendar year, plus amounts received as prepayments of outstanding principal balances of unpaid assessments and amounts received in respect of delinquent installments.

<sup>C</sup> Represents principal balance of assessments that is outstanding and unpaid, including amounts that are not yet due and payable at year-end.

<sup>D</sup> Represents cumulative amount of the principal portion of installment payments that were due and billed in any calendar year, but which remained unpaid at year-end.

The requirements to amortize the special assessments with governmental commitment as of December 31, 2020 are shown below:

**Table 9-5** **ANNUAL DEBT SERVICE REQUIREMENTS TO MATURITY**  
**SPECIAL ASSESSMENT BONDS WITH GOVERNMENTAL COMMITMENT**  
*(In Thousands)*

Year Ending December 31	Principal	Interest	Total
2021	\$ —	\$ 109	\$ 109
2022	—	109	109
2023	—	109	109
2024	—	109	109
2025	—	108	108
2026 - 2026	2,545	108	2,653
Total	<u>\$ 2,545</u>	<u>\$ 652</u>	<u>\$ 3,197</u>

**NOTES AND CONTRACTS PAYABLE – GOVERNMENTAL ACTIVITIES**

The Seattle Department of Transportation (SDOT) has outstanding loans drawn in several years from the Washington State Public Works Trust Fund loan program. The loans were drawn at varying annual interest rates ranging from 0.25% to 3.0%. The proceeds of the loans support city road and bridge improvements. The City paid \$1.3 million principal and \$33 thousand interest in 2020. The outstanding balance on the loans was \$10.3 million as of December 31, 2020. The following table presents the annual debt service requirements to maturity on the loans as of December 31.

**Table 9-6** **ANNUAL DEBT SERVICE REQUIREMENTS TO MATURITY**  
**SEATTLE DEPARTMENT OF TRANSPORTATION**  
**PUBLIC WORKS TRUST FUND LOANS**  
*(In Thousands)*

December 31	Principal	Interest	Total
2021	\$ 1,238	\$ 83	\$ 1,321
2022	1,183	90	1,273
2023	1,183	81	1,264
2024	617	73	690
2025	617	68	685
2026 - 2030	3,012	258	3,270
2031 - 2035	1,639	133	1,772
2036 - 2038	794	26	820
Total	<u>\$ 10,283</u>	<u>\$ 812</u>	<u>\$ 11,095</u>

REVENUE BONDS

The City issues revenue bonds to provide financing for the capital programs of the four utilities – City Light, Water, Drainage and Wastewater, and Solid Waste. Payment of debt service on the bonds issued for each utility is derived solely from the revenues generated by the related utility. The City does not pledge its full faith and credit for the payment of debt service on revenue bonds. The original amount of revenue bonds issued for which amounts were still outstanding at the end of 2020 was approximately \$5.7 billion. The outstanding principal balance on December 31, 2020, was \$4.1 billion.

The following table presents revenue bonds outstanding as of December 31, 2020:

Table 9-7  
Page 1 of 2

REVENUE BONDS  
(In Thousands)

Name and Purpose of Issue	Issuance Date	Last Maturity	Effective Interest Rates <sup>E</sup>	Original Amount	Redemptions		Bonds Outstanding December 31, 2020
					2020	To Date <sup>A</sup>	
<b>MUNICIPAL LIGHT AND POWER BONDS</b>							
2010 Improvement, Series A <sup>B</sup>	05/26/10	2/1/2040	0.036	181,625	—	—	181,625
2010 Improvement and Refunding, Series B	05/26/10	2/1/2026	0.034	596,870	46,425	596,870	—
2010 Improvement, Series C <sup>C</sup>	05/26/10	2/1/2040	0.031	13,275	—	—	13,275
2011 Improvement and Refunding, Series A	02/08/11	2/1/2036	0.045	296,315	11,930	250,265	46,050
2011 Improvement, Series B <sup>D</sup>	02/08/11	2/1/2027	0.020	10,000	—	—	10,000
2012 Improvement and Refunding, Series A	07/17/12	6/1/2041	0.031	293,280	53,295	133,985	159,295
2012 Improvement, Series C <sup>D</sup>	07/17/12	06/01/33	0.006	43,000	—	—	43,000
2013 Improvement and Refunding	07/09/13	07/01/43	0.041	190,755	53,570	72,415	118,340
2014 Improvement and Refunding	11/05/14	09/01/44	0.031	265,210	13,395	80,235	184,975
2015 Improvement, Series A	07/09/15	05/01/45	0.036	171,850	5,760	28,615	143,235
2016 Improvement, Series A <sup>D</sup>	01/28/16	01/01/41	0.010	31,870	—	—	31,870
2016 Refunding, Series B	01/28/16	04/01/29	0.021	116,875	10,295	11,830	105,045
2016 Improvement and Refunding, Series C	09/28/16	10/01/46	0.029	160,815	2,480	9,190	151,625
2017 Improvement and Refunding, Series C	09/28/17	09/01/47	0.032	385,530	4,310	13,545	371,985
2018 Improvement, Series A	06/19/18	01/01/48	0.035	263,755	4,450	8,320	255,435
2018 Refunding, Series B-1 <sup>G</sup>	09/04/18	05/01/45	0.37 - 5.49%	50,135	—	—	50,135
2018 Refunding, Series B-2 <sup>G</sup>	09/04/18	05/01/45	0.37 - 5.49%	50,135	—	—	50,135
2018 Refunding, Series C-1 <sup>G</sup>	09/04/18	11/01/46	0.28 - 5.69%	49,245	1,240	3,305	45,940
2018 Refunding, Series C-2 <sup>G</sup>	09/04/18	11/01/46	0.28 - 5.69%	49,245	1,240	3,305	45,940
2019 Improvement, Series A	10/16/19	04/01/49	0.032	210,540	3,520	3,520	207,020
2019 Refunding, Series B	11/05/19	02/01/26	0.013	140,275	—	—	140,275
2020 Improvement, Series A <sup>F</sup>	08/05/20	07/01/50	0.021	198,305	—	—	198,305
Total Light and Power Bonds				\$ 3,768,905	\$ 211,910	\$1,215,400	\$ 2,553,505

<sup>A</sup> Includes all bonds that matured to date and all called, refunded, and defeased bonds on issues that had outstanding balances at the beginning of the year.

<sup>B</sup> Issued as taxable direct-pay Build America Bonds, created under Section 1531 of the American Recovery and Reinvestment Act of 2009 whereby state or local governmental issuers of this type of bonds receive a federal subsidy through Treasury Department and the Internal Revenue Service in an amount equal to 35 percent of the total coupon interest payable to investors or buyers of the bonds. However, starting in fiscal year 2014, the subsidy payments have been reduced as a result of sequestration mandated by the U.S. Congress. The subsidy cuts are expected to last through fiscal year 2024.

<sup>C</sup> Issued as taxable Recovery Zone Economic Development Bonds, a third type of Build America Bonds which provides for a deeper federal subsidy through a refundable tax credit paid to state or local governmental issuers in an amount equal to 45 percent of the total coupon interest payable to investors or buyers of the bonds.

<sup>D</sup> Issued as taxable direct-pay New Clean Renewable Energy Bonds, treated as "specified tax credit bonds" for which the City will be allowed a credit payable by the United States Treasury equal to all or a portion of interest payable on each payment date, subject to sequestration mandated by the U.S. Congress.

<sup>E</sup> Interest rates for fixed rate Bonds are the True Interest Costs. Interest rates for variable rate Bonds are the minimum and maximum rates for the reporting year.

Table 9-7  
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REVENUE BONDS  
(In Thousands)

Name and Purpose of Issue	Issuance Date	Last Maturity	Effective Interest Rates <sup>E</sup>	Original Amount	Redemptions		Bonds Outstanding December 31, 2020
					2020	To Date <sup>A</sup>	
<b>MUNICIPAL WATER BONDS</b>							
2010 Improvement, Series A <sup>B</sup>	01/21/10	8/1/2040	0.037	109,080	3,465	6,825	102,255
2010 Improvement and Refunding, Series B	01/21/10	8/1/2027	0.033	81,760	3,300	53,545	28,215
2012 Refunding	05/30/12	9/1/2034	0.026	238,770	13,695	85,295	153,475
2015 Improvement and Refunding	06/10/15	11/1/2045	0.032	340,840	19,780	75,595	265,245
2017 Improvement and Refunding	01/25/17	8/1/2046	0.030	194,685	5,385	15,385	179,300
Total Water Bonds				965,135	45,625	236,645	728,490
<b>MUNICIPAL DRAINAGE AND WASTEWATER BONDS</b>							
2009 Improvement, Series A <sup>B</sup>	12/17/09	11/1/2039	3.538	102,535	3,290	12,615	89,920
2009 Improvement and Refunding, Series B	12/17/09	11/1/2027	2.907	36,680	1,020	28,135	8,545
2012 Improvement and Refunding	06/27/12	9/1/2042	3.327	222,090	8,435	58,735	163,355
2014 Improvement and Refunding	07/10/14	5/1/2044	3.578	133,180	5,725	15,430	117,750
2016 Improvement and Refunding	06/22/16	10/1/2046	2.921	160,910	3,910	11,065	149,845
2017 Improvement and Refunding	06/28/17	7/1/2047	3.148	234,125	5,195	21,510	212,615
Total Drainage and Wastewater Bonds				889,520	27,575	147,490	742,030
<b>MUNICIPAL SOLID WASTE BONDS</b>							
2011 Improvement	06/22/11	8/1/2036	4.227	45,750	1,445	10,585	35,165
2014 Improvement and Refunding	06/12/14	5/1/2039	3.337	95,350	4,230	15,890	79,460
2015 Improvement	06/25/15	2/1/2040	3.650	35,830	930	4,095	31,735
2016 Improvement and Refunding	06/30/16	12/1/2041	2.793	35,335	440	1,635	33,700
Total Solid Waste Bonds				212,265	7,045	32,205	180,060
Total Utility Revenue Bonds				\$ 5,835,825	\$ 292,155	\$1,631,740	\$ 4,204,085

<sup>A</sup> Includes all bonds that matured to date and all called, refunded, and defeased bonds on issues that had outstanding balances at the beginning of the year.

<sup>B</sup> Issued as taxable direct-pay Build America Bonds, created under Section 1531 of the American Recovery and Reinvestment Act of 2009 whereby state or local governmental issuers of this type of bonds receive a federal subsidy through Treasury Department and the Internal Revenue Service in an amount equal to 35 percent of the total coupon interest payable to investors or buyers of the bonds. However, starting in fiscal year 2014, the subsidy payments have been reduced as a result of sequestration mandated by the U.S. Congress. The subsidy cuts are expected to last through fiscal year 2024.

<sup>C</sup> Issued as taxable Recovery Zone Economic Development Bonds, a third type of Build America Bonds which provides for a deeper federal subsidy through a refundable tax credit paid to state or local governmental issuers in an amount equal to 45 percent of the total coupon interest payable to investors or buyers of the bonds.

<sup>D</sup> Issued as taxable direct-pay New Clean Renewable Energy Bonds, treated as "specified tax credit bonds" for which the City will be allowed a credit payable by the United States Treasury equal to all or a portion of interest payable on each payment date, subject to sequestration mandated by the U.S. Congress..

<sup>E</sup> Interest rates for fixed rate Bonds are the True Interest Costs. Interest rates for variable rate Bonds are the minimum and maximum rates for the reporting year.

The requirements to amortize the revenue bonds as of December 31, 2020 are presented below:

**Table 9-8 ANNUAL DEBT SERVICE REQUIREMENTS TO MATURITY  
REVENUE BONDS  
(In Thousands)**

Year Ending December 31	Light		Water		Drainage and Wastewater		Solid Waste		Total
	Principal	Interest	Principal	Interest	Principal	Interest	Principal	Interest	
2021	\$ 117,665	\$ 106,033	\$ 46,235	\$ 33,892	\$ 27,300	\$ 32,996	\$ 7,400	\$ 8,045	\$ 379,566
2022	121,005	101,157	48,725	31,594	28,610	31,651	7,775	7,668	378,185
2023	123,530	95,135	50,870	29,137	28,640	30,229	8,170	7,271	372,982
2024	127,330	88,975	44,140	26,565	30,035	28,800	8,590	6,854	361,289
2025	117,390	82,603	46,300	24,319	31,495	27,298	9,035	6,416	344,856
2026 - 2030	464,345	342,677	207,840	89,409	166,965	113,160	52,060	24,969	1,461,425
2031 - 2035	424,945	253,000	146,600	47,817	159,920	74,777	53,705	12,762	1,173,526
2036 - 2040	490,530	160,897	93,470	20,270	143,300	41,264	32,240	3,128	985,099
2041 - 2045	403,065	72,562	38,575	5,637	100,745	15,321	1,085	22	637,012
2046 - 2050	163,700	13,504	5,735	229	25,020	1,289	—	—	209,477
Total	<u>\$ 2,553,505</u>	<u>\$ 1,316,543</u>	<u>\$ 728,490</u>	<u>\$ 308,869</u>	<u>\$ 742,030</u>	<u>\$ 396,785</u>	<u>\$ 180,060</u>	<u>\$ 77,135</u>	<u>\$ 6,303,417</u>

**NOTES AND CONTRACTS PAYABLE – BUSINESS-TYPE ACTIVITIES**

Seattle Public Utilities (SPU) has various construction projects that are financed by low-interest loans issued by the State of Washington. The loan agreements require that SPU finance a portion of these projects from other sources. These loans, drawn at annual interest rates ranging from 0.25% to 2.9%, have been used to enhance and protect the City’s water, drainage, and wastewater systems.

In April 2020, SPU entered into a 34-year loan agreement with the US Environmental Protection Agency pursuant to the Water Infrastructure Finance and Innovation Act (WIFIA). The WIFIA program provides long-term, low-cost supplemental loans for regionally and nationally significant projects. Per the loan, SPU will borrow up to \$192.2 million to support the Ship Canal Water Quality Project, which protects the Lake Washington Ship Canal from combined sewer overflows originating from the Ballard, Fremont, Wallingford, and North Queen Anne neighborhoods. Amounts borrowed under the loan agreement will accrue interest at the rate of 1.01% per year. SPU plans to begin drawing on the loan in early 2022.

Also in 2020, SPU entered into a 20-year loan agreement with the Washington State Department of Commerce Public Works Board to borrow \$10.0 million for drainage and wastewater improvements on Pearl Street. Amounts borrowed will accrue interest at the rate of 1.58% per year. During 2020, SPU received \$1.6 million in proceeds from the loan.

Amounts paid on all loans in 2020 were \$4.8 million for principal and \$1.3 million for interest. The outstanding balance on the loans as of December 31, 2020, was \$80.8 million. The annual debt service requirements to maturity are provided in the following table.

**ANNUAL DEBT SERVICE REQUIREMENTS TO MATURITY  
SEATTLE PUBLIC UTILITIES  
PUBLIC WORKS TRUST LOAN AND OTHER NOTES  
(In Thousands)**

Table 9-9

Year Ending December 31	Water		Drainage and Wastewater		Total
	Principal	Interest	Principal	Interest	
2021	\$ 2,050	\$ 349	\$ 2,769	\$ 873	\$ 6,041
2022	2,050	321	3,765	821	6,957
2023	2,050	292	4,400	935	7,677
2024	2,050	263	4,479	716	7,508
2025	2,050	234	4,215	662	7,161
2026 - 2030	7,637	796	18,919	2,485	29,837
2031 - 2035	5,359	334	14,108	1,135	20,936
2036 - 2040	1,531	32	3,400	82	5,045
Total	<u>\$ 24,777</u>	<u>\$ 2,621</u>	<u>\$ 56,055</u>	<u>\$ 7,709</u>	<u>\$ 91,162</u>



Table 9-10

**CHANGES IN LONG-TERM LIABILITIES <sup>A</sup>**  
(In Thousands)

	Beginning Balance	Additions	Reductions	Ending Balance	Due Within One Year
<b>GOVERNMENTAL ACTIVITIES</b>					
Bonds Payable					
General Obligation Bonds	\$ 943,880	\$ 79,625	\$ 129,415	\$ 894,090	\$ 79,555
Issuance Premiums and Discounts, Net	71,547	16,157	8,843	78,861	—
Special Assessment Bonds with Governmental Commitment <sup>B</sup>	3,760	—	1,215	2,545	—
Total Bonds Payable	1,019,187	95,782	139,473	975,496	79,555
Notes and Contracts					
Capital Leases	10	64	30	44	22
Other Notes and Contracts	6,795	4,780	1,292	10,283	1,238
Total Notes and Contracts	6,805	4,844	1,322	10,327	1,260
Compensated Absences	110,896	89,552	96,966	103,482	5,174
Claims Payable					
General Contamination Cleanup <sup>C</sup>	11,693	4,787	4,875	11,605	125
Workers' Compensation	32,462	13,591	9,700	36,353	12,213
General Liability	51,787	10,226	8,250	53,763	11,920
Health Care Claims	15,371	254,276	256,669	12,978	12,978
Total Claims Payable <sup>D</sup>	111,313	282,880	279,494	114,699	37,236
Arbitrage Rebate Liability	—	—	—	—	—
Unfunded Other Post Employment Benefits	600,342	54,407	—	654,749	—
Net Pension Liability	1,093,232	—	122,914	970,318	—
Other Noncurrent Liabilities	1,975	—	278	1,697	434
Total Long-Term Liabilities from Governmental Activities	<u>\$ 2,943,750</u>	<u>\$ 527,465</u>	<u>\$ 640,447</u>	<u>\$ 2,830,768</u>	<u>\$ 123,659</u>
<b>BUSINESS-TYPE ACTIVITIES</b>					
Bonds Payable	—	—	—	\$ —	—
Revenue Bonds	4,297,935	198,305	292,155	4,204,085	198,600
Issuance Premiums and Discounts, Net	427,431	51,031	38,876	439,586	—
Total Bonds Payable	4,725,366	249,336	331,031	4,643,671	198,600
Notes and Contracts					
Capital Leases	—	172	48	124	52
Other Notes and Contracts	71,843	13,832	4,843	80,832	4,819
Total Notes and Contracts	71,843	14,004	4,891	80,956	4,871
Compensated Absences	32,316	41,453	34,149	39,620	2,352
Claims Payable					
General Contamination Cleanup <sup>C</sup>	308,187	—	4,007	304,180	5,519
Workers' Compensation	9,938	2,436	1,681	10,693	4,621
General Liability	13,529	3,735	2,621	14,643	2,741
Total Claims Payable <sup>D</sup>	331,654	6,171	8,309	329,516	12,881
Unearned Revenues	72,655	1,651,246	1,642,114	81,787	30,014
Habitat Conservation Program Liability	7,080	146	164	7,062	734
Landfill Closure and Postclosure Costs	22,596	4,727	11,143	16,180	3,780
Arbitrage Rebate Liability	743	—	—	743	—
Unfunded Other Post Employment Benefits	17,658	679	—	18,337	—
Net Pension Liability	608,913	—	107,811	501,102	—
Other Noncurrent Liabilities	387	3,585	258	3,714	—
Total Long-Term Liabilities from Business-Type Activities	<u>\$ 5,891,211</u>	<u>\$ 1,971,347</u>	<u>\$ 2,139,870</u>	<u>\$ 5,722,688</u>	<u>\$ 253,232</u>

<sup>A</sup> Some amounts may have rounding differences with the Statement of Net Position.

<sup>B</sup> The Special Assessment Bonds carry neither premiums nor discounts.

<sup>C</sup> See Note 10, Environmental Liabilities for a detailed discussion.

<sup>D</sup> See Note 15, Contingencies, for a discussion of risk management, environmental, and other matters. The table in Note 16 also includes information on workers' compensation and health care.

The City's internal service funds predominantly serve governmental funds. For this reason, the above totals for governmental activities include the long-term liabilities for these funds. At the end of the year compensated absences and claims payable of these funds amounted to approximately \$15.0 million and \$1.0 million, respectively, and are liquidated from each fund's own resources. Notes and contracts (including public works trust fund loans), compensated absences, and workers' compensation other than those pertaining to the internal service funds are liquidated using the respective governmental funds of operating City departments, including those funded by the General Fund. General liability and health care claims relating to internal service funds are liquidated using the General Fund. Liabilities for compensated absences for governmental activities in governmental funds that have department operating budgets, though they are reported as a general obligation of the City, are paid from these funds when these compensated absences are used by the employees or cashed out by them at termination or retirement. Arbitrage rebate liabilities in governmental activities are paid as they become due and usually come from available resources in governmental funds that received the related bond proceeds and investment earnings from the proceeds.

In addition to paying for debt service on the bond issues for business-type City operations, each business-type fund liquidates its respective other long-term liabilities with the exception of the Department of Construction and Inspections (DCI) for general liability. The General Fund pays for DCI's general liability, if any. Environmental liabilities of governmental activity funds are paid from the governmental funds while environmental liabilities of business-type activity funds are paid respectively from the utility funds. Purchased power obligations are obligations of City Light and therefore paid from City Light. For further discussion on purchased power, see Note 14, Commitments.

## **ADVANCE AND CURRENT REFUNDINGS**

To lower interest costs, the City may on occasion refund and defease certain bonds by issuing new refunding bonds and/or using existing resources to repay certain outstanding bond issues prior to their original maturity dates. In most cases, City resources and the proceeds of refunding bonds are deposited into irrevocable trusts for the purchase of federal, state, and local government securities to provide for all future debt service on the old bonds. As a result, the old bonds are considered defeased, and the corresponding liabilities are not included in the statement of net position.

In July 2020, the City used existing resources to repay the remaining \$0.5 million principal balance of 2009 limited tax general obligation (LTGO) bonds. The 2009 bonds were partially refunded in 2016, and the remaining portion of the bonds was due to be paid in May 2021. Early redemption resulted in a small savings for interest expense.

In September 2020, the City refunded and defeased in substance \$50.9 million of outstanding 2010 Series B limited tax general obligation (LTGO) bonds, carrying an average interest rate of 3.9%, with \$42.2 million of 2020 LTGO bonds issued at an average interest rate of 4.4%. The City deposited bond proceeds of \$51.7 million with an escrow agent, comprised of the par value of the new bonds and an additional \$9.5 million in original issue premiums. The escrow agent used the proceeds to pay issue costs of \$0.3 million and purchase state and local government securities of \$51.4 million to provide for repayment of the old bonds at their October 2020 call date. The difference between the reacquisition price and carrying amount of the old bonds resulted in a refunding gain of \$3.7 million which will be amortized over the life of the old bonds through 2031.

In November 2020, the City used existing resources to refund and defease in substance \$89.4 million of Light and Power revenue bonds, which included \$39.4 million of 2012 Series A bonds and \$49.9 million of 2013 bonds. The City deposited cash resources of \$100.0 million with an escrow agent, and the agent used the proceeds to pay issue costs and purchase open market securities totaling \$99.9 million to provide for repayment of the old bonds at their call dates through June 2023. The difference between the reacquisition price and carrying amount of the old bonds resulted in a refunding loss of \$2.8 million which will be amortized over the remaining life of the refunded bonds.

The following is a schedule of outstanding bonds that are either refunded or defeased:

Table 9-11

**REFUNDED/DEFEASED BONDS**  
*(In Thousands)*

Name of Issue	Issuance Date	Last Maturity	Effective Interest Rate	Original Amount	LTD Amount Transferred To Trustee	Trustee Redemptions To Date 2020	Defeased Outstanding December 31, 2020
<b>GENERAL OBLIGATION BONDS</b>							
Limited Tax (Non-Voted)							
2009 Improvement and Refunding	03/25/09	5/1/2031	3.574 %	\$ 99,860	\$ 455	\$ 455	\$ —
2010 Improvement and Refunding, Series B	03/31/10	8/1/2031	3.125	135,395	50,950	50,950	—
<b>REVENUE BONDS</b>							
Municipal Light and Power							
2010 Improvement and Refunding, Series B	05/26/10	02/01/26	3.413	596,870	187,865	187,865	—
2011 Improvement and Refunding, Series A	02/08/11	02/01/36	4.544	296,315	145,115	—	145,115
2012 Improvement and Refunding, Series A	07/17/12	06/01/41	3.148	293,280	39,445	—	39,445
2013 Improvement and Refunding	07/09/13	07/01/43	4.051	190,755	49,920	—	49,920
Municipal Water							
N/A							
Municipal Drainage and Wastewater							
N/A							
Municipal Solid Waste							
N/A							
Total Refunded/Defeased Bonds				<u>\$ 1,612,475</u>	<u>\$ 473,750</u>	<u>\$ 239,270</u>	<u>\$ 234,480</u>

**ARBITRAGE**

The City reviews arbitrage rebate liability on its outstanding tax-exempt bonds and certificates of participation under Section 148(f) of the Internal Revenue Code. Such reviews are conducted when bonds have reached their installment computation dates (bonds outstanding for five years initially and every five years thereafter until the last of the bond issue matures). As of December 31, 2020, the City reported no arbitrage rebate liability on its general obligation bonds and \$0.7 million on its revenue bonds.

**(10) ENVIRONMENTAL LIABILITIES**

The following list of liabilities are split between the Drainage and Wastewater fund and the Solid Waste fund. For purposes of this section all liabilities will be listed in regard to The City of Seattle or The City.

**Duwamish sites.** The U.S. Environmental Protection Agency (EPA) has indicated that it will require the clean-up and remediation of certain Duwamish sites under its Superfund authority. In order to manage the liability, the City has worked with the EPA and other PRPs to complete a Remedial Investigation (RI) and Feasibility Study (FS). On November 2, 2012, the EPA and Ecology approved the Lower Duwamish Waterway Group’s FS. The EPA announced their proposed cleanup plan in February 2013 for public comment. The remaining scope of cleanup by potentially responsible parties (PRPs) has been decided by the EPA in the 2014 Record of Decision. The City recorded an estimate of its share of the estimated total cost. Remedial design work began in 2019.

Specific “early action sites” have been cleaned up separately under Administrative Orders on Consent (AOC). The City, together with other PRPs, has completed two early action sites identified during the RI under EPA issued AOC: Slip 4 and T-117.

**East Waterway Site.** In 2006 the EPA issued an AOC for a Supplemental RI and FS for the East Waterway, an operable unit of the Harbor Island Superfund Site. The Port of Seattle (the Port) alone signed the AOC. Both the City and King County signed a Memorandum of Agreement with the Port to participate as cost share partners in the RI/FS work required by the EPA. The RI and FS are complete. The FS identifies a range of alternatives for cleanup construction that range in cost from \$256 million to \$411 million (2016 dollars). EPA is currently developing the Proposed Plan, which will be followed by a Record of Decision. The schedule for release of EPA’s Proposed Plan is spring 2021. The Record of Decision is expected in late 2021 or early 2022. Remedial design activities would start in late 2022 at the earliest. The Fund recorded an estimate of its share of the estimated total cost.

**Gas Works Park Sediment Site.** In April 2002, the Department of Ecology (DOE) named the City and another party, Puget Sound Energy, as PRPs for contamination at the Gas Works Sediments Site in North Lake Union. The City and Puget Sound Energy signed an Agreed Order with the DOE in 2005 to initiate two RIs and FSs for the sediment site: one in the western portion of the site led by the City, and another in the eastern portion of the site led by Puget Sound Energy. Subsequently, in fall of 2012, the City and Puget Sound Energy entered into a Settlement, Release, and Cost Allocation Agreement that puts Puget Sound Energy in the lead for all additional cleanup work at the site; the east-west split is no longer in place. Based on the 2012 Agreement, the City pays for 20% of the Shared Costs incurred by Puget Sound Energy for the cleanup work. The RI and FS include an evaluation of the nature and extent of contamination on the site, an evaluation of multiple alternatives for remediating the sediments, and a recommended preferred alternative. Puget Sound Energy collected additional environmental data in 2013 and the draft RI/FS was submitted to DOE in March 2016. A revised draft RI/FS is anticipated to be submitted to DOE in late 2021. A Clean-up Action Plan, which is the State’s equivalent to a Record of Decision under the Model Toxics Control Act, is expected in 2022.

**North Boeing Field/Georgetown Steam Plant.** The City, King County, and Boeing have signed an Administrative Order with the DOE requiring them to investigate and possibly remove contamination in an area that encompasses North Boeing Field, the Georgetown Steam Plant, and the King County Airport. A RI is currently in preparation.

**7th Avenue South Pump Station.** The City acquired land in the South Park area of Seattle to construct the 7th Ave South Pump Station. The land was determined to be contaminated subsequent to the purchase. The City has voluntarily agreed to clean up the contamination in order to continue with the planned construction of the pump station. The cleanup was completed in 2012; however, the City has ongoing monitoring activities it must perform.

**Terminal 108.** EPA notified the City in 2019 that it is a Potentially Responsible Party (PRP) for a site adjacent to the Lower Duwamish Waterway that is known as Terminal 108 or T108. The City’s potential liability arises from a former sewage treatment plant that was located there. Other PRPs include the Port of Seattle, which is the current owner of the site, King County, the United States and several private entities. The PRPs are negotiating the terms of an agreed Administrative Order with EPA and a cost-sharing agreement among themselves. The Department’s ultimate liability is indeterminate.

**South Park Marina.** The Washington Department of Ecology notified the City in 2016 that it is a Potentially Liable Party for contamination at the South Park Marina, which is adjacent to Terminal 117. City Light Department is the lead department for the City at this site. The Potentially Liable Parties (PLPs), which are the City, the Port and South Park Marina (SPM), signed a final Agreed Order for a Remedial Investigation (RI) in April 2019. A Common Interest and Cost Sharing Agreement among the PLPs was signed in 2019 with an interim cost share of one-third each. In 2019, the City contracted with a consultant to complete the RI. The City’s share is split between City Light (97.5%) and SPU (2.5%). The Department’s ultimate liability is indeterminate.

**South Park Landfill.** The City of Seattle and a private developer are under a Consent Decree with the Washington State Department of Ecology (Ecology) to implement a Cleanup Action Plan for the historic South Park Landfill site under the State Model Toxics Control Act. Previously the City was advancing a design based on an Interim Action Workplan approved by Ecology. The City delayed the project to re-define the project scope. The delay caused the City to fall behind the schedule in the Consent Decree and Ecology has determined that the City must amend the existing Consent Decree and Cleanup Action

Plan to reflect the revised project and new timeline. At the same time two additional parties will be added to the Consent Decreed, King County and Kenyon Business Park.

As of March 2021, a redefined scope has been approved by The City. Amendments to the Consent Decree and Cleanup Action Plan are scheduled to be completed in 2021. Project design will occur between 2021 and 2022. Project construction is scheduled to start in 2023 and be completed in 2026.

In 2012, the City executed an agreement regarding the developer’s interim action that settles City liabilities for the interim cleanup costs but not City liabilities for the permanent cleanup. In 2015, the developer completed Ecology-approved interim cleanup action on its portion of the site.

The City has included in its estimated liability those portions of the environmental remediation work that are currently deemed to be reasonably estimable. Cost estimates were developed using the expected cash flow technique in accordance with GASB 49. For most of the sites, estimated outlays were based on current cost and no adjustments were made for discounting or inflation. The Duwamish site cost estimates were adjusted to remove discounting and to record the costs in 2018 dollars. Cost scenarios were developed for a given site based on data available at the time of estimation and will be adjusted for changes in circumstance. Scenarios consider the relevant potential requirements and are adjusted when benchmarks are met or when new information revises estimated outlays, such as changes in the remediation plan or operating conditions. Costs were calculated on a weighted average that was based on the probabilities of each scenario being selected and reflected cost-sharing agreements in effect. In addition, certain estimates were derived from independent engineers and consultants. The estimates were made with the latest information available; however, as new information becomes available, estimates may vary significantly due to price fluctuations, technological advances, or applicable laws.

The City is pursuing other third parties that may have contributed to the contamination of the sites noted. The City’s estimated environmental liabilities were estimated to be \$2.6 million as of December 31, 2020 and \$2.6 million as of December 31, 2019.

The changes in the provision for environmental liability (in thousands) at December 31, 2020 are as follows:

	<b>2020</b>
Beginning Environmental Liability, Net of Recovery	\$ 319,880
Payments or Amortization	(8,221)
Incurred Environmental Liability	4,125
Ending Environmental Liability, Net of Recovery	\$ 315,784

The provision for environmental liability (in thousands) included in current and noncurrent liability at December 31, 2020 are as follows:

	<b>2020</b>
Environmental Liability, Current	\$ 5,643
Environmental Liability, Noncurrent	310,141
Total	\$ 315,784

Information on the City’s environmental liability is also presented in Table 9-10 of Note 9, Long-Term Debt.

## (11) PENSIONS, DEFERRED COMPENSATION, AND OTHER POSTEMPLOYMENT BENEFITS

City employees are covered in one of the following defined benefit pension plans: Seattle City Employees’ Retirement System (SCERS), Firemen’s Pension Fund, Police Relief and Pension Fund, and Law Enforcement Officers’ and Fire Fighters’ Retirement System (LEOFF). The first plan (SCERS) is considered part of the City’s reporting entity and is reported as pension trust funds. The City has determined that the Fireman's Pension and Police Relief Funds are not reported as trust funds, and therefore accounted for as part of the General Fund. The State of Washington, through the Department of Retirement Systems (DRS), administers and reports LEOFF Plans 1 and 2. The following table represents the aggregate pension amounts for all plans for the year 2019:

**Table 11-1      Aggregate Pension Amounts - All Plans**  
*(In Thousands)*

Pension liabilities	\$	1,471,420
Pension assets		276,045
Deferred outflows of resources		275,703
Deferred inflows of resources		241,367
Pension expense		776,952

### SEATTLE CITY EMPLOYEES' RETIREMENT SYSTEM (SCERS)

#### Plan Description

The Seattle City Employees’ Retirement System (SCERS) is a cost sharing multiple employer defined benefit public employee retirement plan. SCERS is established and administered by the City in accordance with Seattle Municipal Code (SMC) 4.36. SCERS is a pension trust fund of the City.

SCERS is administered by the Retirement System Board of Administration (the Board). The Board consists of seven members including the Chair of the Finance Committee of the Seattle City Council, the City of Seattle Finance Director, the City of Seattle Human Resources Director, two active members and one retired member of the System who are elected by other SCERS members, and one outside board member who is appointed by the other six board members. Elected and appointed board members serve for three-year terms.

All employees of the City are eligible for membership in SCERS except uniformed police and fire personnel who are covered under a retirement system administered by the State of Washington. Employees of METRO and the King County Health Department who established membership in SCERS when these organizations were formerly City of Seattle departments were allowed to continue their membership (there are currently fewer than 50 members in this category). There are currently 7,029 retirees and beneficiaries receiving benefits, and 9,440 active members of the System. There are 1,420 terminated, vested employees entitled to future benefits, based on the 2019 audited financial report issued by SCERS.

SCERS provides retirement, death, and disability benefits. Retirement benefits vest after 5 years of credited service, while death and disability benefits vest after 10 years of credited service. Retirement benefits are calculated as 2% multiplied by years of creditable service, multiplied by average salary based on the highest 24 consecutive months. The benefit is actuarially reduced for early retirement. SCERS provides post-retirement benefit increases including an automatic 1.5% annual Cost-of-Living Adjustment (COLA) increase and a 65% restoration of purchasing power benefit.

The City of Seattle adopted a second tier (Tier II) for the System in 2016. Starting January 1, 2017, new eligible employees join this second tier. Tier II is a defined benefit plan much like the original tier but has a lower contribution rate for members and calculates final average salary based on the highest 60 consecutive months of service. Other changes related to the second tier can be found in the Seattle Municipal Code 4.36.

Refer to the Other Postemployment Benefits section of this note for discussion of the City's implicit rate subsidies to retirees for health care coverage.

SCERS issues an independent financial report. A copy of the report is available from the SCERS office, located at 720 Third Avenue, Suite 900, Seattle, WA, 98104. The report can also be requested by telephone at (206) 386-1293 or by accessing the website [http://www.seattle.gov/retirement/annual\\_report.htm](http://www.seattle.gov/retirement/annual_report.htm).

### Summary of Significant Accounting Policies

**Basis of Accounting.** SCERS is accounted for as a pension trust fund. The financial statements were prepared using the economic resources measurement focus and the accrual basis of accounting. All assets, liabilities, and additions to and deductions from plan net position (including contributions, benefits, and refunds) are recognized when the transactions or events occur. Employee and employer contributions are reported in the period in which the contributions are due. Member benefits, including refunds, are due and payable by the plan in accordance with plan terms.

Plan investments, including securities lending transactions as discussed in Note 3, are reported at fair value. Fair value is defined as the amount at which an investment could be exchanged in a current arm's length transaction between willing parties in which the parties each act knowledgeably and prudently. All investments are valued based on objective, observable, unadjusted quoted market prices in an active market on the measurement date, if available. In the absence of such data, valuations are based upon those of comparable securities in active markets. For illiquid or hard to value investments such as real estate, private equity, and other private investments, valuations are based upon data provided by the respective investment managers. These private asset valuations are generally based upon estimated current values and/or independent appraisals.

Investment income consists of realized and unrealized appreciation (depreciation) in the fair value of investments, interest and dividend income earned, less investment expense, plus income from securities lending activities, less deduction for security lending expenses. Interest income is recorded on the accrual basis and dividends are recorded on the ex-dividend date. Securities and securities transactions are reflected in the financial statements on a trade-date basis. Investments are made in accordance with the Prudent Person Rule as defined by the State of Washington RCW 35.39.060.

**Contributions and Reserves.** Member and employer contribution rates are established by SMC 4.36. The employer contribution rate is determined by the actuarial formula identified as the Entry Age Cost Method. The formula determines the amount of contributions necessary to fund the current service cost, representing the estimated amount necessary to pay for benefits earned by the employees during the current service year and the amount of contributions necessary to pay for prior service costs. Total required contributions, including amounts necessary to pay administrative costs, are determined through annual actuarial valuations.

Active Tier I members contributed 10.03% of their salaries to the retirement fund in 2019 and the City contributed 14.55%. Active Tier II members contributed 7.00% and the City contributed 14.42% in 2019. There are no long-term contracts for contributions outstanding and currently no legally required reserves.

As of December 31, 2019, SCERS reported total pension liability of \$4.4 billion, plan fiduciary net position of \$3.1 billion, the net pension liability \$1.3 billion, and the funded ratio of 71.48% based on the actuarial valuation as of January 1, 2019.

An actuarial report with valuation date of January 1, 2020, is presently underway, and expected to be available at the Retirement Office after June 1, 2021.

**Information about the Net Pension Liability**

**Assumptions and Other Inputs.** The City’s total pension liability under SCERS was determined by the actuarial valuation as of January 1, 2019, with the results rolled forward to the December 31, 2019 measurement date. The actuarial assumptions were based on the Investigation of Experience study perform in 2018, which were adopted for use in the January 1, 2019 actuarial valuation. Actuarial assumptions used were as follows:

- Inflation: 2.75%
- Salary Increases: 3.50%
- Investment rate of return: 7.25% compounded annually, net of expenses
- Mortality rates: Various rates based on RP-2014 mortality tables and using generation projection of improvement using MP-2014 Ultimate project scale. See the 2018 Investigation of Experience report for details.
- Long-term expected rate of return on pension plan investments: Determined using a building block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation.

Best estimates of geometric real rates of return and target allocation for each major asset class as of December 31, 2019 are summarized in the following table:

**Table 11-2 Estimated Real Rates of Return by Asset Class**

Asset Class	Long-Term Expected Real Rate of Return	Target Allocation
Equity: Public	4.77%	48.0%
Equity: Private	7.96	9.0
Fixed Income: Core	0.67	16.0
Fixed Income: Credit	3.66	7.0
Real Assets: Real Estate	3.76	12.0
Real Assets: Infrastructure	3.95	3.0
Diversifying Strategies	N/A	5.0
		100.0%

The above table reflects the expected (30 year) real rate of return for each major asset class. The expected inflation rate was projected at 2.75% for the same time periods.

**Discount Rate.** The discount rate used to measure the total pension liability was 7.25%. The projection of cash flows used to apply the discount rate assumed that plan member contributions will be made at the current contribution rate and the participating governmental entity contribution will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan’s fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods on projected benefit payment to determine the total pension liability.

**Sensitivity of the Net Pension Liability to Changes in the Discount Rate.** The following presents the City’s proportionate share of the net pension liability, calculated using the discount rate of 7.25%, as well as what the City’s proportionate share of the net pension liability would be when the discount rate moves one percentage point lower and higher (in thousands):



**Table 11-3 Sensitivity of the Net Pension Liability to Changes in the**

	1% Lower	Current Discount Rate	1% Higher
	6.25 %	7.25 %	8.25 %
Net Pension Liability	\$ 1,798,146	\$ 1,256,338	\$ 802,843

There were no significant changes in assumptions since the last valuation including the inflation rate, growth rate and discount rate.

**Changes in the Net Pension Liability.** On December 31, 2019, SCERS reported the collective net pension liability of \$1.3 billion, of which the City recorded \$1.3 billion for its proportionate share of the collective net pension liability. The City's proportion is based on the City's contributions to the plan. The following table shows the changes in the City's proportionate share of the net pension liability for the year ended December 31, 2019, which was rolled forward to come up with the net pension liability as of December 31, 2020 (in thousands):

**Table 11-4 SCHEDULE OF CHANGES IN NET PENSION LIABILITY**

	Total Pension Liability	Plan Fiduciary Net Position	Net Pension Liability
Balance at December 31, 2018	4,234,562	2,716,078	1,518,484
Changes for the Year			
Service Cost	106,835	—	106,835
Interest on Total Pension Liability	303,059	—	303,059
Effect of Plan Changes	—	—	—
Effect of Economic/ Demographic	(21,424)	—	(21,424)
Effect of Assumptions Changes or Inputs	—	—	—
Benefit Payments	(203,332)	(203,332)	—
Refund Contributions	(15,183)	(15,183)	—
Administrative Expenses	—	(9,164)	9,164
Member Contributions	—	75,230	(75,230)
Employers Contributions	—	119,123	(119,123)
Net Investment Income	—	465,578	(465,578)
Balance at December 31, 2019	<u>\$ 4,404,517</u>	<u>\$ 3,148,330</u>	<u>\$ 1,256,187</u>

**Pension Expense, Deferred Outflows of Resources and Deferred Inflows of Resources**

The City recognized its proportionate share of pension expense in the amount of \$152.5 million for 2020. The City reported its proportionate share of deferred outflows of resources and deferred inflows of resources related to the pension plan at December 31, 2020 as follows (in thousands):

**Table 11-5 Proportionate Share of Deferred Outflows and Inflows of Resources**

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience	\$ 180	\$ 40,852
Change of Assumption	64,301	—
Net Difference Between Projected and Actual Earnings	—	108,987
Contributions and Proportionate Share of Pension Expense	32,287	32,635
Contributions Made Subsequent to Measurement Date	141,029	—
<b>Total</b>	<b>\$ 237,797</b>	<b>\$ 182,474</b>

Amounts reported as deferred outflows of resources and deferred inflows of resources related to the pension plan will be recognized in pension expense in the fiscal years ended December 31 as follows (in thousands):

**Table 11-6 Recognized Pension Plan Expense**

Year Ended December 31	
<b>2020</b>	\$ (28,964)
<b>2021</b>	(25,015)
<b>2022</b>	19,019
<b>2023</b>	(48,440)
<b>2024</b>	(2,306)
<b>Thereafter</b>	—

**FIREMEN’S PENSION AND POLICE RELIEF AND PENSION FUNDS**

**Plan Description**

The Firemen’s Pension and the Police Relief and Pension Funds are single-employer defined-benefit pension plans that were established by the City in compliance with the requirements of the Revised Code of Washington (RCW) 41.18 and 41.20.

Since the effective date of the state LEOFF plan on March 1, 1970, no payroll for employees was covered under these pension plans, and the primary liability for pension benefits for these plans shifted from the City to the state LEOFF. However, the City was still liable for all benefits in pay status at that time plus any future benefits payable to active law enforcement officers and firefighters on March 1, 1970, under the old City plans in excess of current LEOFF benefits. Generally, benefits under the LEOFF system are greater than or equal to the benefits under the old City plans when payment begins. However, LEOFF retirement benefits increase with the consumer price index (CPI - Seattle) while some City benefits increase with wages of current active members. If wages go up faster than the CPI, the City becomes liable for this residual amount. Due to this leveraging effect, projection of the City’s liabilities is especially sensitive to the difference between wage and CPI increase assumptions.

All law enforcement officers and firefighters of the City who served before March 1, 1970, are participants of these pension plans and may be eligible for a supplemental retirement benefit plus disability benefits under these plans. Those officers and firefighters hired between March 1, 1970, and September 30, 1977, are not eligible for a supplemental retirement benefit, but may be eligible for disability benefits under these plans. Eligible law enforcement officers may retire with full benefits after 25 years of service at any age and fire fighters at age 50 after completing 25 years of service. These pension plans provide death benefits for eligible active and retired employees. In addition, these plans provide medical benefits in

accordance with state statutes and City ordinances to active and retired members from the City. As of January 1, 2020, 590 firefighters and surviving spouses and 658 police retirees and surviving spouses met the eligibility requirements. The City fully reimburses the amount of valid claims for medical and hospitalization costs incurred by active members and pre-Medicare retirees. The City also reimburses the full amount of premiums for part B of Medicare for each retiree eligible for Medicare.

The Seattle Firefighters’ Pension Board is a five-member quasi-judicial body chaired by the Mayor or his/her designee, which formulates policy, rules on disability applications, and provides oversight of the Firefighters’ Pension Fund. Four staff employees of the board handle all of its operational functions. Staff positions associated with Firefighter’s Pension Fund are reflected in the City’s position list.

The Seattle Police Pension Board is a seven-member quasi-judicial body chaired by the Mayor or his/her designee, which formulates policy, rules on disability applications, and provides oversight of the Police Pension Fund. Three staff employees of the board handle all of its operational functions. Staff positions associated with Police Relief and Pension are reflected in the City’s position list.

Refer to the Other Postemployment Benefits (OPEB) section of this note for discussion of the City’s implicit rate subsidies to retirees for health care coverage as well as medical benefits for retirees under the Firemen’s Pension and Police Relief and Pension plans.

The Firemen’s Pension and Police Relief and Pension benefit provisions are established in the state statute, RCW 41.16, 41.18, and 41.20, and may be amended only by the state legislature. Retirement benefits are determined under RCW 41.18 and 41.26 for Firemen’s Pension and RCW 41.20 and 41.26 for Police Relief and Pension. Medical benefit payments for both plans are based on estimates of current and expected experience.

These pension plans do not issue separate financial reports.

Current membership in Firemen’s Pension and Police Relief and Pension consisted of the following at December 31, 2020:

**Table 11-7 Membership in Firemen’s Pension and Police Relief and Pension**

	<u>Firemen's Pension</u>	<u>Police Relief and Pension</u>
Retirees and Beneficiaries Receiving Benefits	590	658
Terminated Plan Members Entitled To But Not Yet Receiving Benefits	—	—
Active Plan Members, Vested	—	—
Active Plan Members, Non-vested	—	—

**Summary of Significant Accounting Policies**

**Basis of Accounting.** The City fully implemented GASB Statement No. 73, Accounting and Financial Reporting for Pensions and Related Assets That Are Not within the Scope of GASB Statement 68, Amendments to Certain Provisions of GASB Statements 67 and 68 (GASB 73), in 2017. The City has determined that the Fireman's Pension and Police Relief Funds are not reported as trust funds, and therefore accounted for as part of the General Fund. The City does not collect contributions or hold assets in trust for the Firemen’s Pension and Police Relief and Pension plans. Any monies provided by the City for future benefit payments are not legally protected from creditors and are not dedicated to the provision of pensions to plan members. Per GASB Statement No. 68, Accounting and Financial Reporting for Pensions, the plans do not meet the criteria for pension plans administered through trusts. Therefore, the plans are accounted for as part of the General Fund.

The financial statements for the Firemen's Pension and Police Relief and Pension Funds were prepared using the current financial resources measurement focus and the modified accrual basis of accounting.

Investments are recorded at fair value as shown in Note 3. Fair value of investments is based on quoted market prices.

**Contributions and Reserves.** Since both pension plans were closed to new members effective October 1, 1977, the City is not required to adopt a plan to fund the actuarial accrued liability (AAL). An actuarial fund was established for the Firemen's Pension in July 1994 and is discussed in more detail below; the City funds the Police Relief and Pension Fund as benefits become due. Contributions are no longer required from plan members or the City departments they represent. Under state law, partial funding of the Firemen's Pension Fund may be provided by an annual tax levy of up to \$0.225 per \$1,000 of assessed value of all taxable property of the City. The Firemen's Pension Fund also receives a share of the state tax on fire insurance premiums. Additional funding through the General Fund adopted budget is provided to both pension funds as necessary. The Police Relief and Pension Fund also receives police auction proceeds of unclaimed property. Administrative costs for the Firemen's Pension are financed by the General Fund and fire insurance premium tax. Administrative costs for the Police Relief and Pension Fund are financed by police auction proceeds and the General Fund. Contribution rates are not applicable to these plans.

There are no securities held by the City for these pension funds except for the Firemen's Pension Actuarial Account described below. No loans are provided by the funds to the City or other related parties.

In July 1994, the City adopted a funding policy under Ordinance 117216 that is designed to fully fund the AAL of the Firemen's Pension Fund by the year 2018 plus additional contributions, if necessary, to fund benefit payments in excess of contributions, thus creating the Firemen's Pension Actuarial Account. In 2006, the Board of Directors amended the fully funded date from 2018 to December 31, 2023. The funding policy does not fund for future medical liabilities. The employer contributions for retiree medical are set equal to the disbursements for medical benefits and administration. All other contributions are considered pension contributions. The fair value of the net assets of Firemen's pension was \$29.6 million as of December 31, 2020. No similar program has been established for the Police Relief and Pension Fund.

The Total Pension Liability (TPL) as of December 31, 2020, based on the actuarial valuation as of January 1, 2020, was \$114.6 million for Firemen's Pension and \$100.5 million for Police Relief and Pension. The Police Relief and Pension AAL is funded on a pay-as-you-go basis. Annual requirements are funded through the City's adopted budget, and any budget requirements exceeding the adopted budget are fully covered by supplemental appropriations.

Trend information on employer contributions for the Firemen's Pension and the Police Relief and Pension plans is presented in the Required Supplementary Information section.

## Information about the Total Pension Liability

**Assumptions and Other Inputs.** The total pension liability was determined by an actuarial valuation as of the valuation date (January 1, 2020), calculated based on the discount rate and actuarial assumptions below, and was then projected forward to the measurement date (December 31, 2020). Actuarial assumptions used were as follows:

- Inflation: 2.25%
- Salary Increases: 3.0%
- Investment rate of return: 2.0% compounded annually, net of expenses
- Mortality rates: Calculated and projected based on the RP-2000 Mortality Table and using generational projection using 100% of Projection Scale BB, with ages set back one year for males and forward one year for females (set forward two years for disabled members)

**Discount Rate.** The discount rate used to measure total pension liability was 2.0%. GASB 73 requires the discount rate used to measure the Total Pension Liability (the Actuarial Accrued Liability calculated using the Individual Entry Age Normal Cost Method) to be a yield or index rate for 20-year, tax-exempt general obligation municipal bonds with an average rating of AA/Aa or higher. The Bond Buyer General Obligation 20-bond municipal bond index for bonds that mature in 20 years is

2.12% as of December 31, 2020. Rounding this to the nearest 1/4% results in a discount rate of 2.00% as of the December 31, 2020 measurement date.

**Sensitivity of the Total Pension Liability to Changes in the Discount Rate.** The following presents the Total Pension Liability, calculated using the discount rate of 2.00%, as well as what the Total Pension Liability would be when the discount rate moves one percentage point lower and higher (in thousands):

**Table 11-8 Discount Rate Sensitivity of Pension Liability**

	1% Lower 1.00%	Current Discount Rate 2.00%	1% Higher 3.00%
Fireman's Pension Plan	\$ 125,884	\$ 114,601	\$ 104,891
Police Relief and Pension Plan	109,610	100,482	92,577

**Changes in the Total Pension Liability.** At December 31, 2020, the Firemen’s Pension and the Police Relief and Pension plans reported the pension liability of \$114.6 million and \$100.5 million respectively.

**Table 11-9 Changes in Total Pension Liability  
(In Thousands)**

	Firemen’s Pension	Police Relief and Pension
Balance at December 31, 2019	\$ 90,744	\$ 92,917
Changes for the Year		
Service Cost	—	—
Interest on Total Pension Liability	2,383	2,446
Effect of Plan Changes	—	—
Effect of Economic/Demographic gains or losses	15,595	(1,144)
Effect of Assumptions Changes or Inputs	13,867	14,260
Benefit Payments	(7,988)	(7,997)
Balance at December 31, 2020	<u>\$ 114,601</u>	<u>\$ 100,482</u>

**Pension Expense and Deferred Outflows of Resources and Deferred Inflows of Resources**

For the year ended December 31, 2020, the City recognized an increase of pension expenses in the amount of \$47.4 million for the Firemen’s Pension and the Police Relief and Pension plans. On December 31, 2020, there were no deferred outflows of resources or deferred inflows of resources related to these pension plans.

**LAW ENFORCEMENT OFFICERS’ AND FIRE FIGHTERS’ RETIREMENT SYSTEM**

The Law Enforcement Officers’ and Fire Fighters’ Retirement System (LEOFF) is administered by the Washington State Department of Retirement Systems (DRS). Membership includes all full-time, fully compensated, local law enforcement commissioned officers, firefighters, and as of July 24, 2005, emergency medical technicians. LEOFF is comprised of two separate defined benefit plans – Plan 1 and Plan 2 – both of which are cost-sharing, multiple-employer public employee defined benefit retirement plans.

The Washington State Legislature establishes, and amends, laws pertaining to the creation and administration of all public retirement systems. The DRS, a department within the primary government of the State of Washington, issues a publicly available annual financial report (AFR) that includes financial statements and required supplementary information for each LEOFF plan. The DRS AFR may be obtained by writing to Department of Retirement Systems, Communications Unit, P.O. Box 48380, Olympia, WA 98540-8380. It may also be downloaded from the DRS website at [www.drs.wa.gov](http://www.drs.wa.gov).

LEOFF Plan 1 provides retirement, disability and death benefits. Retirement benefits are determined per year of service calculated as a percent of final average salary (FAS) as follows:

**Table 11-10**                      **LEOFF Plan 1**

<u>Years of Service</u>	<u>Percent of FAS</u>
20+	2.0 %
10 - 19	1.5
5 - 9	1.0

The FAS is the basic monthly salary received at the time of retirement, provided a member has held the same position or rank for 12 months preceding the date of retirement. Otherwise, it is the average of the highest consecutive 24 months’ salary within the last ten years of service. Members are eligible for retirement with five years of service at the age of 50. Other benefits include duty and non-duty disability payments, a cost-of living adjustment (COLA), and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. LEOFF 1 members were vested after the completion of five years of eligible service. The plan was closed to new entrants on September 30, 1977.

Contributions: Starting on July 1, 2000, LEOFF Plan 1 employers and employees contribute nothing, as long as the plan remains fully funded. LEOFF Plan 1 had no required employer or employee contributions for fiscal year 2020. Employers paid only the administrative expense of 0.18% of covered payroll.

**LEOFF Plan 2** provides retirement, disability and death benefits. Retirement benefits are determined as 2% of the final average salary (FAS) per year of service based on the highest consecutive 60 months. Members are eligible for retirement with a full benefit at 53 with at least five years of service credit. Members who retire prior to the age of 53 receive reduced benefits. If the member has at least 20 years of service and is age 50, the reduction is 3% for each year prior to age 53. Otherwise, the benefits are actuarially reduced for each year prior to age 53. LEOFF 2 retirement benefits are also actuarially reduced to reflect the choice of a survivor benefit. Other benefits include duty and non-duty disability payments, a cost-of-living allowance (based on the CPI), capped at 3% annually, and a one-time duty-related death benefit, if found eligible by the Department of Labor and Industries. LEOFF 2 members are vested after the completion of five years of eligible service.

Contributions: LEOFF Plan 2 employer and employee contribution rates are developed by the Office of the State Actuary to fully fund Plan 2. The employer rate includes an administrative expense component set at 0.18%. LEOFF Plan 2 employers and employees are required to pay at the level adopted by the plan’s Retirement Board.

Effective July 1, 2017, when a LEOFF employer charges a fee or recovers costs for services rendered by a LEOFF 2 member to a non-LEOFF employer, the LEOFF employer must cover both the employer and state contributions on the LEOFF 2 basic salary earned for those services. The state contribution rate (expressed as a percentage of covered payroll) was 3.44% in 2020.

LEOFF Plan 2 required contribution rates for 2020 were as follows:

Table 11-11

**LEOFF Plan 2 Required Contribution Rates  
As a Percentage of Covered Payroll**

Actual Contribution Rates	Employer	Employee
State and local governments	5.15%	8.59%
Administrative Fee	0.18%	—
<b>Total</b>	<b>5.33%</b>	<b>8.59%</b>
Ports and Universities	8.59%	8.59%
Administrative Fee	0.18%	—
<b>Total</b>	<b>8.77%</b>	<b>8.59%</b>

The City's actual contributions to LEOFF Plan 2 were \$17.7 million for the year ended December 31, 2020.

The Legislature, by means of a special funding arrangement, appropriates money from the State's General Fund to supplement the current service liability and fund the prior service costs of Plan 2 in accordance with the recommendations of the Pension Funding Council and the LEOFF Plan 2 Retirement Board. This special funding situation is not mandated by the state constitution and could be changed by statute. For the state fiscal year ending June 30, 2020, the state contributed \$76,297,643 to LEOFF Plan 2. The amount recognized by the City as its proportionate share of this amount was \$12,806,891.

**Information about the Total Pension Liability**

**Actuarial Assumptions.** The total pension liability (TPL) for each of the DRS plans was determined using the most recent actuarial valuation completed in 2020 with a valuation date of June 30, 2019. The actuarial assumptions used in the valuation were based on the results of the Office of the State Actuary's (OSA) *2013-2018 Experience Study and the 2019 Economic Experience Study*.

Additional assumptions for subsequent events and law changes are current as of the 2019 actuarial valuation report. The TPL was calculated as of the valuation date and rolled forward to the measurement date of June 30, 2020. Plan liabilities were rolled forward from June 30, 2019, to June 30, 2020, reflecting each plan's normal cost (using the entry-age cost method), assumed interest and actual benefit payments. Actuarial assumptions used were as follows:

- Inflation: 2.75% total economic inflation
- Salary increases: In addition to the base 3.50% salary inflation assumption, salaries are also expected to grow by promotions and longevity.
- Investment rate of return: 7.4%
- Mortality rates: Mortality rates were developed using the Society of Actuaries' Pub. H-2020 mortality rates, which vary by member status, as the base table. The OSA applied age offsets for each system, as appropriate, to better tailor the mortality rates to the demographics of each plan. OSA applied the long-term MP-2017 generational improvement scale, also developed by the Society Actuaries, to project mortality rates for every year after the 2010 base table. Mortality rates are applied on a generational basis; meaning, each member is assumed to receive additional mortality improvements in each future year throughout his or her lifetime.

There were changes in methods and assumptions since the last valuation.

- OSA updated its demographic assumptions based on the results of its latest demographic experience study. See OSA's 2013-2018 Demographic Experience Study at [leg.wa.gov/osa](http://leg.wa.gov/osa).

- OSA updated the Early Retirement Factors and Joint-and-Survivor factors used in its model to match the ones implemented by DRS on October 1, 2020. These factors are used to value benefits for members who elect to retire early and for survivors of members that die prior to retirement.
- The valuation includes liabilities and assets for Plan 3 members purchasing Total Allocation Portfolio annuities when determining contribution rates and funded status.
- OSA simplified its modeling of medical premium reimbursements for survivors of duty-related deaths in LEOFF 2.
- OSA changed its method of updating certain data items that change annually, including the public safety duty-related death lump sum and Washington state average wage. OSA set these values at 2018 and will project them into the future using assumptions until the next Demographic Experience Study in 2025. See [leg.wa.gov/osa](http://leg.wa.gov/osa) for more information on this method change.

**Discount Rate.** The discount rate used to measure the total pension liability for all DRS plans was 7.4%. To determine that rate, an asset sufficiency test included an assumed 7.5% long-term discount rate to determine funding liabilities for calculating future contribution rate requirements. (All plans use 7.5% except LEOFF 2, which has assumed 7.4%). Consistent with the long-term expected rate of return, a 7.4% future investment rate of return on invested assets was assumed for the test. Contributions from plan members and employers are assumed to continue being made at contractually required rates. Based on these assumptions, the pension plans' fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return of 7.4% was used to determine the total liability.

**Long-Term Expected Rate of Return.** The long-term expected rate of return on the DRS pension plan investments of 7.4% was determined using a building-block method. In selecting this assumption, the Office of the State Actuary (OSA) reviewed the historical experience data, considered the historical conditions that produced past annual investment returns, and considered capital market assumptions and simulated expected investment returns provided by the Washington State Investment Board (WSIB). WSIB uses the capital market assumptions and their target asset allocation to simulate future investment returns over various time horizons.

**Estimated Rates of Return by Asset Class.** Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of June 30, 2020, are summarized in the table below. The inflation component used to create the table is 2.2% and represents WSIB's most recent long-term estimate of broad economic inflation.

**Table 11-12 Estimated Rates of Return by Asset Class**

<u>Asset Class</u>	<u>Target Allocation</u>	<u>% Long-Term Expected Real Rate of Return Arithmetic</u>
Fixed Income	20%	2.2%
Tangible Assets	7%	5.1%
Real Estate	18%	5.8%
Global Equity	32%	6.3%
Private Equity	23%	9.3%
	100%	

**Sensitivity of the Total Pension Liability/(Asset) to Changes in the Discount Rate.** The table below presents the City's proportionate share of the net pension asset calculated using the discount rate of 7.4%, as well as what the City's proportionate share of the net pension asset would be if it were calculated using a discount rate that is 1-percentage point lower (6.4%) or 1-percentage point higher (8.4%) than the current rate (in thousands):



**Table 11-13 Sensitivity of Net Pension Assets to Changes in the Discount Rate**

	1% Decrease	Current Discount Rate	1% Increase
	6.4%	7.4%	8.4%
LEOFF Plan 1	\$ 54,691	\$ 67,192	\$ 78,008
LEOFF Plan 2	4,135	208,853	376,476

**Pension Plan Fiduciary Net Position.** Detailed information about the State’s pension plans’ fiduciary net position is available in the separately issued DRS financial report.

**Pension Liabilities (Assets), Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions**

**Pension Asset or Liability.** At December 31, 2020, the City reported a pension asset of \$276.1 million for its proportionate share of the net pension assets (in thousands) as follows:

**Table 11-14 City's Proportionate Share of Net Pension Asset**

	Share in Dollars
LEOFF 1	\$ 67,192
LEOFF 2	208,853
Total	\$ 276,045

The amount of the asset reported above for LEOFF Plans 1 and 2 reflects a reduction for State pension support provided to the City. The amount recognized by the City as its proportionate share of the net pension asset, the related State support, and the total portion of the net pension asset that was associated with the City were as follows (in thousands):

**Table 11-15 Proportionate Share of Plant 1 and Plan 2 Net Pension Asset**

	Share in Dollars	
	LEOFF 1	LEOFF 2
Employer's Proportionate Share	\$ 67,192	\$ 208,853
State's Proportionate Share of the net pension asset associated with the Employer	454,486	133,546
Total	\$ 521,678	\$ 342,399

At June 30, the City’s proportionate share of the collective net pension asset was as follows:

**Table 11-16 Proportionate Share of the Collective Net Pension Asset**

	<b>2020</b>	<b>2019</b>	
	<u>Aas of June 30, 2020</u>	<u>As of June 30, 2019</u>	<u>Change in Proportion</u>
LEOFF 1	3.56 %	3.57 %	(0.01)%
LEOFF 2	10.24 %	8.95 %	1.29 %

Employer contribution transmittals received and processed by the DRS for the fiscal year ended June 30 are used as the basis for determining each employer’s proportionate share of the collective pension amounts reported by the DRS in the *Schedules of Employer and Nonemployer Allocations* for all plans except LEOFF 1.

LEOFF Plan 1 allocation percentages are based on the total historical employer contributions to LEOFF 1 from 1971 through 2000 and the retirement benefit payments in fiscal year 2020. Historical data was obtained from a 2011 study by the Office of the State Actuary (OSA). In fiscal year 2020, the state of Washington contributed 87.12 percent of LEOFF 1 employer contributions and all other employers contributed the remaining 12.88 percent of employer contributions. LEOFF 1 is fully funded and no further employer contributions have been required since June 2000. If the plan becomes underfunded, funding of the remaining liability will require new legislation. The allocation method the plan chose reflects the projected long-term contribution effort based on historical data.

In fiscal year 2020, the state of Washington contributed 39 percent of LEOFF 2 employer contributions pursuant to [RCW 41.26.725](#) and all other employers contributed the remaining 61 percent of employer contributions.

The collective net pension liability (asset) was measured as of June 30, 2020, and the actuarial valuation date on which the total pension liability (asset) is based was as of June 30, 2019, with update procedures used to roll forward the total pension liability to the measurement date.

**Pension Expense.** For the year ended December 31, 2020, the City recognized its proportionate share of pension expense as follows:

	<u>Pension Expense</u>
LEOFF 1	\$ (3,143)
LEOFF 2	<u>(13,968)</u>
Total	\$ (17,111)

**Deferred Outflows of Resources and Deferred Inflows of Resources**

At December 31, 2020, the City reported its proportionate share of deferred outflows of resources and deferred inflows of resources related to pensions from the following sources (In Thousands):

**Table 11-18 Proportionate Share of Deferred Outflows and Inflows of Resources**

	LEOFF 1		LEOFF 2	
	Deferred Outflows of Resources	Deferred Inflows of Resources	Deferred Outflows of Resources	Deferred Inflows of Resources
Differences between expected and actual experience	\$ —	\$ —	\$ 28,898	\$ 3,704
Net difference between projected and actual investment earnings on pension plan investments	—	703	—	2,328
Changes of assumptions	—	—	303	32,340
Changes in proportion and differences between contributions and proportionate share of contributions	—	—	2,176	19,881
Contributions subsequent to the measurement date	—	—	8,733	—
<b>TOTAL</b>	<u>\$ —</u>	<u>\$ 703</u>	<u>\$ 40,110</u>	<u>\$ 58,253</u>

Deferred outflows of resources related to pensions resulting from the City contributions made after the measurement date but before the end of the City’s reporting period will be recognized as a reduction of the net pension liability in the year ended December 31, 2020. Other amounts reported as deferred outflows and deferred inflows of resources related to pensions will be recognized in pension expense as follows (in thousands):

**Table 11-19 Recognized Pension Plan Expense**

Year ended December 31:	LEOFF 1		LEOFF 2	
<b>2021</b>	\$ (2,509)	\$	(17,198)	
<b>2022</b>	(131)		(3,817)	
<b>2023</b>	713		1,340	
<b>2024</b>	1,224		5,237	
<b>2025</b>	—		(3,155)	

**DEFERRED COMPENSATION PLAN**

The City offers its employees a deferred compensation plan created in accordance with Internal Revenue Code (IRC) Section 457. The plan, available to all City employees, permits them to defer a portion of their salary until future years. The deferred compensation is payable to employees upon termination, retirement, death, or unforeseen emergency.

Beginning in 2006 the Deferred Compensation Plan (DCP) was amended to allow separating employees to cash out accrued vacation balances into their DCP accounts. Eligible retiring employees may also cash out up to 35% of their sick leave

balances into their DCP accounts. Vacation and sick leave cash-outs made to the DCP are considered contributions and are subject to the maximum annual contribution limit.

It is the opinion of the City's legal counsel that the City has no liability for losses under the plan. Under the plan, participants select investments from alternatives offered by the plan administrator, which is under contract with the City to manage the plan. Investment selection by a participant may be changed from time to time. The City manages none of the investment selections.

The City placed the Deferred Compensation Plan assets into trust for the exclusive benefit of plan participants and beneficiaries in accordance with GASB Statement No. 32, Accounting and Financial Reporting for Internal Revenue Code Section 457 Deferred Compensation Plans.

The City has little administrative involvement and does not perform the investing function for the plan. The City does not hold the assets in a trustee capacity and does not perform fiduciary accountability for the plan. Therefore, the City employees' Deferred Compensation Plan, created in accordance with IRC 457, is not reported in the financial statements of the City.

**OTHER POSTEMPLOYMENT BENEFITS (OPEB)**

The City has three other postemployment benefits (OPEB) plans – Health Care Blended Premium Subsidy, OPEB benefits under Firemen’s Pension, and Police Relief and Pension. In 2018, the City implemented GASB Statement No. 75, Accounting and Financial Reporting of Postemployment Benefit Other Than Pensions (GASB 75), which concerns the accounting for and disclosure of OPEB. The following table represents the aggregate OPEB amounts for all OPEB plans subject to the requirements of GASB 75 for the year 2020.

**Table 11-20** Aggregate OPEB amounts for all OPEB plans subject to GASB 75  
(In Thousands)

	Healthcare Blended Premium Subsidy	Firemen’s Pension	Police Relief and Pension	All Plans
OPEB liabilities	\$ 63,624	\$ 300,862	\$ 308,600	\$ 673,086
OPEB assets	0	0	0	0
Deferred outflows of resources	18,183	0	0	18,183
Deferred inflows of resources	24,799	—	—	24,799
OPEB expenses/ expenditures	1,576	30,936	21,472	53,984

**Plan Description**

Health Care Blended Premium Subsidy is a single employer defined benefit public employee health care plan. Employees retiring under City of Seattle or the LEOFF 2 retirement plans may continue their health insurance coverage under the City’s health insurance plans for active employees. LEOFF 1 employees retiring under Washington State PERS are covered under the LEOFF 1 retiree health plan but are eligible to have their spouses and/or dependents covered under the City health insurance plans. When a retired participant dies, the spouse remains fully covered until age 65 and covered by the Medicare supplement plan thereafter. Employees that retire with disability retirement under the City of Seattle, Washington LEOFF 2 plan or Social Security may continue their health coverage through the City with same coverage

provisions as other retirees. Eligible retirees self-pay 100% of the premium based on blended rates which were established by including the experience of retirees with the experience of active employees for underwriting purposes. The City provides implicit subsidy of the post-retirement health insurance costs and funds the subsidy on a pay-as-you-go basis. The postemployment benefit provisions are established and may be amended by City ordinances.

OPEB under Firemen’s Pension and Police Relief and Pension Plans - the City’s implicit rate subsidies to retirees for health care coverage as well as medical benefits for retirees under the Firemen’s Pension and Police Relief and Pension plans are single employer defined benefit OPEB plans and provide medical benefits for eligible retirees. The benefits are authorized under state statute, RCW 41.18 and 41.26 for Firemen’s Pension, and RCW 41.20 and 41.26 for Police Relief and Pension and may be amended by the state legislature. The City funds these benefits on a pay-as-you go basis.

On December 31, 2020, the following employees were covered by the benefit terms:

**Table 11-21**

**OTHER POST-EMPLOYMENT BENEFITS  
Employees Covered by Benefit Terms**

	Health Care Blended Premium Subsidy	Firemen’s Pension	Police Relief and Pension Plan
Inactive employees or beneficiaries currently receiving benefits	466	682	608
Inactive employees entitled to but not yet receiving benefits	—	—	—
Active employees	11,853	4	3
Total	12,319	686	611

OPEB plans under Firemen’s Pension and Police Relief and Pension were closed to new entrants.

All OPEB plans are funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

**Actuarial Methods and Assumptions**

The total OPEB liability for each OPEB plan in their actuarial valuation was determined using the following actuarial assumptions and other inputs:

**Table 11-22**

**OTHER POST-EMPLOYMENT BENEFITS**

**Actuarial Assumptions**

Description	Healthcare Blended Premium Subsidy	Firemen’s Pension (LEOFF1)	Police Relief and Pension (LEOFF1)
Actuarial Valuation Date	1/1/2020	1/1/2020	1/1/2020
Actuarial Cost Method	Entry Age Normal	Entry Age Normal	Entry Age Normal
Inflation rate	---	2.25%	2.25%
Salary Increases	---	3.00	3.00
Discount rate	2.74%, based on 20-year municipal bond yields	2.00%, based on 20-year municipal bond yields	2.00%, based on 20-year municipal bond yields
Healthcare cost trend rates	The trend rates were based on national average information from a variety of sources, including S&P Healthcare Economic Index, NHCE data, plan renewal data, and vendor Rx reports, with adjustments based on the provisions of the benefits sponsored by the City of Seattle. 7.00% in 2018, decreasing to 6.77% in 2019, and decreasing by varying amounts until 2030 thereafter.	The Modeling is based on the published report by the Society of Actuaries (SOA) on long-term medical trend. For pre-65, trend is 6.40% in 2019, decreasing to 5.80% in 2020, and decreasing to 5.1% in 2021 through 2022. For post-65, trend is 5.70% in 2019, decreasing to 5.40% in 2020, and decreasing by varying amounts until 2073 thereafter.	The Modeling is based on the published report by the Society of Actuaries (SOA) on long-term medical trend. For pre-65, trend is 6.40% in 2019, decreasing to 5.80% in 2020, and decreasing by varying amounts until 2028. For post-65, trend is 5.70% in 2019, decreasing to 5.40% in 2020, and decreasing by varying amounts until 2073 thereafter.
Mortality rates	For actives, males: PR-2014 Employees Table for Males, adjusted by 60%; female: PR-2014 Employees Table for Females, adjusted by 95%. For Retirees, males: PR-2014 Healthy Annuitant Males, adjusted by 95%; female: PR-2014 Healthy Annuitant Females, adjusted by 95%. Rates are projected generationally using Scale MP-2014 ultimate rates.	RP-2000 Mortality Table (combined healthy) with generational projection using 100% of Projection Scale BB, with ages set back one year for males and forward one year for females (set forward two years for disabled members).	RP-2000 Mortality Table (combined healthy) with generational projection using 100% of Projection Scale BB, with ages set back one year for males and forward one year for females (set forward two years for disabled members).
Others		Effective January 1, 2020, the long-term care policy has been expanded to include a \$150 per day coverage for assisted living, including basic room and board.	

The following table presents the sensitivity of total OPEB liability calculation to a 1 percent increase and a 1 percent decrease in the discount rates used to measure the total OPEB liability for each plan:

**Table 11-23** **Discount Rate Sensitivity of OPEB Liability**  
*(In Thousands)*

	Total OPEB Liability at Rate		
	1% Decrease	Current Rate	1% Increase
City of Seattle Health Care Blended Premium Subsidy Plan	69,468	63,624	58,286
Firemen's Pension Plan	341,037	300,862	267,399
Policy Relief and Pension Plan	347,844	308,600	275,816

The following table presents the sensitivity of total OPEB liability calculation to a 1 percent increase and a 1 percent decrease in the healthcare cost trend rates used to measure the total OPEB liability:

**Table 11-24** **Healthcare Cost Trend Rate Sensitivity of OPEB Liability**  
*(In Thousands)*

	Total OPEB Liability at Rate		
	1% Decrease	Current Rate	1% Increase
City of Seattle Health Care Blended Premium Subsidy Plan	\$ 56,599	\$ 63,624	\$ 71,961
Firemen's Pension Plan	269,404	300,862	337,395
Police Relief and Pension Plan	277,622	308,600	344,531

**Changes in the Total OPEB Liability.** The City reported a total OPEB liability of \$673.1 million in 2020. Based on the actuarial valuation date of January 1, 2020, details regarding the City of Seattle Health Care Blended Premium Subsidy Plan, Firemen’s Pension Plan, and Police Relief and Pension Plan as of December 31, 2020 are shown below:

**Table 11-25** **Changes in Total OPEB Liability**  
(In Thousands)

	Health Care Blended Premium Subsidy Plan	Firemen’s Pension	Police Relief and Pension Plan	Total OPEB Liability
Total OPEB Liability at 1/1/2020	\$ 60,947	\$ 269,926	\$ 287,127	\$ 618,000
Service costs	3,379	—	—	3,379
Interest	2,587	7,260	7,682	17,529
Changes of benefit terms	—	—	—	—
Differences between expected and actual experience	6,957	—	—	6,957
Effect of plan changes	—	7,800	—	7,800
Effect of economic/demographic gains or losses	—	580	3,290	3,870
Changes of assumptions	(7,761)	27,249	26,184	45,672
Benefit payments	(2,484)	(11,954)	(15,683)	(30,121)
Other changes	—	—	—	—
Total OPEB Liability at 12/31/2020	<u>\$ 63,625</u>	<u>\$ 300,861</u>	<u>\$ 308,600</u>	<u>\$ 673,086</u>

The changes in current year’s assumption, such as discount rate, participation rate and other factors resulted in the increase in the OPEB liability for all OPEB plans by \$55.1 million.

Health Care Blended Premium Subsidy: Dependent coverage percentage assumption changed from 35% to 25%. Mortality and retirement assumptions for LEOFF was updated to reflect the most recent assumptions developed in the Washington State 2013-2018 Demographic Experience Study Report. The trend assumptions on medical claims and retiree premiums were updated to reflect the expected increase on future medical costs, as well as the permanent repeal of the excise tax on high-cost plans (a.k.a. “The Cadillac tax”) originally imposed by the Affordable Care Act in 2010. Discount rate changed from 3.44% to 2.74%.

Firemen’s Pension: The total OPEB liability was determined by an actuarial valuation as of the valuation date January 1, 2020, calculated based on the discount rate of 2.00%, and then projected to the measurement date of December 31, 2020. The December 31, 2020 financial reporting reflects new coverage of \$150 per day for assisted living, including basic room and board.

Police Relief and Pension Fund: The total OPEB liability was determined by an actuarial valuation as of the valuation date January 1, 2020, calculated based on the discount rate of 2.00%, and then projected to the measurement date of December 31, 2020. There have been no significant changes between the valuation date and fiscal year ends.

OPEB plans under Firemen’s Pension and Police Relief and Pension Plan was closed to new entrants.



**Deferred Outflows of Resources and Deferred Inflows of Resources Related to OPEB**

For the year ended December 31, 2020, the City recognized OPEB expense of \$54.0 million. The following table presents deferred outflows of resources and deferred inflows of resources related to OPEB from the following sources for the City at December 31, 2020 for City of Seattle Health Care Blended Premium Subsidy Plan. Firemen’s Pension and Police Relief and Pension Plan have no deferred outflow of resources and no deferred inflows of resources.

**Table 11-26** **Deferred Outflows/Inflows of Resources Related to OPEB**  
*(In Thousands)*

	<b>Deferred Outflow of Resources</b>	<b>Deferred Inflows of Resources</b>
<b>City of Seattle Health Care Blended Premium Subsidy Plan</b>		
Difference between expected and actual experience	\$ 15,249	\$ —
Changes of assumptions	—	24,799
Payments subsequent to the measurement date	2,934	—
<b>Total</b>	<b>\$ 18,183</b>	<b>\$ 24,799</b>
<b>Firemen’s Pension Plan</b>		
Difference between expected and actual experience	\$ —	\$ —
Changes of assumptions	—	—
Payments subsequent to the measurement date	—	—
<b>Total</b>	<b>\$ —</b>	<b>\$ —</b>
<b>Police Relief and Pension Plan</b>		
Difference between expected and actual experience	\$ —	\$ —
Changes of assumptions	—	—
Payments subsequent to the measurement date	—	—
<b>Total</b>	<b>\$ —</b>	<b>\$ —</b>
<b>All Plans</b>		
Difference between expected and actual experience	\$ 15,249	\$ —
Changes of assumptions	—	24,799
Payments subsequent to the measurement date	2,934	—
<b>Total</b>	<b>\$ 18,183</b>	<b>\$ 24,799</b>

Deferred outflows of resources of \$2.9 million resulting from payments subsequent to the measurement date will be recognized as a reduction of the total OPEB liability in the year ended December 31, 2021. Other amount reported as deferred outflows and deferred inflows of resources related to OPEB will be recognized in OPEB expense for City of Seattle Health Care Blended Premium Subsidy as follows:

**Table 11-27** **Recognized OPEB Expense**  
*(In Thousands)*

		<b>Blended Premium Subsidy Plan</b>	<b>Firemen’s Pension Plan</b>	<b>Police Relief and Pension Plan</b>
Year End December 31:				
2021	\$	(1,456)	\$ —	\$ —
2022		(1,456)	—	—
2023		(1,456)	—	—
2024		(1,456)	—	—
2025		(1,456)	—	—
Thereafter		(2,270)	—	—

## **(12) COMPONENT UNITS**

### **DISCRETELY PRESENTED COMPONENT UNITS**

#### **Seattle Public Library Foundation**

The Seattle Public Library Foundation (the Foundation) is a Washington non-profit corporation, a public charity organized exclusively for educational, charitable, and scientific purposes to benefit and support the Seattle Public Library. The Foundation provides goods, services, and facilities above the tax-based funding of the Seattle Public Library. The Foundation is located in Seattle, governed by a Board of Directors, and possesses all the requisite corporate powers to carry out the purposes for which it was formed.

The City is not financially accountable for the Foundation. The Foundation is considered a nonmajor component unit in accordance with GASB Statement No. 61, The Financial Reporting Entity: Omnibus - an amendment of GASB Statements No. 14 and No. 34 and GASB Statement No. 39, Determining Whether Certain Organizations Are Component Units-an amendment of GASB Statement No. 14 (GASB 39), and is presented discretely in the City’s financial statements because (1) the economic resources received or held by the Foundation are entirely for the direct benefit of the Seattle Public Library; (2) the Seattle Public Library is legally entitled to access a majority of the economic resources received or held by the Foundation; and (3) the economic resources received or held by the Foundation are significant to the Seattle Public Library.

The Foundation reports on a fiscal year-end consistent with the City, the primary government. The Foundation issues its own audited financial statements. To obtain complete audited annual financial reports, please contact: The Seattle Public Library Foundation, 1000 Fourth Avenue, Seattle, WA 98104, or by telephone at 206-386-4130.

#### **Seattle Investment Fund LLC**

The Seattle Investment Fund LLC (SIF) was established by Ordinance 123146 for the purpose of implementing the U.S. Treasury Department’s New Market Tax Credit (NMTC) program. The City is its sole and managing member. SIF is a qualified Community Development Entity (CDE) and the Primary Allocatee. Twelve subsidiaries have been established since the

program’s inception. Detailed information on the program and complete audited financial statements are available by contacting the City’s Office of Economic Development at 700 Fifth Avenue, Seattle, WA 98104, or by telephone at 206-684-8090.

SIF is a limited liability corporation in accordance with RCW 35.21.735. It has no employees. Administrative work at SIF is performed by the staff of the City’s Office of Economic Development. The members of its Investment Committee and Advisory Board are selected by the Mayor and confirmed by the City Council. The City is not financially accountable for SIF, but under this structure the City may impose its will upon the organization. In accordance with GASB 39, SIF is presented as a nonmajor discrete component unit of the City.

**Table 12-1** **CONDENSED STATEMENT OF NET POSITION**  
**SEATTLE PUBLIC LIBRARY FOUNDATION AND**  
**SEATTLE INVESTMENT FUND LLC**  
**December 31, 2020**  
*(in Thousands)*

	Discretely Presented Component Units		
	Seattle Public Library Foundation	Seattle Investment Fund LLC	Total
<b>ASSETS</b>			
Cash and Other Assets	\$ 3,400	\$ 870	\$ 4,270
Investments	84,937	164	85,101
Capital Assets, Net	10	—	10
Total Assets	88,347	1,034	89,381
<b>LIABILITIES</b>			
Current Liabilities	2,552	187	2,739
Total Liabilities	2,552	187	2,739
<b>NET POSITION</b>			
Net Investment in Capital Assets	10	—	10
Restricted	59,666	—	59,666
Unrestricted	26,119	847	26,966
Total Net Position	<u>\$ 85,795</u>	<u>\$ 847</u>	<u>\$ 86,642</u>

Table 12-2

**CONDENSED STATEMENT OF ACTIVITIES  
SEATTLE PUBLIC LIBRARY FOUNDATION AND  
SEATTLE INVESTMENT FUND LLC**

For the Year Ended December 31, 2020

*(In Thousands)*

	Discretely Presented Component Units		
	Seattle Public Library Foundation	Seattle Investment Fund LLC	Total
<b>PROGRAM REVENUES</b>			
Contributions/Endowment Gain	\$ 5,526	\$ —	\$ 5,526
Placement/Management Fee Income	—	98	98
Total Program Revenues	5,526	98	5,624
<b>GENERAL REVENUES</b>			
Investment Income	9,926	—	9,926
Total Program Support and Revenues	15,452	98	15,550
<b>EXPENSES</b>			
Support to Seattle Public Library	5,018	—	5,018
Management and General	668	313	981
Fundraising	542	—	542
Total Expenses	6,228	313	6,541
Change in Net Position	9,224	(215)	9,009
<b>NET POSITION</b>			
Net Position - Beginning of Year	76,571	1,062	77,633
Net Position - End of Year	\$ 85,795	\$ 847	\$ 86,642

**BLENDED COMPONENT UNIT**

**Seattle Park District**

The Seattle Park District (the District) is a metropolitan park district authorized by Chapter 35.61 of the Revised Code of Washington. The District has the same boundaries as the City. On August 5, 2014, voters in the City approved Proposition 1 to use property taxes collected to provide funding for City parks and recreation including maintaining park lands and facilities, operating community centers and recreation programs, and developing new neighborhood parks on previously acquired sites. The District is governed by the City Council acting ex officio as the District Board. The Seattle Department of Parks and Recreation provides services on behalf of the District under an inter-local agreement between the City and the District.

The District is reported as a special revenue fund in the City’s financial statement. Financial reporting for this fund can be found in the nonmajor governmental funds combining statements located in this report. In addition, separate financial statements are available from Seattle Park District, PO Box 34025, Seattle, WA 98124-4025, or by emailing SeattleParkDistrict@Seattle.gov.

## **(13) JOINT VENTURE AND JOINTLY GOVERNED ORGANIZATIONS**

### **SEATTLE-KING COUNTY WORKFORCE DEVELOPMENT COUNCIL**

The Seattle-King County Workforce Development Council (WDC) is a joint venture between the City and King County. It was established as a nonprofit corporation in the State of Washington on July 1, 2000, as authorized under the Workforce Investment Act (WIA) of 1998. It functions as the Department of Labor agency to receive the employment and training funds for the County area. The King County Executive and the Mayor of the City, serving as the chief elected officials (CEO) of the local area, have the joint power to appoint the members of WDC board of directors and the joint responsibility for administrative oversight. An ongoing financial responsibility exists because the CEO is potentially liable to the grantor for disallowed costs. If expenditure of funds is disallowed by the grantor agency, WDC can recover the funds in the following order: (1) the agency creating the liability; (2) the insurance carrier; (3) future program years; and (4) as a final recourse, the City and King County who each will be responsible for one half of the disallowed amount. As of December 31, 2020, there are no outstanding program eligibility issues that may lead to a liability for the City.

WDC contracts with the City which provides programs related to the Workforce Innovation and Opportunity Act. WDC paid \$56 dollars to the City during WDC's fiscal year ended June 30, 2020.

WDC issues independent financial statements that may be obtained from its offices at 2003 Western Avenue, Suite 250, Seattle, WA; by accessing its website <http://www.seakingwdc.org/annualreport>; or by telephone at 206-448-0474.

### **KING COUNTY REGIONAL HOMELESSNESS AUTHORITY**

The King County Regional Homelessness Authority (the Authority) is a separate independent governmental administrative agency between the City and King County. It was established in the State of Washington on December 12, 2019 pursuant to RCW 39.34.030(3). The purposes of the Authority are providing consolidated, aligned services to individuals and families who are experiencing homelessness or who are at imminent risk of experiencing homelessness in the jurisdictional boundaries of King County; and receiving revenues from the County, Seattle, Funders and other private and public sources for the purpose of the Authority.

The Governing Committee of the Authority consists of King County Executive and two members of the King County Council; Seattle Mayor and two members of the Seattle City Council; three members should be elected officials from cities or towns other than Seattle; and three members representing individuals with Lived Experience, which members shall be selected by the Advisory Committee. All participants do not retain any ongoing financial interest nor any ongoing financial responsibility. Therefore, the Authority is a jointly governed organization.

### **PUGET SOUND EMERGENCY RADIO NETWORK OPERATOR**

Puget Sound Emergency Radio Network Operator (PSERN Operator) is a separate governmental agency pursuant to RCW 39.34.030(3) that is organized as a non-profit corporation under Chapter 24.06 RCW. It is authorized by the Interlocal Corporation Act for the purpose of owning, operating, maintaining, managing and on-going upgrading/replacing of the PSERN system during the Operations Period. The expenses of the PSERN Operator shall be financed through a funding measure approved by voters at the April 2015 election and with user fees (Service Rates) to be assessed against and paid by all User Agencies.

The Board of Directors are composed of four voting members: King County Executive or a designee of the executive approved by the King County Council, City of Seattle Mayor or his/her designee, one mayor or city manager or his/her designee representing the Cities of Bellevue, Issaquah, Kirkland, Mercer Island and Redmond, and one mayor or city manager or his/her designee representing the Cities of Auburn, Federal Way, Kent, Renton and Tukwila. All participants do not have any ongoing financial interest or responsibility; as a result, the PSERN Operator is a jointly governed organization.

## (14) COMMITMENTS

### Financial Guarantees

The City has extended nonexchange financial guarantees in the form of contingent loan agreements with other owner/ developers of affordable housing. The City will provide credit support, such as assumption of monthly payments for certain bonds and lines of credit issued by these agencies in the event of financial distress. Any guarantee payments made become liabilities of the guaranteed contract holders to be paid back after regaining financial stability. The City's program, managed by the Office of Housing, currently has loan agreements outstanding of \$809.0 million. These agreements have maturity ranges up to 50 years. All projects are currently self-supporting, and the City has not made any payments pursuant to these agreements. It is unlikely that the City will make any payments in relation to these guarantees based on available information at the end of December 31, 2020 and standards prescribed under GASB Statement No. 70 - Accounting and Financial Reporting for Nonexchange Financial Guarantees.

### Capital Improvement Program

The City adopted the 2020 Capital Improvement Program (CIP) which functions as a capital financing plan totaling \$7.2 billion for the years 2020-2025. The adopted CIP for 2020 was \$1.4 billion, consisting of \$794.5 million for City-owned utilities and \$584.7 million for non-utility departments. The utility allocations are: \$378.1 million for City Light, \$115.5 million for Water, \$270 million for Drainage and Wastewater, and \$30.9 million for Solid Waste. Expenditures may vary significantly based upon facility requirements and unforeseen events. A substantial portion of contractual commitments relates to these amounts.

### Purchased and Wholesale Power

City Light expenses associated with energy received under long-term purchased power agreements at December 31, 2020 are shown in the following table:

Table 14-1

#### LONG-TERM PURCHASED POWER (In Millions)

	2020
Bonneville Block	\$ 161.1
Bonneville Slice	—
Lucky Peak, including royalties	6.7
British Columbia - High Ross Agreement	13.4
Grant County Public Utility District	1.2
Columbia Basin Hydropower	7.9
Bonneville South Fork Tolt billing credit	(3.4)
Renewable energy - State Line Wind	26.3
Renewable energy - other	7.9
Exchanges and loss returns energy at fair value	1.9
Long-term purchased power booked out	(6.4)
Total	<u>\$ 216.6</u>

**Bonneville Power Administration.** The City purchased electric energy from the U.S. Department of Energy, Bonneville Power Administration (BPA), under the Block and Slice Power Sales Agreement, a 17-year contract, for the period October 1, 2011 through September 30, 2028. Effective October 1, 2017 there was an amendment to the agreement whereby the City no longer participates as a Slice customer and will now exclusively purchase Block. Block quantities are expected to be recalculated periodically during the term of the contract. Rates will be developed and finalized every two years. Accordingly, certain estimates and assumptions were used in the calculations in the estimated future payments table above.

BPA's Residential Exchange Program (REP) was established as a mechanism to distribute financial benefits of the Federal Columbia River Power System to residential customers of the region's investor owned utilities (IOUs). In May 2007, the Ninth Circuit Court (the Court) rulings found the 2000 REP Settlement Agreements with IOUs inconsistent with the Northwest Power Act. To remedy this inconsistency, the Court ruled that refunds be issued to non-IOUs through September 2019. The City received \$4.3 million in billing credits related to the Block and Slice agreement in 2019.

**Lucky Peak.** In 1984, the City entered into a purchase power agreement with four irrigation districts to acquire 100% of the net surplus output of a hydroelectric facility that began commercial operation in 1988 at the existing Army Corps of Engineers Lucky Peak Dam on the Boise River near Boise, Idaho. The irrigation districts are owners and license holders of the project, and the Federal Energy Regulatory Commission (FERC) license expires in 2030. The agreement, which expires in 2038, obligates the City to pay all ownership and operating costs, including debt service, over the term of the contract, whether the plant is operating or operable.

The City incurred \$6.7 million and \$8.4 million in 2020 and 2019, respectively, including operations costs and royalty payments to the irrigation districts. The City provided and billed Lucky Peak \$0.3 million for operational and administrative services in both 2020 and 2019. These amounts are recorded as offsets to purchased power expense.

The City's receivables from Lucky Peak were less than \$0.1 million at December 31, 2020. The City's payables to Lucky Peak were \$0.8 million at December 31, 2020.

**British Columbia-High Ross Agreement.** In 1984, an agreement was reached between the Province of British Columbia and the City under which British Columbia will provide the city with energy equivalent to that which would have resulted from an addition to the height of Ross Dam. Delivery of this energy began in 1986 and is to be received for 80 years. In addition to the direct costs of energy under the agreement, the City incurred costs of approximately \$8.0 million in prior years related to the proposed addition and was obligated to help fund the Skagit Environmental Endowment Commission through four annual \$1.0 million payments. These other costs are included in utility plant-in-service as an intangible asset and are being amortized to purchased power expense over 35 years through 2035.

**Renewable Energy Purchase and/or Exchanges.** The Energy Independence Act, Chapter 19.285 Revised Code of Washington, requires all qualifying utilities in Washington State with more than 25,000 customers to meet certain annual targets of eligible new renewable resources and/or equivalent renewable energy credits (RECs) as a percentage of total energy delivered to retail customers. The annual target is at least 15% for 2020 and 9% for 2019. The law also has a compliance option for utilities with declining load to spend 1% of revenue requirements on eligible RECs and/or resources. The City met the requirements of the compliance option in both 2020 and 2019.

**Fair Value of Exchange Energy.** During 2020, exchange energy settled deliveries were valued using Dow Jones U.S Daily Electricity Price Indices.

**Estimated Future Payments under Purchased Power, Transmission, and Related Contracts.** The City’s estimated payments for purchased power and transmission, Renewable Energy Credits (RECs) and other contracts for the period from 2021 through 2065, undiscounted, are shown in the following table:

**Table 14-2 TRANSMISSION, AND RELATED CONTRACTS**  
*(In Millions)*

<u>Year Ending December 31</u>	<u>Payments <sup>a</sup></u>
2021	a \$ 260.8
2022	236.4
2023	237.8
2024	246
2025	b 216.9
2026-2030	c 600.8
Thereafter (through 2065)	<u>161.3</u>
Total	<u>\$ 1,960.0</u>

- a Stateline wind agreement expires December 31, 2021
- b Bonneville transmission agreement expires July 31, 2025
- c Bonneville Block & Slice agreement expires September 30, 2028

## Other Regulatory Commitments

**Federal Energy Regulatory Commission (FERC) Fees.** Estimated Federal land use and administrative fees related to hydroelectric licenses total \$166.0 million through 2055; these estimates are subject to change. The estimated portion of fees attributed to the Skagit and Tolt licenses are excluded after 2025, when their existing FERC licenses expire. The estimated portion of Boundary fees is included through 2055, the year the current license issued by FERC expires. The Boundary FERC license and related issues are discussed below.

**New Boundary License.** The City’s FERC license for the Boundary Project was re-issued on March 20, 2013 with a 42-year life and a total cost of \$48.6 million. The terms and conditions of the new license have been evaluated and the City continues the license implementation process, which imposes mitigation of endangered species including water quality standards and conservation management. As part of the license renewal process, the City negotiated a settlement with external parties such as owners of other hydroelectric projects, Indian tribes, conservation groups and other government agencies. The settlements sought to preserve the City’s operational flexibility at Boundary Dam while providing for natural resource protection, mitigation and enhancement measures.

The cost projections for such mitigation over the expected 42-year life of the license, included in the City’s license application, were estimated to be \$356.8 million adjusted to 2020 dollars, of which \$101.6 million were expended through 2020. Projected mitigation cost estimates are subject to revision as more information becomes available.

**Skagit and South Fork Tolt Licensing Mitigation and Compliance.** On July 20, 1989, the FERC license for operation of the South Fork Tolt hydroelectric facilities through July 19, 2029, became effective. In 1995, FERC issued a license for operation of the Skagit hydroelectric facilities through April 30, 2025. As a condition for both licenses, the city has taken and will continue to take required mitigating and compliance measures.

Total Skagit license mitigation costs from the effective date until expiration of the federal operating license were estimated at December 31, 2020, to be \$147.1 million, of which \$138.2 million had been expended. Total South Fork Tolt license mitigation costs were estimated at \$2.1 million, of which \$1.9 million were expended through 2020. In addition to the costs listed for South Fork Tolt mitigation, the license and associated settlement agreements required certain other actions related to wildlife studies and wetland mitigation for which no set dollar amount was listed. Requirements for these actions have been met, and no further expenditures need to be incurred for these items.



Capital improvement, other deferred costs, and operations and maintenance costs are included in the estimates related to the settlement agreements for both licenses. Amounts estimated are adjusted to 2020 dollars. City labor and other overhead costs associated with the activities required by the settlement agreements for the licenses are not included in the estimates.

Hydroelectric projects must satisfy the requirements of the Endangered Species Act (ESA) and the Clean Water Act in order to obtain a FERC license. ESA and related issues are discussed below.

**Endangered Species.** Several fish species that inhabit waters where hydroelectric projects are owned by the City, or where the City purchases power, have been listed under the ESA as threatened or endangered. Although the species were listed after FERC licenses were issued for all of the City's hydroelectric projects, the ESA listings still affect operations of the City's Boundary, Skagit, Tolt, and Cedar Falls hydroelectric projects.

Federal Regulations in response to the listing of species affect flow in the entire Columbia River system. As a result of these regulations, the City's power generation at its Boundary Project is reduced in the fall and winter when the region experiences its highest sustained energy demand. The Boundary Project's firm capability is also reduced.

The City, with the support of City Council, elected to take a proactive approach to address issues identified within the ESA. The City is carrying out an ESA Early Action program in cooperation with agencies, tribes, local governments, and watershed groups for bull trout, Chinook salmon, and steelhead in the South Fork Tolt and Skagit Watersheds. The ESA Early Action program is authorized by City Council but is separate from any current FERC license requirements. The program includes habitat acquisition, management and restoration. The ESA Early Action has been successful in protecting listed species. Total costs for the City's share of the Early Action program from inception in 1999 through December 31, 2020 are estimated to be \$17.2 million, and \$1.8 million has been allocated for the program in the 2021 budget.

**Project Impact Payments.** Effective August 2010, the City renewed its contract with Pend Oreille County and committed to pay a total of \$19.0 million over 10 years ending in 2019 to Pend Oreille County for impacts on county governments from the operations of the City's hydroelectric projects. This contract was renewed in May 2020 with the City agreeing to pay \$29.8 million over 10 years ending in 2029. Effective February 2009, the City renewed its contract with Whatcom County committing to pay a total of \$15.8 million over 15 years ending in 2023. The payments compensate the counties, and certain school districts and towns located in these counties, for loss of revenues and additional financial burdens associated with the projects. The Boundary Project, located on the Pend Oreille River, affects Pend Oreille County, and Skagit River hydroelectric projects affect Whatcom County. The impact payments totaled \$2.7 million to Pend Oreille County in 2020 and \$1.9 million in 2019, and \$1.2 million to Whatcom County in 2020 and \$1.1 million in 2019.

**Habitat Conservation Program Liability.** Seattle Public Utilities (SPU) has prepared a comprehensive environmental management plan for its Cedar River Watershed. The purpose of the Habitat Conservation Plan (HCP) is to protect all species of concern that may be affected by the operations of SPU and SCL in the Cedar River Watershed, while allowing the City to continue to provide high quality drinking water to the region. The federal government has accepted the HCP. The total cost of implementing the HCP is expected to be \$115.5 million (in 2020 dollars) over a period of 50 years (from the year 2000 through the year 2050).

Expenditures are being funded from a combination of the City's operating revenues and issuance of revenue bonds. The total amount expended for the HCP through 2020 is \$100.1 million. The remaining \$15.4 million to complete the HCP is comprised of an \$7.1 million liability and an estimate of \$8.3 million for construction and operating commitments. The construction activities will add to the City's capital assets and the operating activities are mainly research, monitoring, and maintenance of the HCP Program that will be expensed as incurred.

**Distribution System Reservoirs.** The City is required by the Washington State Department of Health (DOH) to complete a program to cover its open, above-ground distribution system reservoirs. The total cost of burying six reservoirs is expected to be approximately \$224.1 million through the year 2025; costs beyond 2025 are not estimable as of the date of this report. As of December 31, 2020, total cumulative costs incurred were \$168.9 million.

**Wholesale Water Supply Contracts.** The City has wholesale contracts with Cascade Water Alliance (CWA) and nineteen individual water districts and municipalities. Sixteen wholesale customers have full and partial requirements contracts

which obligate the City to meet the wholesale customers' demand that is not already met by their independent sources of supply. The full and partial requirements contracts include amendment periods where the parties may opt to review and change certain contract terms and conditions in effective as of 2022 and 2042. The review process is being undertaken in 2021. Two wholesale customers (including CWA) have block contracts which obligate the City to provide water up to a combined maximum of 41.85 MGD per year. Two other wholesale customers have emergency intertie agreements and do not purchase water from Seattle on a regular basis. CWA contract expires in 2063 while other wholesale contracts expire in 2062.

The City also has a contract with the City of North Bend to provide untreated water supply up to an average annual amount of 1.1 MGD through 2066 for use in supplementing stream flows.

**Wastewater Disposal Agreement.** The City has a wastewater disposal agreement with the King County Department of Natural Resources Wastewater Treatment Division (the Division), which expires in 2036. The monthly wastewater disposal charge paid to the Division is based on the Division's budgeted cost for providing the service. The charges are determined by water consumption and the number of single-family residences as reported by SPU and other component agencies. Payments made by the City were \$167,490,395 and \$165,796,390 for fiscal years 2020 and 2019, respectively.

**Contractual Obligations.** The City contracts with Waste Management and Recology of King County for the collection of residential and commercial garbage, yard waste, food waste, and recycling. In addition, a few independent vendors provide large scale recycling and food waste for business customers. The collection contracts began in 2019 and are scheduled to end on March 31, 2029, with City options to extend to March 2031 and March 2033. Total payments under these contracts for residential and commercial collection were \$81,606,668 in 2020.

The City contracts with Waste Management of Washington, Inc. (formerly known as Washington Waste Systems), for rail-haul and disposal of non-recyclable City waste. The disposal contract began in 1990 and is scheduled to end on March 31, 2028, however the City may terminate this contract at its option without cause on March 31, 2024. Total payments under the terms of this contract for waste disposal were \$14,638,711 in 2020.

The City contracts with Lenz Enterprises, Inc., and Cedar Grove Composting, Inc. to process yard and food waste into marketable products. The Lenz processing contract began in 2014 and the Cedar Grove processing contract began in 2017. Both contracts are scheduled to end on March 31, 2022, with City options to extend to March 31, 2024. Total payments under the terms of these contracts were \$4,962,701 in 2020.

The City contracts with Rabanco, LTD., to process recyclables and marketing those commodities. The Rabanco processing contract began in 2016 and is scheduled to end on March 31, 2024, with a City option to extend to March 31, 2027. Total payments, net of recycling revenue, were \$5,194,417 in 2020.

**Landfill Closure and Post-closure Care.** In prior years, the City delivered its refuse to two leased disposal sites: the Midway and Kent-Highlands landfills. After signing the original lease agreement, federal and state requirements for closure of landfill sites were enacted. The City stopped disposing of municipal waste in the Midway site in 1983 and in the Kent-Highlands site in 1986.

At December 31, 2020, accrued landfill closure and post closure costs consist primarily of monitoring, maintenance, and estimated construction costs related to I-5 improvement projects. It is the City Council's policy to include the City's share of all landfill closure and post closure costs in the revenue requirements used to set future solid waste rates. Therefore, the City uses regulatory accounting and total estimated landfill closure and post closure care costs are accrued and also reflected as a future costs in the accompanying financial statements, in accordance with generally accepted accounting principles. These costs are being amortized as they are recovered from rate payers and will be fully amortized in 2030. Actual costs for closure and post closure care may be higher due to inflation, changes in technology, or changes in regulations. Such amounts would be added to the liability and accrued when identified. Landfill closure costs were fully amortized in 2009 and landfill postclosure costs will continue to amortize until 2030.

## (15) CONTINGENCIES

The City is exposed to the risk of loss from torts, theft of or damage to assets, business interruption, errors or omissions, law enforcement actions, contractual actions, natural disasters, failure to supply utilities, environmental regulations, and other third-party liabilities. The City also bears the risk of loss for job-related illnesses and injuries to employees. The City has been self-insured for most of its general liability risks prior to January 1, 1999, for workers' compensation since 1972, and for employees' health care benefits starting in 2000.

In addition, the City purchases excess general liability insurance coverage on a year to year basis. The City's self-insured retention for each claim involving general liability is limited to \$6.5 million per occurrence of such claims through May 2021. Effective June 1, 2020 through May 2021 the City's excess liability insurance limits were \$35 million.

In 2019, the City purchased \$50 million in cyber insurance. Coverage includes business interruption, system failure, data asset protection, event management, privacy, and network security liability.

The City also purchased an all-risk comprehensive property insurance policy that provides \$500.0 million in limits, subject to various deductible levels depending upon the assets and value of the building. This includes \$100 million in earthquake and flood limits. Hydroelectric and other utility producing, and processing projects owned by the City are not covered by the property policy. The City also purchased insurance for excess workers' compensation, aviation, marine and hull, fiduciary and crime liability, inland marine transportation, volunteers, and an assortment commercial general liability, medical, accidental death and dismemberment, and other miscellaneous policies. Bonds are purchased for public officials, notaries public, pension exposures, and specific projects and activities, as necessary.

The City did not purchase any annuity contracts, did not receive any large liability settlements nor settled any claims exceeding coverage in 2020.

Claims liabilities are based on the estimated ultimate cost of settling claims, which include case reserve estimates and incurred but not reported (IBNR) claims. Liabilities for lawsuits and other claims are assessed and projected annually using historical claims, lawsuit data, and current reserves. The Seattle Department of Human Resources estimates case reserves for workers' compensation using statistical techniques and historical experience. In 2020, the City's independent actuaries estimated the ultimate settlement costs for lawsuits, workers' compensation, and other claims at year-end 2019, and health care claims at year-end 2020. The total undiscounted IBNR amount was \$39.6 million in 2020, decreased by \$0.2 million from prior year.

Estimated claims expenditures are budgeted by the individual governmental and proprietary funds. Actual workers' compensation claims are processed by the General Fund and reimbursed by the funds that incurred them. Operating funds pay health care premiums to the General Fund, and the latter pays for all actual health care costs. The General Fund initially pays for lawsuits, claims, and related expenses and then receives reimbursements from City Light, Water, Drainage and Wastewater, Solid Waste, and the retirement funds.

Claims liabilities include claim adjustment expenditures if specific and incremental to a claim. Recoveries from unsettled claims, such as salvage or subrogation, and on settled claims are deposited in the General Fund and do not affect reserves for general government. Workers' compensation annual subrogation recoveries amounted to \$0.04 million in 2020. All workers' compensation recoveries are deposited into the General Fund. Lawsuit and other claim recoveries of payments reimbursed for the utilities are deposited into the paying utility fund and do not affect the utility reserves.

Workers' compensation and general liabilities recorded in the financial statements are discounted at 2.360 percent for 2020, the City's 2019 estimated annual effective interest rate of return on investments used by the actuaries. The liabilities for health care claims discounted at 2.004 percent for 2020, the City's 2020 average annual rate of return on investments. The total discounted liability at December 31, 2020, was \$128.4 million consisting of \$68.4 million for general liability, \$13 million for health care, and \$47 million for workers' compensation.

Table 15-1

**RECONCILIATION OF CHANGES IN  
AGGREGATE LIABILITIES FOR CLAIMS  
(In Thousands)**

	General Liability	Health Care	Workers' Compensation	Total City
	2020	2020	2020	2020
<b>UNDISCOUNTED</b>				
Balance - Beginning of Fiscal Year	\$ 71,890	\$ 15,737	\$ 44,857	\$ 132,484
Less Payments and Expenses During the Year	(10,871)	(256,669)	(11,381)	(278,921)
Plus Claims and Changes in Estimates	15,537	254,170	16,779	286,486
Balance - End of Fiscal Year	<u>\$ 76,556</u>	<u>\$ 13,238</u>	<u>\$ 50,255</u>	<u>\$ 140,049</u>
<b>UNDISCOUNTED BALANCE AT END OF FISCAL YEAR CONSISTS OF</b>				
Governmental Activities	\$ 60,160	\$ 13,238	\$ 38,831	\$ 112,229
Business-Type Activities	16,385	—	11,422	27,807
Fiduciary Activities	11	—	2	13
Balance - End of Fiscal Year	<u>\$ 76,556</u>	<u>\$ 13,238</u>	<u>\$ 50,255</u>	<u>\$ 140,049</u>
<b>DISCOUNTED/RECORDED BALANCE AT END OF FISCAL YEAR CONSISTS OF</b>				
Governmental Activities	\$ 53,763	\$ 12,978	\$ 36,353	\$ 103,094
Business-Type Activities	14,643	—	10,693	25,336
Fiduciary Activities	10	—	2	12
Balance - End of Fiscal Year	<u>\$ 68,416</u>	<u>\$ 12,978</u>	<u>\$ 47,048</u>	<u>\$ 128,442</u>

Pending litigations, claims, and other matters are as follows:

**Deien v. City** – Plaintiff brings a purported class action against the Department based on the Department’s billing practices associated with the Department’s transition to advanced meters. No class has been certified and any ultimate liability is indeterminate.

**Dixon v. City and 3 “John Doe” defendants** – Plaintiff Dixon alleges that he is a victim of discrimination and retaliation based on race, color, and engaging in protected activities. The plaintiff includes allegations under federal anti-discrimination laws, as well as under state tort law. The Department is seeking removal of the case to federal court. An adverse result could include awards of compensatory damages and attorneys’ fees. The Department’s ultimate liability is indeterminate.

There may be other litigation or claims involving alleged substantial sums of money owing; however, the prospect of material adverse outcomes therein is remote or unknown. Other than the aforementioned cases and the claim liabilities recorded in the financial statements, there were no other outstanding material judgments against the City.

**U.S. DEPARTMENT OF HOUSING AND URBAN DEVELOPMENT (HUD) SECTION 108 LOAN PROGRAM**

The City participates in the HUD Section 108 loan program, in which HUD obtains funds from private investors at a very low cost (i.e., low interest rate) and provides the low-cost funds to jurisdictions nationwide including the City. Low-cost funds are available because HUD guarantees repayment to the private investors. The City re-lends these funds to private borrowers. HUD deposits the funds directly with the City's loan servicing agent, the Bank of New York. The Bank of New York disburses funds on behalf of the City to the private borrowers.

The Brownfields Economic Development Initiative Grant (BEDI) program is a federal grant that is directly linked to the Section 108 loan program. The City uses BEDI grant funds as a loan loss reserve and interest subsidy on Section 108 loans. The U.S. Treasury deposits the grant funds with the City. The City then disburses the grant funds to the loan servicing agent.

Pursuant to RCW 35.21.735 the City is expressly authorized to participate in the Section 108 loan program. The state statute and the City's contracts/agreements with HUD clarify that the City never pledges its full faith and credit. Future block grant funds are pledged to HUD in the event of borrower default. Each loan is secured by a deed of trust and/or bank-issued letter of credit that provides the City with security in the event of borrower default. Additionally, the BEDI grant funds may be used by the City to protect against loan default.

The City's outstanding Section 108 loan balance as of December 31, 2020 is \$7.1 million. BEDI grant funds amount to \$0.5 million and are used as a loan loss reserve.

### **GUARANTEES OF THE INDEBTEDNESS OF OTHERS**

The City has guaranteed certain bonds issued by public development authorities chartered by the City which are not component units of the City. The guarantees extend through the life of the bonds. If any of these public development authorities have insufficient funds to make scheduled debt payments of the principal and interest on the guaranteed bonds, the City is obligated to transfer sufficient funds to make the payments. Public development authorities for which the City has made all or part of a debt service payment shall reimburse the City for all money drawn on their behalf.

**Museum Development Authority.** Special obligation refunding bonds were issued on April 29, 2014, in the amount of \$44.4 million. The outstanding amount owed as of December 31, 2020, was \$32.7 million. The bonds will be fully retired by April 1, 2031.

**Seattle Indian Services Commission.** Special obligation refunding bonds were issued on November 1, 2004, in the amount of \$5.2 million. The outstanding amount as of December 31, 2020, was \$1.6 million. The bonds will be fully retired on November 1, 2024.

Event Notice Relating to Seattle Indian Services Commission. In 2014 the Seattle Indian Services Commission (the Commission) experienced unforeseen conditions that left it unable to fulfill its debt obligations on bonds guaranteed by the City. Due to the interruption and suspension of the Commission's pledged revenues for debt service the City is now obligated to temporarily service the Commission's debt.

Since fiscal year 2015, the City's Adopted Budget has included provisions to service the Commission's guaranteed bonds per the City's unconditional obligation, and the City has transferred funds on behalf of the Commission to service the principal and interest on its special obligation refunding bonds issued in 2004.

As of December 31, 2020, the Commission's remaining principal and interest amounts guaranteed by the City are \$1.6 million and \$0.2 million, respectively. Based on the expected cash outflows and discount rate equal to the interest earned from the City's consolidated cash pool (2.004%), the City has recognized a liability of \$1.7 million in the Government-wide Financial Statements. Until the Commission's revenue conditions improve the City will continue to make the scheduled debt payments through the life of the bonds, with a final maturity date of November 1, 2024.

(16) TAX ABATEMENTS

Table 16-1

**Tax Abatement Programs  
For the Year Ended December 31, 2020  
(In Thousands)**

	Primary Government		Other Governments			
	City of Seattle		King County		State of Washington	
	Multifamily Property Tax Exemption	Historic Properties Incentives	Current Use	Single-family Dwelling Improvement	High Technology	Data Center Server Equipment and Power Infrastructure
<b>1) Purpose of program.</b>	Supports mixed-income residential development in the urban centers to ensure affordability as the community grows	Encourages maintenance, improvement and preservation of privately owned historic landmarks	Provides incentives to landowners to voluntarily preserve open space, farmland or forestland	Provides temporary relief from tax increases caused by major additions or remodels to single-family dwellings	Encourages the creation of high-wage, high-skilled jobs in Washington	Supports immediate investments in technology facilities and resulting employment
<b>2) Tax being abated.</b>	Real Property Tax	Real Property Tax	Real Property Tax	Real Property Tax	Sales and Use Tax	Sales and Use Tax
<b>3) Authority under which abatement agreements are entered into.</b>	SMC Chapter 5.73 Chapter 84.14	RCW RCW Chapter 84.26 RCW 84.26.020(2) RCW 84.26.050(2)	RCW 84.33.130 RCW 84.34.010	RCW 84.36.400	RCW Chapter 82.63	RCW 82.08.986 RCW 82.12.986
<b>4) Criteria to be eligible to receive abatement.</b>	Property owner must set aside 20-25 percent of the homes as income- and rent-restricted and enter a legally binding agreement with the City detailing the affordability requirements and other stipulations for compliance with the program	The property must: (1) be a historic property; (2) fall within a class of historic property determined eligible for special valuation; (3) be rehabilitated at a cost equal to 25 percent or more of pre-improvement assessed value within 24 months prior to the application for special valuation; and (4) be protected by an agreement between the owner and the local review board	Property must be enrolled as: (1) Open space with points awarded per the Public Benefit Rating Systems (PBRs) by resource category (2) Timber land if 5 to 20 acres are manageable forestland, zoned RA, F or A and devoted primarily to the growth, harvest and management of forest crops for commercial purposes per an approved forest stewardship plan (3) Farm and agricultural land if used to produce livestock or agricultural commodities for commercial purposes (4) Forestland if more than 20 acres are primarily devoted to the growth and harvest of timber	Property to be improved must be a single-family dwelling	Purchases must be for the construction or expansion of a qualified research and development facility or a pilot scale manufacturing facility used in the fields of advanced computing, advanced materials, biotechnology, electronic device technology, or environmental technology	Within 6 years of exemption issued, net employment at the data center facility must increase by a minimum of 35 positions or 3 positions per 20,000 square feet or less of space; positions must be new permanent employment positions requiring 40 hours of weekly work, or equivalent, and receiving a wage equivalent to or greater than 150 percent of the per capita personal income of the county in which the data center is located

<sup>a</sup> Any change in tax revenue to the City is not the direct result of the exemption but rather the associated deferral from adding the new construction of exempt properties to the King County property tax base until after each project's exemption period has terminated.

Table 16-1  
Page 2 of 2

**Tax Abatement Programs**  
**For the Year Ended December 31, 2020**  
**(In Thousands)**

	Primary Government		Other Governments			
	City of Seattle		King County		State of Washington	
	Multifamily Property Tax Exemption	Historic Properties Incentives	Current Use	Single-family Dwelling Improvement	High Technology	Data Center Server Equipment and Power Infrastructure
<b>5) How recipients' taxes are reduced.</b>	Exemption from property tax assessments, by participating in the program, property owners commit to a compliance period in return for a tax exemption	Reduction to assessed value subject to property tax for 10 years	Reduction to assessed value subject to property tax	Improvement value not added to assessed value subject to property tax for 3 years	Deferred and ultimate waiver of sales and use taxes when purchasing machinery and equipment, subject to annual certification for up to 7 years	Waiver of sales and use taxes when goods and services are purchased by the qualifying business or tenant
<b>6) How amount of abatement is determined.</b>	Equal to the taxes on the entire appraised value of the property's residential improvements	Based on a special valuation	Difference between "current use" assessed value and "highest and best use" assessed value that would otherwise apply to the property	Equal to 100 percent of the additional property tax due to the increase in assessed value from the improvements, not to exceed 30 percent of the pre-improvement value of the structure	Equal to the taxes otherwise applicable to the goods and services	Equal to the taxes otherwise applicable to the goods and service
<b>7) Provisions for recapturing abated taxes.</b>	If a property fails to comply with affordability restriction, the City Director of Housing may cancel the tax exemption, and the County Assessor may impose fines, collect back taxes, and charge interest on back taxes	When property classified and valued as eligible historic property under RCW 84.26.070 becomes disqualified for the valuation, additional taxes, applicable penalties and interest are collected	When land no longer meets the requirements for the respective classifications, abated taxes and applicable penalties and interest are collected	None	If the project is used for any other purpose at any time during the 8-year certification period, the business must immediately repay a portion of the deferred taxes, determined by a sliding scale ranging from 100 percent recapture in the year 1 to 12.5 percent in year 8	All previously exempted sales and use taxes are immediately due and payable for a qualifying business or tenant that does not meet these requirements
<b>8) Types of commitments made by the City other than to reduce taxes.</b>	None	None	None	None	None	None
<b>9) Gross amount of City's revenues being reduced.</b>	\$ 132	\$ 1,293	\$ 45	\$ 80	\$ 10,507	\$ 453
					<b>Total Revenue Reduction</b>	<b>\$ 12,510</b>

<sup>a</sup> Any change in tax revenue to the City is not the direct result of the exemption but rather the associated deferral from adding the new construction of exempt properties to the King County property tax base until after each project's exemption period has terminated.

## **(17) RESTATEMENTS, PRIOR-PERIOD ADJUSTMENTS, CHANGES IN ACCOUNTING PRINCIPLES, AND RECLASSIFICATIONS**

The City determined that prior classification of internal service funds revenues and expenses had overstated fund balance on the government-wide statements dating back to 2018. These corrections resulted in an aggregate restatement to beginning fund balance of \$7.42 million.

In 2020, the City fully implemented GASB Statement No. 84, *Fiduciary Activities*, which established specific criteria for identifying activities that should be reported as fiduciary activities. As such restatements of prior year financials were necessary with this implementation. The following funds were eliminated from the Custodial fund classification and are no longer reported on the City's financial statements: Guaranty Deposits Fund, Payroll Withholding Fund, and the Combined Charities Fund.

GASB 84 changes the reporting for fiduciary activities by establishing the fact that *"when an event has occurred that compels the government to disburse fiduciary resources"* is when a liability can be recorded for custodial funds. With this change in accounting policy the City's Custodial liability balances needed to be restated as fiduciary net position balances.

With the above funds being eliminated and the changes in net position the following restatements were made on the following Annual Report Schedules: B-9, B-10, and G-3.

In table B-10 the ending Restricted Net Position for the Custodial funds needed to be restated to \$8,400 (*in thousands*)

In table G-3, the Guaranty Deposits and Payroll Withholding Fund tables were eliminated. The ending balances for majority of Asset and Liability accounts in the Regulatory, File Local, and Custodial funds were required to be restated in order to fully implement GASB 84. These ending balances are reflected in the beginning balances of Table G-3 on page 225.

## **(18) SUBSEQUENT EVENTS**

### **CORONAVIRUS GLOBAL PANDEMIC (COVID-19)**

On March 11, 2020 the World Health Organization declared the novel strain of coronavirus (COVID-19) a global pandemic and recommended containment and mitigation measures worldwide. As of the date of this filing, the City of Seattle remains operational, but specific processes and revenues have been affected by this pandemic. We cannot reasonably estimate the length or severity of this pandemic, or the extent to which disruption may materially impact our financial position, results of operation and cash flows in fiscal year 2021.



**Required  
Supplementary Information**

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**SCHEDULES OF REVENUES, EXPENDITURES, AND CHANGES IN  
FUND BALANCES – BUDGET AND ACTUAL**

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

The Schedules of Revenues, Expenditures, and Changes in Fund Balances – Budget and Actual are presented on a budgetary basis (Non-GAAP). A reconciliation of the budgetary fund balance to the GAAP fund balance is shown on the face of each schedule.

The budgetary basis of accounting is substantially the same as the modified accrual basis of accounting in all governmental funds except for the treatment of appropriations that do not lapse, those whose budgets were approved by the City Budget Office to carry over to the following year. These appropriations are included with expenditures in the City's budgetary basis of accounting.

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**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

REVENUES	Budgeted Amounts		Actual	Variance
	Original	Final		
<b>Taxes</b>				
General Property Taxes	\$ 345,079	\$ 345,079	\$ 336,086	\$ (8,993)
Retail Sales and Use Taxes	300,206	300,206	256,019	(44,187)
Business Taxes	344,487	344,487	284,311	(60,176)
Excise Taxes	88,933	88,933	97,049	8,116
Other Taxes	21,236	21,236	1,770	(19,466)
Interfund Business Taxes	179,642	179,642	174,476	(5,166)
<b>Total Taxes</b>	<b>1,279,583</b>	<b>1,279,583</b>	<b>1,149,711</b>	<b>(129,872)</b>
Licenses and Permits	36,517	36,517	38,431	1,914
Grants, Shared Revenues, and Contributions	41,552	41,756	130,239	88,483
Charges for Services	75,025	75,025	76,339	1,314
Fines and Forfeits	28,293	28,293	21,284	(7,009)
Parking Fees and Space Rent	39,387	39,387	10,614	(28,773)
Program Income, Interest, and Miscellaneous Revenues	308,869	308,869	388,434	79,565
<b>Total Revenues</b>	<b>1,809,226</b>	<b>1,809,430</b>	<b>1,815,052</b>	<b>5,622</b>
<b>EXPENDITURES AND ENCUMBRANCES</b>				
<b>Current</b>				
General Government	613,146	619,853	502,400	117,453
Judicial	36,307	36,777	36,412	365
Public Safety	789,814	834,194	786,214	47,980
Physical Environment	19,298	39,624	36,465	3,159
Transportation	86,098	75,370	55,761	19,609
Economic Environment	197,577	250,571	184,504	66,067
Health and Human Services	41,851	48,130	40,594	7,536
Culture and Recreation	268,593	270,774	208,241	62,533
<b>Capital Outlay</b>				
General Government	11,285	9,453	—	9,453
Public Safety	5,433	5,296	482	4,814
Physical Environment	—	—	6	(6)
Transportation	10,882	5,681	4,828	853
Economic Environment	—	—	—	—
Culture and Recreation	55,040	38,700	15,817	22,883
<b>Debt Service</b>				

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**GENERAL FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

Principal	4,130	10,430	—	10,430
Interest	—	—	22	(22)
Bond Issuance Costs	—	—	—	—
Other	—	—	—	—
Total Expenditures and Encumbrances	<u>2,139,454</u>	<u>2,244,853</u>	<u>1,871,746</u>	<u>373,107</u>
Excess (Deficiency) of Revenues over (under) Expenditures and Encumbrances	(330,228)	(435,423)	(56,694)	378,729
<b>OTHER FINANCING SOURCES (USES)</b>				
Long-Term Debt Issued	—	—	—	—
Refunding Debt Issued	—	—	—	—
Premium on Bonds Issued	—	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—	—
Sales of Capital Assets	6,865	6,865	8,579	1,714
Transfers In	70,550	70,550	148,959	78,409
Transfers Out	(122,150)	(185,325)	(181,939)	3,386
Total Other Financing Sources (Uses)	<u>(44,735)</u>	<u>(107,910)</u>	<u>(24,401)</u>	<u>83,509</u>
Net Change in Fund Balance	<u>\$ (374,963)</u>	<u>\$ (543,333)</u>	<u>(81,095)</u>	<u>\$ 462,238</u>
Budgetary Fund Balance - Beginning of Year			585,048	
Net Change in Encumbrances			29,668	
Net Change in Unappropriable Reserves			<u>(325,721)</u>	
Budgetary Fund Balance - End of Year			207,900	
Adjustments to Conform to Generally Accepted Accounting Principles				
Reserves Not Available for Appropriation			263,769	
Encumbrances			32,386	
Reimbursements				
Budgeted as Revenues			247,073	
Budgeted as Expenditures			(247,073)	
GASB Statement No. 54 Reporting Adjustment				
Fund Balance (GAAP) - End of Year			<u>\$ 504,054</u>	

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**TRANSPORTATION FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

REVENUES	Budgeted Amounts		Actual	Variance
	Original	Final		
Taxes				
General Property Taxes	\$ 103,237	\$ 103,237	\$ 104,144	\$ 907
Retail Sales and Use Taxes	—	—	—	—
Business Taxes	45,596	45,596	19,353	(26,243)
Excise Taxes	—	—	—	—
Other Taxes	—	—	—	—
Interfund Business Taxes	—	—	—	—
Total Taxes	148,833	148,833	123,497	(25,336)
Licenses and Permits	7,860	7,860	7,059	(801)
Grants, Shared Revenues, and Contributions	76,278	76,278	86,003	9,725
Charges for Services	187,660	187,660	158,575	(29,085)
Fines and Forfeits	—	—	161	161
Parking Fees and Space Rent	—	—	231	231
Program Income, Interest, and Miscellaneous Revenues	1,550	1,550	7,999	6,449
Total Revenues	422,181	422,181	383,525	(38,656)
<b>EXPENDITURES AND ENCUMBRANCES</b>				
Current				
General Government	—	—	—	—
Judicial	—	—	—	—
Public Safety	—	—	—	—
Physical Environment	—	—	—	—
Transportation	209,795	219,920	207,542	12,378
Economic Environment	—	—	—	—
Health and Human Services	—	—	—	—
Culture and Recreation	—	—	—	—
Capital Outlay				
General Government	—	—	—	—
Public Safety	—	—	—	—
Physical Environment	—	—	—	—
Transportation	287,767	203,934	165,440	38,494
Economic Environment	—	—	—	—
Culture and Recreation	—	—	—	—
Debt Service				
Principal	34,293	27,993	1,292	26,701
Interest	—	—	33	(33)
Bond Issuance Cost	—	—	—	—
Other	—	—	—	—
Total Expenditures and Encumbrances	531,855	451,847	374,307	77,540
Excess (Deficiency) of Revenues over (under) Expenditures and Encumbrances	(109,674)	(29,666)	9,218	38,884

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**TRANSPORTATION FUND**  
**SCHEDULE OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCES - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

**OTHER FINANCING SOURCES (USES)**

Long-term Debt Issued	—	3,242	—	(3,242)
Refunding Debt Issued	—	—	—	—
Premium on Bonds Issued	—	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—	—
Sales of Capital Assets	—	54,715	7,445	(47,270)
Transfers In	—	—	—	—
Transfers Out	—	(1,000)	(32,551)	(31,551)
Total Other Financing Sources (Uses)	—	56,957	(25,106)	(82,063)
Net Change in Fund Balance	<u>\$ (109,674)</u>	<u>\$ 27,291</u>	<u>(15,888)</u>	<u>\$ (43,179)</u>
Budgetary Fund Balance - Beginning of Year			(20,268)	
Net Change in Encumbrances			26,140	
Net Change in Unappropriable Reserves			(4,152)	
Budgetary Fund Balance - End of Year			(14,168)	
Adjustments to Conform to Generally Accepted Accounting Principles				
Reserves Not Available for Appropriation			61,204	
Encumbrances			5,754	
Reimbursements				
Budgeted as Revenues			—	
Budgeted as Expenditures			—	
Prior Year Adjustments			(103)	
Fund Balance (GAAP) - End of Year			<u>\$ 52,687</u>	

**PENSION AND OPEB PLAN INFORMATION**

**NOTES TO REQUIRED SUPPLEMENTARY INFORMATION**

NOTES TO REQUIRED SUPPLEMENTARY INFORMATION

Firemen's and Police Relief and Pension funds are both pension plans that fail to meet the requirements of GASB Statement No. 68. Therefore, Firemen's and Police Relief and Pension funds are accounted for in accordance with GASB Statement No. 73. The required supplementary information (C3) reports the long-term actuarial data on the Schedule of Funding Progress and Schedule of Employer Contributions as of the plans' reporting dates for the past 10 consecutive fiscal years. The information presented in these schedules was part of the latest actuarial valuations at the dates indicated in Note 11.

Under GASB Statement No. 68, the City's cost-sharing multiple-employer plans are the Seattle City Employees' Retirement System (SCERS), the Law Enforcement Officers' and Fire Fighters' Retirement System Plan 1 (LEOFF1) and the Law Enforcement Officers' and Fire Fighters' Retirement System Plan 2 (LEOFF2). As required by GASB Statement No. 68 the required supplementary information (C4, C5) reports a 10 year Schedule of Proportionate Share of the Net Pension Liability as of the plan's measurement date of the collective net pension liability, and a 10 year Schedule of Employer Contribution as of the City's most recent fiscal year-end, for each pension plan separately.

In 2018, the City implemented GASB Statement No. 75, which requires a schedule of changes in total OPEB liability and related ratios for each of the 10 most recent fiscal years as required supplementary information. The schedule separately presents the required information for each OPEB plan (C6).

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**PENSION PLAN INFORMATION**  
**SCHEDULE OF CHANGES IN TOTAL PENSION LIABILITY AND RELATED RATIOS**

December 31, 2020

(In Thousands)

**Police Relief and Pension Fund**

Year Ended	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Service Cost	\$—	\$—	\$—	\$—	N/A	N/A	N/A	N/A	N/A	N/A
Interest on total pension liability	2,446	3,061	3,024	3,401	N/A	N/A	N/A	N/A	N/A	N/A
Effect of plan changes	—	—	—	0	N/A	N/A	N/A	N/A	N/A	N/A
Effect of economic/demographic gains or (losses)	(1,144)	5,602	2,569	0	N/A	N/A	N/A	N/A	N/A	N/A
Effect of assumption changes or inputs	14,260	11,816	(4,809)	1,689	N/A	N/A	N/A	N/A	N/A	N/A
Benefit payments	(7,997)	(8,075)	(13,227)	(5,593)	N/A	N/A	N/A	N/A	N/A	N/A
Net change in pension liability	7,564	12,404	(12,443)	(503)	N/A	N/A	N/A	N/A	N/A	N/A
Total pension liability, beginning	92,917	80,513	92,956	93,459	N/A	N/A	N/A	N/A	N/A	N/A
Total pension liability, ending	<u>\$100,482</u>	<u>\$92,917</u>	<u>\$80,513</u>	<u>\$92,956</u>	N/A	N/A	N/A	N/A	N/A	N/A
Covered payroll	—	—	—	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total pension liability as a % of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

**Firefighters' Pension Fund**

Year Ended	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Service Cost	\$—	\$—	\$—	\$—	N/A	N/A	N/A	N/A	N/A	N/A
Interest on total pension liability	2,383	3,298	3,325	3,623	N/A	N/A	N/A	N/A	N/A	N/A
Effect of plan changes	—	—	—	0	N/A	N/A	N/A	N/A	N/A	N/A
Effect of economic/demographic gains or (losses)	15,595	(525)	(2,082)	0	N/A	N/A	N/A	N/A	N/A	N/A
Effect of assumption changes or inputs	13,867	9,030	(6,739)	2,118	N/A	N/A	N/A	N/A	N/A	N/A
Benefit payments	(7,988)	(6,939)	(7,197)	(7,485)	N/A	N/A	N/A	N/A	N/A	N/A
Net change in pension liability	23,857	4,864	(12,693)	(1,744)	N/A	N/A	N/A	N/A	N/A	N/A
Total pension liability, beginning	90,744	85,880	98,573	100,317	N/A	N/A	N/A	N/A	N/A	N/A
Total pension liability, ending	<u>\$114,601</u>	<u>\$90,744</u>	<u>\$85,880</u>	<u>\$98,573</u>	N/A	N/A	N/A	N/A	N/A	N/A
Covered payroll	—	—	—	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total pension liability as a % of covered payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

This schedule will be built prospectively until it contains ten years of data.

Covered payroll is the payroll on which contributions to a pension plan are based.



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**PENSION PLAN INFORMATION**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**Seattle City Employees' Retirement System**  
**December 31, 2020**  
*(In Thousands)*

	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Employer's proportion of the net pension liability (asset)	99.96%	99.95%	99.95%	99.93%	99.91%
Employer's proportionate share of the net pension liability	\$1,256,338	\$1,518,484	\$1,106,617	\$1,304,140	\$1,297,983
Covered payroll	\$783,740	\$774,235	\$728,094	\$708,562	\$638,354
Employer's proportionate share of the net pension liability as a percentage of covered payroll	160.3%	196.13%	151.99%	184.05%	203.33%
Plan fiduciary net position as a percentage of the total pension liability	71.48%	64.14%	72.04%	65.6%	64.03%
	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>
Employer's proportion of the net pension liability (asset)	99.89%	N/A	N/A	N/A	N/A
Employer's proportionate share of the net pension liability	\$1,106,800	N/A	N/A	N/A	N/A
Covered payroll	\$626,403	N/A	N/A	N/A	N/A
Employer's proportionate share of the net pension liability as a percentage of covered payroll	176.69%	N/A	N/A	N/A	N/A
Plan fiduciary net position as a percentage of the total pension liability	67.7%	N/A	N/A	N/A	N/A

This schedule will be built prospectively until it contains ten years of data.

Covered payroll is the payroll on which contributions to a pension plan are based.

Notes to Schedule:

**Valuation Timing:** Actuarially determined contribution rates are calculated as of January 1, one year prior to the fiscal year in which the contributions will apply.

**Methods and assumptions used to determine contribution rates are:**

Actuarial Cost Method: Individual Entry Age Normal

Amortization method: Level percent

Remaining amortization period: Closed 30 years as of January 1, 2013 Valuation

Asset valuation method: 5 years smoothed, non-asymptotic, none corridor

Inflation: 2.75%

Investment rate of return: 7.25%

Cost of Living Adjustments: Annual compounding COLA of 1.5% assumed

Mortality: Various rates based on RP-2014 mortality tables and using generational projection of improvement using MP-2014 Ultimate projection scale.

**PENSION PLAN INFORMATION**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**Law Enforcement Officers' and Fire Fighters' Retirement System Plan 1**  
**June 30, 2020**  
**(In Thousands)**

	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Employer's proportion of the net pension liability (asset)	3.56%	3.58%	3.57%	3.55%	3.55%
Employer's proportionate share of the net pension liability	\$67,192	\$70,673	\$64,885	\$53,981	\$36,619
Covered payroll	\$924	\$992	\$1,391	\$2,023	\$2,542
Employer's proportionate share of the net pension liability as a percentage of covered payroll	7,274.37%	7,127.78%	4,664.63%	2,668.36%	1,440.33%
Plan fiduciary net position as a percentage of the total pension liability	146.88%	148.78%	144.42%	135.96%	123.74%
	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2,011</b>
Employer's proportion of the net pension liability (asset)	3.55%	3.55%	N/A	N/A	N/A
Employer's proportionate share of the net pension liability	\$42,771	\$43,065	N/A	N/A	N/A
Covered payroll	\$3,930	\$4,905	N/A	N/A	N/A
Employer's proportionate share of the net pension liability as a percentage of covered payroll	1,088.29%	877.98%	N/A	N/A	N/A
Plan fiduciary net position as a percentage of the total pension liability	127.36%	126.91%	N/A	N/A	N/A

This schedule will be built prospectively until it contains ten years of data.

Covered payroll is the payroll on which contributions to a pension plan are based.

**Notes to Schedule:**

The total pension liability was determined by an actuarial valuation as of June 30, 2019 with the results rolled forward to June 30, 2020 using the following actuarial assumptions:

Inflation: 2.75% total economic inflation; 3.50% salary inflation

Salary increases: in addition to the base 3.5% salary inflation assumption, salaries are also expected to grow by promotions and longevity

Investment rate of return: 7.40%

Mortality rates were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status (that is... active, retiree, or survivor).

The actuarial assumptions used in the June 30, 2019, valuation were based on the results of the 2013-2018 Demographic Experience Study Report and the 2019 Economic Experience Study.

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**PENSION PLAN INFORMATION**  
**SCHEDULE OF PROPORTIONATE SHARE OF NET PENSION LIABILITY**  
**Law Enforcement Officers' and Fire Fighters' Retirement System Plan 2**  
**June 30, 2020**  
*(In Thousands)*

	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
Employer's proportion of the net pension liability (asset)	10.24%	8.95%	9.08%	9.17%	9.36%
Employer's proportionate share of the net pension asset	\$208,853	\$207,455	\$184,326	\$127,282	\$54,486
LEOFF 2 employers only - State's proportionate share of the net pension asset associated with the employer	133,546	135,855	119,348	82,565	35,523
<b>Total</b>	<b>\$342,398</b>	<b>\$343,310</b>	<b>\$303,674</b>	<b>\$209,847</b>	<b>\$90,012</b>
Covered payroll	\$345,171	\$313,037	\$294,033	\$283,991	\$273,333
Employer's proportionate share of the net pension liability as a percentage of covered payroll	60.51%	66.27%	62.69%	44.82%	19.94%
Plan fiduciary net position as a percentage of the total pension asset	115.83%	119.43%	118.5%	113.36%	106.04%
	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>
Employer's proportion of the net pension liability (asset)	9.31%	9.4%	N/A	N/A	N/A
Employer's proportionate share of the net pension asset	\$95,637	\$125,076	N/A	N/A	N/A
LEOFF 2 employers only - State's proportionate share of the net pension asset associated with the employer	64,124	82,876	N/A	N/A	N/A
<b>Total</b>	<b>\$159,761</b>	<b>\$207,952</b>	<b>N/A</b>	<b>N/A</b>	<b>N/A</b>
Covered payroll	\$268,461	\$255,273	N/A	N/A	N/A
Employer's proportionate share of the net pension liability as a percentage of covered payroll	35.62%	49%	N/A	N/A	N/A
Plan fiduciary net position as a percentage of the total pension asset	111.67%	116.75%	N/A	N/A	N/A

This schedule will be built prospectively until it contains ten years of data.

Covered payroll is the payroll on which contributions to a pension plan are based.

**Notes to Schedule:**

The total pension liability was determined by an actuarial valuation as of June 30, 2019 with the results rolled forward to June 30, 2020 using the following actuarial assumptions:

Inflation: 2.75% total economic inflation; 3.50% salary inflation

Salary increases: in addition to the base 3.5% salary inflation assumption, salaries are also expected to grow by promotions and longevity

Investment rate of return: 7.40%

Mortality rates were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status (that is... active, retiree, or survivor).

The actuarial assumptions used in the June 30, 2019, valuation were based on the results of the 2013-2018 Demographic Experience Study Report and the 2019 Economic Experience Study.

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**PENSION PLAN INFORMATION**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**Seattle City Employees' Retirement System**  
**December 31, 2019**  
**(In Thousands)**

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Statutorily or Contractually required employer contributions	\$ 118,892	\$ 117,490	\$ 111,742	\$ 107,900	\$ 100,614	\$ 89,363	N/A	N/A	N/A	N/A
Contributions in relation to the statutorily or contractually required contributions	141,029	118,393	111,742	108,500	100,614	89,363	N/A	N/A	N/A	N/A
Contribution deficiency (excess)	<u>\$ (22,137)</u>	<u>\$ (903)</u>	<u>\$ —</u>	<u>\$ (600)</u>	<u>\$ —</u>	<u>\$ —</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Covered payroll	\$ 875,457	\$ 783,740	\$ 774,235	\$ 708,562	\$ 638,354	\$ 626,403	N/A	N/A	N/A	N/A
Contributions as a percentage of covered payroll	16.11%	15.11%	14.43%	15.31%	15.76%	14.27%	N/A	N/A	N/A	N/A

This schedule will be built prospectively until it contains ten years of data.

Covered payroll is the payroll on which contributions to a pension plan are based.

**Notes to Schedule:**

Valuation Timing: Actuarially determined contribution rates are calculated as of January 1, one year prior to the fiscal year in which the contributions will apply.

Methods and assumptions used to determine contribution rates are:

Actuarial Cost Method: Individual Entry Age Normal

Amortization method: Level percent

Remaining amortization period: Closed 30 years as of January 1, 2013 Valuation

Asset valuation method: 5 years smoothed, non-asymptotic, none corridor

Inflation: 2.75%

Investment rate of return: 7.25%

Cost of Living Adjustments: Annual compounding COLA of 1.5% assumed

Mortality: Various rates based on RP-2014 mortality tables and using generational projection of improvement using MP-2014 Ultimate projection scale.

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**PENSION PLAN INFORMATION**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**Law Enforcement Officers' and Fire Fighters' Retirement System Plan 1**  
**December 31, 2020**  
*(In Thousands)*

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Statutorily or contractually required contributions <sup>b</sup>	\$—	\$—	\$—	\$—	\$—	N/A	N/A	N/A	N/A	N/A
Contributions in relation to the statutorily or contractually required contributions <sup>b</sup>	—	—	—	—	—	N/A	N/A	N/A	N/A	N/A
Contribution deficiency (excess)	\$—	\$—	\$—	\$—	\$—	N/A	N/A	N/A	N/A	N/A
Covered payroll	\$697	\$971	\$1,165	\$2,023	\$2,542	\$3,930	\$4,905	N/A	N/A	N/A
Contributions as a percentage of covered payroll	—%	—%	—%	—%	—%	N/A	N/A	N/A	N/A	N/A

This schedule will be built prospectively until it contains ten years of data.

Covered payroll is the payroll on which contributions to a pension plan are based.

LEOFF Plan 1 is fully funded, and no further employer contributions have been required since June 2000. If the plan becomes underfunded, funding of the remaining liability will require new legislation.

Notes to Schedule:

The total pension liability was determined by an actuarial valuation as of June 30, 2019 with the results rolled forward to June 30, 2020 using the following actuarial assumptions:

Inflation: 2.75% total economic inflation; 3.50% salary inflation

Salary increases: in addition to the base 3.5% salary inflation assumption, salaries are also expected to grow by promotions and longevity

Investment rate of return: 7.40%

Mortality rates were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status (that is...active, retiree, or survivor).

The actuarial assumptions used in the June 30, 2019, valuation were based on the results of the 2013-2018 Demographic Experience Study Report and the 2019 Economic Experience Study.

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**PENSION PLAN INFORMATION**  
**SCHEDULE OF EMPLOYER CONTRIBUTIONS**  
**Law Enforcement Officers' and Fire Fighters' Retirement System Plan 2**  
**December 31, 2020**  
*(In Thousands)*

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Statutorily or contractually required contributions	\$17,706	\$17,126	\$16,243	\$15,300	\$14,332	\$13,638	\$13,249	N/A	N/A	N/A
Contributions in relation to the statutorily or contractually required contributions	17,706	17,126	16,243	15,300	14,332	13,638	13,249	N/A	N/A	N/A
Contribution deficiency (excess)	\$—	\$—	\$—	\$—	\$—	\$—	\$—	N/A	N/A	N/A
Covered payroll	\$349,172	\$326,188	\$299,193	\$283,991	\$273,333	\$268,461	\$255,273	N/A	N/A	N/A
Contributions as a percentage of covered payroll	5.07%	5.25%	5.43%	5.39%	5.24%	5.08%	5.19%	N/A	N/A	N/A

This schedule will be built prospectively until it contains ten years of data.

Covered payroll is the payroll on which contributions to a pension plan are based.

Notes to Schedule:

The total pension liability was determined by an actuarial valuation as of June 30, 2019 with the results rolled forward to June 30, 2020 using the following actuarial assumptions:

Inflation: 2.75% total economic inflation; 3.50% salary inflation

Salary increases: in addition to the base 3.5% salary inflation assumption, salaries are also expected to grow by promotions and longevity

Investment rate of return: 7.40%

Mortality rates were developed using the Society of Actuaries' Pub.H-2010 Mortality rates, which vary by member status (that is...active, retiree, or survivor).

The actuarial assumptions used in the June 30, 2019, valuation were based on the results of the 2013-2018 Demographic Experience Study Report and the 2019 Economic Experience Study.

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**OPEB INFORMATION**  
**SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS**  
**City of Seattle Health Care Blended Premium Subsidy Plan**  
**December 31, 2020**  
*(In Thousands)*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
Total OPEB liability - beginning	\$ 60,947	\$ 61,130	\$ 65,648	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Service cost	3,379	3,842	3,822	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Interest	2,587	2,195	2,583	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Changes in benefit terms	—	—	—	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Differences between expected and actual experience	6,957	—	13,492	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Changes of assumptions	(7,761)	(3,887)	(22,126)	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benefit payments	(2,484)	(2,334)	(2,289)	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Other changes	—	—	—	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total OPEB liability - ending	<u>\$ 63,625</u>	<u>\$ 60,946</u>	<u>\$ 61,130</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Covered-employee payroll	\$ 1,124,692	\$ 1,015,097	\$ 1,015,097	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total OPEB liability as a % of covered-employee payroll	5.66%	6.00%	6.02%	N/A	N/A	N/A	N/A	N/A	N/A	N/A

This schedule will be built prospectively until it contains ten years of data.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75

Notes to Schedule:

All OPEB plans are funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

Method and assumptions used to determine OPEB liability for fiscal year end 2020 are:

Valuation Method: Entry Age Normal actuarial cost method

Discount rate: 2.74%

Dependent coverage percentage assumption: 25%

Mortality and retirement assumptions for LEOFF was updated to reflect the most recent assumptions developed in the Washington State 2013-2018 Demographic Experience Study Report

The trend assumptions on medical claims and retiree premiums were updated to reflect the expected increase on future medical costs, as well as the permanent repeal of the excise tax on high-cost plans (a.k.a. "The Cadillac tax") originally imposed by the Affordable Care Act in 2010.

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OPEB INFORMATION

SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS  
 City of Seattle Retiree Medical and Long-Term Care Benefits for LEOFF 1 Fire Employees  
 December 31, 2020  
 (In Thousands)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Total OPEB liability - beginning	\$ 269,926	\$ 268,828	\$ 287,302	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Service cost	—	—	—	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Interest	7,260	10,525	9,855	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Changes in benefit terms	—	—	—	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Differences between expected and actual experience	—	—	—	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Effect of plan changes	7,800	—	—	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Effect of economic/demographic gains or losses	580	(7,497)	—	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Changes of assumptions	27,249	9,583	(16,786)	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benefit payments	(11,954)	(11,513)	(11,543)	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Other changes	—	—	—	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total OPEB liability - ending	<u>\$ 300,861</u>	<u>\$ 269,926</u>	<u>\$ 268,828</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>	<u>N/A</u>
Covered-employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total OPEB liability as a % of covered-employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

This schedule will be built prospectively until it contains ten years of data.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75

Notes to Schedule:

All OPEB plans are funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

Method and assumptions used to determine OPEB liability for fiscal year end 2020 are:

Valuation Method: Entry Age Normal actuarial cost method

Discount rate: 2.0%

Valuation of assets are carried on a fair-value basis.

Mortality assumptions used are based on the 2007-2012 Experience Study for the LEOFF Retirement System prepared by the Office of the State Actuary.



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OPEB INFORMATION

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SCHEDULE OF CHANGES IN TOTAL OPEB LIABILITY AND RELATED RATIOS  
 City of Seattle Retiree Medical and Long-Term Care Benefits for LEOFF 1 and Escalator Employees  
 December 31, 2020  
 (In Thousands)

	2020	2019	2018	2017	2016	2015	2014	2013	2012	2011
Total OPEB liability - beginning	\$ 287,127	\$ 297,381	\$318,682	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Service cost	—	—		N/A	N/A	N/A	N/A	N/A	N/A	N/A
Interest	7,682	11,599	10,903	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Changes in benefit terms	—	—		N/A	N/A	N/A	N/A	N/A	N/A	N/A
Differences between expected and actual experience	—	—		N/A	N/A	N/A	N/A	N/A	N/A	N/A
Effect of economic/demographic gains or losses	3,290	(9,511)		N/A	N/A	N/A	N/A	N/A	N/A	N/A
Changes of assumptions	26,184	2,637	(17,731)	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Benefit payments	(15,683)	(14,979)	(14,472)	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Other changes	—	—		N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total OPEB liability - ending	\$ 308,600	\$ 287,127	\$297,382	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Covered-employee payroll	\$ —	\$ —	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A
Total OPEB liability as a % of covered-employee payroll	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A	N/A

This schedule will be built prospectively until it contains ten years of data.

No assets are accumulated in a trust that meets the criteria in paragraph 4 of GASB 75

Notes to Schedule:

All OPEB plans are funded on a pay-as-you-go basis and there are no assets accumulated in a qualifying trust.

Method and assumptions used to determine OPEB liability for fiscal year end 2020 are:

Valuation Method: Entry Age Normal actuarial cost method

Discount rate: 2.0%

Valuation of assets are carried on a fair-value basis.

Mortality assumptions used are based on the 2007-2012 Experience Study for the LEOFF Retirement System prepared by the Office of the State Actuary.

# **Combining Statements and Other Supplementary Information**

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## **Nonmajor Governmental Funds**

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## NONMAJOR GOVERNMENTAL FUNDS

### SPECIAL REVENUE FUNDS

The **Parks and Recreation Fund** accounts for the operation of the City's parks system. The fund continues to receive monies for charter revenues as required by the City Charter. Required charter revenue to the fund is 10% of all business and occupation taxes, related fines, penalties, and other licenses. In 2009, the City changed the charter revenue allocation from direct method of allocating 10% actual revenue receipts periodically to an indirect method of transferring a fixed amount from the General Fund as adopted by the City Council each year. At the end of each year, an analysis is performed to ensure that Park and Recreation Fund receives monies equal to or exceeding the 10% charter revenue requirement. Transfers-in are recognized for these cash transfers in this fund. The fund also receives usage fees. The Park Capital Projects Fund was merged to this Fund in 2018.

The **Seattle Streetcar Fund** accounts for payments to King County, based on certain formulas, for operating and maintaining the City's streetcar. The fund is supported by revenues from sponsorship agreements; federal, state, county or other grants or transfers; private funding, donations, or gifts; property sales proceeds or other monies per City ordinance.

The **Key Arena Settlement Proceeds Fund** accounts for all proceeds received pursuant to the settlement of the Key Arena litigation which shall be used and applied in accordance with appropriations by the City Council.

The **Pike Place Market Renovation Fund** accounts for the proceeds of a six-year tax levy (Market Levy) approved by the voters in 2008 received on behalf of the Pike Place Market Preservation and Development Authority (PPMPDA) to pay for the cost of renovating the Pike Place Market owned by PPMPDA under the Levy Proceeds Agreement by and between the City and PPMPDA. It also accounts for the proceeds of bonds issued in part by the 2009, 2010, and 2011 Multipurpose Long-Term General Obligation Bond as temporary financing for the Pike Place Market renovation, whose bonds and interest are being paid from the Market Levy proceeds at bond maturity and interest payment dates.

The **Seattle Center Fund** accounts for the operations of the Seattle Center. The Center is a 74-acre convention, performance, and family entertainment complex on the site of the 1962 Seattle World's Fair.

The **Wheelchair Accessible Service Fund** accounts for the collection and distribution of a 10-cent per ride surcharge for all rides originating in the City of Seattle with Transportation Network Companies, non-wheelchair-accessible taxis and for-hire companies. The funds are used to help owners and operators of wheelchair accessible taxi services offset higher operational and maintenance costs.

The **Election Vouchers Fund** accounts for the expenditures of the Seattle Ethics and Elections Commission in administering a publicly financed election program created by City of Seattle Initiative Measure 122 (voter approved on November 3, 2015). The fund receives revenues from the Measure 122 authorized property tax increase, the General fund, and other monies as authorized.

The **Human Services Operating Fund** accounts for grants and General Fund monies for programs to aid low-income persons, youths, and the elderly.

The **Low-Income Housing Fund** manages activities undertaken by the City to preserve, rehabilitate, or replace low-income housing. It also accounts for a seven-year housing levy approved by the voters in 2009 to provide, produce, and/or preserve affordable housing in Seattle and to assist low-income tenants in Seattle. Operating costs in the administration of the levy are accounted for in the Office of Housing Fund, a nonmajor special revenue fund.

The **Office of Housing Fund** accounts for activities pertaining to housing development, application for and compliance with conditions for housing loans and grants.

The **Education and Development Services Fund** accounts for a seven-year levy approved by the voters in 1997, in 2004, and again in 2011 to provide educational and developmental services to supplement the basic education activities financed by the State of Washington.

The **Preschool Levy 2014 Fund** accounts for the proceeds of a four-year tax levy approved by voters in 2014; the funding will provide high-quality preschool services for low-income Seattle children as Seattle Preschool Program.

The **Families, Education, Preschool and Promise Levy Fund** accounts for the proceeds of a seven-year levy approved by the voters in 2018; the funding will provide education services designed to improve access to early learning and high-quality preschool, K-12 school and community-based investments, K-12 school health, and post-secondary and job readiness opportunities for Seattle students.

The **2012 Library Levy Fund** accounts for a seven-year levy approved by the voters in 2012, providing support for library services which include maintaining hours and access, increasing the size and quality of library collections for both new book titles and digital media, technology replacements and upgrades, and regular maintenance and major repairs.

The **2019 Library Levy Fund** accounts for a seven-year levy approved by the voters in 2019, for the purpose of sustaining investments in Library operating hours, collections, technology and maintenance while expanding access to opportunity through additional hours, Library materials, technology and undertaking seismic retrofits of three Library facilities.

The **School Zone Fixed Automated Cameras Fund** accounts for revenues generated from the use of school zone fixed automated cameras to enforce the school zone speed limits and improve safety for schoolchildren and other pedestrians.

The **Seattle Metropolitan Parks District Fund** is a blended component unit of the City and reported as a special revenue fund in the City's financial statements. See Note 12 for details. It accounts for the independent taxing district created through voter approval and governed by the City Council. The purpose of the district is to fund maintenance, operations, and improvements of parks, community centers, pools and other recreation facilities and programs through its power to levy and impose various taxes and fees.

The **Business Improvement Areas Fund** accounts for monies that businesses assess themselves for parking, festivals, and other nongovernmental activities.

The **Transportation Benefit District Fund** accounts for the independent taxing district created and governed by the City Council. The purpose of the district is to fund transportation improvements within the boundaries of the City through an imposed \$20 vehicle registration fee.

The **General Trust Fund** accounts for amounts received with restrictions under contractual agreements.

The **Municipal Arts Fund** receives at least 1% of the total cost of City capital construction projects. The City uses these monies to buy visual arts.

The **General Donations and Gift Trust Fund (GDFT)** holds a variety of gifts and donations which have restrictions on their use. Programs eligible to receive support from this fund include the gift catalog, animal control, emergency medical assistance program, horse patrol, K-9 corps, climate action, and rescue of prostituted children. A new fund Covid-19 Donation Fund (within the GDFT funds) was created in 2020 for the depositing of donations, gifts, and grants related to the City's of Seattle's response to the Covid-19 pandemic.

The **Short-Term Rental Tax Fund** accounts for revenues collected from the Washington State Convention Center Public Facilities District from short-term rentals in Seattle. These revenues are used to support investments in affordable housing programs and community initiated equitable development projects.

## DEBT SERVICE FUNDS

The **General Bond Interest and Redemption Fund** receives monies from excess property tax levies to pay interest costs and principal redemptions on voter-approved general obligation bonds. It also receives monies from the General Fund and other City funds to pay for interest costs and principal redemptions on councilmanic limited tax general obligation bonds.

The **Interfund Notes Payable - Local Improvement Districts (LIDs) Fund** accounts for the payments of interest and principal on interfund notes payable to the Cumulative Reserve reported in the General Fund. The proceeds of the notes funded the activities of certain LID districts.

The **Local Improvement Guaranty Fund** holds funds necessary to guaranty required debt service payments on LID bonds. The funds are also permitted by law to be used to enforce, foreclose upon, and protect assessment liens and to support assessment deferrals for qualifying economically-disadvantaged property owners. The City's LID bond covenants require the City to maintain a minimum balance in the Local Improvement Guaranty Fund and the City is authorized to levy a special property tax (that is in addition to and not subject to the limitations on its regular property tax levy) to maintain that minimum balance and to replenish any draws on the Guaranty Fund. The City is also permitted, but not required, to use General Fund resources for this purpose. The City is prohibited by statute from withdrawing funds (except for the purposes described above) in an amount that would cause the balance to fall below 10% of net outstanding LID debt.

## CAPITAL PROJECTS FUNDS

The **Public Safety Facilities and Equipment Fund** was established in December 1990 to account for the improvement of public safety equipment. The fund has received monies from the Cumulative Reserve Fund as well as Limited Tax General Obligation Bonds over the years. I.

The **Shoreline Park Improvement Fund** accounts for Local Improvement subprogram monies for shoreline and beach park improvements that were received as METRO mitigation grants related to the expansion of the West Point sewage treatment plant.

The **Community Improvement Fund** accounts for monies from community improvement contributions by METRO for public improvements in the Alki and Discovery Park areas to mitigate negative construction impacts in those communities.

The **Park Mitigation and Remediation Fund** account for monies received for development, renovation or improvements to Department of Parks and Recreation properties related to implementing the Arboretum Mitigation Plan to address impacts from the State's SR 520, I-5 To Medina: Bridge Replacement and HOV Project.

The **Open Spaces and Trails Bond Fund** was established in 1989. It accounts for \$41.8 million which is Seattle's portion of the King County general obligation bond issued to finance the preservation of greenbelts, natural areas, other undeveloped open spaces, and to acquire and develop recreational trails within the City.

The **Seattle Center and Parks Multipurpose Levy Fund** was established to account for the 8-year \$72 million property tax levy approved by voters in 1999 for improvements to the Seattle Center Opera House, replacement of the Flag Pavilion with a new Festivals Pavilion, and the construction and remodeling of community centers. It also accounts for the 8-year \$129.2 million property tax levy approved by the voters in 2000 for improving maintenance and programs of existing parks, including the Woodland Park Zoo; acquiring, developing, and maintaining new neighborhood parks, green spaces, playgrounds, trails, and boulevards; and recreational programming for funding safe out-of-school and senior activities.

The **Seattle Center Redevelopment/Parks Community Center Fund** was established in 1991 to provide partial funding for certain needed improvements to the Seattle Center and full City funding for certain improvements to selected community centers.

The **Municipal Civic Center Fund** was established in 1998 to account for the planning, design, and construction of the new Municipal Courthouse and police headquarters, the new City Hall, Key Tower major improvements, and other capital projects relating to the Civic Center.

The **2003 Fire Facilities Fund** was established to account for the 9-year additional property tax levy of \$167.2 million approved by the voters. The purpose of the levy is to pay all or part of the cost of neighborhood fire stations, support facilities, marine apparatus, emergency preparedness, and other emergency response facilities.

The **Garage Proceeds Disposition Fund** was established in 2016 to collect sale proceeds of the Pacific Place Garage, with the intention of repaying the original bonds issued to acquire and operate the garage.

The **Local Improvement Fund, District Nos. 6750 & 6751** were established in 2006 and 2019 respectively. LID Fund No. 6750 was established to account for the construction of a streetcar line serving downtown Seattle, Denny Triangle, and South Lake Union, to be funded from proceeds of local improvement bonds and special assessments upon property in the local improvement district. LID Fund No. 6751 was established to account for improvements on the Seattle Waterfront.

The **2008 Multipurpose Long-Term General Obligation Bond Fund** was established in 2007 to account for capital costs related to the South Rainier Street Grade Separation, Spokane Street Viaduct, Mercer Corridor, and King Street Multimodal Terminal projects. Initial funds for these projects were provided from interfund loans to be repaid from proceeds of limited tax general obligation bonds issued in 2008 by the City. The bond ordinance finally allocated the bond proceeds to the King Street Multimodal Terminal, Bridge Seismic, Rehabilitation and Replacement, Pay Stations, Fire Station projects, and the South Lake Union Property Proceeds Account.

The **2009 Multipurpose Long-Term General Obligation Bond Fund** was established in 2008 to account for the proceeds of the bonds issued in March 2009 to provide funding for the costs of capital projects including the Alaskan Way Viaduct/Seawall, North Precinct, Northgate Land, Northgate Park, Rainer Beach Community Center, Trails, Bridge Rehabilitation, King and Spokane Streets projects, and the Municipal Jail.

The **2010 Multipurpose Long-Term General Obligation Bond Fund** was established in 2010 to account for the proceeds of the bonds issued in March 2010 to provide funding for the costs of capital projects relating to the Spokane Street Viaduct, Bridge Rehabilitation, Bridge Seismic Retrofit, Mercer Corridor-South Lake Union, Mercer Corridor West, King Street Station Multimodal Terminal, Alaskan Way Viaduct, Parking Pay Stations, Pike Place Market Renovation, Golf Course Improvements, and Tier-1 Storage Area Network.

The **2011 Multipurpose Long-Term General Obligation Bond Fund** was established in 2011 to account for the proceeds of the bonds issued in March 2011 to provide funding for the costs of capital projects relating to the Spokane Street Viaduct, Bridge Rehabilitation and Seismic Retrofit, Parking and Program Management, Facility Energy Retrofits, Rainier Beach Community Center, King Street Station Multimodal Terminal, Seattle Center Renovations, Pike Place Market Renovation, Golf Course Improvements, and Alaska Way Viaduct and Seawall.

The **2012 Multipurpose Long-Term General Obligation Bond Fund** was established in 2012 to account for the proceeds of the bonds issued in May 2012 to provide funding for the costs of capital projects relating to Bridge Seismic Retrofit, the Mercer Corridor-South Lake Union, Mercer Corridor West, Linden Avenue North, Alaskan Way Viaduct Seawall, Alaskan Way Viaduct Parking and Program Management, Rainier Beach Community Center, Magnuson Park Building 30, and Library Information Technology Systems. The 2013 Multipurpose Long-Term General Obligation Bond Fund was established in 2013 to account for the proceeds of bonds issued in June 2013 to provide funding for the costs of capital projects relating to Transportation Infrastructure, Recreational and Public Safety facilities, and Information Technology Systems.

The **Alaskan Way Seawall Construction Fund** was established in 2013 to account for the issuance of and sale of unlimited tax general obligation bonds and bond anticipation notes, and authorized loans of resources from various City funds, to pay all or part of the costs of the design, construction, renovation, improvement and replacement of the Alaskan Way Seawall and associated public infrastructure.

The **Central Waterfront Improvement Fund** was established in 2012 to account for capital costs related to the Alaskan Way Viaduct and Seawall Replacement Program, including costs associated with the design and construction of the Central Waterfront component, costs for city administration, and costs eligible for financing by a future Local Improvement District. The fund shall receive all revenues including, but not limited to, revenues from sponsorship agreements; federal, state,

county or other grants or transfers; private funding, donations or gifts; property sales proceeds; and other monies as authorized by the City Council.

The **2013 King County Parks Levy Fund** was established in 2013 to account for the issuance and sale of limited tax general obligation bonds to pay all or part of the City's capital improvement program, to refinance certain outstanding bonds of the Pike Place Market Preservation and Development Authority and the Seattle-Chinatown-International District Preservation and Development Authority, improvements to Benaroya Hall and to pay the cost of issuance of the bonds.

The **2014 Multipurpose Long-Term General Obligation Bond Fund** was established in 2014 to pay all or part of the cost of various City's capital improvement programs and other City purposes, to carry out the refunding for the Pike Place Market Preservation and Development Authority and the Seattle-Chinatown-International District Preservation and Development Authority, to pay the costs of the Benaroya Hall Music Center projects, and to pay other general obligation Bonds.

The **2015 Multipurpose Long-Term General Obligation Bond Fund** was established in 2014 to account for the proceeds of the issuance of bonds to provide funding for the City's capital projects such as King Street Station, Bridge Seismic Refits, Fire Station Projects, Mercer Corridor projects, and other capital projects.

The **2016 Multipurpose Long-Term General Obligation Bond Fund** was established in 2015 to pay all or part of the costs of various elements of the City's capital improvement program and other City purposes approved by ordinance, to provide a contribution to the Pike Place market Preservation and Development Authority for the financing of certain improvements, and to pay the costs of issuance of the bonds.

The **2017 Multipurpose Long-Term General Obligation Bond Fund** was established in 2016 to pay all or part of the costs of various elements of the City's capital improvement program and other City purposes approved by ordinance, and to authorize the loan of funds from the City Consolidated (Residual) cash pool for bridge financing of the Haller Lake Improvement project.

The **2018 Multipurpose Long-Term General Obligation Bond Fund** was established in 2017 to pay all or part of the costs of various elements of the City's capital improvement program such as Low Income Housing, Alaska Way Corridor, Financial IT Upgrades, Municipal Court IT Upgrades, and other City purposes approved by ordinance.

The **2019 Multipurpose Long-Term General Obligation Bond Fund** was established in 2018 to pay all or part of the costs of various elements of the City's capital improvement program such as Elliot Bay Seawall, Seattle Municipal Tower Chiller, Seattle Police IT Infrastructure, Low Income Housing and other City purposes approved by ordinance.

The **2020 Multipurpose Long-Term General Obligation Bond Fund** was established in 2019 to pay all or part of the costs of various elements of the City's capital improvement program such as the Alaskan Way Corridor, Criminal Justice IT systems, Low Income Housing, SMT renovations, and other City purposes approved by ordinance.

The **2021 Multipurpose Long-Term General Obligation Bond Fund** was established in 2020 to pay all or part of the costs of various elements of the City's capital improvement program such as the West Seattle Bridge response, Fire Station 31, Data & Telephone Infrastructure, various Transportation Projects, and other City purposes approved by ordinance.

### PERMANENT FUNDS

The **H. H. Dearborn Fund** holds a \$50,000 non-expendable gift to the City. The investment income is available for charitable purposes.

The **Beach Maintenance Trust Fund** received \$2.0 million appropriated from the City's Shoreline Park Improvement Fund. The earnings on this fund are used solely to maintain public beaches in Seattle.



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**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SUMMARY BY FUND TYPE  
December 31, 2020  
(In Thousands)**

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Permanent Funds	2020
<b>ASSETS</b>					
Cash and Equity in Pooled Investments	\$ 599,184	\$ 11,608	\$ 77,492	\$ 1,977	\$ 690,261
Receivables, Net of Allowances	27,083	509	4,961	2	32,555
Due from Other Funds	6,808	—	—	—	6,808
Due from Other Governments	76,244	—	—	—	76,244
Interfund Loans and Advances	—	—	—	—	—
Other Current Assets	577	—	—	—	577
<b>Total Assets</b>	<b>709,896</b>	<b>12,117</b>	<b>82,453</b>	<b>1,979</b>	<b>806,445</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
	—	—	—	—	—
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 709,896</b>	<b>\$ 12,117</b>	<b>\$ 82,453</b>	<b>\$ 1,979</b>	<b>\$ 806,445</b>
<b>LIABILITIES</b>					
Accounts Payable	\$ 32,442	\$ —	\$ 883	\$ —	\$ 33,325
Contracts Payable	388	—	6	—	394
Salaries, Benefits, and Taxes Payable	3,760	—	6	—	3,766
Due to Other Funds	4	—	—	—	4
Due to Other Governments	—	—	—	—	—
Revenues Collected in Advance	16,012	—	104	—	16,116
Interfund Loans and Advances	24,500	—	24,400	—	48,900
Other Current Liabilities	30,442	—	26,978	—	57,420
<b>Total Liabilities</b>	<b>107,548</b>	<b>—</b>	<b>52,377</b>	<b>—</b>	<b>159,925</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>					
	3,289	559	4,360	—	8,208
<b>FUND BALANCES</b>					
Nonspendable	360	—	—	2,050	2,410
Restricted	575,094	11,558	72,634	112	659,398
Committed	7,373	—	—	—	7,373
Assigned	18,708	—	—	—	18,708
Unassigned	(2,476)	—	(46,918)	(183)	(49,577)
<b>Total Fund Balances</b>	<b>599,059</b>	<b>11,558</b>	<b>25,716</b>	<b>1,979</b>	<b>638,312</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 709,896</b>	<b>\$ 12,117</b>	<b>\$ 82,453</b>	<b>\$ 1,979</b>	<b>\$ 806,445</b>

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SPECIAL REVENUE  
December 31, 2020  
(In Thousands)**

	Parks and Recreation	Seattle Streetcar	Key Arena Settlement Proceeds	Pike Place Market Renovation	Seattle Center	Wheelchair Accessibility
<b>ASSETS</b>						
Cash and Equity in Pooled Investments	\$ 46,648	\$ 1,703	\$ —	\$ 412	\$ 6,108	\$ 7,649
Receivables, Net of Allowances	9,189	37	—	1	1,380	157
Due from Other Funds	—	—	—	—	15	—
Due from Other Governments	613	—	—	—	480	—
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Assets	333	—	—	—	244	—
<b>Total Assets</b>	<b>56,783</b>	<b>1,740</b>	<b>—</b>	<b>413</b>	<b>8,227</b>	<b>7,806</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Total Assets and Deferred Outflows of Resources	\$ 56,783	\$ 1,740	\$ —	\$ 413	\$ 8,227	\$ 7,806
<b>LIABILITIES</b>						
Accounts Payable	\$ 3,200	\$ 725	\$ —	\$ —	\$ 431	\$ 16
Contracts Payable	388	—	—	—	—	—
Salaries, Benefits, and Taxes Payable	2,085	3	—	—	619	2
Due to Other Funds	—	—	—	—	—	—
Due to Other Governments	—	—	—	—	—	—
Revenues Collected in Advance	392	950	—	—	664	—
Interfund Loans and Advances	—	—	—	—	8,500	—
Other Current Liabilities	8,880	—	—	—	15	—
<b>Total Liabilities</b>	<b>14,945</b>	<b>1,678</b>	<b>—</b>	<b>—</b>	<b>10,229</b>	<b>18</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
	202	—	—	1	536	—
<b>FUND BALANCES</b>						
Nonspendable	360	—	—	—	—	—
Restricted	23,187	—	—	412	—	7,788
Committed	—	—	—	—	—	—
Assigned	18,089	—	—	—	—	—
Unassigned	—	62	—	—	(2,538)	—
<b>Total Fund Balances</b>	<b>41,636</b>	<b>62</b>	<b>—</b>	<b>412</b>	<b>(2,538)</b>	<b>7,788</b>
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 56,783	\$ 1,740	\$ —	\$ 413	\$ 8,227	\$ 7,806

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**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SPECIAL REVENUE  
December 31, 2020  
(In Thousands)**

	Election Vouchers Fund	Human Service Operating	Low-Income Housing	Office Of Housing	Education and Development Services	Preschool Levy 2014
<b>ASSETS</b>						
Cash and Equity in Pooled Investments	\$ 7,509	\$ 120	\$ 256,853	\$ 3,783	\$ 22,713	\$ 9,145
Receivables, Net of Allowances	71	5,014	5,063	606	28	19
Due from Other Funds	—	2,845	3,945	—	—	—
Due from Other Governments	—	57,105	8,452	2,524	—	—
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Assets	—	—	—	—	—	—
<b>Total Assets</b>	<b>7,580</b>	<b>65,084</b>	<b>274,313</b>	<b>6,913</b>	<b>22,741</b>	<b>9,164</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
	—	—	—	—	—	—
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 7,580</b>	<b>\$ 65,084</b>	<b>\$ 274,313</b>	<b>\$ 6,913</b>	<b>\$ 22,741</b>	<b>\$ 9,164</b>
<b>LIABILITIES</b>						
Accounts Payable	\$ 126	\$ 16,265	\$ 5,982	\$ 77	\$ —	\$ —
Contracts Payable	—	—	—	—	—	—
Salaries, Benefits, and Taxes Payable	6	621	—	140	(17)	(21)
Due to Other Funds	—	—	—	—	—	—
Due to Other Governments	—	—	—	—	—	—
Revenues Collected in Advance	—	14,006	—	—	—	—
Interfund Loans and Advances	—	16,000	—	—	—	—
Other Current Liabilities	—	15,558	43	5,946	—	—
<b>Total Liabilities</b>	<b>132</b>	<b>62,450</b>	<b>6,025</b>	<b>6,163</b>	<b>(17)</b>	<b>(21)</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
	75	—	(1,500)	131	22	8
<b>FUND BALANCES</b>						
Nonspendable	—	—	—	—	—	—
Restricted	—	2,634	269,788	—	22,736	9,177
Committed	7,373	—	—	—	—	—
Assigned	—	—	—	619	—	—
Unassigned	—	—	—	—	—	—
<b>Total Fund Balances</b>	<b>7,373</b>	<b>2,634</b>	<b>269,788</b>	<b>619</b>	<b>22,736</b>	<b>9,177</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 7,580</b>	<b>\$ 65,084</b>	<b>\$ 274,313</b>	<b>\$ 6,913</b>	<b>\$ 22,741</b>	<b>\$ 9,164</b>

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SPECIAL REVENUE  
December 31, 2020  
(In Thousands)**

	Education	2012 Library Levy	2019 Library Levy	Automatic Camera Fund	Metropolitan Parks District	Improvement Areas
<b>ASSETS</b>						
Cash and Equity in Pooled Investments	\$ 101,359	\$ 5,015	\$ 10,635	\$ 3,747	\$ 44,474	\$ 10,956
Receivables, Net of Allowances	2,131	103	480	6	1,216	13
Due from Other Funds	—	—	—	—	—	—
Due from Other Governments	—	—	—	—	—	—
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Assets	—	—	—	—	—	—
<b>Total Assets</b>	<b>103,490</b>	<b>5,118</b>	<b>11,115</b>	<b>3,753</b>	<b>45,690</b>	<b>10,969</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Total Assets and Deferred Outflows of Resources	<u>\$ 103,490</u>	<u>\$ 5,118</u>	<u>\$ 11,115</u>	<u>\$ 3,753</u>	<u>\$ 45,690</u>	<u>\$ 10,969</u>
<b>LIABILITIES</b>						
Accounts Payable	\$ 3,291	\$ 95	\$ 384	\$ —	\$ 896	\$ 771
Contracts Payable	—	—	—	—	—	—
Salaries, Benefits, and Taxes Payable	246	(14)	31	30	—	—
Due to Other Funds	—	—	—	—	—	—
Due to Other Governments	—	—	—	—	—	—
Revenues Collected in Advance	—	—	—	—	—	—
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Liabilities	—	—	—	—	—	—
<b>Total Liabilities</b>	<b>3,537</b>	<b>81</b>	<b>415</b>	<b>30</b>	<b>896</b>	<b>771</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>2,137</b>	<b>30</b>	<b>717</b>	<b>—</b>	<b>930</b>	<b>—</b>
<b>FUND BALANCES</b>						
Nonspendable	—	—	—	—	—	—
Restricted	97,816	5,007	9,983	3,723	43,864	10,198
Committed	—	—	—	—	—	—
Assigned	—	—	—	—	—	—
Unassigned	—	—	—	—	—	—
<b>Total Fund Balances</b>	<b>97,816</b>	<b>5,007</b>	<b>9,983</b>	<b>3,723</b>	<b>43,864</b>	<b>10,198</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<u><b>\$ 103,490</b></u>	<u><b>\$ 5,118</b></u>	<u><b>\$ 11,115</b></u>	<u><b>\$ 3,753</b></u>	<u><b>\$ 45,690</b></u>	<u><b>\$ 10,969</b></u>

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**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
SPECIAL REVENUE  
December 31, 2020**

*(In Thousands)*

	Transportation Benefit District	General Trust	Municipal Arts	Donation and Gift Trust	Short-Term Rental Tax	2020
<b>ASSETS</b>						
Cash and Equity in Pooled Investments	\$ 35,023	\$ 4,777	\$ 13,159	\$ 3,359	\$ 4,037	\$ 599,184
Receivables, Net of Allowances	52	291	217	23	986	27,083
Due from Other Funds	—	—	—	3	—	6,808
Due from Other Governments	7,070	—	—	—	—	76,244
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Assets	—	—	—	—	—	577
<b>Total Assets</b>	<b>42,145</b>	<b>5,068</b>	<b>13,376</b>	<b>3,385</b>	<b>5,023</b>	<b>709,896</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Total Assets and Deferred Outflows of Resources	<u>\$ 42,145</u>	<u>\$ 5,068</u>	<u>\$ 13,376</u>	<u>\$ 3,385</u>	<u>\$ 5,023</u>	<u>\$ 709,896</u>
<b>LIABILITIES</b>						
Accounts Payable	\$ 2	\$ 6	\$ 4	\$ 19	\$ 152	\$ 32,442
Contracts Payable	—	—	—	—	—	388
Salaries, Benefits, and Taxes Payable	—	—	25	4	—	3,760
Due to Other Funds	—	—	—	4	—	4
Due to Other Governments	—	—	—	—	—	—
Revenues Collected in Advance	—	—	—	—	—	16,012
Interfund Loans and Advances	—	—	—	—	—	24,500
Other Current Liabilities	—	—	—	—	—	30,442
<b>Total Liabilities</b>	<b>2</b>	<b>6</b>	<b>29</b>	<b>27</b>	<b>152</b>	<b>107,548</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
	—	—	—	—	—	3,289
<b>FUND BALANCES</b>						
Nonspendable	—	—	—	—	—	360
Restricted	42,143	5,062	13,347	3,358	4,871	575,094
Committed	—	—	—	—	—	7,373
Assigned	—	—	—	—	—	18,708
Unassigned	—	—	—	—	—	(2,476)
<b>Total Fund Balances</b>	<b>42,143</b>	<b>5,062</b>	<b>13,347</b>	<b>3,358</b>	<b>4,871</b>	<b>599,059</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<u>\$ 42,145</u>	<u>\$ 5,068</u>	<u>\$ 13,376</u>	<u>\$ 3,385</u>	<u>\$ 5,023</u>	<u>\$ 709,896</u>

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**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
DEBT SERVICE  
December 31, 2020  
(In Thousands)**

	General Bond Interest and Redemption	Interfund Notes Payable Local Improvement Districts	Local Improvement Guaranty	2020
<b>ASSETS</b>				
Cash and Equity in Pooled Investments	\$ 10,620	\$ 9	\$ 979	\$ 11,608
Receivables, Net of Allowances	508	—	1	509
Due from Other Funds	—	—	—	—
Due from Other Governments	—	—	—	—
Interfund Loans and Advances	—	—	—	—
Other Current Assets	—	—	—	—
Total Assets	11,128	9	980	12,117
<b>DEFERRED OUTFLOWS OF RESOURCES</b>				
	—	—	—	—
Total Assets and Deferred Outflows of Resources	<u>\$ 11,128</u>	<u>\$ 9</u>	<u>\$ 980</u>	<u>\$ 12,117</u>
<b>LIABILITIES</b>				
Accounts Payable	\$ —	\$ —	\$ —	\$ —
Contracts Payable	—	—	—	—
Salaries, Benefits, and Taxes Payable	—	—	—	—
Due to Other Funds	—	—	—	—
Due to Other Governments	—	—	—	—
Revenues Collected in Advance	—	—	—	—
Interfund Loans and Advances	—	—	—	—
Other Current Liabilities	—	—	—	—
Total Liabilities	—	—	—	—
<b>DEFERRED INFLOWS OF RESOURCES</b>				
	559	—	—	559
<b>FUND BALANCES</b>				
Nonspendable	—	—	—	—
Restricted	10,569	9	980	11,558
Committed	—	—	—	—
Assigned	—	—	—	—
Unassigned	—	—	—	—
Total Fund Balances	10,569	9	980	11,558
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	<u>\$ 11,128</u>	<u>\$ 9</u>	<u>\$ 980</u>	<u>\$ 12,117</u>

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COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
CAPITAL PROJECTS  
December 31, 2020  
(In Thousands)

	Public Safety Facilities and Equipment	Shoreline Park Improvement	Community Improvement	Park Mitigation Remediation	Open Spaces and Trails Bond	Seattle Center and Parks Multipurpose Levy
<b>ASSETS</b>						
Cash and Equity in Pooled Investments	\$ 559	\$ 10	\$ 2	\$ 1,160	\$ 26	\$ 11,699
Receivables, Net of Allowances	1	—	—	2	—	14
Due from Other Funds	—	—	—	—	—	—
Due from Other Governments	—	—	—	—	—	—
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Assets	—	—	—	—	—	—
Total Assets	560	10	2	1,162	26	11,713
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
Total Assets and Deferred Outflows of Resources	\$ 560	\$ 10	\$ 2	\$ 1,162	\$ 26	\$ 11,713
<b>LIABILITIES</b>						
Accounts Payable	\$ —	\$ —	\$ —	\$ (1)	\$ —	\$ (167)
Contracts Payable	—	—	—	—	—	—
Salaries, Benefits, and Taxes Payable	—	—	—	(1)	—	—
Due to Other Funds	—	—	—	—	—	—
Due to Other Governments	—	—	—	—	—	—
Revenues Collected in Advance	—	—	—	—	—	64
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Liabilities	—	—	—	—	—	—
Total Liabilities	—	—	—	(2)	—	(103)
<b>DEFERRED INFLOWS OF RESOURCES</b>						
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	—	—	—	—	—	2
<b>FUND BALANCES</b>						
Nonspendable	—	—	—	—	—	—
Restricted	560	10	2	1,164	26	11,814
Committed	—	—	—	—	—	—
Assigned	—	—	—	—	—	—
Unassigned	—	—	—	—	—	—
Total Fund Balances	560	10	2	1,164	26	11,814
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 560	\$ 10	\$ 2	\$ 1,162	\$ 26	\$ 11,713

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
CAPITAL PROJECTS  
December 31, 2020  
(In Thousands)**

	Seattle Center Redevelopment Parks Community Center	Municipal Civic Center	2003 Fire Facilities	Garage Proceeds Disposition Fund	Local Improvement, District Nos. 6750 / 6751	2008 Multipurpose Long-Term General Obligation Bond
<b>ASSETS</b>						
Cash and Equity in Pooled Investments	\$ 2,219	\$ 1,063	\$ 138	\$ 406	\$ 598	\$ 38
Receivables, Net of Allowances	3	1	—	—	4,758	—
Due from Other Funds	—	—	—	—	—	—
Due from Other Governments	—	—	—	—	—	—
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Assets	—	—	—	—	—	—
<b>Total Assets</b>	<b>2,222</b>	<b>1,064</b>	<b>138</b>	<b>406</b>	<b>5,356</b>	<b>38</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
	—	—	—	—	—	—
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 2,222</b>	<b>\$ 1,064</b>	<b>\$ 138</b>	<b>\$ 406</b>	<b>\$ 5,356</b>	<b>\$ 38</b>
<b>LIABILITIES</b>						
Accounts Payable	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Contracts Payable	—	—	—	—	—	—
Salaries, Benefits, and Taxes Payable	—	—	—	—	—	—
Due to Other Funds	—	—	—	—	—	—
Due to Other Governments	—	—	—	—	—	—
Revenues Collected in Advance	—	—	—	—	—	—
Interfund Loans and Advances	—	—	—	—	4,400	—
Other Current Liabilities	—	—	—	—	—	—
<b>Total Liabilities</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>4,400</b>	<b>—</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
	—	—	—	—	4,358	—
<b>FUND BALANCES</b>						
Nonspendable	—	—	—	—	—	—
Restricted	2,222	1,064	138	406	—	38
Committed	—	—	—	—	—	—
Assigned	—	—	—	—	—	—
Unassigned	—	—	—	—	(3,402)	—
<b>Total Fund Balances</b>	<b>2,222</b>	<b>1,064</b>	<b>138</b>	<b>406</b>	<b>(3,402)</b>	<b>38</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 2,222</b>	<b>\$ 1,064</b>	<b>\$ 138</b>	<b>\$ 406</b>	<b>\$ 5,356</b>	<b>\$ 38</b>



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**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
CAPITAL PROJECTS  
December 31, 2020  
(In Thousands)**

	2009 Multipurpose Long-Term General Obligation Bond	2010 Multipurpose Long-Term General Obligation Bond	2011 Multipurpose Long-Term General Obligation Bond	2012 Multipurpose Long-Term General Obligation Bond	2013 Multipurpose Long-Term General Obligation Bond	Alaskan Way Seawall Construction
<b>ASSETS</b>						
Cash and Equity in Pooled Investments	\$ —	\$ 74	\$ 146	\$ 216	\$ 136	\$ 1,021
Receivables, Net of Allowances	—	—	—	—	—	2
Due from Other Funds	—	—	—	—	—	—
Due from Other Governments	—	—	—	—	—	—
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Assets	—	—	—	—	—	—
<b>Total Assets</b>	<b>—</b>	<b>74</b>	<b>146</b>	<b>216</b>	<b>136</b>	<b>1,023</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
	—	—	—	—	—	—
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ —</b>	<b>\$ 74</b>	<b>\$ 146</b>	<b>\$ 216</b>	<b>\$ 136</b>	<b>\$ 1,023</b>
<b>LIABILITIES</b>						
Accounts Payable	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Contracts Payable	—	—	—	—	5	—
Salaries, Benefits, and Taxes Payable	—	—	—	—	3	—
Due to Other Funds	—	—	—	—	—	—
Due to Other Governments	—	—	—	—	—	—
Revenues Collected in Advance	—	—	—	—	—	—
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Liabilities	—	—	—	—	—	—
<b>Total Liabilities</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>8</b>	<b>—</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
	—	—	—	—	—	—
<b>FUND BALANCES</b>						
Nonspendable	—	—	—	—	—	—
Restricted	—	74	146	216	128	1,023
Committed	—	—	—	—	—	—
Assigned	—	—	—	—	—	—
Unassigned	—	—	—	—	—	—
<b>Total Fund Balances</b>	<b>—</b>	<b>74</b>	<b>146</b>	<b>216</b>	<b>128</b>	<b>1,023</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ —</b>	<b>\$ 74</b>	<b>\$ 146</b>	<b>\$ 216</b>	<b>\$ 136</b>	<b>\$ 1,023</b>

**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
CAPITAL PROJECTS  
December 31, 2020  
(In Thousands)**

	Central Waterfront Improvement	2013 King County Parks Levy Fund	2014 Long-Term General Obligation Bond	2015 Multipurpose Long-Term General Obligation Bond	2016 Multipurpose Long-Term General Obligation Bond	2017 Multipurpose Long-Term General Obligation Bond
<b>ASSETS</b>						
Cash and Equity in Pooled Investments	\$ 3,588	\$ 3,914	\$ 146	\$ 1,262	\$ 1,786	\$ 9,652
Receivables, Net of Allowances	9	5	—	2	2	98
Due from Other Funds	—	—	—	—	—	—
Due from Other Governments	—	—	—	—	—	—
Interfund Loans and Advances	—	—	—	—	—	—
Other Current Assets	—	—	—	—	—	—
<b>Total Assets</b>	<b>3,597</b>	<b>3,919</b>	<b>146</b>	<b>1,264</b>	<b>1,788</b>	<b>9,750</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>						
	—	—	—	—	—	—
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 3,597</b>	<b>\$ 3,919</b>	<b>\$ 146</b>	<b>\$ 1,264</b>	<b>\$ 1,788</b>	<b>\$ 9,750</b>
<b>LIABILITIES</b>						
Accounts Payable	\$ 154	\$ —	\$ —	\$ —	\$ —	\$ 17
Contracts Payable	—	—	—	—	—	—
Salaries, Benefits, and Taxes Payable	3	—	—	—	—	1
Due to Other Funds	—	—	—	—	—	—
Due to Other Governments	—	—	—	—	—	—
Revenues Collected in Advance	40	—	—	—	—	—
Interfund Loans and Advances	12,000	—	—	—	—	—
Other Current Liabilities	—	—	—	—	—	86
<b>Total Liabilities</b>	<b>12,197</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>104</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>						
	—	—	—	—	—	—
<b>FUND BALANCES</b>						
Nonspendable	—	—	—	—	—	—
Restricted	—	3,919	146	1,264	1,788	9,646
Committed	—	—	—	—	—	—
Assigned	—	—	—	—	—	—
Unassigned	(8,600)	—	—	—	—	—
<b>Total Fund Balances</b>	<b>(8,600)</b>	<b>3,919</b>	<b>146</b>	<b>1,264</b>	<b>1,788</b>	<b>9,646</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Fund Balances</b>	<b>\$ 3,597</b>	<b>\$ 3,919</b>	<b>\$ 146</b>	<b>\$ 1,264</b>	<b>\$ 1,788</b>	<b>\$ 9,750</b>

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**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
CAPITAL PROJECTS  
December 31, 2020  
(In Thousands)**

	2018 Multipurpose Long-Term General Obligation Bond	2019 Multipurpose Long-Term General Obligation Bond	2020 Multipurpose Long-Term General Obligation Bond	2021 Multipurpose Long-Term General Obligation Bond	2020
<b>ASSETS</b>					
Cash and Equity in Pooled Investments	\$ 4,137	\$ 13,866	\$ 19,630	\$ —	\$ 77,492
Receivables, Net of Allowances	5	17	38	4	4,961
Due from Other Funds	—	—	—	—	—
Due from Other Governments	—	—	—	—	—
Interfund Loans and Advances	—	—	—	—	—
Other Current Assets	—	—	—	—	—
Total Assets	4,142	13,883	19,668	4	82,453
<b>DEFERRED OUTFLOWS OF RESOURCES</b>					
	—	—	—	—	—
Total Assets and Deferred Outflows of Resources	\$ 4,142	\$ 13,883	\$ 19,668	\$ 4	\$ 82,453
<b>LIABILITIES</b>					
Accounts Payable	\$ —	\$ 439	\$ 412	\$ 29	\$ 883
Contracts Payable	—	—	—	1	6
Salaries, Benefits, and Taxes Payable	—	—	—	—	6
Due to Other Funds	—	—	—	—	—
Due to Other Governments	—	—	—	—	—
Revenues Collected in Advance	—	—	—	—	104
Interfund Loans and Advances	—	—	—	8,000	24,400
Other Current Liabilities	—	—	2	26,890	26,978
Total Liabilities	—	439	414	34,920	52,377
<b>DEFERRED INFLOWS OF RESOURCES</b>					
	—	—	—	—	4,360
<b>FUND BALANCES</b>					
Nonspendable	—	—	—	—	—
Restricted	4,142	13,444	19,254	—	72,634
Committed	—	—	—	—	—
Assigned	—	—	—	—	—
Unassigned	—	—	—	(34,916)	(46,918)
Total Fund Balances	4,142	13,444	19,254	(34,916)	25,716
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 4,142	\$ 13,883	\$ 19,668	\$ 4	\$ 82,453

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**COMBINING BALANCE SHEET  
NONMAJOR GOVERNMENTAL FUNDS  
PERMANENT  
December 31, 2020  
(In Thousands)**

	H. H. Dearborn	Beach Maintenance Trust	2020
<b>ASSETS</b>			
Cash and Equity in Pooled Investments	\$ 162	\$ 1,815	\$ 1,977
Receivables, Net of Allowances	—	2	2
Due from Other Funds	—	—	—
Due from Other Governments	—	—	—
Interfund Loans and Advances	—	—	—
Other Current Assets	—	—	—
Total Assets	162	1,817	1,979
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
Total Assets and Deferred Outflows of Resources	\$ 162	\$ 1,817	\$ 1,979
<b>LIABILITIES</b>			
Accounts Payable	\$ —	\$ —	\$ —
Contracts Payable	—	—	—
Salaries, Benefits, and Taxes Payable	—	—	—
Due to Other Funds	—	—	—
Due to Other Governments	—	—	—
Revenues Collected in Advance	—	—	—
Interfund Loans and Advances	—	—	—
Other Current Liabilities	—	—	—
Total Liabilities	—	—	—
<b>DEFERRED INFLOWS OF RESOURCES</b>			
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	—	—	—
<b>FUND BALANCES</b>			
Nonspendable	50	2,000	2,050
Restricted	112	—	112
Committed	—	—	—
Assigned	—	—	—
Unassigned	—	(183)	(183)
Total Fund Balances	162	1,817	1,979
Total Liabilities, Deferred Inflows of Resources, and Fund Balances	\$ 162	\$ 1,817	\$ 1,979

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**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**

**IN FUND BALANCES**

**NONMAJOR GOVERNMENTAL FUNDS**

**SUMMARY BY FUND TYPE**

**For the Year Ended December 31, 2020**

*(In Thousands)*

	Special Revenue Funds	Debt Service Funds	Capital Projects Funds	Permanent Funds	2020
<b>REVENUES</b>					
Taxes	\$ 300,064	\$ 22,396	\$ —	\$ —	\$ 322,460
Licenses and Permits	871	—	—	—	871
Grants, Shared Revenues, and Contributions	116,135	877	10,792	—	127,804
Charges for Services	117,482	—	710	—	118,192
Fines and Forfeits	3,333	—	7	—	3,340
Parking Fees and Space Rent	9,191	344	—	—	9,535
Program Income, Interest, and Miscellaneous Revenues	41,681	1,512	2,165	72	45,430
Total Revenues	588,757	25,129	13,674	72	627,632
<b>EXPENDITURES</b>					
Current					
General Government	3,994	—	—	—	3,994
Public Safety	637	—	—	—	637
Physical Environment	449	—	—	—	449
Transportation	80,516	—	—	—	80,516
Economic Environment	224,938	—	—	—	224,938
Health and Human Services	114,762	—	—	—	114,762
Culture and Recreation	106,428	—	—	77	106,505
Capital Outlay					
General Government	—	—	3,823	—	3,823
Public Safety	29	—	4,544	—	4,573
Physical Environment	30	—	7	—	37
Transportation	5,044	—	55,812	—	60,856
Economic Environment	—	—	3,032	—	3,032
Culture and Recreation	13,069	—	18,155	—	31,224
Debt Service					
Principal	4	74,485	1,215	—	75,704
Interest	53	39,079	160	—	39,292
Bond Issuance Cost	—	288	243	—	531
Other	—	—	—	—	—
Total Expenditures	549,953	113,852	86,991	77	750,873
Excess (Deficiency) of Revenues over Expenditures	38,804	(88,723)	(73,317)	(5)	(123,241)
<b>OTHER FINANCING SOURCES (USES)</b>					
Long-Term Debt Issued	—	42,215	29,590	—	71,805
Premium on Bonds Issued	—	9,453	5,148	—	14,601
Payment to Refunded Bond Escrow Agent	—	(51,381)	—	—	(51,381)
Sales of Capital Assets	83	—	—	—	83
Transfers In	10,337	88,092	—	—	98,429
Transfers Out	(2,737)	—	(1,533)	—	(4,270)
Total Other Financing Sources (Uses)	7,683	88,379	33,205	—	129,267
Net Change in Fund Balance	46,487	(344)	(40,112)	(5)	6,026
Fund Balances - Beginning of Year	552,572	11,902	65,828	1,984	632,286
Restatements/Prior-Year Adjustments	—	—	—	—	—
Fund Balances - Beginning of Year as Restated	552,572	11,902	65,828	1,984	632,286
Fund Balances - End of Year	\$ 599,059	\$ 11,558	\$ 25,716	\$ 1,979	\$ 638,312

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
SPECIAL REVENUE  
For the Year Ended December 31, 2020  
(In Thousands)**

	Parks and Recreation	Seattle Streetcar	Key Arena Settlement Proceeds	Pike Place Market Renovation	Seattle Center	Wheelchair Accessibility
<b>REVENUES</b>						
Taxes	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Licenses and Permits	—	—	—	—	—	871
Grants, Shared Revenues, and Contributions	1,703	330	—	—	1,287	—
Charges for Services	28,683	8,338	—	—	1,065	—
Fines and Forfeits	1	—	—	—	—	—
Parking Fees and Space Rent	5,239	89	—	—	3,863	—
Program Income, Interest, and Miscellaneous Revenues	1,640	81	—	15	1,456	283
<b>Total Revenues</b>	<b>37,266</b>	<b>8,838</b>	<b>—</b>	<b>15</b>	<b>7,671</b>	<b>1,154</b>
<b>EXPENDITURES</b>						
<b>Current</b>						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	11,473	—	—	—	—
Economic Environment	—	—	—	—	—	786
Health and Human Services	—	—	—	—	—	—
Culture and Recreation	18,096	—	—	—	13,226	—
<b>Capital Outlay</b>						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	46	—	—	—	—
Economic Environment	—	—	—	—	—	—
Culture and Recreation	1,538	—	—	—	1	—
<b>Debt Service</b>						
Principal	—	—	—	—	4	—
Interest	—	—	—	—	53	—
Bond Issuance Cost	—	—	—	—	—	—
<b>Total Expenditures</b>	<b>19,634</b>	<b>11,519</b>	<b>—</b>	<b>—</b>	<b>13,284</b>	<b>786</b>
Excess (Deficiency) of Revenues over Expenditures	17,632	(2,681)	—	15	(5,613)	368
<b>OTHER FINANCING SOURCES (USES)</b>						
Long-Term Debt Issued	—	—	—	—	—	—
Premium on Bonds Issued	—	—	—	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—	—	—	—
Sales of Capital Assets	—	—	—	—	—	—
Transfers In	2,124	5,550	—	—	1,000	—
Transfers Out	(673)	—	—	—	(58)	—
<b>Total Other Financing Sources (Uses)</b>	<b>1,451</b>	<b>5,550</b>	<b>—</b>	<b>—</b>	<b>942</b>	<b>—</b>
<b>Net Change in Fund Balance</b>	<b>19,083</b>	<b>2,869</b>	<b>—</b>	<b>15</b>	<b>(4,671)</b>	<b>368</b>
Fund Balances - Beginning of Year	22,553	(2,807)	—	397	2,133	7,420
Restatements/Prior-Year Adjustments	—	—	—	—	—	—
Fund Balances - Beginning of Year as Restated	22,553	(2,807)	—	397	2,133	7,420
<b>Fund Balances - End of Year</b>	<b>\$ 41,636</b>	<b>\$ 62</b>	<b>\$ —</b>	<b>\$ 412</b>	<b>\$ (2,538)</b>	<b>\$ 7,788</b>

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**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
SPECIAL REVENUE  
For the Year Ended December 31, 2020  
(In Thousands)**

	Election Vouchers Fund	Human Service Operating	Low-Income Housing	Office Of Housing	Education and Development Services	Preschool Levy 2014
<b>REVENUES</b>						
Taxes	\$ 2,952	\$ —	\$ 42,012	\$ 3,509	\$ —	\$ —
Licenses and Permits	—	—	—	—	—	—
Grants, Shared Revenues, and Contributions	—	96,698	11,905	1,065	—	—
Charges for Services	—	—	72,627	941	—	(200)
Fines and Forfeits	—	202	—	—	—	—
Parking Fees and Space Rent	—	—	—	—	—	—
Program Income, Interest, and Miscellaneous Revenues	269	3,877	25,695	241	783	328
<b>Total Revenues</b>	<b>3,221</b>	<b>100,777</b>	<b>152,239</b>	<b>5,756</b>	<b>783</b>	<b>128</b>
<b>EXPENDITURES</b>						
<b>Current</b>						
General Government	627	2,647	—	—	—	—
Public Safety	—	208	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	—	—	—	—	—
Economic Environment	—	61,786	136,382	7,936	—	—
Health and Human Services	—	46,063	—	—	4,599	428
Culture and Recreation	—	—	—	—	—	192
<b>Capital Outlay</b>						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	—	—	—	—	—
Economic Environment	—	—	—	—	—	—
Culture and Recreation	—	—	—	—	—	—
<b>Debt Service</b>						
Principal	—	—	—	—	—	—
Interest	—	—	—	—	—	—
Bond Issuance Cost	—	—	—	—	—	—
<b>Total Expenditures</b>	<b>627</b>	<b>110,704</b>	<b>136,382</b>	<b>7,936</b>	<b>4,599</b>	<b>620</b>
Excess (Deficiency) of Revenues over Expenditures	2,594	(9,927)	15,857	(2,180)	(3,816)	(492)
<b>OTHER FINANCING SOURCES (USES)</b>						
Long-Term Debt Issued	—	—	—	—	—	—
Premium on Bonds Issued	—	—	—	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—	—	—	—
Sales of Capital Assets	—	—	—	—	—	—
Transfers In	—	3	—	—	—	—
Transfers Out	—	—	—	—	—	—
<b>Total Other Financing Sources (Uses)</b>	<b>—</b>	<b>3</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Net Change in Fund Balance</b>	<b>2,594</b>	<b>(9,924)</b>	<b>15,857</b>	<b>(2,180)</b>	<b>(3,816)</b>	<b>(492)</b>
Fund Balances - Beginning of Year	4,779	12,558	253,931	2,799	26,552	9,669
Restatements/Prior-Year Adjustments	—	—	—	—	—	—
<b>Fund Balances - Beginning of Year as Restated</b>	<b>4,779</b>	<b>12,558</b>	<b>253,931</b>	<b>2,799</b>	<b>26,552</b>	<b>9,669</b>
<b>Fund Balances - End of Year</b>	<b>\$ 7,373</b>	<b>\$ 2,634</b>	<b>\$ 269,788</b>	<b>\$ 619</b>	<b>\$ 22,736</b>	<b>\$ 9,177</b>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
SPECIAL REVENUE  
For the Year Ended December 31, 2020  
(In Thousands)**

	Education	2012 Library Levy	2019 Library Levy	Automatic Camera Fund	Metropolitan Parks District	Improvement Areas
<b>REVENUES</b>						
Taxes	\$ 85,353	\$ 190	\$ 29,563	\$ —	\$ 52,880	\$ 20,784
Licenses and Permits	—	—	—	—	—	—
Grants, Shared Revenues, and Contributions	—	—	—	—	—	—
Charges for Services	737	—	—	—	—	—
Fines and Forfeits	—	—	—	3,130	—	—
Parking Fees and Space Rent	—	—	—	—	—	—
Program Income, Interest, and Miscellaneous Revenues	3,679	157	360	141	1,069	441
<b>Total Revenues</b>	<b>89,769</b>	<b>347</b>	<b>29,923</b>	<b>3,271</b>	<b>53,949</b>	<b>21,225</b>
<b>EXPENDITURES</b>						
<b>Current</b>						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	—	—	6,627	—	—
Economic Environment	—	—	—	—	—	16,819
Health and Human Services	63,672	—	—	—	—	—
Culture and Recreation	—	1,318	19,912	—	50,588	—
<b>Capital Outlay</b>						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	—	—	3,711	—	—
Economic Environment	—	—	—	—	—	—
Culture and Recreation	—	235	28	—	11,267	—
<b>Debt Service</b>						
Principal	—	—	—	—	—	—
Interest	—	—	—	—	—	—
Bond Issuance Cost	—	—	—	—	—	—
<b>Total Expenditures</b>	<b>63,672</b>	<b>1,553</b>	<b>19,940</b>	<b>10,338</b>	<b>61,855</b>	<b>16,819</b>
Excess (Deficiency) of Revenues over Expenditures	26,097	(1,206)	9,983	(7,067)	(7,906)	4,406
<b>OTHER FINANCING SOURCES (USES)</b>						
Long-Term Debt Issued	—	—	—	—	—	—
Premium on Bonds Issued	—	—	—	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—	—	—	—
Sales of Capital Assets	—	—	—	—	—	—
Transfers In	—	—	—	—	—	—
Transfers Out	—	—	—	—	—	—
<b>Total Other Financing Sources (Uses)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Net Change in Fund Balance</b>	<b>26,097</b>	<b>(1,206)</b>	<b>9,983</b>	<b>(7,067)</b>	<b>(7,906)</b>	<b>4,406</b>
Fund Balances - Beginning of Year	71,719	6,213	—	10,790	51,770	5,792
Restatements/Prior-Year Adjustments	—	—	—	—	—	—
Fund Balances - Beginning of Year as Restated	71,719	6,213	—	10,790	51,770	5,792
<b>Fund Balances - End of Year</b>	<b>\$ 97,816</b>	<b>\$ 5,007</b>	<b>\$ 9,983</b>	<b>\$ 3,723</b>	<b>\$ 43,864</b>	<b>\$ 10,198</b>



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**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
SPECIAL REVENUE  
For the Year Ended December 31, 2020  
(In Thousands)**

	Transportation Benefit District	General Trust	Municipal Arts	General Donation and Gift Trust	Short-Term Rental Tax	2020
<b>REVENUES</b>						
Taxes	\$ 56,502	\$ —	\$ —	\$ —	\$ 6,319	\$ 300,064
Licenses and Permits	—	—	—	—	—	871
Grants, Shared Revenues, and Contributions	—	1,386	442	1,319	—	116,135
Charges for Services	1,558	—	3,733	—	—	117,482
Fines and Forfeits	—	—	—	—	—	3,333
Parking Fees and Space Rent	—	—	—	—	—	9,191
Program Income, Interest, and Miscellaneous Revenues	—	195	503	313	155	41,681
<b>Total Revenues</b>	<b>58,060</b>	<b>1,581</b>	<b>4,678</b>	<b>1,632</b>	<b>6,474</b>	<b>588,757</b>
<b>EXPENDITURES</b>						
<b>Current</b>						
General Government	—	—	—	720	—	3,994
Public Safety	—	182	—	247	—	637
Physical Environment	—	—	—	449	—	449
Transportation	62,416	—	—	—	—	80,516
Economic Environment	—	—	—	1	1,228	224,938
Health and Human Services	—	—	—	—	—	114,762
Culture and Recreation	—	—	2,992	104	—	106,428
<b>Capital Outlay</b>						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	29	—	29
Physical Environment	—	—	—	30	—	30
Transportation	1,287	—	—	—	—	5,044
Economic Environment	—	—	—	—	—	—
Culture and Recreation	—	—	—	—	—	13,069
<b>Debt Service</b>						
Principal	—	—	—	—	—	4
Interest	—	—	—	—	—	53
Bond Issuance Cost	—	—	—	—	—	—
<b>Total Expenditures</b>	<b>63,703</b>	<b>182</b>	<b>2,992</b>	<b>1,580</b>	<b>1,228</b>	<b>549,953</b>
Excess (Deficiency) of Revenues over Expenditures	(5,643)	1,399	1,686	52	5,246	38,804
<b>OTHER FINANCING SOURCES (USES)</b>						
Long-Term Debt Issued	—	—	—	—	—	—
Premium on Bonds Issued	—	—	—	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—	—	—	—
Sales of Capital Assets	—	—	83	—	—	83
Transfers In	—	29	—	—	1,631	10,337
Transfers Out	—	—	—	—	(2,006)	(2,737)
<b>Total Other Financing Sources (Uses)</b>	<b>—</b>	<b>29</b>	<b>83</b>	<b>—</b>	<b>(375)</b>	<b>7,683</b>
<b>Net Change in Fund Balance</b>	<b>(5,643)</b>	<b>1,428</b>	<b>1,769</b>	<b>52</b>	<b>4,871</b>	<b>46,487</b>
Fund Balances - Beginning of Year	47,786	3,634	11,578	3,306	—	552,572
Restatements/Prior-Year Adjustments	—	—	—	—	—	—
Fund Balances - Beginning of Year as Restated	47,786	3,634	11,578	3,306	—	552,572
<b>Fund Balances - End of Year</b>	<b>\$ 42,143</b>	<b>\$ 5,062</b>	<b>\$ 13,347</b>	<b>\$ 3,358</b>	<b>\$ 4,871</b>	<b>\$ 599,059</b>

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**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
DEBT SERVICE  
For the Year Ended December 31, 2020  
(In Thousands)**

	General Bond Interest and Redemption	Interfund Notes Payable - Local Improvement Districts	Local Improvement Guaranty	2020
<b>REVENUES</b>				
Taxes	\$ 22,396	\$ —	\$ —	\$ 22,396
Licenses and Permits	—	—	—	—
Grants, Shared Revenues, and Contributions	877	—	—	877
Charges for Services	—	—	—	—
Fines and Forfeits	—	—	—	—
Parking Fees and Space Rent	344	—	—	344
Program Income, Interest, and Miscellaneous Revenues	1,476	—	36	1,512
Total Revenues	25,093	—	36	25,129
<b>EXPENDITURES</b>				
Current				
General Government	—	—	—	—
Public Safety	—	—	—	—
Physical Environment	—	—	—	—
Transportation	—	—	—	—
Economic Environment	—	—	—	—
Health and Human Services	—	—	—	—
Culture and Recreation	—	—	—	—
Capital Outlay				
General Government	—	—	—	—
Public Safety	—	—	—	—
Physical Environment	—	—	—	—
Transportation	—	—	—	—
Economic Environment	—	—	—	—
Culture and Recreation	—	—	—	—
Debt Service				
Principal	74,485	—	—	74,485
Interest	39,079	—	—	39,079
Bond Issuance Cost	288	—	—	288
Total Expenditures	113,852	—	—	113,852
Excess (Deficiency) of Revenues over Expenditures	(88,759)	—	36	(88,723)
<b>OTHER FINANCING SOURCES (USES)</b>				
Long-Term Debt Issued	42,215	—	—	42,215
Premium on Bonds Issued	9,453	—	—	9,453
Payment to Refunded Bond Escrow Agent	(51,381)	—	—	(51,381)
Sales of Capital Assets	—	—	—	—
Transfers In	88,092	—	—	88,092
Transfers Out	—	—	—	—
Total Other Financing Sources (Uses)	88,379	—	—	88,379
Net Change in Fund Balance	(380)	—	36	(344)
Fund Balances - Beginning of Year	10,949	9	944	11,902
Fund Balances - End of Year	\$ 10,569	\$ 9	\$ 980	\$ 11,558

COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
CAPITAL PROJECTS  
For the Year Ended December 31, 2020  
(In Thousands)

	Public Safety Facilities and Equipment	Shoreline Park Improvement	Community Improvement	Park Mitigation Remediation	Open Spaces and Trails Bond	Seattle Center and Parks Multipurpose Levy
<b>REVENUES</b>						
Taxes	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Licenses and Permits	—	—	—	—	—	—
Grants, Shared Revenues, and Contributions	—	—	—	—	—	(17)
Charges for Services	—	—	—	—	—	491
Fines and Forfeits	—	—	—	—	—	—
Parking Fees and Space Rent	—	—	—	—	—	—
Program Income, Interest, and Miscellaneous Revenues	20	—	—	38	1	405
<b>Total Revenues</b>	<b>20</b>	<b>—</b>	<b>—</b>	<b>38</b>	<b>1</b>	<b>879</b>
<b>EXPENDITURES</b>						
<b>Current</b>						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	—	—	—	—	—
Economic Environment	—	—	—	—	—	—
Health and Human Services	—	—	—	—	—	—
Culture and Recreation	—	—	—	—	—	—
<b>Capital Outlay</b>						
General Government	—	—	—	(2)	—	(15)
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	—	—	—	—	—
Economic Environment	—	—	—	—	—	—
Culture and Recreation	—	—	—	2,275	—	4,056
<b>Debt Service</b>						
Principal	—	—	—	—	—	—
Interest	—	—	—	—	—	—
Bond Issuance Cost	—	—	—	—	—	—
<b>Total Expenditures</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>2,273</b>	<b>—</b>	<b>4,041</b>
Excess (Deficiency) of Revenues over Expenditures	20	—	—	(2,235)	1	(3,162)
<b>OTHER FINANCING SOURCES (USES)</b>						
Long-Term Debt Issued	—	—	—	—	—	—
Premium on Bonds Issued	—	—	—	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—	—	—	—
Sales of Capital Assets	—	—	—	—	—	—
Transfers In	—	—	—	—	—	—
Transfers Out	—	—	—	—	—	—
<b>Total Other Financing Sources (Uses)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Net Change in Fund Balance</b>	<b>20</b>	<b>—</b>	<b>—</b>	<b>(2,235)</b>	<b>1</b>	<b>(3,162)</b>
Fund Balances - Beginning of Year	540	10	2	3,399	25	14,976
Restatements/Prior-Year Adjustments	—	—	—	—	—	—
Fund Balances - Beginning of Year as Restated	540	10	2	3,399	25	14,976
Fund Balances - End of Year	\$ 560	\$ 10	\$ 2	\$ 1,164	\$ 26	\$ 11,814

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES**  
**IN FUND BALANCES**  
**NONMAJOR GOVERNMENTAL FUNDS**  
**CAPITAL PROJECTS**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Seattle Center Redevelopment/ Parks Community Center	Municipal Civic Center	2003 Fire Facilities	Garage Proceeds Disposition Fund	Local Improvement, District Nos. 6750 / 6751	2008 Multipurpose Long-Term General Obligation Bond
<b>REVENUES</b>						
Taxes	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Licenses and Permits	—	—	—	—	—	—
Grants, Shared Revenues, and Contributions	—	—	—	—	1,098	—
Charges for Services	—	—	—	—	—	—
Fines and Forfeits	—	—	—	—	7	—
Parking Fees and Space Rent	—	—	—	—	—	—
Program Income, Interest, and Miscellaneous Revenues	79	38	2	14	256	2
<b>Total Revenues</b>	<b>79</b>	<b>38</b>	<b>2</b>	<b>14</b>	<b>1,361</b>	<b>2</b>
<b>EXPENDITURES</b>						
<b>Current</b>						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	—	—	—	—	—
Economic Environment	—	—	—	—	—	—
Health and Human Services	—	—	—	—	—	—
Culture and Recreation	—	—	—	—	—	—
<b>Capital Outlay</b>						
General Government	—	—	342	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	7	—	—	—
Transportation	—	—	—	—	4,053	—
Economic Environment	—	—	—	—	—	—
Culture and Recreation	348	—	—	—	—	—
<b>Debt Service</b>						
Principal	—	—	—	—	1,215	—
Interest	—	—	—	—	160	—
Bond Issuance Cost	—	—	—	—	—	—
<b>Total Expenditures</b>	<b>348</b>	<b>—</b>	<b>349</b>	<b>—</b>	<b>5,428</b>	<b>—</b>
Excess (Deficiency) of Revenues over Expenditures	(269)	38	(347)	14	(4,067)	2
<b>OTHER FINANCING SOURCES (USES)</b>						
Long-Term Debt Issued	—	—	—	—	—	—
Premium on Bonds Issued	—	—	—	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—	—	—	—
Sales of Capital Assets	—	—	—	—	—	—
Transfers In	—	—	—	—	—	—
Transfers Out	—	—	—	—	—	—
<b>Total Other Financing Sources (Uses)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Net Change in Fund Balance</b>	<b>(269)</b>	<b>38</b>	<b>(347)</b>	<b>14</b>	<b>(4,067)</b>	<b>2</b>
Fund Balances - Beginning of Year	2,491	1,026	485	392	665	36
Restatements/Prior-Year Adjustments	—	—	—	—	—	—
Fund Balances - Beginning of Year as Restated	2,491	1,026	485	392	665	36
<b>Fund Balances - End of Year</b>	<b>\$ 2,222</b>	<b>\$ 1,064</b>	<b>\$ 138</b>	<b>\$ 406</b>	<b>\$ (3,402)</b>	<b>\$ 38</b>

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COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
CAPITAL PROJECTS  
For the Year Ended December 31, 2020  
(In Thousands)

	2009 Multipurpose Long-Term General Obligation Bond	2010 Multipurpose Long-Term General Obligation Bond	2011 Multipurpose Long-Term General Obligation Bond	2012 Multipurpose Long-Term General Obligation Bond	2013 Multipurpose Long-Term General Obligation Bond	Alaskan Way Seawall Construction
<b>REVENUES</b>						
Taxes	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Licenses and Permits	—	—	—	—	—	—
Grants, Shared Revenues, and Contributions	—	—	—	—	—	—
Charges for Services	—	—	—	—	—	—
Fines and Forfeits	—	—	—	—	—	—
Parking Fees and Space Rent	—	—	—	—	—	—
Program Income, Interest, and Miscellaneous Revenues	—	3	5	8	5	43
<b>Total Revenues</b>	<b>—</b>	<b>3</b>	<b>5</b>	<b>8</b>	<b>5</b>	<b>43</b>
<b>EXPENDITURES</b>						
<b>Current</b>						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	—	—	—	—	—
Economic Environment	—	—	—	—	—	—
Health and Human Services	—	—	—	—	—	—
Culture and Recreation	—	—	—	—	—	—
<b>Capital Outlay</b>						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	—	9	—	—	34
Economic Environment	—	—	—	—	—	—
Culture and Recreation	—	—	183	24	—	1,493
<b>Debt Service</b>						
Principal	—	—	—	—	—	—
Interest	—	—	—	—	—	—
Bond Issuance Cost	—	—	—	—	—	—
<b>Total Expenditures</b>	<b>—</b>	<b>—</b>	<b>192</b>	<b>24</b>	<b>—</b>	<b>1,527</b>
Excess (Deficiency) of Revenues over Expenditures	—	3	(187)	(16)	5	(1,484)
<b>OTHER FINANCING SOURCES (USES)</b>						
Long-Term Debt Issued	—	—	—	—	—	—
Premium on Bonds Issued	—	—	—	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—	—	—	—
Sales of Capital Assets	—	—	—	—	—	—
Transfers In	—	—	—	—	—	—
Transfers Out	—	—	—	—	—	—
<b>Total Other Financing Sources (Uses)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Net Change in Fund Balance</b>	<b>—</b>	<b>3</b>	<b>(187)</b>	<b>(16)</b>	<b>5</b>	<b>(1,484)</b>
Fund Balances - Beginning of Year	—	71	333	232	123	2,507
Restatements/Prior-Year Adjustments	—	—	—	—	—	—
Fund Balances - Beginning of Year as Restated	—	71	333	232	123	2,507
<b>Fund Balances - End of Year</b>	<b>\$ —</b>	<b>\$ 74</b>	<b>\$ 146</b>	<b>\$ 216</b>	<b>\$ 128</b>	<b>\$ 1,023</b>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
CAPITAL PROJECTS  
For the Year Ended December 31, 2020  
(In Thousands)**

	Central Waterfront Improvement	2013 King County Parks Levy Fund	2014 Long-Term General Obligation Bond	2015 Multipurpose Long-Term General Obligation Bond	2016 Multipurpose Long-Term General Obligation Bond	2017 Multipurpose Long-Term General Obligation Bond
<b>REVENUES</b>						
Taxes	\$ —	\$ —	\$ —	\$ —	\$ —	\$ —
Licenses and Permits	—	—	—	—	—	—
Grants, Shared Revenues, and Contributions	7,500	2,211	—	—	—	—
Charges for Services	239	—	—	—	—	—
Fines and Forfeits	—	—	—	—	—	—
Parking Fees and Space Rent	—	—	—	—	—	—
Program Income, Interest, and Miscellaneous Revenues	97	132	5	46	51	355
<b>Total Revenues</b>	<b>7,836</b>	<b>2,343</b>	<b>5</b>	<b>46</b>	<b>51</b>	<b>355</b>
<b>EXPENDITURES</b>						
Current						
General Government	—	—	—	—	—	—
Public Safety	—	—	—	—	—	—
Physical Environment	—	—	—	—	—	—
Transportation	—	—	—	—	—	—
Economic Environment	—	—	—	—	—	—
Health and Human Services	—	—	—	—	—	—
Culture and Recreation	—	—	—	—	—	—
Capital Outlay						
General Government	2,036	—	—	—	231	122
Public Safety	—	—	—	—	1	—
Physical Environment	—	—	—	—	—	—
Transportation	4,598	—	—	69	132	625
Economic Environment	—	—	—	—	—	—
Culture and Recreation	8,044	1,732	—	—	—	—
Debt Service						
Principal	—	—	—	—	—	—
Interest	—	—	—	—	—	—
Bond Issuance Cost	—	—	—	—	—	—
<b>Total Expenditures</b>	<b>14,678</b>	<b>1,732</b>	<b>—</b>	<b>69</b>	<b>364</b>	<b>747</b>
Excess (Deficiency) of Revenues over Expenditures	(6,842)	611	5	(23)	(313)	(392)
<b>OTHER FINANCING SOURCES (USES)</b>						
Long-Term Debt Issued	—	—	—	—	—	—
Premium on Bonds Issued	—	—	—	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—	—	—	—
Sales of Capital Assets	—	—	—	—	—	—
Transfers In	—	—	—	—	—	—
Transfers Out	—	(1,533)	—	—	—	—
<b>Total Other Financing Sources (Uses)</b>	<b>—</b>	<b>(1,533)</b>	<b>—</b>	<b>—</b>	<b>—</b>	<b>—</b>
<b>Net Change in Fund Balance</b>	<b>(6,842)</b>	<b>(922)</b>	<b>5</b>	<b>(23)</b>	<b>(313)</b>	<b>(392)</b>
Fund Balances - Beginning of Year	(1,758)	4,841	141	1,287	2,101	10,038
Restatements/Prior-Year Adjustments	—	—	—	—	—	—
Fund Balances - Beginning of Year as Restated	(1,758)	4,841	141	1,287	2,101	10,038
<b>Fund Balances - End of Year</b>	<b>\$ (8,600)</b>	<b>\$ 3,919</b>	<b>\$ 146</b>	<b>\$ 1,264</b>	<b>\$ 1,788</b>	<b>\$ 9,646</b>

**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
CAPITAL PROJECTS  
For the Year Ended December 31, 2020  
(In Thousands)**

	2018 Multipurpose Long-Term General Obligation Bond	2019 Multipurpose Long-Term General Obligation Bond	2020 Multipurpose Long-Term General Obligation Bond	2021 Multipurpose Long-Term General Obligation Bond	2020
<b>REVENUES</b>					
Taxes	\$ —	\$ —	\$ —	\$ —	\$ —
Licenses and Permits	—	—	—	—	—
Grants, Shared Revenues, and Contributions	—	—	—	—	10,792
Charges for Services	—	—	—	(20)	710
Fines and Forfeits	—	—	—	—	7
Parking Fees and Space Rent	—	—	—	—	—
Program Income, Interest, and Miscellaneous Revenues	164	568	635	(807)	2,165
<b>Total Revenues</b>	<b>164</b>	<b>568</b>	<b>635</b>	<b>(827)</b>	<b>13,674</b>
<b>EXPENDITURES</b>					
Current					
General Government	—	—	—	—	—
Public Safety	—	—	—	—	—
Physical Environment	—	—	—	—	—
Transportation	—	—	—	—	—
Economic Environment	—	—	—	—	—
Health and Human Services	—	—	—	—	—
Culture and Recreation	—	—	—	—	—
Capital Outlay					
General Government	—	1,109	—	—	3,823
Public Safety	—	—	—	4,543	4,544
Physical Environment	—	—	—	—	7
Transportation	183	687	15,876	29,546	55,812
Economic Environment	1,121	1,911	—	—	3,032
Culture and Recreation	—	—	—	—	18,155
Debt Service					
Principal	—	—	—	—	1,215
Interest	—	—	—	—	160
Bond Issuance Cost	—	—	243	—	243
<b>Total Expenditures</b>	<b>1,304</b>	<b>3,707</b>	<b>16,119</b>	<b>34,089</b>	<b>86,991</b>
Excess (Deficiency) of Revenues over Expenditures	(1,140)	(3,139)	(15,484)	(34,916)	(73,317)
<b>OTHER FINANCING SOURCES (USES)</b>					
Long-Term Debt Issued	—	—	29,590	—	29,590
Premium on Bonds Issued	—	—	5,148	—	5,148
Payment to Refunded Bond Escrow Agent	—	—	—	—	—
Sales of Capital Assets	—	—	—	—	—
Transfers In	—	—	—	—	—
Transfers Out	—	—	—	—	(1,533)
<b>Total Other Financing Sources (Uses)</b>	<b>—</b>	<b>—</b>	<b>34,738</b>	<b>—</b>	<b>33,205</b>
<b>Net Change in Fund Balance</b>	<b>(1,140)</b>	<b>(3,139)</b>	<b>19,254</b>	<b>(34,916)</b>	<b>(40,112)</b>
Fund Balances - Beginning of Year	5,282	16,583	—	—	65,828
Restatements/Prior-Year Adjustments	—	—	—	—	—
Fund Balances - Beginning of Year as Restated	5,282	16,583	—	—	65,828
<b>Fund Balances - End of Year</b>	<b>\$ 4,142</b>	<b>\$ 13,444</b>	<b>\$ 19,254</b>	<b>\$ (34,916)</b>	<b>\$ 25,716</b>

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**COMBINING STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES  
IN FUND BALANCES  
NONMAJOR GOVERNMENTAL FUNDS  
PERMANENT  
For the Year Ended December 31, 2020  
(In Thousands)**

	H. H. Dearborn	Beach Maintenance Trust	2020
<b>REVENUES</b>			
Taxes	\$ —	\$ —	\$ —
Licenses and Permits	—	—	—
Grants, Shared Revenues, and Contributions	—	—	—
Charges for Services	—	—	—
Fines and Forfeits	—	—	—
Parking Fees and Space Rent	—	—	—
Program Income, Interest, and Miscellaneous Revenues	6	66	72
Total Revenues	6	66	72
<b>EXPENDITURES</b>			
Current			
General Government	—	—	—
Public Safety	—	—	—
Physical Environment	—	—	—
Transportation	—	—	—
Economic Environment	—	—	—
Health and Human Services	—	—	—
Culture and Recreation	—	77	77
Capital Outlay			
General Government	—	—	—
Public Safety	—	—	—
Physical Environment	—	—	—
Transportation	—	—	—
Economic Environment	—	—	—
Culture and Recreation	—	—	—
Debt Service			
Principal	—	—	—
Interest	—	—	—
Bond Issuance Cost	—	—	—
Total Expenditures	—	77	77
Excess (Deficiency) of Revenues over Expenditures	6	(11)	(5)
<b>OTHER FINANCING SOURCES (USES)</b>			
Long-Term Debt Issued	—	—	—
Premium on Bonds Issued	—	—	—
Payment to Refunded Bond Escrow Agent	—	—	—
Sales of Capital Assets	—	—	—
Transfers In	—	—	—
Transfers Out	—	—	—
Total Other Financing Sources (Uses)	—	—	—
Net Change in Fund Balance	6	(11)	(5)
Fund Balances - Beginning of Year	156	1,828	1,984
Fund Balances - End of Year	\$ 162	\$ 1,817	\$ 1,979



## **Budget and Actual**

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**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Final Budget	Actual	Encumbrances	Variance
<b>REVENUES</b>				
Taxes				
General Property Taxes	\$ 345,079	\$ 336,086	\$ —	\$ (8,993)
Retail Sales and Use Taxes	300,206	256,019	—	(44,187)
Business Taxes	344,487	284,311	—	(60,176)
Excise Taxes	88,933	97,049	—	8,116
Other Taxes	21,236	1,770	—	(19,466)
Interfund Business Taxes	179,642	174,476	—	(5,166)
Total Taxes	1,279,583	1,149,711	—	(129,872)
Licenses and Permits	36,517	38,431	—	1,914
Grants, Shared Revenues, and Contributions	41,756	130,239	—	88,483
Charges for Services	75,025	76,339	—	1,314
Fines and Forfeits	28,293	21,284	—	(7,009)
Parking Fees and Space Rent	39,387	10,614	—	(28,773)
Program Income, Interest, and Miscellaneous Revenues	308,869	386,709	—	77,840
Total Revenues	1,809,430	1,813,327	—	3,897
<b>EXPENDITURES AND ENCUMBRANCES</b>				
CITY AUDITOR	5,041	3,106	157	1,778
CITY BUDGET OFFICE	7,955	7,782	103	70
CIVIL SERVICE COMMISSIONS	536	507	—	29
CRIMINAL JUSTICE				
Jail Services	8,391	29	—	8,362
Indigent Defense Services	8,482	36	—	8,446
Total Criminal Justice	16,873	65	—	16,808
ETHICS AND ELECTIONS	983	957	—	26
EXECUTIVE				
Sustainability and Environment	33,313	30,325	1,061	1,927
Mayor's Office	7,845	7,447	—	398
Economic Development	23,544	15,871	5,036	2,637
Intergovernmental Relations	3,126	3,075	10	41
Immigrant and Refugee Affairs	14,613	13,608	585	420
Community Police Commission	1,924	1,292	102	530
Civil Rights	6,752	5,365	265	1,122
Planning and Community Development	44,011	14,381	3,322	26,308
Total Executive	135,128	91,364	10,381	33,383
FINANCE AND ADMINISTRATIVE SERVICES	8,735	13,180	763	(5,208)

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**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Final Budget	Actual	Encumbrances	Variance
<b>FINANCE GENERAL</b>				
Appropriations to Special Purpose Funds	\$ 231,549	\$ 80,250	\$ 5,176	\$ 146,123
Reserves	65,549	32,257	—	33,292
Support to Operating Funds	345,015	312,921	3,874	28,220
Transferred Programs	—	—	—	—
Support to Parks Capital Expenditures	—	—	—	—
<b>Total Finance General</b>	<b>642,113</b>	<b>425,428</b>	<b>9,050</b>	<b>207,635</b>
<b>FIRE</b>				
Administration	40,953	39,111	—	1,842
Resource Management	—	—	—	—
Operations	220,039	208,857	(1,686)	12,868
Fire Prevention	10,364	10,031	—	333
Grants and Reimbursables	—	—	—	—
<b>Total Department</b>	<b>271,356</b>	<b>257,999</b>	<b>(1,686)</b>	<b>15,043</b>
<b>HEARING EXAMINER</b>	<b>998</b>	<b>914</b>	<b>4</b>	<b>80</b>
<b>LAW</b>				
Administration	10,807	10,804	—	3
Civil Law	15,183	14,560	33	590
Criminal Prosecution	8,752	7,996	140	616
Precinct Liaison	846	660	—	186
<b>Total Department</b>	<b>35,588</b>	<b>34,020</b>	<b>173</b>	<b>1,395</b>
<b>LEGISLATIVE</b>	<b>21,278</b>	<b>18,559</b>	<b>2,177</b>	<b>542</b>
<b>LIBRARY</b>	<b>66,595</b>	<b>60,066</b>	<b>164</b>	<b>6,365</b>
<b>MUNICIPAL COURT</b>				
Court Operations	16,614	16,528	—	86
Corporate Services	14,153	14,139	18	(4)
Court Compliance	6,010	5,745	—	265
<b>Total Department</b>	<b>36,777</b>	<b>36,412</b>	<b>18</b>	<b>347</b>
<b>NEIGHBORHOODS</b>				
Director's Office	4,541	4,244	36	261
Customer Service and Operations	—	—	—	—
Community Building	8,325	6,376	1,069	880
Office for Education	—	—	—	—
Youth Violence Prevention	—	—	—	—
<b>Total Department</b>	<b>12,866</b>	<b>10,620</b>	<b>1,105</b>	<b>1,141</b>

**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Final Budget	Actual	Encumbrances	Variance
<b>HUMAN RESOURCES</b>				
Employment and Training	\$ 1,158	\$ 59	\$ —	\$ 1,099
Employee Health Services	23,479	20,788	561	2,130
Citywide Personnel	—	—	—	—
Labor Relations and Class Compensation	—	—	—	—
<b>Total Department</b>	<b>24,637</b>	<b>20,847</b>	<b>561</b>	<b>3,229</b>
<b>POLICE</b>				
Chief of Police	14,843	10,402	121	4,320
Professional Accountability	4,701	4,420	8	273
Chief of Staff Program	77,830	74,247	129	3,454
Deputy Chief Operations	7,908	7,744	—	164
Special Operations Bureau	59,860	51,847	—	8,013
Professional Standards Program	4,164	4,161	—	3
West Precinct Patrol	31,578	31,568	—	10
North Precinct Patrol	36,379	36,379	—	—
South Precinct Patrol	23,730	23,746	—	(16)
East Precinct Patrol	25,378	25,398	—	(20)
Southwest Precinct Patrol	19,824	19,863	—	(39)
Criminal Investigation Administration	63,888	59,271	—	4,617
Violent Crimes Investigation	—	—	—	—
Narcotics Investigation	—	—	—	—
Coordinated Criminal Investigations	—	—	—	—
Special Victims Program	—	—	—	—
Field Support	52,235	52,020	47	168
<b>Total Department</b>	<b>422,318</b>	<b>401,066</b>	<b>305</b>	<b>20,947</b>
<b>JUDGMENTS/CLAIMS</b>	<b>34,720</b>	<b>14,103</b>	<b>—</b>	<b>20,617</b>
<b>ARTS ACCOUNT</b>	<b>14,919</b>	<b>11,827</b>	<b>1,643</b>	<b>1,449</b>
<b>CABLE TELEVISION FRANCHISE</b>	<b>7,343</b>	<b>6,177</b>	<b>—</b>	<b>1,166</b>
<b>CUMULATIVE RESERVE</b>				
Real Estate Excise Tax I	100,666	33,389	—	67,277
Real Estate Excise Tax II	94,762	32,329	—	62,433
Capital Projects Asset Preservation	13,112	5,200	—	7,912
Capital Projects Street Vacation	—	—	—	—
Unrestricted	20,416	2,845	—	17,571
<b>Total Cumulative Reserve</b>	<b>228,956</b>	<b>73,763</b>	<b>—</b>	<b>155,193</b>

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**GENERAL FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Final Budget	Actual	Encumbrances	Variance
NEIGHBORHOOD MATCHING	\$ 3,473	\$ 2,581	\$ 873	\$ 19
EMERGENCY	—	—	—	—
TRANSIT BENEFIT	7,113	2,062	—	5,051
Inspector General for Public Safety	2,752	2,085	490	177
Office of Labor Standards	7,445	6,227	253	965
Dept of Education & Early Learning	30,961	21,936	5,831	3,194
Reg Compliance & Consumer Protection	11,200	7,709	—	3,491
Seattle Animal Shelter	6,691	6,101	21	569
INDUSTRIAL INSURANCE	27,070	22,110	—	4,960
UNEMPLOYMENT COMPENSATION	2,548	2,060	—	488
HEALTH CARE	265,695	258,365	—	7,330
GROUP TERM LIFE INSURANCE	6,646	6,454	—	192
FIREMEN'S PENSION	21,258	20,623	—	635
POLICE RELIEF AND PENSION	26,651	20,369	—	6,282
Total Expenditures and Encumbrances	<u>2,415,218</u>	<u>1,867,444</u>	<u>32,386</u>	<u>515,388</u>
Excess (Deficiency) of Revenues over (under) Expenditures and Encumbrances	(605,788)	(54,117)	(32,386)	(511,491)
<b>OTHER FINANCING SOURCES (USES)</b>				
Sales of Capital Assets	6,865	8,579	—	1,714
Transfers In	70,550	4,000	—	(66,550)
Transfers Out	(185,325)	(36,980)	—	148,345
Total Other Financing Sources (Uses)	<u>(107,910)</u>	<u>(24,401)</u>	<u>—</u>	<u>83,509</u>
Net Change in Fund Balance	<u>\$ (713,698)</u>	<u>(78,518)</u>	<u>\$ (32,386)</u>	<u>\$ (427,982)</u>
Fund Balance - Beginning of Year as Restated		<u>585,150</u>		
Fund Balance - End of Year		<u>\$ 506,632</u>		

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**TRANSPORTATION FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

REVENUES	Final Budget	Actual	Encumbrances	Variance
Taxes				
General Property Taxes	\$ 103,237	\$ 104,144	\$ —	\$ 907
Retail Sales and Use Taxes	—	—	—	\$ —
Business Taxes	45,596	19,353	—	(26,243)
Other Taxes	—	—	—	—
Total Taxes	148,833	123,497	—	(25,336)
Licenses and Permits	7,860	7,059	—	(801)
Grants, Shared Revenues, and Contributions	76,278	86,003	—	9,725
Charges for Services	187,660	158,575	—	(29,085)
Fines and Forfeits	—	161	—	161
Parking Fees and Space Rent	—	231	—	231
Program Income, Interest, and Miscellaneous Revenues	1,550	7,999	—	6,449
<b>Total Revenues</b>	<b>422,181</b>	<b>383,525</b>	<b>—</b>	<b>(38,656)</b>
<b>EXPENDITURES AND ENCUMBRANCES</b>				
Bridges and Structures	64,241	9,088	204	54,949
Streetcar Ops- S Lake Union	—	(1)	—	1
Central Waterfront	41,873	64,241	88	(22,456)
Waterfront and Civic Projects	12,617	11,084	85	1,448
Mobility Operations	33,944	26,903	967	6,074
Right-of-Way Management	39,225	38,715	38	472
Street Maintenance	25,928	25,661	248	19
Department Management	(488)	8,839	252	(9,579)
General Expense	42,143	1,341	—	40,802
Major Maintenance/Replacement	68,897	68,781	1,125	(1,009)
Major Projects	2,028	2,145	162	(279)
Mobility Capital	121,439	120,856	2,585	(2,002)
<b>Total Expenditures and Encumbrances</b>	<b>451,847</b>	<b>377,653</b>	<b>5,754</b>	<b>68,440</b>
Excess (Deficiency) of Revenues over (under) Expenditures and Encumbrances	(29,666)	5,872	(5,754)	(107,096)
<b>OTHER FINANCING SOURCES (USES)</b>				
Sales of Capital Assets	54,715	7,445	—	47,270
Long-term Debt Issued	3,242	—	—	3,242
Transfers In	—	—	—	—
Transfers Out	(1,000)	(32,551)	—	31,551
<b>Total Other Financing Sources (Uses)</b>	<b>56,957</b>	<b>(25,106)</b>	<b>—</b>	<b>82,063</b>
<b>Net Change in Fund Balance</b>	<b>\$ 27,291</b>	<b>(19,234)</b>	<b>\$ (5,754)</b>	<b>\$ (25,033)</b>
Fund Balance - Beginning of Year		68,678		
Restatements/Prior-year Adjustments		(103)		
Non-Budgetary Revenues/(Expenditures)		3,346		
<b>Fund Balance - End of Year</b>		<b>\$ 52,687</b>		

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**LOW-INCOME HOUSING FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Final Budget	Actual	Encumbrances	Variance
<b>REVENUES</b>				
General Property Taxes	\$ 42,090	\$ 42,012		\$ (78)
Grants, Shared Revenues, and Contributions	8,263	11,905		3,642
Charges for Services	25,200	72,627		47,427
Concessions, Parking Fees and Space Rent	—	—		—
Program Income, Interest, and Miscellaneous Revenues	6,000	25,695		19,695
<b>Total Revenues</b>	<b>81,553</b>	<b>152,239</b>	<b>—</b>	<b>70,686</b>
<b>EXPENDITURES AND ENCUMBRANCES</b>				
Leadership and Administration	—	—	—	—
Homeownership and Sustainability	36,814	6,168		30,646
Multifamily Housing	426,335	130,214		296,121
<b>Total Expenditures and Encumbrances</b>	<b>463,149</b>	<b>136,382</b>	<b>—</b>	<b>326,767</b>
Excess (Deficiency) of Revenues over (under) Expenditures and Encumbrances	(381,596)	15,857	—	(256,081)
<b>OTHER FINANCING SOURCES (USES)</b>				
Sales of Capital Assets	19,773	—		19,773
Transfers In	225	—		225
Transfers Out	—	—		—
<b>Total Other Financing Sources (Uses)</b>	<b>19,998</b>	<b>—</b>	<b>—</b>	<b>19,998</b>
<b>Net Change in Fund Balance</b>	<b>\$ (361,598)</b>	<b>15,857</b>	<b>\$ —</b>	<b>\$ (236,083)</b>
Fund Balance - Beginning of Year		253,931		
Fund Balance - End of Year		<u>\$ 269,788</u>		

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**PARKS AND RECREATION FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Final Budget	Actual	Encumbrances	Variance
<b>REVENUES</b>				
Taxes	\$ —	\$ —	\$ —	\$ —
Licenses and Permits	—	—		—
Grants, Shared Revenues, and Contributions	32,123	1,703		(30,420)
Charges for Services	11,615	28,683		17,068
Fines and Forfeits	—	1		1
Parking Fees and Space Rent	6,992	5,239		(1,753)
Program Income, Interest, and Miscellaneous Revenues	891	1,640		749
<b>Total Revenues</b>	<b>51,621</b>	<b>37,266</b>	<b>—</b>	<b>(14,355)</b>
<b>EXPENDITURES AND ENCUMBRANCES</b>				
Parks and Facilities M&R	2,976	2,928		48
Leadership and Administration	1,236	13		1,223
Department-wide Programs	(1,129)	(498)		(631)
Parks & Open Space	243	158		85
Recreation Facility Programs	7,553	3,031		4,522
Golf Course Programs	10,235	9,667		568
Seattle Conservation Corps	3,648	2,542		1,106
Zoo and Aquarium Programs	104	1		103
Building for the Future - CIP	23,222	2,014		21,208
Debt and Special Funding	325	71		254
Fix It First - CIP	23,800	1,366		22,434
<b>Total Expenditures and Encumbrances</b>	<b>72,213</b>	<b>21,293</b>	<b>—</b>	<b>50,920</b>
Excess (Deficiency) of Revenues over (under) Expenditures and Encumbrances	(20,592)	15,973	—	(65,275)
<b>OTHER FINANCING SOURCES (USES)</b>				
Sales of Capital Assets	—	—		—
Transfers In	—	2,124		(2,124)
Transfers Out	(665)	(673)		8
<b>Total Other Financing Sources (Uses)</b>	<b>(665)</b>	<b>1,451</b>	<b>—</b>	<b>(2,116)</b>
<b>Net Change in Fund Balance</b>	<b>\$ (21,257)</b>	<b>17,424</b>	<b>\$ —</b>	<b>\$ (67,391)</b>
Fund Balance - Beginning of Year		22,553		
Restatements/Prior-year Adjustments		—		
Non-Budgetary Revenues/(Expenditures)		1,659		
<b>Fund Balance - End of Year</b>		<b>\$ 41,636</b>		



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**SEATTLE CENTER FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Final Budget	Actual	Encumbrances	Variance
<b>REVENUES</b>				
Grants, Shared Revenues, and Contributions	1,460	1,287		(173)
Charges for Services	1,345	1,065		(280)
Parking Fees and Space Rent	18,556	3,863		(14,693)
Program Income, Interest, and Miscellaneous Revenues	4,281	1,456		(2,825)
<b>Total Revenues</b>	<b>25,642</b>	<b>7,671</b>	—	<b>(17,971)</b>
<b>EXPENDITURES AND ENCUMBRANCES</b>				
Building and Campus Improvements	1,018	146		872
Campus	8,833	7,884		949
Leadership and Administration	4,176	3,409		767
Monorail Rehabilitation	4,399	101		4,298
McCaw Hall	4,043	1,744		2,299
<b>Total Expenditures and Encumbrances</b>	<b>22,469</b>	<b>13,284</b>	—	<b>9,185</b>
Excess (Deficiency) of Revenues over (under) Expenditures and Encumbrances	3,173	(5,613)	—	(27,156)
<b>OTHER FINANCING SOURCES (USES)</b>				
Sales of Capital Assets	—	—		—
Transfers In	—	1,000		(1,000)
Transfers Out	(61)	(58)		(3)
<b>Total Other Financing Sources (Uses)</b>	<b>(61)</b>	<b>942</b>	—	<b>(1,003)</b>
<b>Net Change in Fund Balance</b>	<b>\$ 3,112</b>	<b>(4,671)</b>	<b>\$ —</b>	<b>\$ (28,159)</b>
Fund Balance - Beginning of Year		2,133		
Fund Balance - End of Year		<u>\$ (2,538)</u>		

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**HUMAN SERVICES FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Final Budget	Actual	Encumbrances	Variance
<b>REVENUES</b>				
Grants, Shared Revenues, and Contributions	\$ 77,166	\$ 96,698		\$ 19,532
Charges for Services	5,459	—		(5,459)
Fines and Forfeits	—	202		202
Program Income, Interest, and Miscellaneous Revenues	19	3,877		3,858
Total Revenues	82,644	100,777	—	18,133
<b>EXPENDITURES AND ENCUMBRANCES</b>				
Supporting Affordability and Livability	33,835	21,090		12,745
Preparing Youth for Success	24	6		18
Addressing Homelessness	59,220	39,989		19,231
Supporting Safe Communities	1,606	322		1,284
Leadership and Administration	3,829	3,640		189
Promoting Healthy Aging	48,467	45,600		2,867
Promoting Public Health	1,036	57		979
Total Expenditures and Encumbrances	148,017	110,704	—	37,313
Excess (Deficiency) of Revenues over (under) Expenditures and Encumbrances	(65,373)	(9,927)	—	(19,180)
<b>OTHER FINANCING SOURCES (USES)</b>				
Sales of Capital Assets	—	—		—
Transfers In	169	3		166
Transfers Out	—	—		—
Total Other Financing Sources (Uses)	169	3	—	166
Net Change in Fund Balance	<u>\$ (65,204)</u>	<u>(9,924)</u>	<u>\$ —</u>	<u>\$ (19,014)</u>
Fund Balance - Beginning of Year		<u>12,558</u>		
Fund Balance - End of Year		<u>\$ 2,634</u>		

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**OFFICE OF HOUSING FUND**  
**STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN**  
**FUND BALANCE - BUDGET AND ACTUAL**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Final Budget	Actual	Encumbrances	Variance
<b>REVENUES</b>				
General Property Taxes	\$ 3,566	\$ 3,509		\$ (57)
Grants, Shared Revenues, and Contributions	1,605	1,065		(540)
Charges for Services	3,865	941		(2,924)
Program Income, Interest, and Miscellaneous Revenues	—	241		241
<b>Total Revenues</b>	<b>9,036</b>	<b>5,756</b>	<b>—</b>	<b>(3,280)</b>
<b>EXPENDITURES AND ENCUMBRANCES</b>				
Leadership and Administration	6,280	4,336	167	1,777
Homeownership and Sustainability	1,621	2,000		(379)
Multifamily Housing	1,866	1,600		266
<b>Total Expenditures and Encumbrances</b>	<b>9,767</b>	<b>7,936</b>	<b>167</b>	<b>1,664</b>
Excess (Deficiency) of Revenues over (under) Expenditures and Encumbrances	(731)	(2,180)	(167)	(4,944)
<b>OTHER FINANCING SOURCES (USES)</b>				
Sales of Capital Assets	1,227	—		1,227
Transfers In	45	—		45
Transfers Out	—	—		—
<b>Total Other Financing Sources (Uses)</b>	<b>1,272</b>	<b>—</b>	<b>—</b>	<b>1,272</b>
<b>Net Change in Fund Balance</b>	<b>\$ 541</b>	<b>(2,180)</b>	<b>\$ (167)</b>	<b>\$ (3,672)</b>
Fund Balance - Beginning of Year		2,799		
Fund Balance - End of Year		<u>\$ 619</u>		

## **Nonmajor Enterprise Funds**

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### NONMAJOR ENTERPRISE FUNDS

The **Construction and Inspections Fund** accounts for building permit fees and monies from the General Fund as well as the cost of enforcing the City's land use and building construction codes.

The **Solid Waste Fund** accounts for the solid waste operations of Seattle Public Utilities. These activities include the collection and disposal of residential and commercial garbage, recycling, and organic material, operation of the City's two recycling and disposal stations and two household hazardous waste facilities, and management of the post-closure maintenance and environmental monitoring of two closed landfills. The collection, disposal and/or processing of garbage, recycling, and organic materials is performed by private contractors, under contract with the Solid Waste Fund.

**COMBINING STATEMENT OF NET POSITION**  
**NONMAJOR ENTERPRISE FUNDS**  
**December 31, 2020**  
*(In Thousands)*

	Construction & Inspections	Solid Waste	Total
<b>ASSETS</b>			
<i>Current Assets</i>			
Operating Cash and Equity in Pooled Investments	\$ 120,884	\$ 98,043	\$ 218,927
Receivables, Net of Allowances			
Accounts	1,144	18,380	19,524
Interest and Dividends	168	190	358
Unbilled	—	16,392	16,392
Due from Other Funds	—	—	—
Due from Other Governments	646	1,258	1,904
Materials and Supplies Inventory	—	307	307
Interfund Loan & Advances	8,000	—	8,000
Prepayments and Other Current Assets	—	37	37
<b>Total Current Assets</b>	<b>130,842</b>	<b>134,607</b>	<b>265,449</b>
<i>Noncurrent Assets</i>			
Restricted Cash and Equity in Pooled Investments	139	57,395	57,534
Landfill Closure and Postclosure Costs, Net	—	17,001	17,001
Regulatory Asset	—	1,532	1,532
Other Charges	—	842	842
Capital Assets			0
Land and Land Rights	—	26,883	26,883
Plant in Service, Excluding Land	—	258,391	258,391
Less Accumulated Depreciation	—	(86,479)	(86,479)
Buildings and Improvements	—	—	—
Less Accumulated Depreciation	—	—	—
Machinery and Equipment	852	—	852
Less Accumulated Depreciation	(852)	—	(852)
Other Capital Assets	9,507	—	9,507
Less Accumulated Depreciation	(3,030)	—	(3,030)
Construction in Progress	—	4,342	4,342
Other Property, Net	—	1,530	1,530
<b>Total Noncurrent Assets</b>	<b>6,616</b>	<b>281,437</b>	<b>288,053</b>
<b>Total Assets</b>	<b>137,458</b>	<b>416,044</b>	<b>553,502</b>
<b>DEFERRED OUTFLOWS OF RESOURCES</b>	<b>9,956</b>	<b>6,270</b>	<b>16,226</b>
<b>Total Assets and Deferred Outflows of Resources</b>	<b>\$ 147,414</b>	<b>\$ 422,314</b>	<b>\$ 569,728</b>

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**COMBINING STATEMENT OF NET POSITION**

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**NONMAJOR ENTERPRISE FUNDS**

**December 31, 2020**

*(In Thousands)*

LIABILITIES	Construction & Insepection	Solid Waste	Total
<b><i>Current Liabilities</i></b>			
Accounts Payable	\$ 218	\$ 21,582	\$ 21,800
Salaries, Benefits, and Payroll Taxes Payable	1,321	1,334	2,655
Compensated Absences Payable	190	106	296
Due to Other Funds	—	—	—
Due to Other Governments	16	—	16
Interest Payable	—	2,029	2,029
Taxes Payable	—	781	781
Revenue Bonds Due Within One Year	—	7,400	7,400
Claims Payable	95	660	755
Landfill Closure and Postclosure Liability	—	3,780	3,780
Other Current Liabilities	93	10	103
<b>Total Current Liabilities</b>	<b>1,933</b>	<b>37,682</b>	<b>39,615</b>
<b><i>Noncurrent Liabilities</i></b>			
Compensated Absences Payable	3,603	2,010	5,613
Claims Payable	124	16,859	16,983
Landfill Closure and Postclosure Liability	—	12,400	12,400
Vendor and Other Deposits Payable	139	—	139
General Obligation Bonds Payable, Net of Amortized Premium, Discount and Other	—	—	—
Revenue Bonds Payable, Net of Amortized Premium	—	190,704	190,704
Bond Interest Payable	—	—	—
Unearned Revenues and Other Credits	38,149	—	38,149
Unfunded Other Post Employment Benefits	2,150	1,073	3,223
Net Pension Liability	55,804	27,835	83,639
Advances from Other Funds	—	—	—
Other Noncurrent Liabilities	73	—	73
<b>Total Noncurrent Liabilities</b>	<b>100,042</b>	<b>250,881</b>	<b>350,923</b>
<b>Total Liabilities</b>	<b>101,975</b>	<b>288,563</b>	<b>390,538</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>8,421</b>	<b>43,006</b>	<b>51,427</b>
<b>NET POSITION</b>			
Net Investment in Capital Assets	6,477	29,625	36,102
Restricted For			
Other Charges	—	312	312
Unrestricted	30,541	60,808	91,349
<b>Total Net Position</b>	<b>37,018</b>	<b>90,745</b>	<b>127,763</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Net Position</b>	<b>\$ 147,414</b>	<b>\$ 422,314</b>	<b>\$ 569,728</b>

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**COMBINING STATEMENT OF REVENUES, EXPENSES, AND CHANGES  
IN FUND NET POSITION  
NONMAJOR ENTERPRISE FUNDS  
For the Year Ended December 31, 2020  
(In Thousands)**

	Construction & Inspections	Solid Waste	Total
<b>OPERATING REVENUES</b>			
Charges for Services and Other Fees	\$ 78,653	\$ 224,052	\$ 302,705
<b>OPERATING EXPENSES</b>			
Salaries, wages and personnel benefits	—	22,425	22,425
Supplies	—	1,081	1,081
Services	—	121,757	121,757
Intergovernmental Payments	—	30,365	30,365
Operations and Maintenance	57,832	—	57,832
General and Administrative	17,561	—	17,561
City Business and Occupation Taxes	—	—	—
Other Taxes	—	—	—
Depreciation and Amortization	923	13,890	14,813
Other Operating Expenses	—	7,462	7,462
Total Operating Expenses	76,316	196,980	273,296
Operating Income (Loss)	2,337	27,072	29,409
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment and Interest Income	4,314	4,966	9,280
Interest Expense	—	(7,742)	(7,742)
Amortization of Bonds Premiums	—	—	—
Amortization of Refunding Gain (Loss)	—	—	—
Gain (Loss) on Sale of Capital Assets	—	—	—
Contributions and Grants	—	374	374
Others, Net	—	179	179
Total Nonoperating Revenues (Expenses)	4,314	(2,223)	2,091
Income (Loss) Before Capital Contributions and Grants and Transfers	6,651	24,849	31,500
Transfers In	—	—	—
Transfers Out	—	—	—
Change in Net Position	6,651	24,849	31,500
Net Position - Beginning of Year	30,367	65,896	96,263
Prior-Year Adjustment	—	—	—
Net Position - Beginning of Year as Restated	30,367	65,896	96,263
Net Position - End of Year	\$ 37,018	\$ 90,745	\$ 127,763



**COMBINING STATEMENT OF CASH FLOWS**  
**NONMAJOR ENTERPRISE FUNDS**  
**For the Year Ended December 31, 2020**  
**(In Thousands)**

	<b>Construction &amp; Inspections</b>	<b>Solid Waste</b>	<b>Total</b>
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash Received from Customers	\$ 84,611	\$ 224,842	\$ 309,453
Cash Paid to Suppliers	(21,595)	(127,735)	(149,330)
Cash Paid to Employees	(55,913)	(26,125)	(82,038)
Cash Paid for Taxes	—	(30,871)	(30,871)
Net Cash from Operating Activities	7,103	40,111	47,214
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Operating Grants	—	374	374
Transfers In	—	—	—
Transfers Out	—	—	—
Loans Provided to Other Funds	(8,000)	—	(8,000)
Proceeds from Interfund Loans	—	—	—
Principal Payments on Interfund Loans	—	—	—
Net Cash from Noncapital Financing Activities	(8,000)	374	(7,626)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Principal Paid on Long-Term Debt	—	(5,426)	(5,426)
Capital Expenses and Other Charges Paid	—	(1,439)	(1,439)
Interest Paid on Long-Term Debt	—	(8,404)	(8,404)
Payment to Trustee for Defeased Bonds	—	—	—
Proceeds from Sales of Capital Assets	—	64	64
Net Cash from Capital and Related Financing Activities	—	(15,205)	(15,205)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest and Investment Income (Loss)	4,369	4,965	9,334
Net Increase (Decrease) in Cash and Equity in Pooled Investments	3,472	30,245	33,717
<b>CASH AND EQUITY IN POOLED INVESTMENTS</b>			
Beginning of Year	117,552	125,192	242,744
End of Year	\$ 121,024	\$ 155,437	\$ 276,461
<b>CASH AT THE END OF THE YEAR CONSISTS OF</b>			
Operating Cash and Equity in Pooled Investments	\$ 120,885	\$ 98,043	\$ 218,928
Noncurrent Restricted Cash and Equity in Pooled Investments	139	57,394	57,533
Total Cash at the End of the Year	\$ 121,024	\$ 155,437	\$ 276,461

**COMBINING STATEMENT OF CASH FLOWS**  
**NONMAJOR ENTERPRISE FUNDS**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Construction & Inspections	Solid Waste	Total
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES</b>			
Operating Income (Loss)	\$ 2,337	\$ 27,072	\$ 29,409
<b>Adjustments to Reconcile Net Operating Income (Loss) to Net Cash from Operating Activities</b>			
Depreciation and Amortization	923	13,890	14,813
Other Operating Expenses	—	217	217
Nonoperating Revenues and Expenses	(155)	114	(41)
Changes in Operating Assets and Liabilities			
Accounts Receivable	95	(1,808)	(1,713)
Unbilled Receivables	—	(582)	(582)
Due from Other Funds	56	2,499	2,555
Due from Other Governments	(177)	(110)	(287)
Accounts Payable	(57)	9,760	9,703
Salaries, Benefits, and Payroll Taxes Payable	(3,052)	(1,219)	(4,271)
Compensated Absences Payable	932	398	1,330
Due to Other Funds	—	—	—
Due to Other Governments	16	—	16
Claims Payable	80	(26)	54
Taxes Payable	—	(719)	(719)
Unearned Revenues	6,133	—	6,133
Other Assets and Liabilities	(28)	(9,376)	(9,404)
Total Adjustments	4,766	13,038	17,804
Net Cash from Operating Activities	<u>\$ 7,103</u>	<u>\$ 40,110</u>	<u>\$ 47,213</u>

## **Internal Service Funds**

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## INTERNAL SERVICE FUNDS

The **Finance and Administrative Services Fund** accounts for support services to other City departments in the areas of financial services, business technology, contracting and purchasing services, fleet management; building and related facility operations and maintenance; architecture, engineering, and space planning; and real estate management. Additional services provided for the City are regulatory services and operations, and the customer service bureau.

The **Information Technology Fund** accounts for support services provided by the Department of Information Technology to other City departments. The services include managing the City's information technology resources, including Citywide telecommunications, data communications, and the physical infrastructure that supports them; the City's telephone system, radio system, and fiber optic network; Citywide application infrastructure; and interactive media services.

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**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**December 31, 2020**  
*(In Thousands)*

	Finance and Administrative Services	Information Technology	2020
<b>ASSETS</b>			
<i>Current Assets</i>			
Cash and Equity in Pooled Investments	\$ 15,999	\$ —	\$ 15,999
Restricted Cash and Equity in Pooled Investments	19,090	—	19,090
Receivables, Net of Allowances			
Accounts	595	445	1,040
Interest and Dividends	44	82	126
Unbilled	—	—	—
Due from Other Funds	3,505	832	4,337
Due from Other Governments	—	—	—
Materials and Supplies Inventory	6,242	3,239	9,481
Interfund Loan & Advances	—	—	—
Prepayments and Other Current Assets	320	9,532	9,852
Total Current Assets	45,795	14,130	59,925
<i>Noncurrent Assets</i>			
Restricted Cash and Equity in Pooled Investments	2,274	64,793	67,067
Capital Assets			
Land and Land Rights	105,997	—	105,997
Buildings and Improvements	767,762	6,957	774,719
Less Accumulated Depreciation	(314,791)	(572)	(315,363)
Machinery and Equipment	212,133	85,229	297,362
Less Accumulated Depreciation	(116,539)	(64,474)	(181,013)
Construction in Progress	10,880	44,550	55,430
Other Capital Assets, Net	31,254	12,641	43,895
Total Noncurrent Assets	698,970	149,124	848,094
Total Assets	744,765	163,254	908,019
<b>DEFERRED OUTFLOWS OF RESOURCES</b>			
	12,947	45,975	58,922
Total Assets and Deferred Outflows of Resources	\$ 757,712	\$ 209,229	\$ 966,941

**COMBINING STATEMENT OF NET POSITION**  
**INTERNAL SERVICE FUNDS**  
**December 31, 2020**  
**(In Thousands)**

	Finance and Administrative Services	Information Technology	2020
<b>LIABILITIES</b>			
<i><b>Current Liabilities</b></i>			
Accounts Payable	\$ 15,344	\$ 10,771	\$ 26,115
Salaries, Benefits, and Payroll Taxes Payable	1,527	2,684	4,211
Due to Other Funds	—	—	—
Due to Other Governments	21	—	21
Interest Payable	1,380	243	1,623
Taxes Payable	21	60	81
Current Portion of Long-Term Debt General Obligation Bonds Due Within One Year	16,336	3,190	19,526
Claims Payable	517	43	560
Compensated Absences Payable	289	460	749
Other Current Liabilities	—	9,041	9,041
<b>Total Current Liabilities</b>	<b>35,435</b>	<b>26,492</b>	<b>61,927</b>
<i><b>Noncurrent Liabilities</b></i>			
Compensated Absences Payable	5,497	8,738	14,235
Claims Payable	686	56	742
Vendor and Other Deposits Payable	153	—	153
General Obligation Bonds Payable, Net of Amortized Premium, Discount and Other	157,670	22,796	180,466
Bond Interest Payable	—	—	—
Unfunded Other Post Employment Benefits	3,060	3,518	6,578
Net Pension Liability	72,645	112,990	185,635
Other Noncurrent Liabilities	—	—	—
<b>Total Noncurrent Liabilities</b>	<b>239,711</b>	<b>148,098</b>	<b>387,809</b>
<b>Total Liabilities</b>	<b>275,146</b>	<b>174,590</b>	<b>449,736</b>
<b>DEFERRED INFLOWS OF RESOURCES</b>	<b>21,731</b>	<b>14,897</b>	<b>36,628</b>
<b>NET POSITION</b>			
Net Investment in Capital Assets	518,631	62,252	580,883
Unrestricted	(57,796)	(42,510)	(100,306)
<b>Total Net Position</b>	<b>460,835</b>	<b>19,742</b>	<b>480,577</b>
<b>Total Liabilities, Deferred Inflows of Resources, and Net Position</b>	<b>\$ 757,712</b>	<b>\$ 209,229</b>	<b>\$ 966,941</b>

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**COMBINING STATEMENT OF REVENUES, EXPENSES,  
AND CHANGES IN FUND NET POSITION  
INTERNAL SERVICE FUNDS  
For the Year Ended December 31, 2020  
(In Thousands)**

	Finance and Administrative Services	Information Technology	2020
<b>OPERATING REVENUES</b>			
Charges for Services	\$ 68,455	\$ 191,773	\$ 260,228
Rents, Parking, and Concessions	110,478	—	110,478
Total Operating Revenues	178,933	191,773	370,706
<b>OPERATING EXPENSES</b>			
Operations and Maintenance	85,973	209,422	295,395
General and Administrative	31,730	21,886	53,616
City Business and Occupation Taxes	2	—	2
Taxes	4	1	5
Depreciation and Amortization	40,999	12,907	53,906
Total Operating Expenses	158,708	244,216	402,924
Operating Income (Loss)	20,225	(52,443)	(32,218)
<b>NONOPERATING REVENUES (EXPENSES)</b>			
Investment and Interest Income	1,290	2,146	3,436
Interest Expense	(7,473)	(915)	(8,388)
Amortization of Bonds Premiums	614	538	1,152
Amortization of Refunding Loss	96	—	96
Bond Issuance Costs	—	—	—
Gain (Loss) on Sale of Capital Assets	(465)	(95)	(560)
Contributions and Grants	9,519	3,065	12,584
Others, Net	(8,252)	—	(8,252)
Total Nonoperating Revenues (Expenses)	(4,671)	4,739	68
Income (Loss) Before			
Contributions, Grants, and Transfers	15,554	(47,704)	(32,150)
Capital Contributions and Grants	4,390	—	4,390
Transfers In	375	—	375
Transfers Out	(29,003)	—	(29,003)
Change in Net Position	(8,684)	(47,704)	(56,388)
Net Position - Beginning of Year	469,519	67,446	536,965
Prior-Year Adjustment	—	—	—
Net Position - Beginning of Year as Restated	469,519	67,446	536,965
Net Position - End of Year	\$ 460,835	\$ 19,742	\$ 480,577

**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Finance and Administrative Services	Information Technology	2020
<b>CASH FLOWS FROM OPERATING ACTIVITIES</b>			
Cash Received from Customers	\$ 175,081	\$ 206,435	\$ 381,516
Cash Paid to Suppliers	(54,374)	(100,692)	(155,066)
Cash Paid to Employees	(69,175)	(125,144)	(194,319)
Cash Paid for Taxes	(61)	(1)	(62)
Net Cash from Operating Activities	51,471	(19,402)	32,069
<b>CASH FLOWS FROM NONCAPITAL FINANCING ACTIVITIES</b>			
Loans Provided to Other Funds	—	700	700
Operating Grants and Contributions Received	9,519	3,064	12,583
Transfers In	375	—	375
Transfers Out	(29,003)	—	(29,003)
Net Cash from Noncapital Financing Activities	(19,109)	3,764	(15,345)
<b>CASH FLOWS FROM CAPITAL AND RELATED FINANCING ACTIVITIES</b>			
Proceeds from Long-Term Debt	—	9,375	9,375
Principal Payments on Long-Term Debt	(17,464)	(3,980)	(21,444)
Capital Fees and Grants Received	8,138	—	8,138
Capital Expenses and Other Charges Paid	(20,276)	(28,686)	(48,962)
Interest Paid on Long-Term Debt	(7,790)	(825)	(8,615)
Debt Issuance Costs	—	—	—
Proceeds from Sale of Capital Assets	(4,744)	—	(4,744)
Net Cash from Capital and Related Financing Activities	(42,136)	(24,116)	(66,252)
<b>CASH FLOWS FROM INVESTING ACTIVITIES</b>			
Interest and Investment Income (Loss)	1,290	2,146	3,436
Net Increase (Decrease) in Cash and Equity in Pooled Investments	(8,484)	(37,608)	(46,092)
<b>CASH AND EQUITY IN POOLED INVESTMENTS</b>			
Beginning of Year as Restated (a)	45,847	102,401	148,248
End of Year	<u>\$ 37,363</u>	<u>\$ 64,793</u>	<u>\$ 102,156</u>
<b>CASH AT THE END OF THE YEAR CONSISTS OF</b>			
Current Assets Cash and Equity in Pooled Investments	\$ 15,999	\$ —	\$ 15,999
Current Restricted Cash and Equity in Pooled Investments	19,090	64,793	83,883
Noncurrent Restricted Cash and Equity in Pooled Investments	2,274	—	2,274
Total Cash at the End of the Year	<u>\$ 37,363</u>	<u>\$ 64,793</u>	<u>\$ 102,156</u>



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**COMBINING STATEMENT OF CASH FLOWS**  
**INTERNAL SERVICE FUNDS**  
**For the Year Ended December 31, 2020**  
*(In Thousands)*

	Finance and Administrative Services	Information Technology	2020
<b>RECONCILIATION OF OPERATING INCOME (LOSS) TO NET CASH FROM OPERATING ACTIVITIES</b>			
Operating Income (Loss)	\$ 20,225	\$ (52,443)	\$ (32,218)
<b>Adjustments to Reconcile Operating Income (Loss) to Net Cash from Operating Activities</b>			
Depreciation and Amortization	40,999	12,907	53,906
Other Operating Expenses	(5,540)	(20,248)	(25,788)
Nonoperating Revenues and Expenses	—	—	—
Changes in Operating Assets and Liabilities			
Accounts Receivable	(498)	(252)	(750)
Unbilled Receivables	20	—	20
Due from Other Funds	(3,483)	8,168	4,685
Due from Other Governments	108	4	112
Materials and Supplies Inventory	(3,863)	(823)	(4,686)
Accounts Payable	6,283	3,300	9,583
Salaries, Benefits, and Payroll Taxes Payable	(3,444)	(4,936)	(8,380)
Compensated Absences Payable	988	1,497	2,485
Due to Other Funds	—	(8,918)	(8,918)
Due to Other Governments	21	—	21
Claims Payable	24	18	42
Taxes Payable	(55)	23	(32)
Other Assets and Liabilities	(314)	42,301	41,987
Total Adjustments	31,246	33,041	64,287
Net Cash from Operating Activities	<u>\$ 51,471</u>	<u>\$ (19,402)</u>	<u>\$ 32,069</u>
<b>NONCASH INVESTING, CAPITAL, AND FINANCING ACTIVITIES</b>			
In-Kind Capital Contributions	\$ —	\$ —	\$ —
Amortization of Debt Related Costs, Net	710	—	\$ 710

(a) Beginning balance of cash and equity in pooled investments was restated due to certain internal service subfunds combined into general fund as a result of fund conversion in 2018. See Note 17 for more information.

## **Fiduciary Funds**

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COMBINING STATEMENT OF FIDUCIARY NET POSITION  
PENSION (AND OTHER EMPLOYEE BENEFIT) TRUST FUNDS

December 31, 2020

(In Thousands)

	Employees' Retirement
	<u>2020</u>
<b>ASSETS</b>	
Cash and Equity in Pooled Investments	\$ 12,587
Short-Term Investments	174,919
Receivables	
Members	2,917
Employers	3,684
Interest and Dividends	4,113
Sales Proceeds	309,886
Other	<u>—</u>
Total Receivables	320,600
Investments at Fair Value	
Fixed Income	780,094
Equity	2,274,284
Real Estate	331,890
Alternative Investments	<u>49,845</u>
Total Investments at Fair Value	3,436,113
Securities Lending Collateral	4,478
Prepaid Expenses	<u>793</u>
Total Assets	3,949,490
<b>LIABILITIES</b>	
Accounts Payable and Other Liabilities	3,420
Salaries, Benefits, and Payroll Taxes Payable	151
Securities Lending Collateral	4,478
Investment Commitments Payable	<u>299,986</u>
Total Liabilities	<u>308,035</u>
Net Position Restricted for Pensions	<u>\$ 3,641,455</u>

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**COMBINING STATEMENT OF CHANGES  
IN FIDUCIARY NET POSITION  
PENSION (and Other Employee Benefit) TRUST FUNDS  
For the Year Ended December 31, 2020  
(In Thousands)**

	<b>Employees' Retirement</b>
	<b>2020</b>
<b>ADDITIONS</b>	
Contributions	
Employer	\$ 141,418
Plan Member	82,914
Total Contributions	224,332
Investment Income	
From Investment Activities	
Net Appreciation (Depreciation) in Fair Value of Investments	470,803
Interest	15,312
Dividends	18,525
Other Investment Income	11,817
Total Investment Activities Income	516,457
From Securities Lending Activities	
Securities Lending Income	34
Borrower Rebates	51
Total Securities Lending Income	85
Securities Lending Expenses	
Management Fees	21
Total Securities Lending Expenses	21
Net Income from Securities Lending Activities	64
Investment Activity Expenses	12,783
Total Net Investment Income	503,738
Other Income	—
Total Additions	728,070
<b>DEDUCTIONS</b>	
Benefits	214,229
Refund of Contributions	15,029
Administrative Expense	7,221
Other	—
Total Deductions	236,479
Change in Net Position	491,591
Net Position - Beginning of Year	3,149,864
Net Position - End of Year	\$ 3,641,455

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**COMBINING STATEMENT OF NET POSITION**  
**CUSTODIAL FUNDS**  
**For the Year Ended December 31, 2020**  
**(In Thousands)**

	Balance January 1 Restated	Additions	Deductions	Balance December 31
<b>Regulatory Fund</b>				
<b>Assets</b>				
Cash	\$ 2,702	\$ 2,615	\$ 2,092	\$ 3,225
Receivable	\$ 6	\$ 65	\$ 67	\$ 4
Total Assets	<u>\$ 2,708</u>	<u>\$ 2,680</u>	<u>\$ 2,159</u>	<u>\$ 3,229</u>
<b>Liabilities</b>				
Accounts Payable	\$ 11	\$ 1,693	\$ 1,692	\$ 12
Salaries, Benefits, and Payroll Taxes	\$ —	\$ —	\$ —	\$ —
Total Liabilities	<u>\$ 11</u>	<u>\$ 1,693</u>	<u>\$ 1,692</u>	<u>\$ 12</u>
Net Position Restricted for Individuals and Organizations*	\$ 2,697	\$ 987	\$ 467	\$ 3,217
<b>File Local Fund</b>				
<b>Assets</b>				
Cash	\$ (39)	\$ 478	\$ 444	\$ (5)
Receivable	109	438	439	108
Total Assets	<u>\$ 70</u>	<u>\$ 916</u>	<u>\$ 883</u>	<u>\$ 103</u>
<b>Liabilities</b>				
Accounts Payable	\$ 57	\$ 74	\$ 35	\$ 96
Salaries, Benefits, and Payroll Taxes Payable	23	292	308	7
Total Liabilities	<u>\$ 80</u>	<u>\$ 366</u>	<u>\$ 343</u>	<u>\$ 103</u>
Net Position Restricted for Individuals and Organizations*	\$ (10)	\$ 550	\$ 540	\$ —
<b>Custodial Fund</b>				
<b>Assets</b>				
Cash	\$ 5,713	\$ 921	\$ 1,091	\$ 5,543
Receivable	—	—	—	—
Total Assets	<u>\$ 5,713</u>	<u>\$ 921</u>	<u>\$ 1,091</u>	<u>\$ 5,543</u>
<b>Liabilities</b>				
Accounts Payable	\$ —	\$ —	\$ —	\$ —
Salaries, Benefits, and Payroll Taxes Payable	—	—	—	—
Total Liabilities	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>	<u>\$ —</u>
Net Position Restricted for Individuals and Organizations*	\$ 5,713	\$ 921	\$ 1,091	\$ 5,543

As restated, see Note 17.

**COMBINING STATEMENT OF CHANGES IN ASSETS AND LIABILITIES**  
**CUSTODIAL FUNDS**  
**For the Year Ended December 31, 2020**  
**(In Thousands)**

	Balance January 1 Restated	Additions	Deductions	Balance December 31
<b>TOTALS - ALL CUSTODIAL FUNDS</b>				
<b>Assets</b>				
Cash and Equity in Pooled Investments	\$ 8,376	\$ 4,014	\$ 3,627	\$ 8,763
Receivable	115	503	506	112
Total Assets	<u>\$ 8,491</u>	<u>\$ 4,517</u>	<u>\$ 4,133</u>	<u>\$ 8,875</u>
<b>Liabilities</b>				
Accounts Payable	\$ 68	\$ 1,767	\$ 1,727	\$ 108
Salaries, Benefits, and Payroll Taxes Payable	23	292	308	7
Total Liabilities	<u>\$ 91</u>	<u>\$ 2,059</u>	<u>\$ 2,035</u>	<u>\$ 115</u>
Net Position Restricted for Individuals and Organizations*	<u>\$ 8,400</u>	<u>\$ 2,458</u>	<u>\$ 2,098</u>	<u>\$ 8,760</u>

As restated, see Note 17.

G-4

## COMBINING STATEMENT OF CHANGES IN NET POSITION

## CUSTODIAL FUNDS

For the Year Ended December 31, 2020

*(In Thousands)*

	Regulatory Fund	File Local Fund	Custodial Fund	Total
<b>Additions</b>				
Investment Income	\$ 120	\$ 438	\$ —	\$ 558
Other Additions	\$ 867	\$ 112	\$ 921	\$ 1,900
Total Additions	<u>\$ 987</u>	<u>\$ 550</u>	<u>\$ 921</u>	<u>\$ 2,458</u>
<b>Deductions</b>				
Administrative Expenses	\$ —	\$ 427	\$ —	\$ 427
Other Deductions	\$ 467	\$ 113	\$ 1,091	\$ 1,671
Total Deductions	<u>\$ 467</u>	<u>\$ 540</u>	<u>\$ 1,091</u>	<u>\$ 2,098</u>
Net Change	\$ 520	\$ 10	\$ (170)	\$ 360
Net Position Beginning	\$ 2,697	\$ (10)	\$ 5,713	\$ 8,400
Net Position Ending	\$ 3,217	\$ —	\$ 5,543	\$ 8,760

# Statistics

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**STATISTICAL INFORMATION**

The Statistical Section provides financial statement users with additional historical perspective, context, and detail for them to use in evaluating the information contained within the financial statements, notes to the financial statements, and required supplementary information with the goal of providing the user a better understanding of the City's economic condition.

**Financial Trends.** These tables contain information to help the reader understand how the City's financial performance and well-being have changed over time.

- S-1 Net Position by Component
- S-2 Changes in Net Position
- S-3 Fund Balances of Governmental Funds
- S-4 Changes in Fund Balances of Governmental Funds

**Revenue Capacity.** These tables contain information to help the reader assess the City's most significant local revenue sources.

- S-5 Tax Revenues by Source
- S-6 Assessed Value and Estimated Actual Value of Taxable Property
- S-7 Direct and Overlapping Property Tax Rates
- S-8 Principal Property Taxpayers
- S-9 Principal Revenue Sources
- S-10 Property Tax Levies and Collections

**Debt Capacity.** These tables contain information to help the reader assess the affordability of the City's current levels of outstanding debt and the City's ability to issue additional debt in the future.

- S-11 Ratios of Outstanding Debt by Type
- S-12 Ratios of Net General Bonded Debt Outstanding
- S-13 Direct and Overlapping Governmental Activities Debt
- S-14 Legal Debt Margin Information
- S-15 Pledged-Revenue Coverage

**Demographic and Economic Information.** These tables offer demographic and economic indicators to help the reader understand the environment within which the City's financial activities take place.

- S-16 Demographic and Economic Statistics
- S-17 Principal Industries

**Operating Information.** These tables contain service and infrastructure data to help the reader understand how the information in the City's financial report relates to the services the City provides and the activities it performs.

- S-18 Full-Time-Equivalent City Government Employees by Department/Office
- S-19 Operating Indicators by Department/Office
- S-20 Capital Asset Statistics by Department/Office

Table S-1

**NET POSITION BY COMPONENT**  
**Last Ten Fiscal Years**  
*(Accrual Basis of Accounting)*  
*(In Thousands)*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>GOVERNMENTAL ACTIVITIES</b>					
Net Investment in Capital Assets	\$ 3,587,667	\$ 3,502,222	\$ 3,382,301	\$ 3,365,060	\$ 3,269,646
Restricted	983,820	927,952	865,915	694,502	625,046
Unrestricted	<u>(1,246,505)</u>	<u>(1,049,624)</u>	<u>(1,059,864)</u>	<u>(565,925)</u>	<u>(392,023)</u>
Total Governmental Activities Net Position	3,324,982	3,380,550	3,188,352	3,493,637	3,502,669
<b>BUSINESS-TYPE ACTIVITIES</b>					
Net Investment in Capital Assets	2,954,796	2,668,365	2,462,768	2,280,370	2,186,129
Restricted	59,693	60,692	88,151	85,527	59,575
Unrestricted	<u>173,191</u>	<u>183,043</u>	<u>(14,029)</u>	<u>(121,280)</u>	<u>(231,495)</u>
Total Business-Type Activities Net Position	3,187,680	2,912,100	2,536,890	2,244,617	2,014,209
<b>PRIMARY GOVERNMENT</b>					
Net Investment in Capital Assets	6,542,463	6,170,587	5,845,069	5,645,430	5,455,775
Restricted	1,043,513	988,644	954,066	780,029	684,621
Unrestricted	<u>(1,073,314)</u>	<u>(866,581)</u>	<u>(1,073,893)</u>	<u>(687,205)</u>	<u>(623,518)</u>
Total Primary Government Net Position	<u>\$ 6,512,662</u>	<u>\$ 6,292,650</u>	<u>\$ 5,725,242</u>	<u>\$ 5,738,254</u>	<u>\$ 5,516,878</u>
	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
<b>GOVERNMENTAL ACTIVITIES</b>					
Net Investment in Capital Assets	\$ 3,144,486	\$ 3,085,306	\$ 2,880,124	\$ 2,783,738	\$ 2,627,462
Restricted	556,406	448,935	460,885	406,454	419,675
Unrestricted	<u>(379,114)</u>	<u>(16,363)</u>	36,212	<u>(35,593)</u>	<u>(101,021)</u>
Total Governmental Activities Net Position	3,321,778	3,517,878	3,377,221	3,154,599	2,946,116
<b>BUSINESS-TYPE ACTIVITIES</b>					
Net Investment in Capital Assets	1,915,893	1,750,495	1,508,831	1,391,130	1,243,622
Restricted	59,194	58,039	57,404	56,210	81,904
Unrestricted	<u>(153,822)</u>	<u>253,427</u>	<u>274,388</u>	<u>215,405</u>	<u>205,493</u>
Total Business-Type Activities Net Position	1,821,265	2,061,961	1,840,623	1,662,745	1,531,019
<b>PRIMARY GOVERNMENT</b>					
Net Investment in Capital Assets	5,060,379	4,835,801	4,388,955	4,174,868	3,871,084
Restricted	615,600	506,974	518,289	462,664	501,579
Unrestricted	<u>(532,936)</u>	<u>237,064</u>	<u>310,600</u>	<u>179,812</u>	<u>104,472</u>
Total Primary Government Net Position	<u>\$ 5,143,043</u>	<u>\$ 5,579,839</u>	<u>\$ 5,217,844</u>	<u>\$ 4,817,344</u>	<u>\$ 4,477,135</u>

a In 2011, the City recognized its interpretation of GASB Statement No. 34, *Basic Financial Statements - and Management's Discussion and Analysis - for State and Local Governments*, relating to financial statement Net Position classifications was incorrect. A restatement was made for 2010 to allow for comparability to 2011. Restatements were not made to the presentation for years 2009.

Table S-2  
Page 1 of 4

**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**  
**(In Thousands)**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>EXPENSES</b>					
<b>Governmental Activities</b>					
General Government	\$ 346,566	\$ 316,015	\$ 173,424	\$ 222,089	\$ 247,400
Judicial	10,565	30,941	31,666	32,075	32,025
Public Safety	757,770	660,167	678,857	577,738	576,208
Physical Environment	35,341	13,595	12,932	15,539	12,558
Transportation	457,259	332,082	307,433	384,724	271,601
Economic Environment	390,442	265,933	251,711	147,005	175,133
Health and Human Services	137,099	110,814	138,252	119,463	104,687
Culture and Recreation	264,000	271,260	311,875	364,425	330,984
Interest on Long-Term Debt	44,707	44,794	46,915	47,777	42,942
Total Governmental Activities Expenses	2,443,749	2,045,601	1,953,065	1,910,835	1,793,538
<b>Business-Type Activities</b>					
Light	998,887	959,811	891,783	914,785	853,871
Water	246,617	252,550	241,847	235,142	225,678
Drainage and Wastewater	411,851	393,410	379,919	363,682	332,686
Solid Waste	206,634	200,958	201,387	192,062	167,132
Construction & Inspection	77,029	73,102	62,994	72,914	64,248
Downtown Parking Garage	—	—	—	—	5,222
Fiber Leasing	—	—	—	36	8
Total Business-Type Activities Expenses	1,941,018	1,879,831	1,777,930	1,778,621	1,648,845
Total Primary Government Expenses	4,384,767	3,925,432	3,730,995	3,689,456	3,442,383
<b>PROGRAM REVENUES</b>					
<b>Governmental Activities</b>					
Charges for Services					
General Government	91,443	58,056	80,074	119,548	109,478
Judicial	17,006	29,555	27,339	27,555	29,578
Public Safety	36,751	30,815	36,048	28,669	24,472
Physical Environment	3,815	5,020	4,771	10	13
Transportation	46,160	142,151	175,404	77,958	70,878
Economic Environment	94,678	63,100	74,755	53,196	36,464
Health and Human Services	537	1,571	1,006	745	525
Culture and Recreation	39,307	57,771	69,307	82,133	75,832
Operating Grants and Contributions	372,266	179,266	152,736	130,777	134,856
Capital Grants and Contributions	8,262	1,763	15,547	36,161	31,076
Total Governmental Activities Program Revenues	710,225	569,068	636,987	556,752	513,172
<b>Business-Type Activities</b>					
Charges for Services					
Light	1,015,766	1,079,399	991,585	987,812	901,276
Water	278,578	281,008	280,019	262,777	251,244
Drainage and Wastewater	460,295	454,382	416,482	396,283	371,040
Solid Waste	224,052	224,965	203,367	203,038	177,061
Construction & Inspection	78,653	78,743	73,927	72,595	79,246
Downtown Parking Garage	—	—	—	—	5,355
Fiber Leasing	—	—	—	8	8
Operating Grants and Contributions	22,913	7,120	10,616	1,834	4,583
Capital Grants and Contributions	64,030	71,782	90,351	70,020	86,997
Total Business-Type Activities Program Revenues	2,144,287	2,197,399	2,066,347	1,994,367	1,876,810
Total Primary Government Program Revenues	2,854,512	2,766,467	2,703,334	2,551,119	2,389,982
<b>NET (EXPENSE) REVENUE</b>					
Governmental Activities	(1,733,524)	(1,476,533)	(1,316,078)	(1,354,083)	(1,280,367)
Business-Type Activities	203,269	317,568	288,417	215,746	227,965
Total Primary Government Net Expense	(1,530,255)	(1,158,965)	(1,027,661)	(1,138,337)	(1,052,402)

Table S-2  
Page 2 of 4

**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**  
**(In Thousands)**

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
<b>EXPENSES</b>					
<b>Governmental Activities</b>					
General Government	\$ 208,638	\$ 189,034	\$ 161,041	\$ 164,040	\$ 179,498
Judicial	28,477	28,874	33,517	26,121	25,623
Public Safety	531,523	568,843	515,129	475,747	471,205
Physical Environment	4,351	5,853	10,740	6,357	10,697
Transportation	221,443	222,199	165,742	133,511	111,038
Economic Environment	138,878	138,169	125,191	125,917	101,242
Health and Human Services	94,122	76,562	71,256	65,266	71,399
Culture and Recreation	286,395	275,566	267,043	239,003	245,671
Interest on Long-Term Debt	32,694	31,170	26,417	39,998	40,425
Total Governmental Activities Expenses	<u>1,546,521</u>	<u>1,536,270</u>	<u>1,376,076</u>	<u>1,275,960</u>	<u>1,256,798</u>
<b>Business-Type Activities</b>					
Light	837,860	798,161	780,930	731,459	723,665
Water	228,241	221,944	215,600	203,610	198,929
Drainage and Wastewater	316,487	298,633	290,147	272,423	269,224
Solid Waste	173,312	159,501	156,653	150,115	149,157
Planning and Development	64,673	58,304	53,080	46,542	44,087
Downtown Parking Garage	7,401	7,458	8,159	7,701	7,740
Fiber Leasing	35	27	54	—	—
Total Business-Type Activities Expenses	<u>1,628,009</u>	<u>1,544,028</u>	<u>1,504,623</u>	<u>1,411,850</u>	<u>1,392,802</u>
Total Primary Government Expenses	3,174,530	3,080,298	2,880,699	2,687,810	2,649,600
<b>PROGRAM REVENUES</b>					
<b>Governmental Activities</b>					
Charges for Services					
General Government	104,651	91,011	85,923	79,048	73,960
Judicial	30,030	31,256	40,545	33,748	33,048
Public Safety	26,227	25,733	19,245	19,277	18,939
Physical Environment	16	78	47	0	2
Transportation	67,948	101,074	100,830	81,972	64,331
Economic Environment	41,875	35,776	12,250	7,303	7,299
Health and Human Services	64	10	8	—	1,276
Culture and Recreation	70,360	72,873	67,116	53,450	50,273
Operating Grants and Contributions	136,981	123,986	135,407	130,377	136,679
Capital Grants and Contributions	29,358	37,895	42,468	48,092	47,503
Total Governmental Activities Program Revenues	<u>507,510</u>	<u>519,692</u>	<u>503,839</u>	<u>453,267</u>	<u>433,310</u>
<b>Business-Type Activities</b>					
Charges for Services					
Light	880,788	883,149	839,767	797,445	769,316
Water	251,977	242,786	235,114	213,164	194,342
Drainage and Wastewater	359,839	337,882	329,386	297,443	274,553
Solid Waste	174,365	157,495	159,741	156,927	154,159
Planning and Development	65,278	56,743	48,016	40,869	35,087
Downtown Parking Garage	7,885	7,434	7,019	6,588	5,937
Fiber Leasing	12	16	75	—	—
Operating Grants and Contributions	7,088	6,155	7,055	6,749	5,518
Capital Grants and Contributions	60,115	48,129	63,760	48,438	51,522
Total Business-Type Activities Program Revenues	<u>1,807,347</u>	<u>1,739,789</u>	<u>1,689,933</u>	<u>1,567,623</u>	<u>1,490,434</u>
Total Primary Government Program Revenues	2,314,857	2,259,481	2,193,772	2,020,890	1,923,744
<b>NET (EXPENSE) REVENUE</b>					
Governmental Activities	(1,039,011)	(1,016,578)	(872,237)	(822,693)	(823,488)
Business-Type Activities	179,338	195,761	185,310	155,773	97,632
Total Primary Government Net Expense	<u>(859,673)</u>	<u>(820,817)</u>	<u>(686,927)</u>	<u>(666,920)</u>	<u>(725,856)</u>

Table S-2  
Page 3 of 4

**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**  
**(In Thousands)**

	2020	2019	2018	2017	2016
<b>GENERAL REVENUES, SPECIAL ITEM, AND TRANSFERS</b>					
<b><i>Governmental Activities</i></b>					
Taxes					
Property Taxes	\$ 681,235	\$ 640,828	\$ 597,349	\$ 582,622	\$ 542,854
Sales Taxes	287,402	324,392	306,587	280,963	263,285
Business Taxes	479,864	569,680	539,045	516,881	482,850
Excise Taxes	117,845	149,058	106,861	115,674	114,627
Other Taxes and Revenues	36,398	80,542	36,000	22,032	19,009
Penalties and Interest on Delinquent Taxes	—	—	—	—	—
Unrestricted Investment Earnings (Loss)	51,688	1	1,765	18,339	9,080
Gain (Loss) on Sale of Capital Assets	16,107	(44,620)	7,990	7,633	(191)
Transfers	—	—	—	(5,317)	15,469
Total Governmental Activities	<u>1,670,539</u>	<u>1,719,881</u>	<u>1,595,597</u>	<u>1,538,827</u>	<u>1,446,983</u>
<b><i>Business-Type Activities</i></b>					
Unrestricted Investment Earnings	47,295	52,530	28,012	18,046	12,806
Gain on Sale of Capital Assets	1,559	774	753	(83)	48,101
Special Item - Environmental Remediation	(3,065)	(8,902)	(40,700)	(9,619)	(66,187)
Other Taxes	10,894	13,177	17,137	6,321	(15,469)
Total Business-Type Activities	<u>56,683</u>	<u>57,579</u>	<u>5,202</u>	<u>14,665</u>	<u>(20,749)</u>
Total Primary Government	1,727,222	1,777,460	1,600,799	1,553,492	1,426,234
<b>CHANGES IN NET POSITION</b>					
Governmental Activities	(62,985)	243,348	279,519	184,744	166,616
Business-Type Activities	259,952	375,147	293,619	230,411	207,216
Total Primary Government	<u>\$ 196,967</u>	<u>\$ 618,495</u>	<u>\$ 573,138</u>	<u>\$ 415,155</u>	<u>\$ 373,832</u>

Table S-2  
Page 4 of 4

**CHANGES IN NET POSITION**  
**Last Ten Fiscal Years**  
**(Accrual Basis of Accounting)**  
**(In Thousands)**

	2015	2014	2013	2012	2011
<b>GENERAL REVENUES, SPECIAL ITEM, AND TRANSFERS</b>					
<i>Governmental Activities</i>					
Taxes					
Property Taxes	\$ 420,691	\$ 431,458	\$ 423,927	\$ 412,872	\$ 397,288
Sales Taxes	239,189	199,735	181,171	169,681	158,582
Business Taxes	454,086	431,437	408,913	358,931	339,703
Excise Taxes	101,098	65,364	61,524	54,637	35,203
Other Taxes and Revenues	17,733	16,771	11,240	44,352	39,014
Penalties and Interest on Delinquent Taxes	0	4,091	3,596	2,795	3,240
Unrestricted Investment Earnings (Loss)	9,202	11,791	(1,663)	6,458	5,536
Gain (Loss) on Sale of Capital Assets	9,071	1,761	17,012	1,502	14,224
Transfers	(8,931)	(11,512)	(10,861)	(10,095)	(9,373)
Total Governmental Activities	<u>1,242,139</u>	<u>1,150,896</u>	<u>1,094,859</u>	<u>1,041,133</u>	<u>983,417</u>
<i>Business-Type Activities</i>					
Unrestricted Investment Earnings	13,938	16,254	4,204	11,789	11,078
Gain on Sale of Capital Assets	2,767	2,759	1,672	619	924
Special Item - Environmental Remediation	(4,975)	(4,949)	(24,169)	(37,066)	538
Other Taxes	8,931	11,512	10,861	10,095	9,373
Total Business-Type Activities	<u>20,661</u>	<u>25,576</u>	<u>(7,432)</u>	<u>(14,563)</u>	<u>21,913</u>
Total Primary Government	1,262,800	1,176,472	1,087,427	1,026,570	1,005,330
<b>CHANGES IN NET POSITION</b>					
Governmental Activities	203,128	134,318	222,622	218,440	159,929
Business-Type Activities	199,999	221,337	177,878	141,210	119,545
Total Primary Government	<u>\$ 403,127</u>	<u>\$ 355,655</u>	<u>\$ 400,500</u>	<u>\$ 359,650</u>	<u>\$ 279,474</u>

Table S-3

**FUND BALANCES OF GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
*(Modified Accrual Basis of Accounting)*  
*(In Thousands)*

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>GENERAL FUND</b>					
Nonspendable	\$ 65	\$ 74	\$ 93	\$ 350	\$ 401
Restricted	263,769	250,162	215,620	181,950	155,523
Committed	112,000	98,281	88,794	131,386	102,521
Assigned	8,693	20,632	26,391	29,172	28,646
Unassigned	130,071	224,124	152,368	152,225	155,290
Reserved	—	—	—	—	—
Unreserved	—	—	—	—	—
Total General Fund	<u>\$ 514,598</u>	<u>\$ 593,273</u>	<u>\$ 483,266</u>	<u>\$ 495,083</u>	<u>\$ 442,381</u>
<b>ALL OTHER GOVERNMENTAL FUNDS</b>					
Nonspendable	\$ 2,410	\$ 2,790	\$ 2,790	\$ 2,745	\$ 2,740
Restricted	709,443	681,792	682,244	512,551	466,996
Committed	7,373	12,086	57,000	115,265	109,392
Assigned	18,708	15,538	12,915	11,963	9,819
Unassigned	(49,577)	(5,517)	(33,386)	(22,270)	(37,083)
Reserved	—	—	—	—	—
Unreserved, Reported in					
Special Revenue Funds	—	—	—	—	—
Capital Projects Funds	—	—	—	—	—
Permanent Funds	—	—	—	—	—
Total All Other Governmental Funds	<u>\$ 688,357</u>	<u>\$ 706,688</u>	<u>\$ 721,563</u>	<u>\$ 620,254</u>	<u>\$ 551,864</u>
<b>GENERAL FUND</b>					
Nonspendable	\$ 474	\$ 473	\$ 375	\$ 555	\$ 572
Restricted	136,627	99,991	100	82,520	58,917
Committed	116,890	76,493	83	79,508	58,713
Assigned	5,767	5,685	5	6,417	6,808
Unassigned	143,763	134,492	120	105,992	79,765
Reserved	—	—	—	—	0
Unreserved	—	—	—	—	0
Total General Fund	<u>\$ 403,521</u>	<u>\$ 317,134</u>	<u>\$ 683</u>	<u>\$ 274,992</u>	<u>\$ 204,775</u>
<b>ALL OTHER GOVERNMENTAL FUNDS</b>					
Nonspendable	\$ 3,227	\$ 4,224	\$ 3,959	\$ 2,618	\$ 2,714
Restricted	417,732	346,891	359,172	321,884	358,710
Committed	68,947	60,612	49,829	40,248	60,156
Assigned	11,004	9,933	7,661	12,583	8,816
Unassigned	(34,159)	(59,231)	(22,328)	(13,991)	(12,064)
Reserved	—	—	—	—	0
Unreserved, Reported in					
Special Revenue Funds	—	—	—	—	0
Capital Projects Funds	—	—	—	—	—
Permanent Funds	—	—	—	—	—
Total All Other Governmental Funds	<u>\$ 466,751</u>	<u>\$ 362,429</u>	<u>\$ 398,293</u>	<u>\$ 363,342</u>	<u>\$ 418,332</u>

a Beginning in fiscal year 2010, fund balance categories were changed to conform to the requirements of GASB Statement No. 54. Fund balance was not restated to the new categories for prior years.

Table S-4  
Page 1 of 2

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**  
**(In Thousands)**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>REVENUES</b>					
Taxes	\$ 1,601,753	\$ 1,751,579	\$ 1,607,390	\$ 1,517,412	\$ 1,422,194
Licenses and Permits	44,306	50,746	55,697	43,674	41,743
Grants, Shared Revenues, and Contributions	344,046	195,554	157,092	167,609	166,779
Charges for Services	353,106	266,533	304,218	248,711	254,412
Fines and Forfeits	24,786	44,471	45,368	42,971	46,154
Parking Fees and Space Rent	20,380	65,417	70,262	71,407	68,798
Program Income, Interest, and Miscellaneous Revenues	<u>195,119</u>	<u>211,112</u>	<u>155,746</u>	<u>118,248</u>	<u>99,369</u>
Total Revenues	<u>2,583,496</u>	<u>2,585,414</u>	<u>2,395,773</u>	<u>2,210,032</u>	<u>2,099,449</u>
<b>EXPENDITURES</b>					
<b>Current</b>					
General Government	257,625	293,106	330,004	321,623	264,284
Judicial	36,412	35,208	32,892	31,658	31,519
Public Safety	786,851	743,448	690,650	611,690	590,681
Physical Environment	36,914	15,852	13,577	16,130	13,575
Transportation	343,819	368,776	334,625	195,985	227,666
Economic Environment	409,442	297,472	258,243	151,462	179,831
Health and Human Services	155,356	181,255	139,433	120,943	104,209
Culture and Recreation	312,900	319,278	317,667	317,961	305,986
<b>Capital Outlay</b>					
General Government	3,823	9,040	16,442	55,933	29,342
Judicial	—	—	—	—	—
Public Safety	5,055	4,050	1,031	2,764	21,527
Physical Environment	43	—	895	—	—
Transportation	231,124	127,518	111,322	203,447	240,216
Economic Environment	3,032	875	811	110	7
Culture and Recreation	47,041	85,972	62,201	60,586	47,390
<b>Debt Service</b>					
Principal	76,996	57,371	80,576	57,883	53,308
Advance Refunding to Escrow	—	—	—	—	—
Interest	39,347	36,723	48,821	35,551	32,768
Bond Issuance Cost	531	278	397	508	627
Other	—	15	—	—	—
Total Expenditures	<u>2,746,311</u>	<u>2,576,237</u>	<u>2,439,587</u>	<u>2,184,234</u>	<u>2,142,936</u>
Excess (Deficiency) of					
Revenues over Expenditures	(162,812)	9,177	(43,814)	25,798	(43,487)
<b>OTHER FINANCING SOURCES (USES)</b>					
Long-Term Debt Issued	71,805	54,430	49,975	93,880	145,139
Refunding Debt Issued	—	—	—	—	—
Premium on Bonds Issued	14,601	5,633	3,186	10,198	22,177
Capital Leases Issued	—	—	—	—	—
Payment to Refunded Bond Escrow Agent	(51,381)	(15,131)	—	(19,419)	(31,909)
Sales of Capital Assets	16,107	8,862	4,128	7,704	123
Transfers In	102,429	141,911	104,215	501,504	550,752
Transfers Out	<u>(73,801)</u>	<u>(89,728)</u>	<u>(78,011)</u>	<u>(498,724)</u>	<u>(518,825)</u>
Total Other Financing Sources (Uses)	<u>79,760</u>	<u>105,977</u>	<u>83,493</u>	<u>95,143</u>	<u>167,457</u>
Net Change in Fund Balance	<u>\$ (83,052)</u>	<u>\$ 115,154</u>	<u>\$ 39,679</u>	<u>\$ 120,941</u>	<u>\$ 123,970</u>
<b>Debt Service as a Percentage of Noncapital Expenditures</b>	4.57 %	4.03 %	5.98 %	4.87 %	5.93 %

Approximately \$8.6 million of charges for services was reclassified to program income for the year of 2017 to compare to 2018 presentation.



Table S-4  
Page 2 of 2

**CHANGES IN FUND BALANCES OF GOVERNMENTAL FUNDS**  
**Last Ten Fiscal Years**  
**(Modified Accrual Basis of Accounting)**  
**(In Thousands)**

	2015	2014	2013	2012	2011
<b>REVENUES</b>					
Taxes	\$ 1,233,134	\$ 1,044,608	\$ 1,083,499	\$ 1,044,608	\$ 973,181
Licenses and Permits	34,137	25,238	27,135	25,238	22,966
Grants, Shared Revenues, and Contributions	162,132	177,775	184,784	177,775	167,813
Charges for Services	225,056	182,595	200,847	182,595	167,644
Fines and Forfeits	39,008	34,340	41,107	34,340	34,066
Parking Fees and Space Rent	67,444	57,107	62,463	57,107	51,004
Program Income, Interest, and Miscellaneous Revenues	98,215	43,649	45,462	43,649	39,706
<b>Total Revenues</b>	<b>1,859,126</b>	<b>1,565,312</b>	<b>1,645,297</b>	<b>1,565,312</b>	<b>1,456,380</b>
<b>EXPENDITURES</b>					
<b>Current</b>					
General Government	224,721	180,187	191,829	180,187	193,697
Judicial	29,352	26,654	27,642	26,654	25,855
Public Safety	577,106	461,235	494,011	461,235	451,734
Physical Environment	7,314	7,748	11,935	7,748	11,190
Transportation	155,690	92,212	97,676	92,212	90,966
Economic Environment	141,722	128,711	128,644	128,711	106,234
Health and Human Services	96,267	67,103	73,151	67,103	73,100
Culture and Recreation	268,977	216,508	231,694	216,508	211,523
<b>Capital Outlay</b>					
General Government	29,959	10,684	22,220	10,684	13,862
Judicial	—	—	—	—	—
Public Safety	13,097	27,743	21,100	27,743	8,320
Physical Environment	—	—	—	—	—
Transportation	278,151	228,272	234,188	228,272	167,590
Economic Environment	—	69	—	69	—
Culture and Recreation	35,712	55,507	85,690	55,507	50,383
<b>Debt Service</b>					
Principal	50,708	53,523	56,194	53,523	47,909
Advance Refunding to Escrow	—	—	—	—	—
Interest	28,998	25,339	26,206	25,339	26,754
Bond Issuance Cost	1,946	258	822	258	369
Other	—	305	—	305	—
<b>Total Expenditures</b>	<b>1,939,720</b>	<b>1,582,058</b>	<b>1,703,002</b>	<b>1,582,058</b>	<b>1,479,486</b>
Excess (Deficiency) of					
Revenues over Expenditures	(80,594)	(16,746)	(57,705)	(16,746)	(23,106)
<b>OTHER FINANCING SOURCES (USES)</b>					
Long-Term Debt Issued	350,255	108,085	101,115	108,085	79,433
Refunding Debt Issued	—	0	43,945	0	0
Premium on Bonds Issued	40,113	21,140	9,377	21,140	5,181
Capital Leases Issued	—	—	—	—	—
Payment to Refunded Bond Escrow Agent	(155,030)	(91,574)	(44,503)	(91,574)	0
Sales of Capital Assets	19,231	2,282	22,904	2,282	41,161
Transfers In	498,582	334,611	375,772	334,611	292,224
Transfers Out	(501,695)	(342,571)	(381,986)	(342,571)	(297,597)
<b>Total Other Financing Sources (Uses)</b>	<b>251,456</b>	<b>31,973</b>	<b>126,624</b>	<b>31,973</b>	<b>120,402</b>
<b>Net Change in Fund Balance</b>	<b>\$ 170,862</b>	<b>\$ 15,227</b>	<b>\$ 68,919</b>	<b>\$ 15,227</b>	<b>\$ 97,296</b>
<b>Debt Service as a Percentage of</b>					
<b>Noncapital Expenditures</b>	6.26 %	5.91 %	5.28 %	5.28 %	6.72 %

Table S-5

**TAX REVENUES BY SOURCE**  
**Last Ten Fiscal Years**  
*(Modified Accrual Basis of Accounting)*  
*(In Thousands)*

Year	General Property Tax	Retail Sales and Use Tax	Business Tax	Excise Tax	Other Taxes	Total Taxes
2011	\$ 397,439	\$ 158,582	\$ 339,703	\$ 35,203	\$ 42,254	\$ 973,181
2012	420,763	169,681	358,931	54,637	44,352	1,048,364
2013	423,928	181,171	408,913	61,525	11,240	1,086,777
2014	431,458	199,735	431,437	65,364	16,771	1,144,764
2015	420,691	239,189	454,086	101,098	17,733	1,232,797
2016	542,854	263,285	482,850	114,627	19,009	1,422,625
2017	582,622	280,963	516,881	115,674	22,032	1,518,172
2018	597,949	306,587	539,906	139,347	23,601	1,607,390
2019	640,075	324,302	579,312	166,349	33,708	1,743,746
2020	697,753	287,486	479,870	126,087	28,257	1,619,453

Table S-6

**ASSESSED VALUE AND ESTIMATED ACTUAL VALUE**  
**OF TAXABLE PROPERTY**  
**Last Ten Fiscal Years**

Fiscal Year	Assessed and Estimated Actual Value <sup>a</sup> (In Thousands)			Total Direct Tax Rate <sup>c</sup>	Average Annual Growth	Assessed Value Per Capita
	Real Property	Personal Property	Total <sup>b</sup>			
2011	\$ 114,979,131	\$ 5,137,695	\$ 120,116,826	3.061 %	(2.88)%	\$ 196.237
2012	111,723,359	5,073,531	116,796,890	3.276	(2.76)	189.452
2013	111,788,855	5,206,658	116,995,513	3.286	0.17	186.715
2014	122,999,095	5,206,658	128,205,753	3.048	9.58	200.165
2015	139,229,729	5,284,205	144,513,934	2.624	12.72	218.167
2016	157,548,324	5,757,604	163,305,928	3.067	13.00	237.778
2017	180,363,081	5,962,261	186,325,342	2.899	14.10	261.070
2018	208,104,882	6,004,182	214,109,064	2.362	14.91	293.139
2019	238,336,064	6,602,645	244,938,709	2.229	14.40	327.765
2020	250,944,649	7,013,631	257,958,280	2.221	5.32	338.928

<sup>a</sup> Real property has been assessed at 100 percent of estimated actual value.

<sup>b</sup> Source: King County Assessor.

<sup>c</sup> Total Direct Tax Rate includes Total City District Levies of General Fund, Debt Service Funds, & Special Revenue Funds except Seattle Metropolitan Park District 0.20812. See Table S-7 for City of Seattle Direct Rates breakout.

**Table S-7 DIRECT AND OVERLAPPING PROPERTY TAX RATES <sup>a</sup>**  
**Last Ten Fiscal Years**  
*(In Mills or Dollars per Thousand of Assessed Value)*

Year of Levy	City of Seattle				Overlapping					Dollars Levied <sup>c</sup> (\$1,000)	Annual Growth
	General Fund	Special Revenue Funds <sup>d</sup>	Debt Service Funds	City Total <sup>d</sup>	State	County <sup>b</sup>	School	Port of Seattle	Total		
2011	1.875	1.038	0.148	3.061	2.280	1.751	2.342	0.224	9.658	\$1,160,092	3.7 %
2012	1.968	1.161	0.147	3.276	2.422	1.837	2.400	0.230	10.165	1,187,240	2.3
2013	1.902	1.246	0.138	3.286	2.567	1.976	2.447	0.233	10.509	1,229,506	3.6
2014	1.801	1.107	0.140	3.048	2.470	2.008	2.549	0.215	10.290	1,319,452	7.3
2015	1.625	0.868	0.130	2.623	2.285	1.789	2.391	0.189	9.277	1,345,016	1.9
2016	1.468	1.421	0.178	3.067	2.168	1.892	2.188	0.170	9.485	1,554,926	15.6
2017	1.346	1.387	0.166	2.899	2.032	2.013	2.151	0.153	9.248	1,723,142	10.8
2018	1.245	1.208	0.143	2.596	2.918	1.901	2.012	0.135	9.562	2,040,443	18.4
2019	1.126	1.223	0.094	2.443	2.629	1.740	1.350	0.123	8.285	2,024,879	(0.8)
2020	1.117	1.223	0.089	2.429	3.028	1.796	1.857	0.119	9.229	2,370,358	17.1

<sup>a</sup> Source: King County Assessor and City of Seattle Budget Office.

<sup>b</sup> For the purposes of this table the City's share of the Countywide Emergency Medical Service (EMS) levy, Flood Zone levy, and Sound Transit are included in the County's tax levy rate. EMS rate is 0.26500, Flood Zone levy is 0.09199, and Sound Transit is 0.19937 in 2020.

<sup>c</sup> Actual dollars levied may differ slightly from this figure due to certain property tax exemptions for low-income, elderly, and handicapped property owners.

<sup>d</sup> Inclusion of Special Revenue Fund Seattle Metropolitan Park District SMPD 0.20812 increases City Total rate in comparison to Table S-6. SMPD, a separate taxing authority established by voters, fully supports City of Seattle parks programs.

**Table S-8 PRINCIPAL PROPERTY TAXPAYERS <sup>d</sup>**  
**Current Year and Nine Years Ago**

Taxpayer <sup>e</sup>	2020			2011		
	Assessed Valuation <sup>f</sup> (In Millions)	Percentage of Assessed Valuation	Rank	Assessed Valuation <sup>f</sup> (In Millions)	Percentage of Assessed Valuation	Rank
Amazon	\$ 3,252.3	1.24 %	1			
Union Square Limited Partnership	1,170.3	0.45	2	\$ 432.8	0.37 %	2
Ponte Gadea Seattle LLC	858.3	0.33	3			
GC Columbia LLC	832.8	0.32	4	277.3	0.24	5
Acorn Development LLC (Amazon)	748.3	0.29	5			
Altus Group US Inc.	710.4	0.27	6			
1201 Tab Owner LLC	699.2	0.27	7	354.1	0.30	4
FSP-RIC LLC	579.4	0.22	8	188.5	0.16	10
Selig Holdings Co. LLC	578.0	0.22	9	246.6	0.21	7
BPP 1420 Fifth Avenue Owner	575.8	0.22	10			
The Boeing Company				457.3	0.39	1
Qwest Corporation, Inc.				429.2	0.37	3
City Center Associates JV				273.2	0.23	6
Puget Sound Energy-Gas/Electric				202.1	0.17	8
Seattle Sheraton				195.2	0.17	9

<sup>d</sup> Source: King County Assessor.

<sup>e</sup> The above listing includes taxpayers paying real and personal property taxes as property owners. It does not include taxpayers paying leasehold excise taxes based on rental payments for property they lease from other entities.

<sup>f</sup> Assessed valuations for taxes collected in the succeeding year.

Table S-9  
Page 1 of 2

**PRINCIPAL REVENUE SOURCES**  
Current Year and Nine Years Ago  
(In Thousands)

Customer Name	CITY LIGHT <sup>a</sup>					
	2020			2011		
	Amount	Percent of Revenue	Rank	Amount	Percent of Revenue	Rank
University of Washington	\$ 31,069,630	3.35%	1	\$ 21,017,290	3.2%	2
NUCOR	26,667,062	2.88	2	21,113,954	3.22	1
Amazon	19,922,477	2.15	3	—	—	
Boeing	14,375,676	1.55	4	13,931,618	2.12	4
King County b	13,517,387	1.46	5	9,970,433	1.52	6
Sabey Corporation	12,907,550	1.39	6	11,204,864	1.71	5
20001 Sixth LLC	10,342,071	1.12	7	5,098,955	0.78	9
City of Seattle	9,623,450	1.04	8	18,802,754	2.87	3
US Government	8,388,653	0.91	9	—	—	—
Ardagh Glass	6,669,388	0.72	10	—	—	—
Saint Gobain				5,715,328	0.87	8
US Government				6,836,934	1.04	7
Unico Properties/Union Square Ltd				4,471,913	0.68	10
Total Top Ten	<u>\$ 153,483,344</u>	<u>16.57</u>		<u>\$ 118,164,043</u>	<u>18.01</u>	

<sup>a</sup> Seattle City Light billing records.

<sup>b</sup> Revenue for King County included Metro Transit due to the merger of King County and Metro Transit in 2004.

Customer Name	WATER <sup>c</sup>					
	2020			2011		
	Amount	Percent of Revenue	Rank	Amount	Percent of Revenue	Rank
Cascade Water Alliance	\$ 35,763	12.67%	1	\$ 19,318	10.81%	1
Northshore Utility District	6,107	2.16	2	5,093	2.85	2
Highline Water District	5,481	1.94	3	3,456	1.93	5
City of Seattle	4,749	1.68	4	2,632	1.47	6
University of Washington	4,399	1.56	5	2,629	1.47	7
Soos Creek Water and Sewer District	3,609	1.28	6	3,472	1.94	4
Port of Seattle	3,574	1.27	7	1,845	1.03	9
Woodinville Water District	3,472	1.23	8	3,936	2.20	3
Seattle Housing Authority	2,605	0.92	9	—	—	—
King County Water District #20	2,337	0.83	10	2,030	1.14	8
				0	0.00	0
Total Top Ten	<u>\$ 72,096</u>	<u>25.54%</u>		<u>\$ 44,411</u>	<u>24.84%</u>	

<sup>c</sup> Source: Seattle Public Utilities (SPU) billing records.

<sup>d</sup> Using data from the 2009 CAFR.

Table S-9  
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**PRINCIPAL REVENUE SOURCES**  
Current Year and Nine Years Ago  
(In Thousands)

**DRAINAGE AND WASTEWATER <sup>a</sup>**

Customer Name	2020			2011		
	Amount	Percent of Revenue	Rank	Amount	Percent of Revenue	Rank
City of Seattle	\$ 12,580	3.09%	1	\$ 5,667	2.27%	2
University of Washington	10,914	2.68	2	6,378	2.55	1
Seattle Housing Authority	6,141	1.51	3	2,648	1.06	4
King County	3,895	0.96	4	1,487	0.59	6
Seattle Public Schools	3,695	0.91	5	1,822	0.73	5
Equity Residential Prop.	2,534	0.62	6	—	—	—
Marriott International Inc.	2,454	0.60	7	—	—	—
BNSF Railway	2,376	0.58	8	—	—	—
US Federal Government	2,199	0.54	9	—	—	—
Port of Seattle	1,612	0.40	10	—	—	—
Harborview Medical Center				830	0.32	7
Swedish Medical Center				741	0.31	8
VA Medical Center					0.27	9
Total Top Ten	<u>\$ 48,400</u>	<u>11.89%</u>		<u>\$ 19,573</u>	<u>8.10%</u>	

a Source: Seattle Public Utilities (SPU) billing records.

b Using data from the 2009 CAFR.

**SOLID WASTE <sup>c</sup>**

Customer Name	2020			2011		
	Amount	Percent of Revenue	Rank	Amount	Percent of Revenue	Rank
City of Seattle	\$ 0	0.55%	1	\$ 932	0.73%	1
Starbucks	898	0.44	2	—	—	—
Goodwill Industries	842	0.41	3	544	0.43	3
Swedish Medical Group	745	0.36	4	543	0.43	4
Fred Meyer/QFC	659	0.32	5	—	—	—
Pike Place Market	536	0.26	6	458	0.36	6
King County	516	0.25	7	—	—	—
Seattle Pacific University	489	0.24	8	—	—	—
Seattle Housing Authority	484	0.24	9	—	—	—
Safeway	463	0.23	10	—	—	—
University of Washington				461	0.36	5
Value Village				414	0.32	7
Harborview Medical Center				409	0.32	8
				0	0.00	0
				0	0.00	0
Total Top Ten	<u>\$ 5,632</u>	<u>3.30%</u>		<u>\$ 3,761</u>	<u>2.95%</u>	

c Source: Seattle Public Utilities (SPU) billing records.

d Using data from the 2009 CAFR.

Table S-10

PROPERTY TAX LEVIES AND COLLECTIONS

Last Ten Fiscal Years

(In Thousands)

Fiscal Year	Original Levy	Adjusted Levy <sup>a</sup>	Collected within the Fiscal Year of the Levy		Subsequent Adjustments to Date	Net Levy to Date	Subsequent Collections	Total Collections to Date	
			Amount	Percentage of Adjusted Levy				Amount	Percentage of Net Levy
2011	\$401,332	\$399,082	\$392,545	98.36 %	\$(161)	\$398,921	\$6,448	\$398,993	100.00 %
2012	417,706	415,721	408,920	98.36	(74)	415,647	6,769	415,688	100.00
2013	419,471	418,268	411,963	98.49	(9)	418,259	6,330	418,294	100.00
2014	433,747	432,690	426,568	98.59	64	432,754	5,677	432,245	99.88
2015	422,712	421,443	416,062	98.72	95	421,538	5,492	421,553	100.00
2016	498,950	496,251	490,200	98.78	193	496,444	6,268	496,468	100.00
2017	535,789	533,119	526,236	98.71	(306)	532,813	6,400	532,636	99.97
2018	555,090	551,977	545,540	98.83	210	552,187	5,913	551,453	99.87
2019	597,158	592,637	585,964	98.87	271	592,908	11,130	597,095	100.00
2020	638,326	635,874	626,054	98.46	—	635,874	—	626,054	98.46

<sup>a</sup> Source King County Treasurer's Office.

Table S-11

**RATIOS OF OUTSTANDING DEBT BY TYPE**  
**Last Ten Fiscal Years**  
*(In Thousands, except Per Capita)*

Governmental Activities							
Fiscal Year	General Obligation Bonds	Premiums, Discounts, and Other Adjustments	Net General Obligation Bonds	Special Assessment Bonds	Notes and Contracts	Capital Leases	
2011	822,110	38,185	860,295	14,305	14,662		10
2012	772,950	56,070	829,020	13,005	18,748		6
2013	809,060	53,919	862,979	13,005	16,631		2
2014	816,060	55,218	871,278	10,395	14,580		105
2015	965,310	81,337	1,046,647	8,825	12,668		151
2016	1,008,895	91,032	1,099,927	7,505	10,945		158
2017	1,012,535	82,416	1,094,951	6,075	9,425		105
2018	977,470	76,649	1,054,119	4,975	8,070		35
2019	943,880	71,547	1,015,427	3,760	6,795		10
2020	894,090	78,861	972,951	2,545	10,283		44
Business-Type Activities							
Revenue Bonds							
Fiscal Year	General Obligation Bonds	Light and Power Bonds	Water Bonds	Drainage and Wastewater Bonds	Solid Waste Bonds	Premiums, Discounts, and Other Adjustments	Net General Obligation Bonds and Revenue Bonds
2011	60,846	1,680,095	977,160	486,610	122,165	126,463	3,453,339
2012	59,589	1,778,600	919,640	540,495	119,205	221,756	3,639,285
2013	58,327	1,863,325	887,010	525,280	115,875	215,007	3,664,824
2014	56,470	1,903,845	853,465	618,895	166,875	249,395	3,848,945
2015	53,520	2,070,780	851,565	600,680	197,810	281,073	4,055,428
2016	—	2,118,085	809,950	673,920	207,545	331,600	4,141,100
2017	—	2,345,490	858,215	821,255	201,000	397,914	4,623,874
2018	—	2,491,550	817,195	796,030	194,225	390,995	4,689,995
2019	—	2,567,110	774,115	769,605	187,105	427,430	4,725,365
2020	—	2,553,505	728,490	742,030	180,060	439,586	4,643,671
Business-Type Activities				Primary Government			
Fiscal Year	Notes and Contracts	Total	Percentage of Personal Income <sup>A</sup>	Debt Per Capita	Total Personal Income <sup>A</sup>		
2011	36,222	4,378,833	14.60%	7,274	29,987,391		
2012	34,753	4,534,817	12.04%	7,450	37,652,394		
2013	35,606	4,593,047	11.42%	7,504	40,204,185		
2014	33,889	4,779,192	11.94%	7,752	40,019,009		
2015	38,907	5,162,626	11.84%	8,239	43,597,181		
2016	40,133	5,299,768	11.06%	8,274	47,929,025		
2017	77,026	5,811,456	10.85%	8,773	53,583,169		
2018	76,256	5,833,450	10.70%	8,494	54,502,448		
2019	71,843	5,823,200	9.98%	8,159	58,343,953		
2020	80,832	5,710,326	N/A	7,503	N/A		

A Personal income data is not available for 2020.

Table S-12

**RATIOS OF NET GENERAL BONDED DEBT OUTSTANDING  
Last Ten Fiscal Years**

Governmental Activities						
Fiscal Year	General Bonded Debt Outstanding (In Thousands)	Externally Restricted Fund Balance (In Thousands)	Net General Bonded Debt Outstanding (In Thousands)	Percentage of Actual Taxable Value of Property <sup>A</sup>	Per Capita	
2011	822,110	9,653	850,642	0.73 %	1,390	
2012	772,950	9,719	819,301	0.70	1,329	
2013	809,060	9,775	853,204	0.67	1,362	
2014	816,060	10,131	861,147	0.59	1,344	
2015	965,310	10,672	1,035,975	0.63	1,564	
2016	1,008,895	10,511	1,089,416	0.58	1,586	
2017	1,012,535	10,392	1,084,559	0.51	1,520	
2018	977,470	10,778	1,043,341	0.43	1,428	
2019	943,880	10,949	1,015,427	0.39	1,359	
2020	894,090	10,569	962,382	0.37	1,264	
Business-Type Activities						
Fiscal Year	General Bonded Debt Outstanding <sup>B</sup> (In Thousands)	Premiums, Discounts, and Other Adjustments (In Thousands)	Net General Bonded Debt Outstanding (In Thousands)	Percentage of Actual Taxable Value of Property <sup>A</sup>	Per Capita	
2011	60,846	3,366	64,212	0.05 %	105	
2012	59,589	3,168	62,757	0.05	102	
2013	58,327	2,970	61,297	0.05	98	
2014	56,470	2,772	59,242	0.04	92	
2015	53,520	2,574	56,094	0.03	85	
2016	—	—	—	0.00	—	
2017	—	—	—	0.00	—	
2018	—	—	—	0.00	—	
2019	—	—	—	0.00	—	
2020	—	—	—	—	—	
Business-Type Activities						
Fiscal Year	Annual Debt Service Payments (In Thousands)	Net Operating Income <sup>C</sup> (In Thousands)	Percentage of Debt Service to Net Operating Income			
2011	4,520	3,282	137.72 %			
2012	4,438	3,866	114.80			
2013	4,337	3,863	112.27			
2014	4,796	4,634	103.50			
2015	5,773	4,843	119.20			
2016	2,007	3,337	60.14			
2017	—	—	#DIV/0!			
2018	—	—	#DIV/0!			
2019	—	—	—			
2020	—	—	—			
Primary Government						
Fiscal Year	General Bonded Debt Outstanding <sup>B</sup> (In Thousands)	Externally Restricted Fund Balance (In Thousands)	Net General Bonded Debt Outstanding (In Thousands)			
2011	924,507	9,653	914,854			
2012	891,777	9,719	882,058			
2013	924,276	9,775	914,501			
2014	930,520	10,131	920,389			
2015	1,102,741	10,672	1,092,069			
2016	1,099,927	10,511	1,089,416			
2017	1,094,951	10,392	1,084,559			
2018	1,054,119	10,778	1,043,341			
2019	1,026,376	10,949	1,015,427			
2020	972,951	10,569	962,382			

<sup>a</sup> Starting in 2011, estimated actual value of taxable property in the succeeding year is used for calculation.

<sup>b</sup> General obligation bond debt service for the Downtown Parking Garage was being paid for by user fee revenues derived from the garage. The ultimate recourse for the payment of these bonds was with the City's General Fund, but this ended with the sale of the Parking Garage in 2016.

<sup>c</sup> Excludes amortization.



Table S-13

**DIRECT AND OVERLAPPING  
GOVERNMENTAL ACTIVITIES DEBT  
December 31, 2020**

Governmental Unit	Net Debt Outstanding (In Thousands)	Percentage Applicable to Seattle <sup>A</sup>	Amount Applicable to Seattle (In Thousands)
<b>Debt Repaid with Property Taxes</b>			
King County <sup>B</sup>	684,499	40.15 %	274,826
Port of Seattle	311,175	40.15	124,937
Seattle School District No. 001	17,962	99.56	17,883
Highline School District No. 401	395,099	0.00	—
Subtotal Overlapping Debt	1,408,735		417,646
City of Seattle Direct Debt	985,823	100.00	985,823
<b>Total Direct and Overlapping Debt</b>	<b>\$ 2,394,558</b>		<b>\$ 1,403,469</b>

<sup>A</sup> Percentage rates were provided by King County, except for City of Seattle, and were determined by the ratio of assessed valuation of property in the overlapping unit subject to taxation in the reporting unit to the total value of property subject to taxation in the overlapping unit.

<sup>B</sup> Excludes proprietary fund debt, public facilities debt financed from special taxes, and hotel and motel tax-financed debt.

Table S-14

LEGAL DEBT MARGIN INFORMATION

	General Capacity A		Special Purpose Capacity A		Total Capacity
	Councilmanic (1.5% of Assessed Value)	Voter-Approved (2.5% of Assessed Value)	Open Spaces and Parks (2.5% of Assessed Value)	Utility Purposes (2.5% of Assessed Value)	
<b>Latest Certified Assessed Value \$257,958,280,787<sup>B</sup></b>					
2.50% of Assessed Value	\$ —	\$ 6,448,957,020	\$ 6,448,957,020	\$ 6,448,957,020	\$ 19,346,871,060
1.50% of Assessed Value	3,869,374,212	(3,869,374,212)	—	—	—
	3,869,374,212	2,579,582,808	6,448,957,020	6,448,957,020	19,346,871,060
Statutory Debt Limit Less Debt Outstanding <sup>C</sup>					
Bonds	(642,920,000)	(251,170,000)	—	—	(894,090,000)
Guarantee on PDA Bonds <sup>D</sup>		—	—	—	(34,325,000)
Public Works Trust Fund Loans <sup>E</sup>		—	—	—	(10,282,886)
Compensated Absences <sup>F</sup>	(88,498,646)	—	—	—	(88,498,646)
Total Debt Outstanding	(776,026,532)	(251,170,000)	—	—	(1,027,196,532)
Add:					
Available Net Position In Redemption Funds <sup>G</sup>	10,806,878	345,058			11,151,936
Compensated Absences for Sick Leave <sup>F</sup>	12,173,395	—			12,173,395
Net Debt Outstanding	(753,046,259)	(250,824,942)	—	—	(1,003,871,201)
<b>LEGAL DEBT MARGIN</b>	<b>\$ 3,116,327,953</b>	<b>\$ 2,328,757,866</b>	<b>\$ 6,448,957,020</b>	<b>\$ 6,448,957,020</b>	<b>\$ 18,342,999,859</b>

Fiscal Year	Debt Limit	Total Net Debt Applicable to Limit	Legal Debt Margin	Percentage of Net Debt to Debt Limit
2011	\$ 8,812,740,984	\$ 1,019,769,381	\$ 7,792,971,603	11.57 %
2012	8,826,489,180	986,832,122	7,839,657,058	11.18
2013	9,661,067,622	1,010,440,022	8,650,627,600	10.46
2014	10,881,878,356	1,011,446,510	9,870,431,846	9.29
2015	12,294,324,646	1,150,053,778	11,144,270,868	9.35
2016	13,974,400,710	1,127,451,915	12,846,948,795	8.07
2017	16,058,179,816	1,127,407,620	14,930,772,196	7.02
2018	16,058,179,816	1,082,362,532	14,975,817,284	6.74
2019	18,370,403,198	1,036,884,952	17,333,518,246	5.64
2020	19,346,871,060	1,003,871,201	18,342,999,859	5.19

- A Legal debt limits are established by the state constitution and by statutes, including RCW 39.36.020 and 35.42.200. The prescribed limits prohibit the City's debt from exceeding 1.5 percent of assessed value of taxable property without a vote of the people, and a total of 2.5 percent (statutory) and 5.0 percent (constitutional) of assessed value of taxable property for general municipal purposes with a vote of the people.
- B RCW 39.36.015 allows incorporated cities to use the "last assessment for city purposes." This assessment was issued as of March 25, 2020 for taxes payable in 2020.
- C State law and the State Auditor's Office require that the liabilities for warrants outstanding and other miscellaneous obligations of the General Fund, other tax-supported funds, and internal service funds be included as debt in calculating the legal debt margin, except when cash, investments, and other cash-equivalent assets in any of these individual funds exceed current liabilities.
- D The City guarantees Public Development Authority bonds which create contingent obligations. Currently the City is contingently liable on debt issued by the Museum Development Authority and the Seattle Indian Service Commission.
- E Includes City Obligations to repay loans from the Washington State Public Works Assistance Account despite accounting procedures prescribed by the State Auditor that currently do not include amounts loaned by the State and federal governments in calculating debt capacity. However, the City's bond counsel does include State and federal loans to the City, including Public Works Assistance Account indebtedness, as within the applicable statutory and constitutional debt limits.
- F The State Auditor requires that the liability for compensated absences, to the extent that it is a certain obligation of a determined amount or employee vested, be included as debt in calculating the legal debt margin. All compensated absences except the sick leave estimate meet this criterion. The City's bond counsel does include compensated absences as debt for the purpose of calculating the City's debt capacity.
- G Does not include available net position in the Local Improvement Guaranty Fund, Interfund Notes Payable Fund, and Local Improvement District No. 6750 Fund because special assessment bonds related to them, if any, are not included in the computation of legal debt margin.

Table S-15

**PLEGDED-REVENUE COVERAGE**  
**Last Ten Fiscal Years**  
*(In Thousands)*

CITY LIGHT PARITY AND JUNIOR LIEN BONDS <sup>a</sup>									
Fiscal Year	Utility Service Charges	Less Operating Expenses	Adjustments to Operating Revenue	Net Available Revenue	Junior Lien Bonds		Parity Bonds		Coverage
					Interest	Principal	Interest	Principal	
2011	754,391	484,529	—	269,862	—	—	85,038	61,650	1.84
2012	795,238	489,098	—	306,140	—	—	80,129	88,995	1.81
2013	833,834	514,269	—	319,565	—	—	80,960	91,840	1.85
2014	872,836	531,464	—	341,372	—	—	85,086	99,670	1.85
2015	873,650	567,058	—	306,592	250	—	84,408	104,915	1.62
2016	903,175	795,766	224,519	331,928	1,038	—	88,060	107,450	1.69
2017	989,710	852,469	239,552	376,793	2,479	—	875,775	111,230	0.38
2018	991,614	823,238	220,032	388,408	3,986	1,260	90,206	116,975	0.00
2019	1,079,424	873,269	256,501	462,656	3,679	2,870	97,696	116,540	2.10
2020	1,015,766	880,318	250,887	386,335	2,012	2,480	98,443	120,065	1.73

WATER <sup>b</sup>									
Fiscal Year	Utility Service Charges	Less Operating Expenses	Net Available Revenue	Debt Service		Coverage			
				Interest	Principal				
2011	194,573	78,141	116,432	49,412	29,140	1.48			
2012	213,474	78,339	135,135	47,245	31,425	1.72			
2013	235,594	89,291	146,303	44,793	32,630	1.89			
2014	242,947	94,500	148,447	43,369	33,545	1.93			
2015	251,977	97,937	154,040	45,343	37,330	1.86			
2016	251,364	106,063	145,301	40,348	41,615	1.77			
2017	262,896	108,333	154,563	40,479	39,345	1.94			
2018	282,286	98,459	183,827	40,276	41,020	2.26			
2019	281,008	113,901	167,107	38,260	43,080	2.05			
2020	278,578	113,342	165,236	36,100	45,625	2.02			

DRAINAGE AND WASTEWATER <sup>c</sup>									
Fiscal Year	Utility Service Charges	Less Operating Expenses	Net Available Revenue	Debt Service		Coverage			
				Interest	Principal				
2011	278,957	196,454	82,503	12,129	17,379	2.80			
2012	304,002	199,592	104,410	18,017	12,472	3.42			
2013	333,760	213,918	119,842	18,113	12,011	3.98			
2014	342,000	216,415	125,585	26,466	15,825	2.97			
2015	363,779	230,290	133,489	29,156	18,215	2.82			
2016	375,041	246,488	128,553	28,561	19,080	2.70			
2017	400,284	259,173	141,111	30,934	21,570	2.69			
2018	419,876	258,852	161,024	36,901	25,225	2.59			
2019	454,382	268,650	185,732	35,581	26,425	3.00			
2020	460,295	280,362	179,933	34,274	27,575	2.91			

SOLID WASTE <sup>d</sup>									
Fiscal Year	Utility Service Charges	Less Operating Expenses	Net Available Revenue	Debt Service		Coverage			
				Interest	Principal				
2011	154,200	121,558	32,642	3,773	2,075	5.58			
2012	156,927	121,980	34,947	6,079	2,960	3.87			
2013	159,742	125,991	33,751	5,708	3,330	3.73			
2014	157,498	122,948	34,550	6,976	3,495	3.30			
2015	174,788	131,138	43,650	7,732	4,895	3.46			
2016	183,666	139,731	43,935	9,448	5,750	2.89			
2017	209,644	146,641	63,003	9,419	6,545	3.95			
2018	205,634	150,595	55,039	9,103	6,775	3.47			
2019	224,965	150,737	74,228	8,757	7,120	4.68			
2020	224,052	156,616	67,436	8,405	7,045	4.36			

- a Debt coverage ratios prior to 2005 were based on debt service amounts on parity bonds only; beginning in 2005 the debt service for Junior Lien bonds was included. In 2008, all Junior Lien bonds were redeemed. Starting in 2009, calculation of debt coverage ratios was based again on debt service amounts on parity bonds. Operating expenses do not include interest, depreciation, or amortization expenses, except in 2002, 2003, and 2004 when the effect of \$100 million amortization of deferred power costs were also considered in the calculation of coverage ratio.
- b Operating expenses do not include City public utility taxes, depreciation and amortization, interest paid on revenue bonds, and drawdowns on the Bonneville Power Administration account. Coverage ratio was calculated based on the annual debt service requirement on senior lien bonds only.
- c Debt service coverage ratio was based on average annual debt service. Interest and principal shown were calculated to match the requirements of bond covenants. Operating expenses do not include City utility taxes, depreciation and amortization, interest, and claims.
- d Operating expenses do not include city public utility taxes, depreciation and amortization, interest paid on revenue bonds, amortization of debt expenses and loss, capitalized interest, and amortization of landfill and postclosure costs.

Table S-16

**DEMOGRAPHIC AND ECONOMIC STATISTICS**  
**Last Ten Fiscal Years**

Year	Population <sup>a</sup>		Total Personal Income <sup>b</sup> (In Thousands)		Per Capita Income <sup>b</sup>		King County Average Annual Unemployment Rate <sup>d</sup>
	King County	Seattle	King County	Metropolitan Division <sup>c</sup>	King County	Metropolitan Division <sup>c</sup>	
2011	1,942,600	612,100	\$ 120,055,100	\$ 149,402,380	\$ 61,801	\$ 51,370	8.8%
2012	1,957,000	616,500	132,840,302	164,223,321	67,880	53,931	8.1
2013	1,981,900	626,600	135,079,092	167,113,851	68,156	52,627	6.8
2014	2,017,250	640,500	143,260,986	177,417,334	71,018	55,190	8.1
2015	2,052,800	662,400	153,554,091	190,187,027	74,802	62,481	5.0
2016	2,105,100	686,800	166,006,277	205,002,309	78,859	65,817	4.1
2017	2,153,700	713,700	182,495,475	224,504,700	84,736	69,786	3.9
2018	2,190,200	730,400	201,962,200	248,656,193	92,212	75,078	3.7
2019	2,226,300	747,300	213,956,690	262,236,521	96,104	85,284	3.7
2020	2,260,800	761,100	NA	NA	NA	NA	7.3

a As of April 1. Source: Washington State Office of Financial Management, "2019 Population Cities, Towns and Counties" estimates only.

b Source: U. S. Bureau of Economic Analysis. 2018 Personal Income not yet available.

c Source: U. S. Bureau of Economic Analysis includes Seattle, Tacoma, and Bellevue.

d Source: Washington State Employment Security Department, January 28, 2020

Table S-17

**PRINCIPAL INDUSTRIES <sup>ab</sup>**  
**Current Year and Nine Years Ago**

Industry	2018			2009 <sup>c</sup>		
	Number of Employees	Percentage of Employment	Rank	Number of Employees	Percentage of Employment	Rank
Professional and Business Services	238,500	16.2 %	1	176,800	15.4 %	1
Educational and health services	189,600	12.9	2	152,800	13.3	3
Government (federal, state and local)	175,700	12.0	3	167,000	14.5	2
Retail Trade	162,300	11.1	4	105,900	9.2	5
Leisure and Hospitality	147,900	10.1	5	108,700	9.5	4
Information	121,200	8.3	6	79,400	6.9	7
Manufacturing	106,400	7.2	7	98,300	8.6	6
Construction	79,900	5.4	8	49,700	4.3	10
Financial Activities	75,200	5.1	9	68,700	6.0	8
Wholesale Trade	64,100	4.4	10	58,000	5.0	9
Total Top Ten Industries	<u>1,360,800</u>	<u>92.7 %</u>		<u>1,065,300</u>	<u>92.7 %</u>	

<sup>a</sup> Source: Washington Employment Security Department Labor Market and Economic Analysis.

<sup>b</sup> Data is provided for King County, which includes the Seattle Metropolitan Area

<sup>c</sup> Industry categories for the historical comparison have been updated to match the categories currently used by the Washington Employment Security Department Labor Market and Economic Analysis and are provided by them.

Table S-18  
Page 1 of 2

**FULL-TIME-EQUIVALENT<sup>a</sup>**  
**CITY GOVERNMENT EMPLOYEES**  
**BY DEPARTMENT/OFFICE**  
**Last Ten Fiscal Years**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>PUBLIC SAFETY</b>					
Community Police Commission	9.00	9.00	9.00	4.00	4.00
Fire	1,168.55	1,167.05	1,158.55	1,155.55	1,167.55
Firemen's Pension Board	4.00	4.00	4.00	4.00	4.00
Law	206.10	196.10	191.60	183.60	177.10
Municipal Court	215.10	215.10	215.10	213.10	214.10
Police	2,187.35	2,172.35	2,156.85	2,095.35	2,033.35
Police Relief and Pension Board	3.00	3.00	3.00	3.00	3.00
Public Safety	—	—	—	—	—
<b>ARTS, CULTURE, AND RECREATION</b>					
Arts and Cultural Affairs	39.09	35.09	34.59	31.09	29.09
Library	556.10	556.10	556.10	556.10	556.10
Parks and Recreation	939.68	927.40	922.24	913.01	916.68
Seattle Center	225.23	228.73	242.73	241.73	241.13
<b>HEALTH AND HUMAN SERVICES</b>					
Human Services	385.75	382.25	365.75	328.00	331.60
Educational and Developmental Services Levy	—	—	—	—	—
Department of Education and Early Learning	110.50	98.00	75.00	58.50	54.00
<b>NEIGHBORHOODS AND DEVELOPMENT</b>					
Economic Development	37.00	35.50	35.50	35.50	31.00
Housing	46.00	45.00	44.50	42.50	43.50
Neighborhoods	65.00	49.50	53.50	53.00	47.00
Neighborhood Matching Subfund	9.00	9.00	9.00	9.00	8.00
Seattle Department of Construction and Inspections <sup>e</sup>	428.50	412.00	406.00	405.30	404.30
Office of Planning and Community Development	45.00	44.00	45.50	46.50	45.00
<b>UTILITIES AND TRANSPORTATION</b>					
City Light	1,792.80	1,791.30	1,816.80	1,779.80	1,868.30
Seattle Public Utilities	1,433.30	1,414.55	1,398.55	1,359.05	1,460.05
Transportation	958.00	931.50	918.50	885.50	844.00
<b>ADMINISTRATION</b>					
City Auditor	10.00	10.00	10.00	9.50	9.50
City Budget	36.00	36.00	40.50	35.00	35.00
Civil Rights	35.00	31.00	28.00	27.25	34.25
Civil Service Commission	2.00	2.00	2.60	2.60	2.60
Employees' Retirement System	23.00	23.00	21.00	21.00	20.00
Ethics and Elections Commission	7.40	5.90	5.90	5.90	4.90
Finance and Administrative Services <sup>b</sup>	610.00	589.50	625.00	625.00	641.50
Hearing Examiner	5.00	4.63	4.63	4.63	4.63
Immigrant and Refugee Affairs	9.50	9.50	9.00	9.50	9.50
Information Technology	701.10	680.60	667.60	659.60	205.00
Intergovernmental Relations	10.00	10.00	10.50	10.50	10.50
Legislative	100.50	100.50	99.00	99.00	90.00
Mayor	39.50	37.50	37.50	44.00	44.00
Department of Human Resources <sup>d</sup>	160.50	154.00	158.50	158.75	148.25
Office of the Employee Ombud	5.00	3.00	—	—	—
Office of Inspector General <sup>f</sup>	13.00	4.00	—	—	—
Office of Labor Standard	28.00	23.00	—	—	—
Sustainability and Environment	29.50	26.50	26.50	19.50	17.25
<b>Total Full-Time Equivalents</b>	<u>12,689.05</u>	<u>12,477.15</u>	<u>12,408.59</u>	<u>12,134.91</u>	<u>11,759.73</u>

<sup>a</sup> Source - City of Seattle Adopted Budget.

<sup>b</sup> Department of Executive Administration, Department of Finance, and Fleets and Facilities Department were merged and created the Department of Finance and Administrative Services in 2010

<sup>c</sup> The Office of the Employee Ombud was created for 2019.

<sup>d</sup> Personnel was renamed the Seattle Department of Human Resources in 2014.

<sup>e</sup> The 2016 Adopted Budget renamed the Department of Planning and Development to the Department of Construction and Inspections. Planning staff and functions were transferred to a new Office of Planning and Community Development and additional staff were added.

<sup>f</sup> The Office of the Inspector General for Public Safety was established by ordinance in 2017 and first budgeted in 2018.

**Table S-18**  
**Page 2 of 2**

**FULL-TIME-EQUIVALENT<sup>a</sup>**  
**CITY GOVERNMENT EMPLOYEES**  
**BY DEPARTMENT/OFFICE**  
**Last Ten Fiscal Years**

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
<b>PUBLIC SAFETY</b>					
Community Police Commission	4.00	3.00	—	—	—
Fire	1,162.55	1,151.55	1,150.55	1,152.55	1,151.55
Firemen's Pension Board	4.00	4.00	4.00	4.00	4.00
Law	173.60	169.60	169.60	159.10	160.60
Municipal Court	213.60	213.10	212.60	214.10	214.10
Police	2,018.35	1,999.35	1,947.35	1,930.85	1,934.85
Police Relief and Pension Board	3.00	3.00	3.00	3.00	3.00
Public Safety	—	—	—	—	1.00
<b>ARTS, CULTURE, AND RECREATION</b>					
Arts and Cultural Affairs	31.59	30.84	28.09	19.85	20.60
Library	558.40	558.40	558.40	509.00	503.20
Parks and Recreation	908.35	888.45	853.57	863.09	890.89
Seattle Center	241.13	242.66	241.62	245.12	245.12
<b>HEALTH AND HUMAN SERVICES</b>					
Human Services	327.60	344.60	341.35	316.10	322.60
Educational and Developmental Services Levy	—	9.00	9.00	9.00	—
Department of Education and Early Learning	52.50	—	—	—	—
<b>NEIGHBORHOODS AND DEVELOPMENT</b>					
Economic Development	27.50	25.50	22.50	24.00	22.00
Housing	43.50	37.00	37.50	37.50	38.50
Neighborhoods	40.00	46.00	42.50	40.50	74.75
Neighborhood Matching Subfund	8.00	7.00	6.00	6.00	—
Seattle Department of Construction and Inspections <sup>e</sup>	417.50	406.00	397.25	393.26	398.01
Office of Planning and Community Development	—	—	—	—	—
<b>UTILITIES AND TRANSPORTATION</b>					
City Light	1,861.30	1,857.25	1,830.25	1,810.50	1,810.50
Seattle Public Utilities	1,438.05	1,446.55	1,401.05	1,411.05	1,420.75
Transportation	794.00	793.00	727.50	721.00	768.50
<b>ADMINISTRATION</b>					
City Auditor	9.50	9.50	9.50	9.00	8.00
City Budget	33.00	29.50	28.50	27.50	28.50
Civil Rights	31.25	23.50	23.00	22.50	21.50
Civil Service Commission	2.60	2.60	2.60	—	1.80
Employees' Retirement System	20.00	20.00	18.00	18.00	15.50
Ethics and Elections Commission	5.20	6.20	6.20	5.20	5.20
Finance and Administrative Services <sup>b</sup>	625.00	602.25	528.75	521.75	523.75
Hearing Examiner	4.63	4.63	4.63	4.63	4.63
Immigrant and Refugee Affairs	7.00	3.00	3.00	2.00	—
Information Technology	198.25	194.25	192.25	190.25	195.00
Intergovernmental Relations	11.50	10.50	10.50	10.50	11.50
Legislative	88.50	86.50	86.50	86.00	86.00
Mayor	35.50	28.50	28.50	28.50	28.50
Department of Human Resources <sup>d</sup>	143.55	92.75	103.75	103.25	104.25
Office of the Employee Ombud	—	—	—	—	—
Office of Inspector General <sup>f</sup>	—	—	—	—	—
Office of Labor Standard	—	—	—	—	—
Sustainability and Environment	15.25	12.00	10.00	14.75	11.00
<b>Total Full-Time Equivalents</b>	<u>11,559.25</u>	<u>11,361.53</u>	<u>11,039.36</u>	<u>10,913.40</u>	<u>11,029.65</u>

<sup>a</sup> Source - City of Seattle Adopted Budget.

<sup>b</sup> Department of Executive Administration, Department of Finance, and Fleets and Facilities Department were merged and created the Department of Finance and

<sup>c</sup> The Office of the Employee Ombud was created for 2019.

<sup>d</sup> Personnel was renamed the Seattle Department of Human Resources in 2014.

<sup>e</sup> The 2016 Adopted Budget renamed the Department of Planning and Development to the Department of Construction and Inspections. Planning staff and

<sup>f</sup> The Office of the Inspector General for Public Safety was established by ordinance in 2017 and first budgeted in 2018.

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**OPERATING INDICATORS <sup>a</sup>**  
**BY DEPARTMENT/OFFICE**  
**Last Ten Fiscal Years**

	<u>2020</u>	<u>2019</u>	<u>2018</u>	<u>2017</u>	<u>2016</u>
<b>PUBLIC SAFETY</b>					
<b>Fire</b>					
Property fire loss					
Total City	\$ 27,166,607	\$ 17,758,107	\$ 22,140,431	\$ 26,002,865	\$ 25,799,733
Per capita	\$ 35.69	\$ 23.76	\$ 30.31	\$ 36.47	\$ 37.57
<b>Police</b>					
Municipal Court filings and citations					
Non-traffic criminal filings	6,044	8,092	8,327	8,218	7,161
Traffic criminal filings	398	575	629	619	660
DUI filings	1,136	1,439	1,444	1,255	1,269
Non-traffic infraction filings	954	1,865	1,846	3,173	4,019
Traffic infraction filings	14,381	27,442	27,004	32,854	34,401
Parking infractions	277,387	547,117	542,859	583,360	600,188
<b>ARTS, CULTURE, AND RECREATION</b>					
<b>Library</b>					
Library cards in force	378,206	396,658	369,698	383,236	378,222
<b>Parks and Recreation</b>					
Park use permits issued					
Number	108	830	806	841	766
Amount	\$ 95,040	\$ 1,250,792	\$ 273,387	\$ 600,817	\$ 538,945
Facility use permits issued including pools					
Number	9,063	19,677	21,209	25,935	25,935
Amount	\$ 2,290,604	\$ 9,167,354	\$ 4,306,075	\$ 9,061,570	\$ 8,193,741
Facility use permits issued excluding pools					
Number	8,978	18,896	20,585	24,902	25,275
Amount	\$ 2,178,037	\$ 8,429,776	\$ 3,555,031	\$ 8,329,343	\$ 7,505,445
Picnic permits issued					
Number	192	3,547	3,466	3,920	4,245
Amount	\$ 20,740	\$ 721,178	\$ 391,156	\$ 427,769	\$ 421,821
Ball field usage					
Scheduled hours	35,214	124,506	191,010	198,082	186,021
Amount	\$ 1,258,011	\$ 4,124,294	\$ 3,454,407	\$ 3,496,685	\$ 2,803,130
Weddings					
Number	37	230	216	228	234
Amount	\$ 12,485	\$ 158,364	\$ 93,520	\$ 97,738	\$ 96,314
<b>NEIGHBORHOODS AND DEVELOPMENT</b>					
<b>Construction and Inspections</b>					
Permits					
Number issued	8,725	10,505	10,027	10,444	14,261
Value of issued permits	\$ 2,887,867,291	\$ 4,603,329,257	\$ 3,959,949,752	\$ 5,088,196,449	\$ 3,732,939,162
<b>UTILITIES</b>					
<b>City Light</b>					
Customers	477,577	470,380	461,500	454,500	447,332
Operating revenues	\$ 1,015,765,767	\$ 1,079,423,815	\$ 991,613,793	\$ 989,710,419	\$ 903,174,831
<b>Water</b>					
Population served	1,561,000	1,511,000	1,506,000	1,478,000	1,433,200
Billed water consumption, daily					
average, in gallons	113,259,352	115,114,247	118,411,885	118,402,270	115,447,224
Operating revenues	\$ 278,577,869	\$ 281,008,043	\$ 282,286,898	\$ 262,896,544	\$ 251,363,807
<b>Drainage and Wastewater</b>					
Operating revenues	\$ 460,296,464	\$ 454,381,864	\$ 419,875,848	\$ 400,284,279	\$ 375,041,044
<b>Solid Waste</b>					
Customers					
Residential garbage customers	171,567	168,945	166,935	165,482	181,940
Residential dumpsters customers	201,292	195,188	188,290	181,545	156,527
Commercial garbage customers	8,214	8,556	8,023	8,082	8,096
Operating revenues	\$ 224,052,357	\$ 224,965,227	\$ 205,633,975	\$ 209,643,613	\$ 183,666,276

<sup>a</sup> All figures are supplied by the named departments.

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**OPERATING INDICATORS <sup>a</sup>**  
**BY DEPARTMENT/OFFICE**  
**Last Ten Fiscal Years**

	<u>2015</u>	<u>2014</u>	<u>2013</u>	<u>2012</u>	<u>2011</u>
<b>PUBLIC SAFETY</b>					
<b>Fire</b>					
Property fire loss					
Total City	\$ 22,636,220	\$ 16,571,652	\$ 8,887,550	\$ 11,340,687	\$ 11,476,891
Per capita	\$ 34.18	\$ 25.87	\$ 14.18	\$ 18.40	\$ 18.86
<b>Police</b>					
Municipal Court filings and citations					
Non-traffic criminal filings	7,387	6,674	7,573	8,162	8,481
Traffic criminal filings	678	802	1,048	953	1,109
DUI filings	1,099	1,074	1,111	1,369	1,667
Non-traffic infraction filings	4,710	2,182	2,190	3,122	4,787
Traffic infraction filings	47,931	41,467	42,091	36,872	46,136
Parking infractions	518,624	527,782	631,388	578,507	580,841
<b>ARTS, CULTURE, AND RECREATION</b>					
<b>Library</b>					
Library cards in force	373,898	464,787	458,644	453,000	456,534
<b>Parks and Recreation</b>					
Park use permits issued					
Number	744	759	651	646	670
Amount	\$ 616,102	\$ 615,073	\$ 511,114	\$ 493,691	\$ 454,327
Facility use permits issued including pools					
Number	24,405	24,543	24,740	25,944	26,051
Amount	\$ 7,359,133	\$ 7,278,825	\$ 6,973,400	\$ 6,502,337	\$ 6,147,176
Facility use permits issued excluding pools					
Number	23,750	23,749	24,182	25,353	25,472
Amount	\$ 6,683,724	\$ 6,543,601	\$ 6,313,899	\$ 5,935,997	\$ 5,573,454
Picnic permits issued					
Number	4,323	4,027	3,967	3,664	3,463
Amount	\$ 422,861	\$ 386,272	\$ 381,309	\$ 363,842	\$ 345,209
Ball field usage					
Scheduled hours	147,311	170,014	161,571	147,142	128,352
Amount	\$ 2,662,171	\$ 2,797,013	\$ 2,477,333	\$ 2,668,292	\$ 2,480,476
Weddings					
Number	269	254	258	250	233
Amount	\$ 104,265	\$ 89,486	\$ 94,845	\$ 94,295	\$ 80,900
<b>NEIGHBORHOODS AND DEVELOPMENT</b>					
<b>Construction and Inspections</b>					
Permits					
Number issued	17,666	12,047	8,350	7,316	7,075
Value of issued permits	\$ 3,945,738,487	\$ 3,789,737,682	\$ 3,064,690,426	\$ 2,450,807,519	\$ 2,144,525,229
<b>UTILITIES</b>					
<b>City Light</b>					
Customers	422,809	415,056	408,055	402,608	400,351
Operating revenues	\$ 882,856,777	\$ 886,443,525	\$ 842,229,890	\$ 800,273,311	\$ 771,464,570
<b>Water</b>					
Population served	1,403,600	1,336,700	1,326,000	1,314,932	1,303,847
Billed water consumption, daily average, in gallons	118,900,570	113,863,391	113,107,019	112,036,939	110,200,000
Operating revenues	\$ 251,977,342	\$ 242,946,509	\$ 235,593,735	\$ 213,474,169	\$ 194,572,652
<b>Drainage and Wastewater</b>					
Operating revenues	\$ 363,778,513	\$ 341,999,940	\$ 333,760,233	\$ 304,001,717	\$ 278,956,907
<b>Solid Waste</b>					
Customers					
Residential garbage customers	164,381	160,063	163,413	164,241	166,637
Residential dumpsters customers	146,201	142,035	135,499	129,761	127,678
Commercial garbage customers	8,145	8,168	8,156	8,148	8,179
Operating revenues	\$ 174,787,770	\$ 157,497,819	\$ 159,741,503	\$ 156,926,774	\$ 154,200,068

a All figures are supplied by the named departments.



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**CAPITAL ASSET STATISTICS<sup>a</sup>**  
**BY DEPARTMENT/OFFICE**  
**Last Ten Fiscal Years**

<b>PUBLIC SAFETY</b>	<b>2020</b>	<b>2019</b>	<b>2018</b>	<b>2017</b>	<b>2016</b>
<b>Fire</b>					
Boats	9	9	7	7	6
Fire-fighting apparatus	227	224	221	214	216
Stations	33	33	33	33	33
Training towers	6	6	6	6	6
Alarm center	1	1	1	1	1
Utility shop	1	1	1	1	1
<b>Police</b>					
Precincts	5	5	5	5	5
Detached units	6	7	7	7	7
<b>Vehicles</b>					
Patrol cars	324	328	369	302	280
Motorcycles	35	35	40	37	37
Scooters	54	55	70	53	71
Trucks, vans, minibuses	80	87	89	91	89
Automobiles	204	205	248	236	213
Patrol boats	12	12	12	10	10
Bicycles	196	162	154	154	154
Horses	7	7	7	7	5
<b>ARTS, CULTURE AND RECREATION</b>					
<b>Library</b>					
Central and branch libraries	27	27	27	27	27
Mobile units	4	4	4	4	4
<b>Physical and Digital Materials</b>					
Circulated, Downloaded or Streamed	8,801,444	12,565,554	11,622,522	11,689,659	11,544,047
Collection, print and non-print	2,535,149	2,404,513	2,368,793	2,235,370	2,181,399
<b>Parks and Recreation</b>					
Major parks	19	19	14	14	14
Open space acres acquired since 1989	859	859	738	734	731
Total acreage	6,423	6,423	6,372	6,369	6,367
Children's play areas	153	153	160	160	160
Neighborhood playgrounds	148	148	39	39	39
Community playfields	51	51	42	42	42
Community recreation centers	26	26	27	27	27
Visual and performing arts centers	6	6	5	5	5
Theaters	—	0	1	1	1
Community indoor swimming pools	8	8	8	8	8
Outdoor heated pools (one saltwater)	2	2	2	2	2
Boulevards	25	25	18	18	18
Golf courses (includes one pitch and putt)	5	5	5	5	5
Squares, plazas, triangles	106	106	64	64	64
Viewpoints	16	16	11	11	11
Bathing beaches (life-guarded)	9	9	9	9	9
Bathing beaches	—	0	9	9	9
Aquarium specimens on exhibit <sup>b</sup>	—	—	—	—	—

a All figures are supplied by the named departments.

b As of 2010 the Parks and Recreation Department no longer manages aquarium specimens.

c Effective 2014, total loads are presented versus net loads to align with industry practice. Accordingly, prior years have been revised.

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**CAPITAL ASSET STATISTICS <sup>a</sup>**  
**BY DEPARTMENT/OFFICE**  
**Last Ten Fiscal Years**

<b>PUBLIC SAFETY</b>	<b>2015</b>	<b>2014</b>	<b>2013</b>	<b>2012</b>	<b>2011</b>
<b>Fire</b>					
Boats	7	6	3	3	3
Fire-fighting apparatus	216	184	164	163	162
Stations	33	33	33	33	33
Training towers	2	2	2	2	2
Alarm center	1	1	1	1	1
Utility shop	1	1	1	1	1
<b>Police</b>					
Precincts	5	5	5	5	5
Detached units	7	7	7	7	7
<b>Vehicles</b>					
Patrol cars	280	272	273	270	270
Motorcycles	37	37	37	37	37
Scooters	80	75	73	67	63
Trucks, vans, minibuses	91	89	87	88	86
Automobiles	196	194	194	194	194
Patrol boats	10	10	10	10	10
Bicycles	154	154	154	154	154
Horses	7	7	7	7	8
<b>ARTS, CULTURE AND RECREATION</b>					
<b>Library</b>					
Central and branch libraries	27	27	27	27	27
Mobile units	4	4	4	4	4
<b>Physical and Digital Materials</b>					
Circulated, Downloaded or Streamed	11,744,881	11,435,302	10,932,677	11,376,194	11,914,050
Collection, print and non-print	2,214,169	2,435,520	2,403,693	2,280,511	2,294,601
<b>Parks and Recreation</b>					
Major parks	14	14	14	14	13
Open space acres acquired since 1989	731	711	695	665	663
Total acreage	6,367	6,298	6,251	6,188	6,185
Children's play areas	158	138	136	135	133
Neighborhood playgrounds	40	43	41	40	38
Community playfields	38	38	38	38	38
Community recreation centers	27	25	24	26	26
Visual and performing arts centers	5	5	6	6	6
Theaters	1	1	2	2	2
Community indoor swimming pools	8	8	8	8	8
Outdoor heated pools (one saltwater)	2	2	2	2	2
Boulevards	18	18	18	18	18
Golf courses (includes one pitch and putt)	5	5	5	5	5
Squares, plazas, triangles	64	64	64	64	64
Viewpoints	11	11	11	11	9
Bathing beaches (life-guarded)	9	9	9	9	9
Bathing beaches	9	9	9	9	9
Aquarium specimens on exhibit <sup>b</sup>	—	0	0	0	10,588

a All figures are supplied by the named departments.

b As of 2010 the Parks and Recreation Department no longer manages aquarium specimens.

c Effective 2014, total loads are presented versus net loads to align with industry practice. Accordingly, prior years have been revised.

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**CAPITAL ASSET STATISTICS <sup>a</sup>**  
**BY DEPARTMENT/OFFICE**  
**Last Ten Fiscal Years**

	2020	2019	2018	2017	2016
<b>UTILITIES AND TRANSPORTATION</b>					
<b>City Light</b>					
Plant capacity (KW)	2,006,580	2,006,580	2,058,100	2,014,100	2,014,100
Peak load (KW) <sup>c</sup>	1,757,000	1,806,000	1,870,000	1,785,000	1,689,000
Total system load (1,000 KWh) <sup>c</sup>	9,214,318	9,536,574	9,973,100	9,696,583	9,687,222
Meters	484,305	475,457	454,712	445,625	430,148
<b>Water</b>					
Reservoirs, standpipes, tanks	29	29	29	29	29
Fire hydrants	18,821	18,664	18,664	18,664	18,000
Water mains					
Supply, in miles	198	198	193	198	193
Water storage, in thousand gallons	326,100	326,100	325,350	326,100	354,500
Meters	198,726	197,747	195,331	194,580	192,633
<b>Drainage and Wastewater</b>					
Combined sewers, life-to-date, in miles	474	474	474	473	475
Sanitary sewers, life-to-date, in miles	946	946	948	949	947
Storm drains, life-to-date, in miles	486	486	486	485	483
Pumping stations	67	67	67	67	68
<b>Solid Waste</b>					
Transfer stations	2	2	2	2	2
<b>Transportation</b>					
Arterial streets, in lane-miles (12 ft)	1,548	1,548	1,548	1,548	1,547
Non-arterial streets (paved and unpaved), in lane-miles (12 ft)	2,396	2,396	2,396	2,396	2,407
Sidewalks, in miles	2,294	2,294	2,238	2,326	2,303
Stairways	500	502	498	498	492
Length of stairways, in feet	33,554	34,869	34,923	34,923	35,653
Number of stairway treads	22,416	23,555	23,585	23,585	23,503
Street trees					
City-maintained	41,000	41,000	41,000	41,000	41,000
Maintained by property owners	150,000	150,000	150,000	150,000	150,000
Total platted streets, in centerline miles	1,675	1,675	1,675	1,675	1,677
Traffic signals	1,106	1,106	1,085	1,077	1,071
Parking meters					
Downtown	—	—	—	—	—
Outlying	—	—	—	—	—
Parking pay stations					
Downtown	646	646	690	689	880
Outlying	866	866	950	1,006	1,141
Bridges (movable) - City-owned and -operated	4	4	4	4	4
Bridges (fixed)					
City maintenance	120	120	98	96	96
Partial City maintenance	40	40	40	51	51
Retaining walls/seawalls	467	613	593	587	582

a All figures are supplied by the named departments.

b As of 2010 the Parks and Recreation Department no longer manages aquarium specimens.

c Effective 2014, total loads are presented versus net loads to align with industry practice. Accordingly, prior years have been revised.

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**CAPITAL ASSET STATISTICS <sup>a</sup>**  
**BY DEPARTMENT/OFFICE**  
**Last Ten Fiscal Years**

	2015	2014	2013	2012	2011
<b>UTILITIES AND TRANSPORTATION</b>					
<b>City Light</b>					
Plant capacity (KW)	1,975,100	1,991,600	1,991,600	1,920,700	1,920,700
Peak load (KW) <sup>c</sup>	1,866,792	1,840,792	1,804,708	1,748,833	1,846,708
Total system load (1,000 KWh) <sup>c</sup>	9,911,624	10,048,700	10,082,024	10,202,992	9,910,754
Meters	422,613	406,274	407,614	406,195	402,854
<b>Water</b>					
Reservoirs, standpipes, tanks	29	26	27	27	27
Fire hydrants	18,000	18,655	18,550	18,503	18,473
Water mains					
Supply, in miles	193	182	182	187	187
Water storage, in thousand gallons	354,500	398,369	338,869	338,869	302,880
Meters	191,403	187,159	188,883	188,457	188,226
<b>Drainage and Wastewater</b>					
Combined sewers, life-to-date, in miles	474	472	471	471	472
Sanitary sewers, life-to-date, in miles	947	949	948	957	956
Storm drains, life-to-date, in miles	481	479	474	473	470
Pumping stations	68	67	67	66	67
<b>Solid Waste</b>					
Transfer stations	2	2	2	2	2
<b>Transportation</b>					
Arterial streets, in lane-miles (12 ft)	1,547	1,540	1,540	1,537	1,531
Non-arterial streets (paved and unpaved), in lane-miles (12 ft)	2,407	2,412	2,412	2,411	2,412
Sidewalks, in miles	2,230	2,230	2,256	2,262	2,262
Stairways	509	505	507	507	498
Length of stairways, in feet	36,269	35,112	35,122	35,061	35,181
Number of stairway treads	23,344	24,050	24,050	24,009	23,950
Street trees					
City-maintained	41,000	41,000	41,000	40,000	40,000
Maintained by property owners	125,000	125,000	125,000	125,000	125,000
Total platted streets, in centerline miles	1,677	1,677	1,677	1,666	1,666
Traffic signals	1,041	1,070	1,060	1,053	1,040
Parking meters					
Downtown	0	6	93	231	941
Outlying	0	4	26	85	97
Parking pay stations					
Downtown	892	961	973	998	856
Outlying	1,112	1,174	1,198	1,227	1,315
Bridges (movable) - City-owned and -operated	4	4	4	4	4
Bridges (fixed)					
City maintenance	93	99	95	90	88
Partial City maintenance	54	32	44	44	54
Retaining walls/seawalls	580	592	592	592	592

a All figures are supplied by the named departments.

b As of 2010 the Parks and Recreation Department no longer manages aquarium specimens.

c Effective 2014, total loads are presented versus net loads to align with industry practice. Accordingly, prior years have been revised.